



MARATHON COUNTY PUBLIC SAFETY COMMITTEE AGENDA

Date & Time of Meeting: **Tuesday, December 12, 2023 at 1:30pm**

Meeting Location: **Courthouse Assembly Room, Courthouse, 500 Forest Street, Wausau WI 54403**

Committee Members: Matt Bootz, Chair; Jean Maszk, Vice-Chair; Stacey Morache, Allen Opall, Jason Wilhelm, Bruce Lamont, Tim Sondelski

Marathon County Mission Statement: Marathon County Government serves people by leading, coordinating, and providing county, regional, and statewide initiatives. It directly or in cooperation with other public and private partners provides services and creates opportunities that make Marathon County and the surrounding area a preferred place to live, work, visit, and do business. (Last updated: 12-20-05)

Committee Mission Statement: Provide leadership for the implementation of the Strategic Plan, monitoring outcomes, reviewing, and recommending to the County Board policies related to the public safety initiatives of Marathon County.

Persons wishing to attend the meeting by phone may call into the **telephone conference beginning five (5) minutes prior to the start time indicated above using the following number:**

Phone#: 1-408-418-9388 Access Code: 146 235 4571

When you enter the telephone conference, **PLEASE PUT YOUR PHONE ON MUTE!**

The meeting will also be broadcasted on Public Access or at <https://tinyurl.com/MarathonCountyBoard>

1. **Call Meeting to Order**
2. **Pledge of Allegiance**
3. **Public Comment (15 Minutes)** (Any person who wishes to address the committee during the "Public Comment" portion of the meetings, must provide his or her name, address, and the topic he or she wishes to present to the Marathon County Clerk, or chair of the committee, no later than five minutes before the start of the meeting. All comments must be germane to a topic within the jurisdiction of the committee.)
4. **Approval of the November 7, 2023, Public Safety Committee Meeting Minutes**
5. **Policy Issues Discussion and Potential Committee Determination**
 - A. Update and potential action regarding continuing Joint Powers Agreement for E911/NG-911 System
 - B. Consideration of the Opioid Settlement fund deployment recommendations from the Criminal Justice Coordinating Council
6. **Operational Functions Required by Statute, Ordinance, Resolution, or Policy**
 - A. Authorizing the Sheriff's Office Participation in the Department of Natural Resources Boat Enforcement Patrol Grant Program
 - B. Resolution Regarding Advancement of Regional Forensic Science Center Project
7. **Educational Presentations and Committee Discussion**
 - A. Truancy Court program and process
8. **Next Meeting Date & Time, Announcements and Future Agenda Items:**
 - A. Committee members are asked to bring ideas for future discussion
 - B. Next meeting: Tuesday, January 9, 2024 at 1:30pm
9. **Adjournment**

*Any Person planning to attend this meeting who needs some type of special accommodation in order to participate should call the County Clerk's Office at 261.1500 or email countyclerk@co.marathon.wi.us one business day before the meeting.

SIGNED s/s Matt Bootz
Presiding Officer or Designee

EMAILED TO: Wausau Daily Herald, City Pages, and other Media Groups

EMAILED BY: _____

DATE & TIME: _____

NOTICE POSTED AT THE COURTHOUSE

BY: _____

DATE & TIME: _____



MARATHON COUNTY PUBLIC SAFETY COMMITTEE AGENDA WITH MINUTES

Date & Time of Meeting: **Tuesday, November 7, 2023 at 1:30pm**

Meeting Location: **Courthouse Assembly Room, Courthouse, 500 Forest Street, Wausau WI 54403**

Matt Bootz	Present
Jean Maszk	Present
Bruce Lamont	Excused
Stacey Morache	Present
Allen Opall	Present
Tim Sondelski	Present
Jason Wilhelm	Absent

Staff Present: Jessica Blahnik, Lance Leonhard, Shad Harvey, Garrett Pagel, Chris Holman, Laura Yarie, Theresa Wetzsteon, Ruth Heinzl, Kyle Mayo, Chad Billeb, Bill Millhausen, Sandra La Du, Michael Puerner
Others Present: Kurt Gibbs,

[Meeting Recording](#)

1. **Call Meeting to Order** – Chair Bootz called the meeting to order at 1:30pm
2. **Pledge of Allegiance**
3. **Public Comment**
4. **Approval of the October 10, 2023, Public Safety Committee Meeting Minutes** – (00:00)
Motion by Morache, Second by Maszk to approve the minutes. Motion carried on voice vote, unanimously.
5. **Policy Issues Discussion and Potential Committee Determination** – None
6. **Operational Functions Required by Statute, Ordinance, Resolution, or Policy**
 - A. Discussion of Human Resources, Finance, and Property Committee's 2024 proposed budget and possible recommendations regarding modifications – (00:01)
 - B. Discussion of Marathon County Assemblies Ordinance (12.04) Draft: CPZ – (00:04)
 - C. Jail kitchen resolution – (00:13)
Motion by Maszk, Seconded by Opall to approve this resolution and to forward it to Human Resource, Finance, and Property Committee. Motion carried on voice vote unanimously.
7. **Educational Presentations and Committee Discussion**
 - A. Regional Forensic Science center update – (00:19)
8. **Next Meeting Date & Time, Announcements and Future Agenda Items**
 - A. Committee members are asked to bring ideas for future discussion.
 - B. Next meeting: Tuesday, December 12, 2023 at 1:30pm
9. **Adjournment**
Motioned by Maszk, Second by Morache to adjourn. Motion Carried on voice vote, unanimously.
Meeting adjourned at 2:00pm

Minutes Prepared by David Holcomb

**JOINT POWERS AGREEMENT
MARATHON COUNTY E911/NG-911 SYSTEM**

IT IS HEREBY AGREED by and between Marathon County, a municipal body corporate and public agency as defined in Wis. Statutes: 256.35(9)(a) through (c), and City of Wausau, a Wisconsin municipal corporation and a public agency as defined by Wis. Statutes 256.35(9)(a) through (c) that:

1. This Joint Powers Agreement is entered into pursuant to Wis. Statutes: 256.35(9)(a) through (c), and in strict conformity therewith.
2. This agreement shall be effective January 1, 2023 and continue in full force and effect for a period of one year until December 31, 2023, unless either party notifies the other in writing of this intent to cancel or renegotiate said agreement. Said written notice must be given not less than ninety (90) days prior to the expiration date. This agreement is intended to reaffirm the intent of the parties to annually enter into a joint powers agreement, which was last reaffirmed on September 1, 2020.
3. This agreement shall be applicable on a daily basis.
4. If an emergency service vehicle is dispatched in response to a request through the E911/NG-911 system, such vehicle shall render its services to the person(s) needing the service regardless of whether the vehicle is operating outside the vehicle's normal jurisdictional boundaries.
5. The definitions of Wis. Statutes 256.35(1) are incorporated by reference as if set forth in full and shall be applicable in the interpretation of this Joint Powers Agreement.
6. A copy of this Joint Powers Agreement shall be filed with the Wisconsin Department of Justice as required by Wis. Statute 256.35(9)(c).

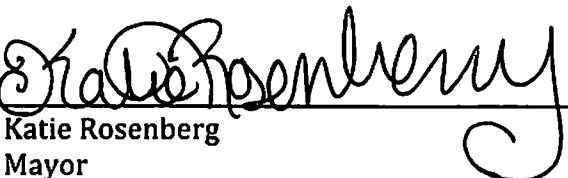
Dated and signed this 15th day of March, 2023

MARATHON COUNTY

BY: 
Lance Leonhard
County Administrator

Dated and signed this 16th day of March, 2023

CITY OF WAUSAU

BY: 
Katie Rosenberg
Mayor



Determining the Use of Opioid Litigation Settlement Funds

Using the Results-Based Accountability Framework

Marathon County Criminal Justice Coordinating Council

Opioid Litigation Settlement Funds in Marathon County

On October 17, 2017 the Marathon County Board of Supervisors passed Resolution #R-73-17 Approval of Execution of Engagement Letter to Join Other Wisconsin Counties in a Lawsuit Against Pharmaceutical Companies to Recover Costs Incurred by Marathon County Due to the Opioid Epidemic (see attached).

On February 25, 2022, the Wisconsin Department of Justice announced final approval of an agreement with the nation's three major pharmaceutical distributors (Cardinal, McKesson, and AmerisourceBergen) and Johnson & Johnson. Payments from the distributors will continue for 18 years. Payments from Johnson & Johnson will continue for nine years.

Wisconsin is due to receive more than \$400 million in total funding. 2021 Wisconsin Act 57 requires that the 87 local governments that participated in this litigation receive 70 percent of the funds, with the state receiving 30 percent of the funds. This means that the local governments will share \$280 million and the state will receive \$120 million, as well as \$9.6 million in additional restitution.

To learn more about Dose of Reality: Opioid Settlement Funds in Wisconsin, visit <https://www.dhs.wisconsin.gov/opioids/settlement-funds.htm>

Marathon County Payments & Projections

As of August 2, 2023, Marathon County has received a total of **\$698,139.58** of settlement payments with an additional projected allocation of **\$2,154,259.02** over the next 15 years.

Amount Received					
	Payment	Allocation	Amount Paid	Status	Date
1	Distributor Payment 1	\$98,255.53	\$98,255.53	Paid	8/31/2022
2	Distributor Payment 2	\$103,261.77	\$103,261.77	Paid	10/17/2022
3	Distributor Payment 3	\$103,261.77	\$103,261.77	Paid	8/2/2023
4	Janssen Payment 1	\$34,979.60	\$34,979.60	Paid	11/30/2022
5	Janssen Payment 2	\$81,608.11	\$81,608.11	Paid	11/30/2022
6	Janssen Payment 3	\$65,317.32	\$65,317.32	Paid	11/30/2022
7	Janssen Payment 4	\$100,292.22	\$100,292.22	Paid	11/30/2022
8	Janssen Payment 5	\$111,163.26	\$111,163.26	Paid	11/30/2022
		Total Received	\$698,139.58		
Projected Allocations					
	Payment Type	Projected Allocation Amount			
1	Distributor Projected Payment 4 (July, 2024)	\$129,246.73			
2	Distributor Projected Payment 5 (July, 2025)	\$129,246.73			
3	Distributor Projected Payment 6 (July, 2026)	\$129,246.73			
4	Distributor Projected Payment 7 (July, 2027)	\$129,246.73			
5	Distributor Projected Payment 8 (July, 2028)	\$152,009.73			
6	Distributor Projected Payment 9 (July, 2029)	\$152,009.73			
7	Distributor Projected Payment 10 (July, 2030)	\$152,009.73			
8	Distributor Projected Payment 11 (July, 2031)	\$127,779.52			
9	Distributor Projected Payment 12 (July, 2032)	\$127,779.52			
10	Distributor Projected Payment 13 (July, 2033)	\$127,779.52			
11	Distributor Projected Payment 14 (July, 2034)	\$127,779.52			
12	Distributor Projected Payment 15 (July, 2035)	\$127,779.52			
13	Distributor Projected Payment 16 (July, 2036)	\$127,779.52			
14	Distributor Projected Payment 17 (July, 2037)	\$127,779.52			
15	Distributor Projected Payment 18 (July, 2038)	\$127,779.52			
		Total Distributor Projected Payments	\$1,995,252.27		
1	Janssen Projected Payment 6 (June, 2026)	\$19,839.89			
2	Janssen Projected Payment 7 (June, 2027)	\$19,839.89			
3	Janssen Projected Payment 8 (June, 2028)	\$19,839.89			
4	Janssen Projected Payment 9 (June, 2029)	\$25,259.65			
5	Janssen Projected Payment 10 (June, 2030)	\$25,259.65			
6	Janssen Projected Payment 11 (June, 2031)	\$25,259.65			
		Total Janssen Projected Payments	\$135,298.62		
1	Mallinckrodt Projected Payment	\$23,708.13			
		Total Projected Payments	\$2,154,259.02		

Prioritization Process

The Criminal Justice Coordinating Council (CJCC) has been tasked with determining recommendations for how Opioid Litigation Settlement Funds should be utilized in Marathon County. The principal mission of the CJCC is to improve the administration of justice and promote public safety through community collaboration, planning, research, education, and system-wide coordination of criminal justice initiatives. The CJCC's prioritization process included representatives from law enforcement, human services, public health, the justice system, and the community.

The CJCC's work was guided by *Exhibit E: List of Opioid Remediation Uses* (see attached), a settlement document that contains a non-exhaustive list of Opioid Remediation Strategies that can guide states and political subdivisions in the spending of settlement funds. These funds can be used for a wide variety of opioid prevention, treatment, and recovery strategies that are listed in the settlement (Exhibit E).

Public Health Educators with the Marathon County Health Department facilitated five meetings using the Results-Based Accountability (RBA) Framework, an evidence-based decision-making model to determine a Result, select Indicators, and rank Strategies for how Marathon County government will utilize Opioid Litigation Settlement Funds in Marathon County.

Criminal Justice Coordinating Council (CJCC) prioritization process meeting participants:

- Suzanne O'Neill, Branch 1 Judge, Chair
- Kurt Gibbs, Chair of Marathon County Board of Supervisors, Vice Chair
- Matt Bootz, Chair of Public Safety Committee
- Michelle Van Krey, Chair of Health & Human Services Committee
- Matt Barnes, Deputy Chief, Wausau Police Department
- Todd Baeten, Patrol Captain, Wausau Police Department
- Kathryn Yanke, Public Defender's Office Manager
- Chad Billeb, Marathon County Sheriff
- Laura Yarie, Justice System Coordinator
- Theresa Wetzsteon, Marathon County District Attorney
- Ruth Heinzl, Diversion Coordinator, Marathon County District Attorney's Office
- Nikki Delatolas, Diversion Specialist, Marathon County District Attorney's Office
- Lee Shipway, Interim Executive Director, Peaceful Solutions Counseling
- Lance Leonhard, Marathon County Administrator
- Kelly Schremp, Marathon County Clerk of Court
- Cati Denfeld-Quiros, Department of Corrections local officer supervisor
- Christa Jensen, Department of Social Services Director
- Vicki Tylka, North Central Health Care Managing Director of Community Programs
- Jane Graham-Jennings, The Women's Community Executive Director
- Laura Scudiere, Marathon County Health Officer
- Yaou Yang, Citizen Representative
- Liberty Heidmann – Citizen Representative
- Daniel Tyler – Citizen Representative

Timeline

Meeting Date	Deliverables
April 20, 2023	Health Educators facilitated the crafting of the Result and selecting of the Indicators.
May 18, 2023	Health Educators facilitated the evaluation of factors from 'Exhibit E' document by completing the Driving Factor Matrix.
June 15, 2023	Health Educators facilitated the refining of Strategies.
July 20, 2023	Health Educators facilitated the refining of Strategies.
August 17, 2023	Health Educators facilitated the ranking of strategies, determining timeline and organization responsible for implementing the Strategies.

Using the Results-Based Accountability (RBA) Framework

Results-Based Accountability (RBA) is a systematic framework that emphasizes achieving desired outcomes and continuously measuring progress toward those outcomes. It helps clarify the result we want to achieve, track our performance through data indicators, and, most importantly, improve our effectiveness in creating positive change.

By utilizing RBA, the aim is to:

- **Clarify Objectives:** Clearly define the intended results and the impact to be achieved, making it easier for everyone to understand the shared purpose. This is identified below as our "Result".
- **Measurable Outcomes:** Set specific, measurable indicators to track progress and determine whether the desired impact is achieved.
- **Informed Decision-Making:** Use data and evidence to make informed decisions, ensuring our efforts are focused on what works and adjusting strategies when necessary.
- **Transparency and Accountability:** Communicate results transparently, both internally and externally, and hold accountability for achieving the outcomes set.

Result

The end conditions of wellbeing in a geographic area

Marathon County residents are free from the physical, emotional, social, and economic impacts on opioid misuse.

Indicators

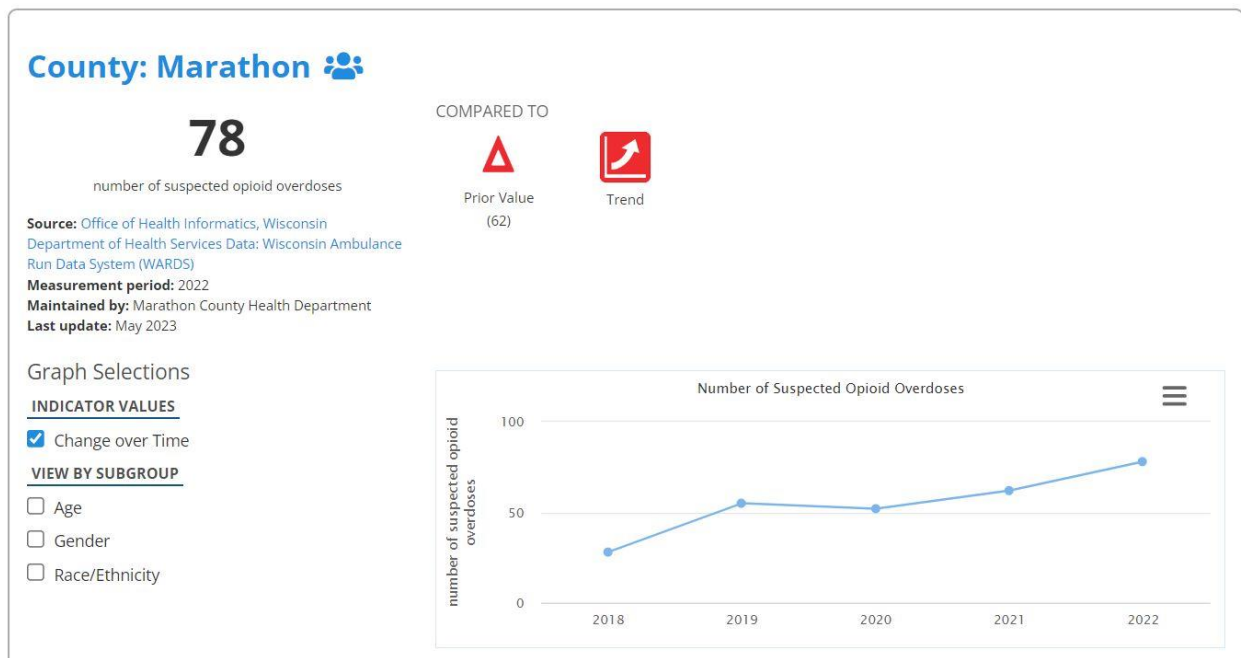
Data used to measure the result

1. [Number of Suspected Opioid Overdoses](#) (Click to view on Marathon County Pulse)

This indicator is a measure of the number of suspected opioid overdose cases in Marathon County as determined by Wisconsin ambulance run reports.

The CJCC prioritized and selected this indicator because the Wisconsin Department of Health Services, Office of Health Informatics tracks the number of suspected opioid overdoses monthly, giving an accurate and real-time depiction of the impact of suspected opioid overdose on individuals and Emergency Medical Services (EMS) in Wisconsin counties. There is also breakout data available for age, gender, and race/ethnicity.

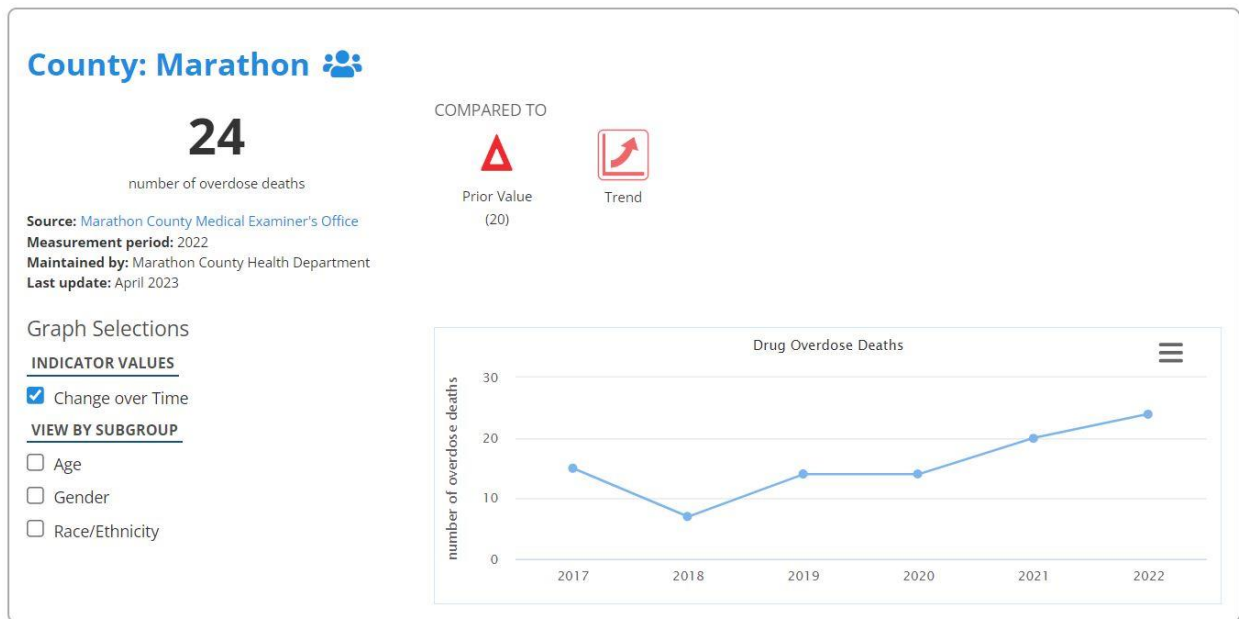
Suspected opioid overdoses have been increasing significantly in Marathon County from 2018 to 2022. Reducing the number of suspected opioid overdoses in Marathon County will have an impact on achieving the Result.



2. [Drug Overdose Deaths](#) (Click to view on Marathon County Pulse)

The CJCC prioritized and selected this indicator because drug overdose deaths are preventable and have profound impacts on individuals, families, and community resources.

Drug overdose deaths in Marathon County have continued to rise from 2017 to 2022. Reducing the number of drug overdose deaths in Marathon County will have an impact on achieving the Result.



Factor Analysis

Determine what key driving factors will make the most difference moving the indicators

Below are the key driving factors from *Exhibit E: List of Opioid Remediation Uses* that the CJCC prioritized as having the biggest impact on the indicators.

Schedule A

Factor B: Medication-Assisted Treatment (“MAT”) distribution and other opioid-related treatment

Factor F: Treatment for incarcerated population

Schedule B

Factor A: Treat opioid use disorder (OUD)

Factor B: Support people in treatment and recovery

Factor D: Address the needs of criminal justice-involved persons

Factor G: Prevent misuse of opioids

Strategies

What works to improve the indicators

Utilizing *Exhibit E: List of Opioid Remediation Use*, CJCC members developed strategies for each key driving factor and refined them with following RBA Framework criteria:

- **Specific:** Describe specifically how this strategy will contribute to the Result.
- **Scale:** What scale is necessary to move a Key Driving Factor at a population-level?
- **Measurable:** How will you measure the success of the Strategy? Consider how much, how well, and is anyone better off?
- **Agreed Upon:** Who has vetted, agreed upon already, or will need to agree on it?
- **Relevant:** Which Key Driving Factor does this target? What data or evidence base led you to choose this?
- **Time-bound:** When will you begin the Strategy? What milestones will there be?

Strategies were then ranked as **High/Medium/Low** using the following attributes:

- **Leverage:** How much of a difference will this strategy make on the Result and Indicators?
- **Reach:** Is this strategy feasible? Can this be done? Is this affordable/sustainable? Will this positively impact tax levy spending?
- **Values:** Is this strategy consistent with personal and Marathon County community values? Is this a role for Marathon County government?
- **Specificity:** Is this strategy specific enough to implement?

Strategies in Rank Order:

*Please note: Strategy #2 and Strategy #3 were ranked High and Medium, but additional funding has already been secured to carry out each strategy. Both strategies were assessed by the group as having high influence on the Indicators and are anticipated to play significant roles in Marathon County's overall plan to achieve the Result.

High:

1. Conduct gap analysis assessment of the continuum of care for treatment and recovery in Marathon County.
2. *Expand Marathon County Sheriff's Office deflection program and Wausau Police Department's Police Assisted Addiction Recovery Initiative (PAARI) to route low-level drug offenders to treatment instead of the criminal justice system. *(Additional funding already secured)*

Medium:

3. *Expand Medication Assisted Treatment (MAT) in the Marathon County Jail by creating a full-time case manager to oversee the program. *(Additional funding already secured)*
4. Provide stable, sober housing in Marathon County.
5. Expand the number of MAT providers in Marathon County by providing fellowships for addiction counselors, offering scholarships and support for workers in MAT, and providing funding and training for clinicians to obtain waiver under the Federal Drug Addiction Treatment Act.

6. Explore a co-responder model (like CART or chaplain program) that pairs a law enforcement officer with and therapist to address OUD/SUD-related calls.
7. Support early intervention programs for at-risk students in Marathon County school districts.

Low:

8. Support and expand peer recovery coaching in Marathon County.
9. Explore a community-wide “Naloxone Plus” strategy, which work to ensure that individuals who have received naloxone to reverse the effects of an overdose are then linked to treatment programs or other appropriate services.

Strategy Descriptions:

Strategy 1:

Conduct gap analysis assessment of the continuum of care for treatment and recovery in Marathon County.

Summary:

Implementation Steps:

1. Map out current resources along the treatment continuum of care.
 - a. Identify gaps, opportunities, and funding recommendations.
2. Assessment of success of our existing models and evidence-based practices.
3. Create recommended scope (i.e. treatment level) and model of practice (i.e. total sobriety).
4. Implement strategies.

Funding Considerations:

Hire facilitator or consultant to conduct gap analysis assessment. Estimated cost of \$50,000.

Strategy 2:

Expand Marathon County Sheriff’s Office deflection program and Wausau Police Department’s Police Assisted Addiction Recovery Initiative (PAARI) to route low-level drug offenders to treatment instead of the criminal justice system.

Progress could be measured by number of individuals that complete programming.

Summary:

Deflection and PAARI have started, and systems are in place, but work is needed to maximize each program. Case management for the MCSO’s deflection program will be transferred to the DA’s Office for case management.

Funding Secured:

The Marathon County Sheriff’s Office has submitted a modification to the Deflection Grant seeking for \$384,740 for the program period 04/01/2022 to 09/30/2024. That modification is currently under review. The previously awarded amount was \$134,740 for a program period of 04/01/022 to 09/30/2023.

Strategy 3:

Expand Medication Assisted Treatment (MAT) in the Marathon County Jail by creating a full-time case manager to oversee the program.

Full-time position assigned to the jail could be:

- NCHC Social Worker or Therapist
- Public Health Nurse

Progress could be measured by the hiring of a case manager, and number of individuals that complete MAT.

Summary:

The Marathon County Jail provides MAT already, but program expansion is needed to have a greater impact and outcomes. Strengthening the continuum of care with counseling that supports treatment and wraparound services for incarcerated individuals is key. NCHC needs to be a key partner for “hand-off” after an individual is released from jail.

Funding Secured:

The Marathon County Sheriff’s Office has a \$214,625 grant funding from the Wisconsin Department of Health Services to support MAT in the jail.

Strategy 4:

Provide stable, sober housing in Marathon County.

Summary:

Support current sober housing facilities (NCHC Hope House, Gospel TLC, Catholic Charities, Bridget Street Mission, ATTIC Correctional Services). Expand sober housing by engaging additional non-profits into our area (ie. Apricity). Determine what organization will lead these efforts.

Progress can be measured through number of sober housing slots, number of individuals that transition out of sober housing.

Funding Considerations:

Determine funding needs for current sober housing facilities.

Strategy 5:

Expand the number of MAT providers in Marathon County by providing fellowships for addiction counselors, offering scholarships and support for workers in MAT, and providing funding and training for clinicians to obtain waiver under the Federal Drug Addiction Treatment Act.

Progress can be measured by the number of MAT providers.

Summary:

Current MAT providers include Wausau Comprehensive Treatment Center and Aspirus.

Funding Considerations:

Determine funding needs for current MAT providers.

Strategy 6:

Explore a co-responder model (like CART or chaplain program) that pairs a law enforcement officer with and therapist to address OUD/SUD-related calls.

Strategy 7:

Support early intervention programs for at-risk students in Marathon County school districts.

Summary:

Need input from school districts and truancy court system on what gaps exist for at-risk youth and where funding could be used to support early intervention. Youth in Marathon County are experiencing trauma that does not meet the criteria to be considered abuse/neglect, meaning they are not eligible for intervention from Social Services.

Funding Considerations:

Determine what supports and resources are currently provided through Mirror Image Supervision Services, LLC for students in Marathon County school districts.

Strategy 8:

Support and expand peer recovery coaches/specialists in Marathon County.

Summary:

There are two types of certified peer specialists in Wisconsin. Certified peer specialist is an individual with experience in the mental health and substance use services system trained to provide support to others struggling to find a path to recovery. Certified parent peer specialist is an individual with experience raising a child with behavioral health challenges trained to use their experience navigating services in support of other parents.

Funding Considerations:

Determine what organizations have funding and resources to support peer recovery specialists.

Strategy 9:

Explore a community-wide “Naloxone Plus” strategy, which work to ensure that individuals who have received naloxone to reverse the effects of an overdose are then linked to treatment programs or other appropriate services.

Summary:

Progress could be measured by referrals to treatment after overdose. Provide education at public health vending machines and naloxone drop boxes. Determine what supports overdose patients in hospital settings receive for resources/treatment. Determine what organization will lead these efforts.

RESOLUTION #R-____-23

Authorizing Boat Procurement with ARPA Funds Pursuant to DNR Boat Enforcement Patrol Grant program

WHEREAS, the Wisconsin Department of Natural Resources offers Boat Enforcement Patrol Grants, which are issued to Wisconsin counties or municipalities that participate in boating enforcement efforts. The grant provides law enforcement aids for reimbursement of up to 75% of the net costs of the purchase of a patrol boat; and

WHEREAS, Marathon County is an eligible applicant for Boat Enforcement Patrol Grant funds; and

WHEREAS, the Marathon County Sheriff's Office has identified the purchase of a Sea Ark MVJT 1872 with a jet-outboard engine as essential to overcoming the limitations of its current patrol fleet, which includes a G3 patrol boat and a Dive Team Jon Boat. The purchase of a Sea Ark MVJT 1872 would better position the Sheriff's Office to patrol and operate on all navigable waters in Marathon County; and

WHEREAS, in recent years the Sheriff's Office has had multiple calls for service in some of the areas its current boats cannot operate, including the search for a missing vehicle involved in a homicide and a drowning. The purchase of a Sea Ark MVJT 1872 would allow the personnel to respond to service calls such as these; and

WHEREAS, when unable to respond to a service call in these cases due to the lack of equipment, the Sheriff's Office has had to rely on the DNR to supply its jet boats and, due to a loss of a DNR warden position in the county, it has become more challenging for the DNR to respond to these requests and arrive on scene in a timely fashion; and

WHEREAS, the Sheriff's Office recreational safety team has consulted with the DNR and put together a list of required items a new boat would need to overcome the shortcomings of the existing fleet's current limitations; and

WHEREAS, the Sheriff's Office has received approval from the DNR for the purchase of a boat under the Boat Enforcement Patrol Grant; and

WHEREAS, Marathon County would be required to pay the up front costs relative to purchase of the boat, and, through the Boat Enforcement Patrol Grant, the DNR would reimburse the county for up to 75% of the costs of the purchase over a five year period; and

WHEREAS, Marathon County is the recipient of funds through the American Rescue Plan Act (ARPA). Marathon County is authorized to expend ARPA funds pursuant to rules promulgated by the United States Department of the Treasury and Section 602(c)(1)(A) of the Social Security Act as amended; and

WHEREAS, the Sheriff's Office, its recreational safety team, and citizens and visitors of Marathon County would greatly benefit from the provision of a new patrol boat that provides a greater ability to respond to incidents regardless of location; and

WHEREAS, use of ARPA funds to pay the up front purchase costs of this procurement is a permitted use of ARPA funds.

NOW THEREFORE BE IT RESOLVED that the Marathon County Board of Supervisors approves the use of up to \$48,137 of the county's ARPA funds to procure a Sea Ark MVJT 1872 Patrol Boat for use by the Marathon County Sheriff's Office.

BE IT FURTHER RESOLVED, that the County Board authorizes the amendment of the 2023 budget to reflect the encumbrance and expenditure of the funds identified herein.

FISCAL NOTE: This resolution authorizes the expenditure of \$48,137 in ARPA funds to procure a Sea Ark MVJT 1872 Patrol Boat for the Marathon County Sheriff's Office.

LEGAL NOTE: The County Board is authorized to take this action pursuant to §§ 59.01 and 59.51, Wis. Stats. As an amendment to the adopted 2023 County Budget, this Resolution requires a 2/3 vote of the entire membership of the County Board pursuant to § 65.90(5)(a), Wis. Stats.

PUBLIC SAFETY COMMITTEE

_____	_____
_____	_____
_____	_____

HUMAN RESOURCES, FINANCE AND PROPERTY COMMITTEE

_____	_____
_____	_____
_____	_____

RESOLUTION #R-____-23

Segregating Funds for the Purposes of Accessing State of Wisconsin Funds for the Construction of the Regional Forensic Science Center Project (RFSC) and Directing Staff to Take Action with Respect to the Future Construction of the RFSC

WHEREAS, the Marathon County Board of Supervisors has previously taken action to study the creation of a Forensic Science Center in Marathon County that would provide forensic autopsy services, most directly through the creation of the Morgue Task Force; and

WHEREAS, the Marathon County Board of Supervisors previously authorized the allocation of American Rescue Plan Act funds in an amount not to exceed \$2,000,000.00 to serve as a portion of the funding plan for a Regional Forensic Science Center; and

WHEREAS, state funding for a Regional Forensic Science Center was awarded by the Wisconsin Legislature as a part of the state's budget process, in the amount of \$7 million in matching funds, and additional funds have been applied for through the Congressionally Directed Spending process in 2023; and

WHEREAS, Marathon County staff have had ongoing discussions with Northcentral Technical College (NTC) regarding a location for a Regional Forensic Science Center on or near property currently owned by NTC and near that college's existing campus in the City of Wausau. NTC remains willing to engage Marathon County in a transaction relative to land for the Regional Forensic Science Center and is interested in developing an operational partnership with County staff to provide for significant professional educational experiences at the future Forensic Science Center site; and

WHEREAS, pursuant to action by the Board of Supervisors, the previously referenced Marathon County funds have been utilized to procure design services and we are nearing completion of construction design and bidding documents; and

WHEREAS, staff have been working diligently to be in a position to release the request for bids for the construction of the Regional Forensic Science Center in January/February of 2024, consistent with the direction of the Board of Supervisors; and

WHEREAS, the current construction estimates for the project indicate that the project is anticipated to be \$14.8 million, and whereas the State of Wisconsin funding allocated through the budget is contingent upon the State Building Commission making a determination that Marathon County has secured additional funding for the project of at least \$7,800,000 from non-state revenue resources; and

WHEREAS, representatives of the Morgue Task Force and staff have continued to seek outside funding through grants (securing approximately \$1,170,000 in additional funding as of December 1, 2023, with numerous other grant applications in consideration) and local matching sources (including North Central Technical College's expressed commitment for \$400,000 in funding for IT equipment) to support the project; and

WHEREAS, it is necessary to establish the funding strategy for the project to move forward, should the desire of the Board of Supervisors remain that the request for bids for construction of the project be released in January/February of 2024 and that construction commence thereafter; and

WHEREAS, the Public Safety Committee and the HR, Finance & Property Committee have met and considered the funding strategy to be employed with respect to the Regional Forensic Science Center and have recommended that:

- (A) An amount not to exceed \$4,230,000 of the Social Improvement Fund Balance is hereby segregated as Committed Social Improvement Fund Balance for purposes of demonstrating the local match required for the County to access the \$7,000,000 in funds through the State of Wisconsin Building Commission, with the understanding that staff and representatives of the Morgue taskforce will continue to seek outside funding for the RFSC project and that any amounts pledged for the project would reduce the county's use of Social Improvement Fund reserve;
- (B) Staff are directed to engage the State of Wisconsin Building Commission to seek the determination sufficient to authorize the disbursement of the \$7,000,000 in project funding;
- (C) Staff are directed to release a Request for Bids for construction of the project in January/February of 2024;
- (D) Staff are authorized, should the competitive bids received provide for a construction cost that would result in an overall project cost not to exceed \$14,800,000, select the best qualified subcontractor bids in accordance with Marathon County Procurement Code from those submitted; and
- (E) Staff are authorized to proceed with the purchase of long-lead time items using previously authorized funding, to mitigate project delays.
- (F) The previously authorized encumbrance of any balance remaining of the previously allocated \$2,000,000 of American Rescue Plan Act funds for the project is continued through June 30, 2024.

NOW THEREFORE BE IT RESOLVED that the Marathon County Board of Supervisors expresses its continued support for the creation of a Regional Forensic Science Center, to be operated by the Marathon County Medical Examiner's Office and to be located on the North Central Technical College campus in Wausau and resolves as follows:

- (A) An amount not to exceed \$4,230,000 of the Social Improvement Fund Balance is hereby segregated as Committed Social Improvement Fund Balance for purposes of demonstrating the local match required for the County to access the \$7,000,000 in funds through the State of Wisconsin Building Commission, with the understanding that staff and representatives of the Morgue taskforce will continue to seek outside funding for the RFSC project and that any amounts pledged for the project would reduce the county's use of Social Improvement Fund reserve to fund the project;
- (B) Staff are directed to engage the State of Wisconsin Building Commission to seek the determination sufficient to authorize the disbursement of the \$7,000,000 in project funding;
- (C) Staff are directed to release a Request for Bids for construction of the project in January/February of 2024;
- (D) Staff are authorized, should the competitive bids received provide for a construction cost that would result in an overall project cost not to exceed \$14,800,000, select the best qualified subcontractor bids in accordance with Marathon County Procurement Code

- from those submitted; and
- (E) Staff are authorized to proceed with the purchase of long-lead time items using previously authorized funding, to mitigate project delays; and
 - (F) The previously authorized encumbrance of any balance remaining of the previously allocated \$2,000,000 of American Rescue Plan Act funds for the project is continued through June 30, 2024.

FISCAL NOTE:

This resolution segregates \$4,230,000 of the Social Improvement Fund Balance as Committed Social Improvement Fund Balance for purposes of the Regional Forensic Science Center Project. The resolution also extends the encumbrance of previously allocated but unexpended American Rescue Plan Act funds through June 30, 2024.

LEGAL NOTE:

The County Board is authorized to take this action pursuant to §§ 59.01 and 59.51, Wis. Stats. As an amendment to the adopted 2023 County Budget, this Resolution requires a 2/3 vote of the entire membership of the County Board pursuant to § 65.90(5)(a), Wis. Stats.

PUBLIC SAFETY COMMITTEE

_____	_____
_____	_____
_____	_____

HUMAN RESOURCES, FINANCE AND PROPERTY COMMITTEE

_____	_____
_____	_____
_____	_____

A Region of Reasons

Conceptual Rendering



Support Learning. Foster Healing. Transform Lives. Prepare Communities.

Capital Campaign

for the Marathon County Regional Forensic Science Center

The Project

Since 2017, Marathon County's Regional Morgue Task Force has embarked on a transformative journey towards establishing the **Regional Forensic Science Center (RFSC)**. This visionary initiative aims to revolutionize death investigations, **support grieving families**, enable **life-saving tissue donation**, facilitate meaningful **educational opportunities** for our current and future workforce, and serve as a **regional resource** positioned to serve the communities of Northern Wisconsin in the event of a mass fatality event.

But, we can't do it alone. Join us in making this dream a reality and providing yet another premier service to the citizens of Marathon County and northern Wisconsin.

Support learning

where **Education meets Empathy.**

This facility, along with our partnership with Northcentral Technical College and the Medical College of Wisconsin will be instrumental in raising up our future workforce. With a significant decline in enrollments in various medical professions, forensic pathology, funeral science, and emergency medical services, the Regional Forensic Science Center will be a key asset in helping sure we not only grow our workforce here in Central Wisconsin, but that we also keep our talent here by partnering students with local employers.

Transform lives

through **Medical Autopsies + Tissue Donation.**

The facility's dedicated Tissue Donation suite will play a crucial role in providing closure for families and medical professionals caring for the decedent. In the past, the absence of such a facility within a reasonable distance often hindered families from having the opportunity to give the gift of life when they've lost a loved one.

The Regional Forensic Science Center will not only help families find solace in knowing that their loved one's legacy lives on through tissue donation, but it will also address health risks. As part of a medical autopsy, the Pathologist is able to identify undiagnosed medical conditions and potential hereditary conditions that impact a family's understanding of their medical history. This also assists medical professionals in gaining a deeper understanding of disease patterns and the effectiveness of treatment.

Furthermore, medical autopsies and tissue donation contribute to a broader picture of enhancing population health. With a more accessible option, we not only aid individuals in need of life-saving tissues but also gather valuable data that provides insights into prevention measures and disease mitigation strategies. This not only benefits individual families but also the entire community, fostering a healthier and more proactive approach to well-being.



Foster Healing

through **Grief Support.**

In moments of profound loss, families often find themselves grappling with the sudden and traumatic nature of death. Whether it's the aftermath of a tragic accident, a heart-wrenching suicide, or unexplained circumstances, these are the times when the role of a Coroner or Medical Examiner becomes vital.

Our commitment to the well-being of our community extends beyond the scope of forensic and medical investigations. Within the walls of the Regional Forensic Science Center, we are creating a haven of support and compassion – **the Comfort Room**. This space, meticulously designed with a trauma-informed care approach, serves as a refuge where investigators, pathologists, and authorities can meet with grieving families. It is more than a room; it is a source of solace and healing. By fostering a sense of understanding and empathy, the Comfort Room also opens doors to collaboration with mental health providers and community partners.

Adjacent to the facility, the Grief Garden will be a serene outdoor space open to all who seek solace in nature while cherishing the memory of their loved ones. As we envision this space, opportunities for memorial stones, trees, and other features abound. We invite our community to join us in shaping the future of this meaningful garden – a place where shared memories will flourish, and healing will take root.

Preparing Communities

through **Mass Fatality Preparedness.**

The Regional Forensic Science Center will play a pivotal role in enhancing mass fatality preparedness for the Northern Wisconsin region. In the unfortunate event of a mass fatality incident, such as a natural disaster or a large-scale accident, the center's expertise in forensic analysis, identification, and coordination with local authorities is invaluable. The Center's well-trained staff and state-of-the-art facility will enable efficient processing and storage of remains and timely identification, providing closure to families and aiding disaster response efforts.

This project is not possible without the generous support of our community. To date, we've secured over \$10.5 million in local and state funding, leaving us with **approximately \$4.3 million** left to make this facility a reality.

Tax-deductible contributions may be made to the "Regional Forensic Science Center" fund at the Community Foundation of North Central Wisconsin. For more information on naming rights and other recognition opportunities, please contact Marathon County Administrator Lance Leonhard at 715-261-1402.

Project Gifts

COMMUNITY
FOUNDATION
OF NORTH CENTRAL WISCONSIN

Economic Impact Summary

of the **Regional Forensic Science Center**

The development of the Marathon County Forensic Science Center is expected to directly create **five new jobs**, four jobs at the proposed facility and one job at the Northcentral Technical College (NTC) Campus in Wausau. Four county staff would be hired to operate the facility, (Two full-time forensic pathologists, one full-time autopsy supervisor and a full-time death investigator) while NTC would add one staff person for ongoing educational programming related to this facility.

To measure the impacts of adding these five jobs, an Impact Scenario was conducted using economic modeling software. The scenario estimates that the five jobs added as a direct result of the Center will lead to an **additional three jobs** being created, for an estimated total of eight jobs created as a result of the project. These new additional jobs will lead to an estimated job earnings of \$706,467 in Marathon County.

Job Creation

5 Direct Jobs

3 Indirect Jobs

Total annual payroll:
\$706,467

Area Spending

\$330,000 in hotel stays,
dining + local funeral
homes

\$60,000 local supplies +
services

Area spending will increase because of the facility. Additional trips from users of the facility and spending during the construction phase will impact the area. **Over \$330,000 in annual spending** is anticipated, in addition to nearly \$50,000 during the construction phase.

Visits from outside of Marathon County would also benefit the greater community. Between gasoline and restaurant purchases and occasional hotel stays, **about \$20,000 annually** would be spent locally.

Local funeral homes are expected to experience an increased volume of cases through trade services. We assume all county originated autopsies and half of the non-county autopsies would be handled by local funeral homes. Combined that amounts to about 250 autopsies and about **\$312,500 in local spending** in that sector.

Data prepared by North Central Wisconsin Regional Planning Commission.

This information is summarized from an economic input-output model called Lightcast, as well as some basic economic impact techniques. See the Impact Scenario and memo for more information.

Time + Travel Savings

Based on the Strategic Business Plan, over 300 trips would be made to the new facility instead of traveling to Madison. Those trips would be shorter and less time-consuming, thereby saving time and money. Using the current volume, **Marathon County would save over \$43,000 annually**, while all facility users would save over **\$213,000 combined**.

Broken down, staff savings over all users - **3,185 hours** - would save over **\$162,000 annually**, while decreased travel distance would save another **\$51,000 annually**. In addition, less travel - **over 87,500 less vehicle miles** - would result in less emissions, which helps the environment.



\$51,000
Mileage Savings



87,500
Miles Saved



3,185
Hours Saved



\$162,000
Staff Cost Savings

Annual Impact
\$1.3 million

We estimate at minimum an annual impact of about **\$1.3 million** for the area resulting from the proposed Marathon County Regional Forensic Science Center, in addition to a variety of unquantifiable benefits to the area. This type of facility is much needed in northern Wisconsin and gives the area a unique advantage over other areas of the state.

All these impacts are derived from Marathon County leveraging its existing budget of approximately \$400,000 to secure a \$14.8 million-dollar facility, in addition to fully funding the operation of the facility from user fees. All without impacting the tax levy. From an economic impact perspective this is a win-win for Marathon County and the region.

Other Considerations



Education programs will be elevated, increased student enrollments expected.



Enhanced Public Safety for the region.



25% increase in decedents qualifying for tissue donation due to a local facility.

Preparing Communities

through **Mass Fatality Preparedness**



The Regional Forensic Science Center will play a pivotal role in mass fatality preparedness and management for the northern portion of the state. With the ability to offer comprehensive services during a mass fatality event, the Center can provide mutual aid support to counties experiencing such events, thereby alleviating the strain on local resources. This holistic approach not only eases the burden on affected families but also ensures dignified handling of the deceased.

Training + Education

The Center will host training events for local, state, and federal partners, recognizing that preparedness is not only about having the right facilities, but also ensuring that personnel are well-prepared to handle the unique challenges of mass fatality incidents. Training activities will include tabletop exercises and hands-on training opportunities, in addition to enhancing existing training opportunities taking place throughout the region. Furthermore, the Center's partnership with Northcentral Technical College will expand and enhance training opportunities for students, public safety professionals, and healthcare providers by addressing areas such as mass fatality triage, patient treatment, and transportation.

Facility Capabilities

The facility will be equipped with the following features to best support the region in the event of a mass fatality incident:

- Refrigerated decedent storage, along with freezer decedent storage that can be converted to refrigeration, providing the capacity to store over 50 decedents.
- A loading dock to accommodate a refrigerated trailer for additional decedent storage and transportation from the scene to the facility.
- A sally port designed for DMORT response, complete with electrical cord drops from the ceiling and strategically placed doors to ensure the continuity of facility operations.
- A cart washroom for cleaning response equipment.
- A secondary decedent decontamination area for non-hazardous substances.
- The ability to convert the tissue donation suite into an emergency autopsy station, enhancing the facility's capacity.
- The capability to evaluate decedents to initiate the identification process.
- A Lodox system for full-body X-rays, complemented by a portable X-ray machine.
- A training room that can function as an incident command center or a family information center.
- A backup generator to ensure operational continuity during incidents.



Transforming lives

through **Tissue Donation**

One donor can impact up to **75 people** with their gift of tissue.

Tissue includes bone, skin, ligaments, tendons, veins, heart valves, and eyes.

Bone and connective tissue: Bone tissue can be used to repair bone defects or fractures. It is widely used to restore mobility, reconstruct limbs and rebuild jaws in dental procedures. Connective tissues such as ligaments, tendons, and cartilage can be used to repair joints and restore cartilage surfaces in patients injured through sporting activities, by trauma, or through arthritis or other diseases.

Skin and membrane tissues: Skin can be used as a life-saving covering for severe burns. Membrane tissues can be used in open heart and urological surgeries, in abdominal wall repair, and in post-mastectomy breast reconstruction.

Cardiovascular tissues: The transplantation of heart valves can be a life-saving procedure for patients suffering from inherited heart defects or damage due to infection. Veins and arteries are used during heart bypass surgery to re-establish blood circulation in patients with coronary artery disease, and donated veins can help avoid amputation.

Eyes: Corneas can be used to restore sight for patients with diseases like glaucoma, or as a result of traumatic injury.

More than
2,500
tissue transplant
surgeries are
performed daily in
the United States.

Nearly 1 million people across the country **require a transplant** each year. These tissue transplants offer patients **a second chance** for **healthy and active lives.**





Future Home

of the **Regional Forensic Science Center**





**Regional Forensic Science Center
Capital Campaign - Introductory Video**

https://youtu.be/9Q71MtlqD7M?si=RgedXuPuqpmld_0V