

# OFFICE OF KIM TRUEBLOOD COUNTY CLERK MARATHON COUNTY



Marathon County Mission Statement: Marathon County Government serves people by leading, coordinating, and providing county, regional, and statewide initiatives. It directly or in cooperation with other public and private partners provides services and creates opportunities that make Marathon County and the surrounding area a preferred place to live, work, visit, and do business.

# ADJOURNED ANNUAL MEETING -AGENDA WITH MINUTES

THE ADJOURNED ANNUAL MEETING of the Marathon County Board of Supervisors, composed of thirtyeight (38) members, will convene at the Marathon County Courthouse, Assembly Room, 500 Forest Street, Wausau, on **Tuesday, March 21, 2023, at 7:00 p.m**. to consider the following matters:

# A. OPENING OF SESSION:

- 1. Meeting called to order by Chairperson Gibbs at 7:00 p.m., the agenda being duly signed and posted
- 2. Pledge of Allegiance to the Flag; Followed by a Moment of Silence/Reflection
- 3. Reading of Notice
- 4. Request for silencing of cellphones and other electronic devices
- 5. Roll Call 35 supervisors were present as shown:

Aarrestad	17	Maszk	26 (W)
Baker	23	McEwen	18
Bootz	12 (W)	Morache	6
Buch	7	Niemeyer	38 (W)
Bushman	24	Oberbeck	9
Covelli	33 (Excused)	Opall	37 (7:20)
Dickinson	29 (Excused)	Ritter	13
Drabek	31	Robinson	4
Gibbs	32	Rosenberg	21
Gisselman	5	Seefeldt	14
Gonnering	28	Seubert	27
Hart	3	Sherfinski	16
Hartinger	22	Sondelski	25
Krause	10	Straub	15
Lamont	36 (W)	Ungerer	8
Langenhahn	35	Van Krey	1
Leahy	11	Venzke	30 (Absent)
Lemmer	2	Wilhelm	34
Marshall	20	Xiong	19
	(W) indicates attendance by WebEx		

6. Acknowledgment of visitors

# B. EDUCATION PRESENTATIONS / REPORTS:

7. Standing Committee Chairpersons or Designees – None.

# C. CONSENT AGENDA:

- 8. Approval of minutes from the February 16 & 21 County Board Meetings
- 9. Referral of bills and communications to respective committees
- 10. Authorizing the Clerk to issue orders, bills, and claims from the last session through this session

#### 11. Appointments:

- a. North Central Community Services Program Board Jeremy Hunt
- b. Board of Adjustment Patrick Schreiner

# 12. Ordinances:

13.

a. Increase of Medical Examiner Fee as Permitted by State Law	#O-8-23
b. Town of Eau Pleine Rezone-Jay Troyer	#O-9-23
c. Town of Marathon Rezone - Chris Fieri for Edward & Roseanne Buchberger	#O-10-23
Resolutions:	
a. Approval of Town of Mosinee Local Zoning Ordinance Amendment	#R-12-23

Discussion: None.

Action: Motion by Xiong, Second by McEwen to approve the Consent Agenda. Motion carried on a roll call vote unanimously.

Follow Through: None.

#### D. ORDINANCES:

14. HUMAN RESOURCES, FINANCE, AND PROPERTY COMMITTEE AND EXECUTIVE COMMITTEE:<br/>A. Creation of Marathon County Energy Task Force#O-7-23

Discussion: Discussion was had and questions were asked and answered.

Action: Motion by Langenhahn, Second by Rosenberg to call the question. Motion carried 29-6 on a roll call vote as follows:

Yes: Aarrestad, Baker, Bootz, Buch, Bushman, Drabek, Gibbs, Gonnering, Hart, Hartinger, Lamont, Langenhahn, Lemmer, Marshall, Maszk,McEwen, Niemeyer, Oberbeck, Opall, Ritter, Robinson, Rosenberg, Seefeldt, Seubert, Sondelski, Straub, Van Krey, Wilhelm, Xiong – 29 No: Gisselman, Krause, Leahy, Morache, Sherfinski, Ungerer - 6

Action: Motion by Leahy, Second by Robinson to approve the resolution. Motion carried 23-12 on a roll call vote as follows:

Yes – Bootz, Buch, Bushman, Drabek, Gibbs, Gisselman, Gonnering, Hart, Krause, Lamont, Langenhahn, Leahy, Lemmer, Marshall, Maszk, Oberbeck, Opall, Robinson, Rosenberg, Seefeldt, Seubert, Van Krey, Xiong - 23

No – Aarrestad, Baker, Hartinger, McEwen, Morache, Niemeyer, Ritter, Sherfinski, Sondelski, Straub, Ungerer, Wilhelm - 12

Follow Through: None.

# **RESOLUTIONS:**

# E. ENVIRONMENTAL RESOURCES COMMITTEE:

15. Resolution of Support for Salt Pollution Prevention, De-Icer Applicator Certification, and De-Icer Applicator Liability Protection #R-13-23

<u>Discussion</u>: Answers to the questions posed on Thursday were answered by Laurie Miskimins, CPZ Director. Some additional questions were asked and answered.

Action: Motion by McEwen, Second by Ritter to approve the resolution. Motion carried 32-3 on a roll call vote as follows:

Yes – Aarrestad, Baker, Bootz, Buch, Bushman, Drabek, Gibbs, Gisselman, Gonnering, Hart, Hartinger, Krause, Lamont, Langenhahn, Leahy, Lemmer, Marshall, Maszk, McEwen, Morache, Niemeyer, Oberbeck, Opall, Ritter, Robinson, Rosenberg, Seefeldt, Seubert, Ungerer, Van Krey, Wilhelm, Xiong – 33

No – Sherfinski, Sondelski, Straub - 3

Follow Through: None.

- F. HUMAN RESOURCES, FINANCE, AND PROPERTY COMMITTEE and HEALTH AND HUMAN SERVICES COMMITTEE:
  - 16. Approving 2023 Budget Transfers from Marathon County Department Appropriations#R-14-23(DreamUp! Grant)

Discussion: Questions were asked and answered.

<u>Action</u>: Motion by Leahy, Second by Morache to approve the resolution. Motion carried 33-2 on a roll call vote with Sherfinski and Straub voting No.

Follow Through: None.

#### G. HUMAN RESOURCES, FINANCE, AND PROPERTY COMMITTEE and EXECUTIVE COMMITTEE:

17. Adoption of Timeline for 2024 Budget Process - Supervisor Robinson stated the document in the packet has been ipdated to reflect the action taken at HRFC this afternoon to remove the Committee of the Whole language. Questions were asked and answered.

<u>Action</u>: Motion by Leahy, Second by McEwen to approve the resolution. Motion carried on a roll call vote unanimously.

Follow Through: None.

#### H. EXECUTIVE COMMITTEE:

18. Updates to Marathon County Strategic Plan #R-16-23

<u>Discussion</u>: Chair Gibbs stated that this item is being pulled due to the fact that the action the Executive Committee took did not match what was in the packet and presented for this meeting. <u>Action</u>: None.

Follow Through: Will be brought forward at the April meeting.

# I. MISCELLANEOUS BUSINESS

- 19. Announcements and / or Requests
  - Signatures were requested from appropriate committees.
  - Supervisor Krause gave a reminder about March being Women's History Month.
  - Supervisor Wilhelm asked for an update on the budget surplus and audit results from 2022.
  - Supervisor Sherfinski requested the results of the audit be shared with the board.
  - Supervisor Langenhahn reminded that announcements are announcements and not discussion.
- 20. Motion to Adjourn Motion by Second by to adjourn. Motion carried on a voice vote unanimously. Meeting adjourned at 7:50 p.m.

# **ORDINANCES**

# #O-7-23 - Creation of Marathon County Energy Task Force

WHEREAS, Section 2.01(12)(e) of the Marathon County General Code of Ordinances allows the Marathon County Board of Supervisors to create taskforces at the request of standing committees. Taskforces are defined as workgroups appointed to address specific issues within a specific period of time and are formally constituted subgroups of the Marathon County Board of Supervisors; and

WHEREAS, Within Marathon County's Comprehensive Plan, the Marathon County Board of Supervisors has identified as a utilities goal in Marathon County to "promote energy conservation and the increased use of renewable energy" and has identified adoption of "innovative policies and practices for energy efficiency and sustainable building design" as a county goal within the Comprehensive Plan; and

WHEREAS, Marathon County's energy costs have gone up considerably, creating a need to mitigate those costs for county taxpayers and to make annual budgeting for energy costs more predicable; and

WHEREAS, the Human Resources, Finance and Property Committee has continued to explore the issues that energy costs have had on the Marathon County budget and has sought to develop data to address this issue; and WHEREAS, establishing a countywide energy policy or policies to maximize efficiencies and capitalize on state and federal energy incentives would assist Marathon County in its goal of being the healthiest, safest, and most prosperous county in the State of Wisconsin; and

WHEREAS, on March 8, 2023, the Human Resources, Finance and Property Committee forwarded to the Executive Committee for its review a proposed charter for an Energy Task Force which would research, coordinate, and provide recommendations for policy changes to maintain baseline data regarding the County's current energy use, identify areas of opportunity for the mitigation of increasing utility costs, identify the costs of

implementation and benefits of suggested changes, and identify partners of support and potential funding sources to assist in coordinating these efforts; and

WHEREAS, on March 8, 2023, the Human Resources, Finance and Property Committee further recommended that the Marathon County Strategic Plan be amended to add the following as an Outcome Measure 4 to Objective 12.3: Promote cost-effective public services:

By March 1, 2024, the Marathon County Energy Task Force shall deliver to the Marathon County Board a report relative to recommendations for cost-effective energy and utility use by Marathon County government; and WHEREAS, on March 9, 2023, the Executive Committee recommended creation of an Energy Task Force and approval of the attached task force charter, along with the attached amendment to Section 2.05 of the Marathon County General Code incorporating the duties, purpose, and membership of the task force into the Marathon County Code; and

WHEREAS, on March 9, 2023, the Executive Committee further recommended that the Marathon County Strategic Plan be amended to add the following as an Outcome Measure 4 to Objective 12.3: Promote cost-effective public services:

By March 1, 2024, the Marathon County Energy Task Force shall deliver to the Marathon County Board a report relative to recommendations for cost-effective energy and utility use by Marathon County government. NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of the County of Marathon does hereby ordain as follows:

- 1. To create an Energy Task Force pursuant to the attached task force charter;
- 2. To amend Section 2.05 of the Marathon County General Code by creating a new subsection (14) as outlined in the attached document.
- 3. To amend the Marathon County Strategic Plan to add as an Outcome Measure 4 to Objective 12.3 the following:
  - a. By March 1, 2024, the Marathon County Energy Task Force shall deliver to the Marathon County Board a report relative to recommendations for cost-effective energy and utility use by Marathon County government.

BE IT FURTHER RESOLVED that this ordinance shall take effect upon passage and publication as required by law.

Dated the 21<sup>st</sup> day of March, 2023.

Human Resources, Finance and Property Committee and Executive Committee

# #O-8-23 – Increase of Medical Examiner Fee as Permitted by State Law

WHEREAS, Wisconsin Statute Section 979.10 requires medical examiners to issue a cremation authorization when families choose cremation as the final disposition for their loved one; and

WHEREAS, Wisconsin Administrative Code Section 135.07 requires the issuance of a disinterment permit by a medical examiner prior to any disinterment taking place within a county; and

WHEREAS, Wis. Stat. § 59.36 permits a county board to set the fees for services rendered by the county's medical examiner in an amount that is reasonably related to the actual and necessary cost of providing the service; and

WHEREAS, Wis. Stat. § 59.38(1) requires a county medical examiner to collect, for all services performed, all fees that the medical examiner is entitled by law to receive; and

WHEREAS, in 2015, the Marathon County Board of Supervisors approved a cremation authorization and disinterment permit fee increase from \$175to \$250; and

WHEREAS, in 2016, the Wisconsin Legislature passed 2015 Wisconsin Act 336, which limited the ability of county medical examiner officers to increase fees beyond the December-to-December consumer price index annual increase; and

WHEREAS, since 2015, the Medical Examiner's cremation authorization and disinterment permit fees have not changed despite significant cost increases associated with the services provided by the Medical Examiner. In 2015, the Medical Examiner conducted 317 death investigations and issued 835 cremation authorizations, while in 2022, the same office; conducted 509 death investigations and issued 1,217 cremation authorizations; and WHEREAS, on March 7, 2023, the Public Safety Committee forwarded to the County Board of Supervisors a recommendation to increase fees collected by the Medical Examiner as follows:

Cremation Authorization fee: increase from \$250 to \$266.25

Disinterment Permit fee: increase from \$250 to \$266.25

WHEREAS, this proposed increase is consistent with the December-to-December consumer price index annual increase. This proposed increase is estimated o produce an additional \$16,447.50 in departmental revenue and is

based on the 4-year average of cremation authorizations by the Medical Examiner's Office.

NOW, THEREFORE, BE IT ORDAINED AND RESOLVED that the Board of Supervisors of the County of Marathon does hereby approve the following fee increases within the Medical Examiner's Office:

Cremation Authorization fee: increase from \$250 to \$266.25

Disinterment Permit fee: increase from \$250 to \$266.25

NOW, THEREFORE, BE IT FURTHER ORDAINED AND RESOLVED that Section 5.30(1) of the Marathon County General Code of Ordinances is amended as follows:

Sec. 5.30. - Medical examiner fees.

(1) Wis. Statute sections 59.38(1), 59.36 and 69.18(2)(d)2., establish the authority of the Marathon County Board to establish fees for services of the Medical Examiner's Office. Fees shall be established as follows:

(a) Death Certificate Signing Fee: \$100.00

(b) Cremation Authorization Fee: \$266.25

(c) Disinterment Permit: \$266.25

Dated the 21st day of March, 2023.

Public Safety Committee

#### <u>#O-9-23 – Town of Eau Pleine Rezone</u>

WHEREAS, the Marathon County Board of Supervisors has been petitioned to amend the General Code of Ordinances for Marathon County Chapter 17 Zoning Code by Jay Troyer to amend the General Code of Ordinance for Marathon County Chapter 17 Zoning Code to rezone lands from F-P Farmland Preservation to R-R Rural Residential and G-A General Agriculture, location described as part of the Southwest ¼ of the Fractional Northwest ¼ and Southeast ¼ of the Fractional Northwest ¼ of Section 18, Township 27 North, Range 3 East in the Town of Eau Pleine. The area to be rezoned is described as lots 1 and 2 of the preliminary CSM. Parent Parcel # 020.2703.182.0996.

WHEREAS, the petition was referred to the Marathon County Environmental Resources Committee (the Committee) for public hearing; and

WHEREAS, the Committee, on due notice, conducted a public hearing thereon, pursuant to Section 59.69, Wisconsin Statutes on February 28, 2023 to consider the petition to amend Chapter 17; and

WHEREAS, the Committee being duly informed of the facts pertinent to the changes proposed, having reviewed the staff report, and duly advised of the recommendations of the Town of Eau Pleine hereby recommends the petition be GRANTED AS APPLIED FOR

NOW, THEREFORE, BE IT RESOLVED, the County Board of Supervisors of the County of Marathon does ordain as follows: The General Code of Ordinances for Marathon County Chapter 17 Zoning Code (and accompanying Zoning Map) is amended as stated above.

Dated this 28<sup>th</sup> day of February, 2023

Environmental Resources Committee

#### <u>#O-10-23 – Town of Marathon Rezone</u>

WHEREAS, the Marathon County Board of Supervisors has been petitioned to amend the General Code of Ordinances for Marathon County Chapter 17 Zoning Code by Chris Fieri on behalf of Edward and Roseanne Buchberger to amend the General Code of Ordinances for Marathon County Chapter 17 Zoning Code to rezone lands from F-P Farmland Preservation to R-R Rural Residential as described in Document Number 586288 and part of the North 2/3 of the South ½ of the Northeast ¼ of Section 18, Township 28 North, Range 6 East, Town of Marathon. The area to be rezoned is described as Lot 1 of preliminary Certified Survey Map. Parent Parcel #054.2806.181.0996 and 054.2806.181.0997.

WHEREAS, the petition was referred to the Marathon County Environmental Resources Committee (the Committee) for public hearing; and

WHEREAS, the Committee, on due notice, conducted a public hearing thereon, pursuant to Section 59.69, Wisconsin Statutes on February 28, 2023 to consider the petition to amend Chapter 17; and

WHEREAS, the Committee being duly informed of the facts pertinent to the changes proposed, having reviewed the staff report, and duly advised of the recommendations of the Town of Marathon hereby recommends the petition be GRANTED AS APPLIED FOR

NOW, THEREFORE, BE IT RESOLVED, the County Board of Supervisors of the County of Marathon does ordain as follows: The General Code of Ordinances for Marathon County Chapter 17 Zoning Code (and accompanying Zoning Map) is amended as stated above.

Dated this 28<sup>th</sup> day of February, 2023 Environmental Resources Committee

# **RESOLUTIONS**

#R-12-23 - Approval of Town of Mosinee Local Zoning Ordinance Amendment

WHEREAS, to §60.62(3) Wis. Stats provides that any Zoning Ordinance and/or map adopted by a Town Board and any amendment thereof shall be subject to the approval of the County Board in counties having a county zoning ordinance, and

WHEREAS, the Town Board of the Town of Mosinee has amended their zoning as shown on the attached report, and

WHEREAS, the Marathon County Environmental Resources Committee, having considered the request to review amendments of the Town Zoning Ordinance filed by the Clerk of the Town of Mosinee and duly advised action by the Town, hereby recommends that the County Board approves this amendment as attached.

NOW, THEREFORE BE IT RESOLVED, that the Marathon County Board of Supervisors hereby approves the amendment to the Town of Mosinee Zoning Ordinance and/or Zoning map as attached and made part of this record, all of which to be filed with the Marathon County Clerk.

Dated this 28<sup>th</sup> day of February, 2023

**Environmental Resources Committee** 

<u>#R-13-23 – Resolution of Support for Salt Pollution Prevention, De-Icer Applicator Certification, and De-Icer</u> <u>Applicator Liability Protection</u>

WHEREAS, Marathon County relies on salt (NaCl) as part of its de-icing strategy to keep Marathon County roads safe in the winter; and

WHEREAS, Marathon County is a permitted Municipal Separate Storm Sewer (MS4) community. In MS4 communities, reduction and education relative to salt usage is part of the required criteria for permitting; and WHEREAS, once salt is in the environment it does not go away. It takes 1 teaspoon of salt to pollute 5 gallons of water to a level that is toxic to native aquatic organisms (395 mg/L, WI DNR's chronic toxicity limit). Naturally occurring concentrations of chloride are <1 mg/L throughout most of Wisconsin, but our surface water, groundwater and soil have been absorbing the salt spread from roadways, parking areas, and walkways in the state for more than six decades; and

WHEREAS, Marathon County recognizes that best management practices such as brining can significantly reduce chloride pollution by potentially up to 50% as compared to direct rock salt application. Marathon County currently applies salt brine as a part of its de-icing strategy; and

WHEREAS, the Wisconsin Department of Transportation works with Wisconsin counties to reduce road salt application using brine and pre-wetting road surfaces, both of which significantly reduce salt use; and WHEREAS, the Wisconsin Department of Natural Resources works to reduce chlorides at the source through permitting programs for municipalities and industries with measures like tuning up or replacing water softeners, identifying significant chloride contributors and finding reductions, process efficiencies or improvements; and WHEREAS, Marathon County is a member of the Northcentral Wisconsin Stormwater Coalition, which has cooperatively brought Salt Wise classes to Central Wisconsin for both public and private winter maintenance professionals to learn about calibrating equipment, using salt brine, and other strategies for significantly reducing salt use while still maintaining safe roads, parking lots, and sidewalks; and

WHEREAS, on February 28, 2023, the Environmental Resources Committee recommended that the Marathon County Board of Supervisors endorse the creation of liability limiting legislation by the Wisconsin Legislature to protect winter maintenance professionals and local governments that reduce salt (NaCl) use while still keeping roads, sidewalks, and parking lots safe through alternative practices.

NOW THEREFORE BE IT RESOLVED, that the Marathon County Board of Supervisors endorses the creation of liability limiting legislation by the Wisconsin Legislature to protect winter maintenance professionals that reduce salt (NaCl) use, while still keeping roads, sidewalks, and parking lots safe in the winter through alternative practices.

BE IT FURTHER RESOLVED that this resolution shall be forwarded by appropriate County officials to the Wisconsin Legislature.

Respectfully submitted this 21<sup>st</sup> day of March, 2023

Fiscal Note: There is no fiscal impact associated with this resolution. Environmental Resources Committee

\$7.500.00

<u>#R-14-23 – Approve 2023 Budget Transfers for Marathon County Department Appropriations</u>

WHEREAS, Section 65.90(5)(a) dictates that appropriations in the Marathon County budget may not be modified unless authorized by a vote of two-thirds of the entire membership of the County Board of Supervisors, and WHEREAS, the Human Resources, Finance and Property Committee has reviewed and does recommend the 2023 transfers listed below, and

NOW, THEREFORE, BE IT RESOLVED the Marathon County Board of Supervisors authorize and direct the budget transfers as listed below:

Transfer	Health Department 43560 State Grants – Human Services
from:	-
Transfer to:	Health Department 52990 Sundry Contractual Services
Amount:	\$67,500.00
Re:	Dream Up! Grant distribution to Childcaring, Inc.
Transfer	Health Department 43560 State Grants – Human Services
from:	
Transfer to:	Health Department 51111 Salaries and Wages

Dream Up! Grant Child Care supply-building program

BE IT FURTHER RESOLVED That a Class 1 Notice of this transaction be published within (10) days of its adoption;

BE IT FURTHER RESOLVED that the County Board of Supervisors hereby authorizes and directs the Marathon County Clerk to issue checks pursuant to this resolution and the Marathon County Treasurer to honor said checks. BE IT FURTHER RESOLVED that the proper officers of Marathon County are hereby authorized and directed to take all actions necessary to affect this transfer.

Respectfully submitted this 21<sup>st</sup> day of March, 2023 Human Resources, Finance, and Property Committee

Amount:

Re:

<u>#R-15-23 – Adoption of Timeline for 2024 Budget Process</u>

WHEREAS, Wisconsin Statute Section 65.90(1) requires Marathon County to annually, and prior to the determination of the sum to be financed in whole or in part by a general property tax, funds on hand or estimated revenues from any source, formulate a budget and hold public hearings thereon. In 2023, the deadline for Counties to provide tax apportionment forms to the State Department of Revenue is November 15, 2023; and WHEREAS, Wis. Stat. § 65.90(4) requires that a public hearing ne held by the County Board of Supervisors at least 15 days after publication of a proposed budget prior to adoption of the annual budget by the board; and WHEREAS, the Marathon County Board of Supervisors has sought to implement a timeline for adoption of its annual budget that allows for more engagement with Standing Committees and provides additional opportunity for all supervisors to provide input earlier in the process; and

WHEREAS, on March 9, 2023, the Executive Committee approved the attached proposed Timeline for the 2024 Budget Process and forwarded the proposed Timeline to the Marathon County Board for consideration.

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of the County of Marathon does hereby adopt the attached Timeline for the 2024 Budget Process to guide the creation, review, and approval of a 2024 Marathon County Budget.

Dated the 21<sup>st</sup> day of March, 2023.

Human Resources, Finance and Property Committee and Executive Committee