

MARATHON COUNTY EXECUTIVE COMMITTEE AMENDED AGENDA

Date & Time of Meeting: Thursday, January 11, 2024 at 3:00 p.m.

Meeting Location: Courthouse Assembly Room, Courthouse, 500 Forest Street, Wausau WI Committee Members: Kurt Gibbs, Chair; Craig McEwen, Vice-Chair; Matt Bootz, Michelle Van Krey, John Robinson, Rick Seefeldt, Jacob Langenhahn, Chris Dickinson, Jean Maszk

Marathon County Mission Statement: Marathon County Government serves people by leading, coordinating, and providing county, regional, and statewide initiatives. It directly or in cooperation with other public and private partners provides services and creates opportunities that make Marathon County and the surrounding area a preferred place to live, work, visit, and do business. (Last updated: 12-20-05)

Committee Mission Statement: The Executive Committee of the Marathon County Board exists for the purpose of implementing the County Strategic Plan by coordinating policy formation among the Committees and providing leadership for all County Board policies through supervision of administrative staff.

Persons wishing to attend the meeting by phone may call into the **telephone conference beginning five (5) minutes** prior to the start time indicated above using the following number:

Phone #: 1-408-418-9388 Access Code: 146 235 4571
When you enter the telephone conference, PLEASE PUT YOUR PHONE ON MUTE!
The meeting will also be broadcast on Public Access or at https://tinyurl.com/MarathonCountyBoard

- 1. Call Meeting to Order
- 2. Pledge of Allegiance
- 3. Public Comment (15 minutes) (Any person who wishes to address the committee during the "Public Comment" portion of meetings, must provide his or her name, address, and the topic he or she wishes to present to the Marathon County Clerk, or chair of the committee, no later than five minutes before the start of the meeting. All comments must be germane to the jurisdiction of the committee)
- 4. Approval of the Minutes from December 14, 2023 Executive Committee Meeting
- 5. Policy Issues and Potential Committee Determination
 - A. Discussion on Committee Input for the Administrator in Negotiating Digestor Bonding and Guidance as to Which Committees Should Provide Input
- 6. Operational Functions Required by Statute, Ordinance, Resolution, or Policy
 - A. Discussion and Possible Action by EXEC
 - 1. Review of Administrator's 2023 Work Plan and Discussion of 2024 Work Plan Items
 - Endorsement on Monk Garden Visitor Center
 - B. Discussion and Possible Action by EXEC to Forward to County Board for Approval
 - 1. Direction to Administration Relative to Requests for PFA Funding
- 7. Educational Presentations and Committee Discussion
- 8. Next Meeting Date & Time, Location, Announcements and Future Agenda Items:
 - A. Committee members are asked to bring ideas for future discussion
 - B. Next meeting: Thursday, February 8, 2024 at 3:00 pm
- 9. Adjournment

*Any person planning to attend this meeting who needs some type of special accommodation in order to participate should call the County Clerk's Office at 261-1500 or e-mail countyclerk@co.marathon.wi.us one business day before the meeting

	SIGNED <u>Chair Kurt Gibbs</u> Presiding Officer or Designee
MAILED TO:	NOTICE POSTED AT COURTHOUSE
MAILED BY:	BY:



MARATHON COUNTY EXECUTIVE COMMITTEE AGENDA WITH MINUTES

Date & Time of Meeting: Thursday, December 14, 2023 at 3:00 p.m.

Meeting Location: Courthouse Assembly Room, Courthouse, 500 Forest Street, Wausau WI

Kurt Gibbs	Present
Craig McEwen	Present
Matt Bootz	Present (W)
Chris Dickinson	Present
Jacob Langenhahn	Excused
Jean Maszk	Present (W)
John Robinson	Present
Rick Seefeldt	Absent
Michelle Van Krey	Excused

Staff Present: Kim Trueblood, Lance Leonhard, Mike Puerner

Others Present: None

Meeting Recording

- 1. Call Meeting to Order
- 2. Pledge of Allegiance
- 3. Public Comment None
- **4.** Approval of the Minutes from October 12, 2023 Executive Committee Meeting (:02) Motion by McEwen, Second by Robinson to approve the minutes as presented. Motion carried on a voice vote unanimously.
- 5. Policy Issues and Potential Committee Determination
- 6. Operational Functions Required by Statute, Ordinance, Resolution, or Policy
 - A. Discussion and Possible Action by EXEC
 - 1. Review of Budget Process (:03)
 - 2. Discussion of Fund Balances (:13)
 - 3. Consideration of Participating in Local Government Leadership Academy (:20)
 - 4. Questions for the Administrator's Evaluation to Send to Full Board for Input (:23)
 - B. Discussion and Possible Action by EXEC to Forward to County Board for Approval
 - 1. Recommended Rule Change to be Consistent with State Statute Relative to ERC Appointment (:32) Motion by Robinson, Second by McEwen to approve the resolution. Motion carried on a voice vote unanimously. Resolution will be forwarded to the full board in January.
- 7. Educational Presentations and Committee Discussion
- 8. Next Meeting Date & Time, Location, Announcements and Future Agenda Items:
 - A. Committee members are asked to bring ideas for future discussion
 - B. Next meeting: Thursday, January 11, 2024 at 3:00 pm
- **9. Adjournment** Motion by McEwen, Second by Dickinson to adjourn. Motion carried on a voice vote unanimously. Meeting adjourned at 3:36 p.m.

Minutes prepared by Kim Trueblood, County Clerk



COUNTY ADMINISTRATION 2023 WORK PLAN (End of Year Update) (new information in RED)

Project Complete	✓
Moderate to Significant Progress	1
Minimal to Moderate Progress	
No Progress or Project No Longer Being Pursued	

Activity	Deliverables/Expected Outcomes	Key Upcoming Dates	Dependencies	Progress	Progress – New In Red
A. Continue Renovation of NCHC Spaces on Lake View Drive Campus	 Improved Financial Performance (aim of initial project) Consolidated footprint for NCHC Complete needed facility renovations Vacate portions of campus for County utilization 	 Specific Dates noted in progress section NCHC portion of Lake View Campus project should be complete by end of 2023. 	 General construction dependencies Debt Service – NCHC ability to service debt is tied to financial performance 		Timeline – project continues to proceed according to plan. NCHC portion of project is effectively complete NCHC Administrative Staff, Pharmacy, Outpatient, and Community Treatment have moved into new space, vacating A/B. Demolition of C-wing completed and new parking lot completed for back-of-house (staff) parking. MMT is open, waiting for CMS billing approval. Northern Reflections nursing home renovations complete.
B. Complete approved Lake View Campus renovation projects and relocate Social Services Department, Veterans Office, and conference room facilities to the Lake View Drive Campus.	Human Services - Enhance Lake View Campus as the county's human services campus, with Health, DSS, Veterans, ADRC, and Community Programs on single site. Financial savings – reduced overhead/facility costs with singe site; potential consolidation of future positions; consolidated footprint based on the remote work/hybrid work. Renovated DSS space is approximately 70% of size of Thomas Street site	 DSS – None – project complete but for permanent exterior signage, which will be addressed after all facility relocations. MCECU, and Conference Center completion August 2023 	■ Veterans relocation is part of A/B building renovation that is currently in design. Funding will be included in Administrator's Proposed 2024 budget		DSS move Complete – relocation was highly successful Emergency Management relocated from West Street to Lake View area. Lake View Conference Center complete Credit Union space substantially completed – finalizing lease amendments County Board approved A/B renovation phase in November as part of budget. Tour provided to Board members in December 2023. Veterans Service Office is being relocated to A/B building upon completion of construction.

C. Deliver Summary Facilities Plan to utilize office space on Lake View Drive Campus	 Consolidated footprint (relocate Veterans, CPZ, Conference Room facilities to Lake View Drive Campus Improved Financial Performance – provide for ADRC return to campus Develop plan consistent with Board's previous direction to relocate Highway Department from West Street. Complete Westside Masterplan Develop a Regional Forensic Science Center Update of Courthouse Facility Plan 	 Emergency Management relocation to Lake View Campus – October 2023 – target move County Budget – funding for A/B project – November 2023. Courthouse Facility MP update – not anticipated to be considered until 2024 for 2025 budget consideration. 	 None for planning Dependencies exist for execution (Staff capacity; Funding provision by Board) 	Complete Conceptual Plan for A/B buildings was approved by County Board and funding for project was approved as part of 2024 Annual budget. Plan provides for relocation of several county departments (i.e., CPZ, Veterans, Finance, UW Extension, and portions of HR and Admin) and affiliated organizations (i.e., ADRC of Central Wisconsin and NCHC Adult Protective Services) ADRC – ongoing – design of prospective space is ongoing. Draft lease is currently being reviewed by ADRC leadership and Administrator. Goal is to have a lease signed in Q1 of 2024. ADRC Executive Director and Administrator will engage respective committees in Q1 to move this forward. Parks Recreation & Forestry alternative relocation to Lake View A/B space is available to ensure River Drive campus space vacated within same timeframe as CPZ, Veterans, and UW Extension to ensure County Board can redevelop/divest property. Previous direction was to relocate PRF on shared site with Highway; however, direction from Infrastructure (see 1.D.) was to pivot, based on significant cost implications.
D. Present County Board with theoretical financial plan for new Highway Department Shop Construction	 Strategic – lay out at a high level the options for the Board relative to relocation of Highway Department and financial (tax levy) implications. 	■ Presentation to County Board in Q3	■ Logistics for PFA support	Ongoing Presented summary plan to the Infrastructure Committee in Q1 of 2023, consensus from committee was to further evaluate relocation of Highway Department only, as opposed to joint facility. Highway Commissioner and Administrator received direction to continue to evaluate properties for potential relocation. Presentation to full board is envisioned in Q1 of 2024. Infrastructure Committee gave direction to staff to attempt to determine the 'costs' associated with remaining on current site. Staff have attempted to have our existing site evaluation consultant develop this information.
E. Present Board a plan for relocation of PRF Admin to vacate River Drive Properties	 Financial & Operational benefit Revenue from redevelopment of River Drive properties 	■ August 22, 2023 – Finalization of 2024 CIP	 Time – developing a long-term solution may move us beyond 2024 budget process Funding – significant renovation to Operations Building may be necessary to accommodate Admin. 	Substantially Complete Staff have developed a plan for PRF Admin staff to move into Lake View A/B space vacated by NCHC. (see 1.C.)

F. Update the Westside Masterplan and move forward as Board directs	Updated Plan to provide direction for staff relative to facility planning and maintenance.	Plan is complete – staff will work to develop future potential projects for funding consideration by the Board.	■ N/A	W 20 EI St is vii	Vestside MP was adopted by the county board in February 023. mergency Management has been relocated off of West treet to Lake View Campus based on Westside MP. Space adjacent to Conference Center, which works well for rtual EOC capability. Vorking to relocate ME Department through the Forensic cience Center project. ounty Board approved the acceptance of grant funds for urposes of completing study relative to the operation of ice icilities, including the local demand for service, operational ost evaluation, potential funding sources, and potential use is a community 'safe room.'
G. Assist HRFC in its effort to develop a Policy/Process relative to the divestment of County-owned facilities and properties (non-tax deed)	Creation of a Divestment policy beyond our procurement code	None have been established by HRFC – other issues have been a priority of the committee None have been established by HRFC – other issues have been a priority of the committee	■ HRFC prioritization ■ Staff capacity	Adde property of the control of the	dministration met with representatives from UW Extension outside local office) to understand potential assistance of W staff in developing redevelopment plans. dministrator submitted an application for an economic evelopment fellow through the Economic Recovery Corps rogram on June 30, 2023; however, application was nsuccessful. s part of budget, County Board adopted an amendment roviding that the county board will be considering sale of roperties vacated through A/B renovation and department consolidation. dministration has sought examples of property evelopment/divestment RFPs from other local overnments to aid in process. taff stand ready to assist as requested.
H. Negotiate and Complete Land Transaction and Tenant-lease for property adjacent to Courthouse (ADDED in July 2023 – following Board action to approve OTP – workplan not formally	 Strategic – acquire property pursuant to existing courthouse master plan (2011-13) Financial – execute lease with existing tenants 	 Office to purchase – returned signed on 7.21.23. Closing – August 2023 Tenant meeting to negotiate lease – TBD 	■ Staff capacity	Co Co Cl Le 20 th de le	ounty Board authorized acquisition via OTP in July 2023. Iffer conveyed and returned signed on July 21.2023. Ilosing was completed on 8/15/2023. eases were executed with two entities in December of 023. Gross revenue projections from leases are higher and those initially presented to board. Law office entity esired a smaller footprint, which allowed Administration to ease to Marathon County Court-Appointed Special dvocates, an entity that works with Marathon County

amended to reflect)					Courts.
					Administration & FCM will continue to evaluate options for vacant 525 and 525 ½ Washington Street properties and report same to Board as appropriate.
A. Improve Budget Process as requested by the County Board and HRFC.	Strategic – improved experience for Board members through enhanced understanding of budget process and greater opportunities for direction to Administrator in crafting budget Strategic – improved experience for Board members through enhanced understanding of budget process and greater opportunities for direction to Administrator in crafting	Set forth in Timeline adopted by County Board in R-15-23 in March 2023	■ Internal (Board/staff)		Complete Budget process and timeline documents developed with guidance of HRFC, based on other county processes. Budget kickoff meetings conducted Standing committee meetings have recurring budget topics Administration compiled Mandatory/Discretionary summary document, Rate/Fee document, and Levy 5-year document, which were provided and reviewed by all committees. Budget Priorities were adopted at June 2023 Board meeting. 2024 Annual Budget was considered and adopted on November 9, 2023. County Board standing committees are soliciting feedback on process for future enhancements.
B. Deliver a Presentation to the Board on Mandatory v. Discretionary Programs	 Strategic – improved understanding of our programs/services in light of statutory mandates 	■ Set by HRFC and Board	■ None – complete	/	Complete Document will continue to be revised on annual basis to reflect changes made by Board or Legislature and to be more comprehensive based on directives from the Board of Supervisors.
C. Complete the NCHC Debt Repayment and lease documents	 Strategic – memorialize the facility use agreements for the renovated campus. Financial – create a viable plan for NCHC to service the project debt, allowing County to develop better future financial plans. 	 Prioritized through 2023 Budget adoption process 	■ None – complete		Complete Lease signed in March 2023. Revised debt service schedule was incorporated into lease and approved by NCHC Executive Committee. Terms of the schedule were presented to County Board during the April Budget Orientation Kickoff.
D. Regional Forensic Science Center – support task force and engage local representatives following Governor's development of biennial budget	 Strategic – develop a local facility that will allow us to collaborate with local partners in the completion of our mandated work Financial – stabilize costs, reduce non-productive staff time, reduce levy allocation over time. 	 September 2023 – local stakeholder / leader informational meeting Schematic design complete by 12/2023 RFB for construction – Jan/Feb 2024 	■ Funding		Ongoing Marathon County Board approved the utilization of a portion of the previously allocated \$2 million of ARPA to be used for schematic design. State of Wisconsin allocated \$7M of funding to project through the annual budget process. Community Foundation of North Central Wisconsin was secured to serve as fiscal agent. At direction of Task Force, staff have executed and applied

				for numerous grants. As of 12/27/2023, we have been notified of the following local grant awards: - \$1 million in funding from BA & Ester Greenheck - \$60,900 Wausau Marathon County Fund - \$23,400 James & Susan Lundberg Fund - \$9,000 Tom & Marilyn Kraemer Fund for Wausau Marathon County - \$7,900 North Central Health Protection Plan Fund - \$7,800 Marvin & Ruth (Rudie) Schuette Fund - \$10,000 Murco Foundation - \$10,000 WPS Foundation County Board adopted R-76-23 in December 2023, providing further direction to staff relative to project. A copy of the resolution is available here - https://www.marathoncounty.gov/home/showpublisheddocument/11726/638378919168500000 (see page 245-47)
A. Continued Implementation of Workday ERP System to replace Cayenta financial system and develop a plan to centralize finance staff	 Operational – previous financial system was beyond useful life. Strategic – centralization of financial functions is better practice; will allow for enhanced training and consistency, and restructure is likely to provide cost savings. 	■ Implementation of budget module must be complete as necessary for generation of 2024 proposed budget. Go live for the budget module is set for August 4.	■ Staff capacity	Per CCITC report, project continues to be moving on schedule. We closed our Cayenta data maintenance at the end of July and have moved all needed data into our record tool (Prism Analytics). Ancillary projects (Teller Phase II– point of sale tool) are similarly referenced as moving according to CCITC schedule. Other additional interfaces between Workday and other software currently in use will be developed as needed. Planning for centralization of finance professionals, including potential realignment of payroll functionality with HR department was delayed with significant Annual Budget process improvements. Planning for centralization must begin post audit. Execution timeline is yet to be determined, likely as part of 2025 budget.
B. Provide staff support for Board in American Rescue Plan Act funding deployment	 Strategic – Board has expressed desire to utilize ARPA funds to mitigate future capital needs. Financial – resources will allow the county to make meaningful investments in capital in a manner that will reduces need to utilize bonding. 	 2024 Capital Improvement Project process is underway – adoption by Board is slated for August 22, 2023 per adopted process timeline. Anticipate recommendation relative to reconciliation of ARPA funds previously allocated from the HRFC in July 2023. 	Board Policy development – staff are developing CIP plans based on direction from Board and HRFC.	ONGOING County Board, through HRFC, conducted robust listening sessions relative to use of funds. A public application process was developed to allow for further public input; however, the portal was removed in January 2023 following committee discussion. In November 2023, in connection with adoption of Annual Budget, the Board allocated a significant amount of remaining ARPA funds. - Sheriff TRC facility upgrades - Eau Claire Dells park dump station - East Gate Hall renovations Additional updates on funding utilization to be provided as

				requested.
				Significant projects have been completed in 2023: - Courtroom Audio Video project - Marathon Park water upgrade
C. Provide staff support for development of Opioid Settlement Fund Deployment plan (added in February 2023)	Strategic – investments in opioid-mitigation/response programs may present an opportunity for mitigation of future expense and/or improved quality of life for residents.	Target date of August 17, 2023 for completion of facilitated process. Report to be compiled thereafter and presented to Public Safety Committee for consideration.	■ Deadline is aggressive	Complete A charter was developed for the project that called for facilitation by the Health Department. Monthly CJCC meetings have been devoted to accomplishing the goals of the charter. To this point a "result statement" has been identified – Marathon County residents are free from the physical, emotional, social, and economic impacts of opioid misuse. The following indicators were selected to communicate progress/success of interventions: Drug Overdose Deaths due to Opioids (Medical Examiner data); Non-fatal overdoses (DHS data source from Ambulance runs). Stakeholders classified potential uses of funding based on (1) the influence that the strategy would have on the indicators and (2) our ability to implement the strategy. Staff delivered report from CJCC to both Public Safety and HHS Committees in December regarding the process described above. The committees are scheduled to have a joint meeting January 9th. Report available here - https://www.marathoncounty.gov/home/showpublisheddocument/11607/638373855034470000 (beginning at page 3). Staff will work to effectuate direction of the board relative to next steps.
D. Develop a Parks, Recreation, & Forestry Sustainability Plan	Strategic/Financial— additional revenue generating strategies and operational efficiency strategies may provide opportunities to reduce long-term tax levy allocations necessary to operate/maintain our park, recreation, and forestry system.	 Levy Support Analysis document for PRF was delivered to ERC committee at 5.30.2023 meeting in connection with budget discussion. 	■ Park Commission policy recommendations to	Ongoing The Levy Support Analysis delivered to the Environmental Resources Committee provides a roadmap for potential policy revisions by the Park Commission and other policy bodies. Conversation at HRFC has supported Administration's perspective that we should move in a direction of developing a funding strategy for capital replacement through a reserve built from a portion of operational revenues.
E. Solid Waste Department Landfill Gas Rights Acquisition	 Strategic / Financial – terminating the pre-2023 agreement will provide Marathon County with the opportunity to monetize the LFG asset, which can move SWD to a revenue generator for general fund, 	 No key dates upcoming for this specific project, as it is complete. However, Administration will be working with SWD to have the department make a general fund contribution in 2024 budget (reflect overhead contributions) 	■ NONE	Complete Administration, Corporation Counsel, and SWD worked diligently through December and January to complete Landfill Gas Purchase Agreement and a corresponding lease. The lease has been amended since originally signed.

	as opposed to generally neutral.		I	1	SWD is receiving \$25K per month pursuant to the LECDA
	as opposed to generally neutral.				SWD is receiving \$25K per month pursuant to the LFGPA, with increased revenues projected once RNG is being produced.
					2024 Adopted budget provided for a \$200,000 contribution from the SWD operation revenue to the county's general fund operations.
F. Assist HRFC in Developing and Implementing solution to Tax Deed and Property Description Backlogs 4. Human Resources Related	 Financial – backlogs in tax deed process reduces revenues Operational – backlogs in property description negatively impacts tax collection, as bills are sent to previous owners. Municipalities are negatively impacted, as residents are frustrated 	Adoption of Revisions – August 2023 First Round of In Rem Foreclosure – started July 2023; court anticipated in November	■ Committee capacity ■ Staff capacity	(Parcel Listing) (Tax Deed)	Property Description – Complete – Parcel Listing and Assessment rollover The transition of the listing and mapping positions to CPZ (from Treasurer), along with process improvements implemented through the efforts of CPZ, have significantly reduced the backlog of listing. With respect to standard/non-problematic transactions, we are processing through current day. We engaged utilized a LTE with experience in the area of Assessment Rollover and State Submission processes to aid us in 2023 and it was worked exceedingly well. Feedback from local assessors was positive. Envision continuing CPZ's operational leadership on the assessment process. Tax Deed Ongoing Staff evaluated and recommended the amendment of our Code of Ordinances to allow us to utilize In Rem Foreclosure process, in addition to Tax Deed. Approved by the Board in April of 2023. In Rem – first (of three) notice publications started in July for first wave of filings, with the second and third respective notices occurring as required thereafter. Further information is needed from the County Treasurer's Office for the court process to move forward relative to the first wave of filings; however, staff turnover within the office at the end of October has inhibited progress. Per Treasurer, necessary information should go out in January. The second wave of filings should follow. Treasurer reports that a number of owners of properties subject to this process have come in to pay off balances owed.
A. Continue implementation of	Operational – our previous HR operations were conducted through the utilization of manual	Performance Management – Appraisal module operational for year end appraisals	Staff capacity Consultant availability		ONGOING See Notes from 3A. above.

Workday ERP System (our first HCM System), including Learning Management System	processes, leading to inefficiency.			1	
B. Evaluate Health Care Insurance Delivery methodology (fully insured vs. self-funded)	 Financial – Health Insurance cost is a significant financial expense for all businesses, including the County corporation. Operational – a strong health care benefit is critical to an overall compensation and benefit plan, which is essential to retention and recruitment. 	 Presentation from USI week of July 24 on responses to RFP. Future actions dependent upon information learned. 	 Staff capacity Market (RFP responses) 		 ONGOING Past - Contracted with USI beginning in 2021 to provide formal review of health care insurance delivery costs, relationship has been highly successful from a financial perspective and in 2021, recommended that we evaluate whether to return to self-funded status in 2022 and 2023, after building reserve strategy. 2023 – adopted consultant recommendation to remain insured with GHT. Continue evaluation of self-funded transition in 2024 based on claim experience.
C. Aid HRFC in review of existing employment policies and practices to enhance retention and recruiting.	Operational / Financial – strong employment policies and practices are essential to operational and financial performance based on their impact on retention and recruiting.	 Presentation to HRFC on internal policies / practices relative to child care benefits for staff in August 2023 Hours of Public Access discussion continue – August 2023. 	• Funding		Complete HRFC has received several presentations from staff relative to our current state relative to retention, recruiting and benefits. Discussion has coalesced around two concepts: (1) modifying public access hours to enhance public service and employee benefit and (2) child care benefits. Staff continue to maintain class compensation plan and evaluate necessary modifications. MCSO modified internal advancement process for Corrections Officer staff to more closely resemble sworn staff process, implementation in 2024. Sheriff Billeb recently indicated that recent recruitment efforts have resulted in increased applications. Administration engaged local judges regarding potential adoption of modified hours of operation (i.e., expanded hours M-Th and ½ day Friday); however, courts indicated they would not be in a position to make such a change. Several counties (e.g., Chippewa, Price, Washington) have modified schedules in some of their departments. Based on the judicial feedback, Administration recommendation is to continue this discussion and evaluate options in connection with relocation of Departments to Lake View campus. Staff will continue to provide information to the HRFC and full board as requested.
5. Intergovernmental Partner WorkA. North Central Health Care	 Operational – work toward achieving desired future state – "work seamlessly together in delivering human services to vulnerable individuals in our communities. Inpatient services deliver treatment and stabilization 	 NCHC Budget letter received on 7.12.2023, calling for 3% tax levy increase (\$143,436) NCHC is building budget currently. 	 Pine Crest sale by Lincoln County – substantially impacts overhead allocation. Significant financial impact State of WI 		Ongoing Relationship and functioning of the NCHC leadership team and NCHC Executive Committee is strong. There have been strides made to improve operational and financial performance for Social Services CCS program.

	to support individuals with an organizational priority focus on providing care and services in our communities." • Financial – NCHC is delivering programs that Marathon County is statutorily obligated to deliver. Those programs can significantly impact MC budgets. Similarly, the debt service relative to the renovation is substantial.	Supplemental Aid payment – without restoration there will be a significant shortfall	Evaluation of the impact of State of WI budget on NCHC operations and financials will be necessary. The county board will likely need to make working with WCA and other impacted counties to contact legislators and the Governor to a priority to address the need to restore the supplemental aid payment to county nursing home facilities. NCHC Executive Committee is working with staff to develop strategies to ensure that our staff are targeted to our core (mandated and/or county priority) programs. NCHC Lease and Debt service schedules were completed – see above. However, the impact of the supplemental aid payment loss and the Pine Crest sale are significant areas of concern relative to overall financial performance. Continued evaluation of NCHC debt service ability to take place. County Budget provided increased support for NCHC programs aimed at maintaining existing services. Administrator, County Board Chair, and NCHC leadership held a meeting with State elected leaders to discuss significant impact that supplemental payment reduction in 2023 had on NCHC and Marathon County, requesting legislative action to address the reduction. While meeting went very well, legislative action on 2023 supplemental payment reduction is not envisioned. Update on meeting provided to HHS on 12.6.2023 by NCHC Executive Director and County Administrator. NCHC will be transferring real property located on 3rd Avenue to County for disposition. NCHC Executive Committee expressed that intent is to have county allocate revenue from divestment toward NCHC's debt service obligation.
B. City/County Information Technology Commission	 Operational/Financial – serve as the chair of the CCITC and work to ensure that MC receives necessary IT support, while we control IT spending. Budget Development is ongoing CCITC audit presentation in Augus 	Staff capacity for project completion Funding for retention	ONGOING Historical - County Administrator was elected as Chair of the CCIT Commission in April 2021. Priorities: - Security – local government cyber attacks are ever increasing, significant investments made to bolster protection and ensure capacity to recover, while also limiting Cyber Insurance costs. - Funding – Revised chargeback model to more appropriately fit member business operations, particularly hybrid work. - Director Appraisal – made enhancements to process and develop annual work plan to emphasize goals of member partners - Project/Portfolio management tool implementation

C. Marathon County Public Library	■ Operational / Financial – Review and revise agreements relative to facility, legal, HR, and financial services	■ Update all agreements in 2023	Staff capacity and prioritization of the project	was completed in 2023. Focus has been on limiting IT project work to top priorities based on large number of ongoing items (Workday/Teller; Facility moves; courthouse A/V). Significant challenge, as all members have large IT needs. County's 2024 allocation for CCIT was reduced due, in part, to revised charge-back model. ONGOING Library Director has submitted revised MOUs/Contracts for service to Administration for review and discussion. Lack of Administration capacity at this time.
D. CJCC	Operational / Financial – Justice system is a significant cost center for county spending (continue to lead the system budgeting discussions with stakeholders to enhance resource allocation decisions; participate actively in CJCC and ensure adequate staff support to all efforts).	Details of CJCC annual plan of work, with timelines, available here, beginning on page 28 - https://www.co.marathon.wi.us/Portals/0/Departments/MCB/Archives/Boards%20Committees%20Commissions/Criminal%20Justice%20Coordinating%20Council/2023/CJCC_20230615_Packet.pdf	Continued support of Sheriff, DA, Clerk of Court, and Judges in the structure provided in § 2.05(13) of the County ordinances, and supporting bylaws.	ONGOING Presentation on progress on workplan provided to Public Safety on 7.11.2023. Attorney Whitepaper finalized and presented to Public Safety. No action taken. Data Officer hired in September 2023, working to develop dashboard for justice system. Programmatic infographics delivered to CJCC in November for review and comment. Opioid funding recommendation development – see above section 3.C. Justice Alternative Programming contract – vendor selection complete, informational update provided to Public Safety in closed session; contract negotiations are ongoing. 2024 Workplan adopted in November 2023 – available here https://www.marathoncounty.gov/home/showpublisheddocument/11473/6383556879096000000 (beginning on page 4).
E. Develop a Countywide Dashboard, displaying data regarding Department-based and Program-based performance measures to aid in department and program assessment	 Operational – provide insight into our performance relative to KPIs for our various programs. Strategic – provide insight to elected officials as to performance and ROI/community benefit relative to programs. Transparency – allow the public to better understand the work of County government Identified aspirational example – Montgomery County, Maryland 	 Data Officer hiring to be complete by July 31, 2023. Future milestones to be developed based on onboarding plan 	Staff capacity; funding for various data tools	ONGOING Data Officer hired in September 2023, working to develop dashboard for justice system. Programmatic infographics delivered to CJCC in November for review and comment. Dashboard of select program KPIs to be operational by end of Q2 in 2024. Initial focus is justice system involved departments; however, due to data access and quality issues, some non-justice involved departments will be selected to move forward earlier than envisioned while we address the access and quality issues.

F. Support the EEED Committee's efforts to examine the county's potential role in addressing the shortage of available Child Care resources (from employer and community perspective) - Role of Marathon County government relative to addressing Housing access, added based on adoption of Strategic Plan amendments by Board.	 Strategic - EEED Committee expressed that the local child care shortage is an issue it would like to focus on during the remainder of the term, due to economic development impacts. Operational – see discussion above relative to HRFC employment benefit review. 	 Strategic Plan section 10.6 amended to provide that EEEDC shall (3) by August 31, 2023, with input from non-EEED Supervisors and other Marathon County Stakeholders, the EEED Committee will prepare recommendations for Marathon County Government's role in supporting affordable high-quality childcare. (4) by August 31, 2023, with input from non-EEED Supervisors and other Marathon County Stakeholders, the EEED Committee will prepare recommendations for Marathon County Government's role in supporting safe and affordable housing options. 	 External partner capacity Internal capacity Funding 	Ongoing – near complete Housing – County Board adopted resolution R-66-23 – Marathon County Government's Response to Housing – on December 14, 2023. Administration will provide additional support as directed by the Board of Supervisors through the 2024 Workplan. Child Care – County Board is continuing to consider this issue, as R-55-23, was referred to the EEED Committee on December 14, 2023, for further discussion. Administration will provide additional support as directed by the Board of Supervisors through the 2024 Workplan.
6. Projects NOT PRIORITIZED, Identified for Future Year Prioritization				
A. Work to develop a County Event Policy governing the allocation of county resources to support private events	 Strategic – the regulation of these activities is an important policy question, with significant public safety and emergency preparedness implications. Operational – staff need guidance for carrying out regulation in this area 	■ TBD	■ Staff capacity	Ongoing – Nearly Complete Project elevated this to a current year priority based on repeated discussions at committee levels and the decision of the Board to delay implementing zoning regulations relative to events until this effort can be concluded. Administration sought volunteers for a workgroup from Public Safety, Infrastructure, and Environmental Resources Committees to lead in the updating of the ordinance. CPZ staff led workgroup and drafting effort. Effort nearing completion, with presentation to committees in February and Board consideration tentatively scheduled for February/March.
B. Secure an external forensic audit resource to conduct periodic reviews of departmental budgets to assess compliance with existing Marathon County ordinances and best practices.	Operational – assure compliance with best practice and identify financial opportunity; supplement the annual audit which is aimed at financial reporting as opposed to business practices			
C. Evaluate the current	 Operational – Rolling stock funding 	 Expanding program to Sheriff's Office – 	 Staff Capacity 	

benefit of our existing vehicle leasing program and evaluate expanding to include DSS and Health Department	has not kept pace with needs. Hasn't increased in over 10 years.	July 2023. Evaluation for Health / DSS in connection with 2024 budget		Ongoing We made movement in Q2/3 due to significant fiscal shortfalls projected relative to rolling stock needs. Administration/FCM arranged for various departments, including Sheriff's Office, to review Enterprise approach (already existing contract). Sheriff's Office entered into the Enterprise contract. HRFC adopted a revised Rolling Stock policy on September 26, 2023, and funding was provided commensurate with the updates in the 2024 annual budget. The discussion with DSS and Health will focus on the creation of a vehicle reserve/pool through the redirection of IRS reimbursement for personal vehicle use. Administration to include an item on the 2024 workplan for consideration relative to the establishment of a shared fleet at the Lake View campus and the Courthouse campus.
D. Conduct Needs Assessment and Feasibility Study relative to delivery of Emergency Medical Services through countywide system	 Strategic – this is an important policy question, with significant public safety and emergency response implications. 			
E. Engage Library Board to identify appropriate use for 3 rd Floor and corresponding CIP plan				Suggestion – provide direction to County Board members that serve on the Library Board relative to the board's preferences regarding the deliverables for a successive utilization of the space: - Financial? - Operational?
F. Provide staff support for development of Opioid Settlement Fund Deployment plan (added in February 2023) – SEE 3.C above				
G. Secure a Telecommunications Audit				Historical - In 2016, Marathon County utilized a 3 rd party vendor (Spyglass) to complete a telecommunications audit. Administrator has identified two additional potential vendors, obtaining contract terms from one vendor.
H. Incorporate a Comprehensive Fee Schedule in the Annual Budget Process	 Strategic – keeps Board aware of growing operational costs in budget adoption process Financial 	■ Budget Adoption calendar	Staff capacity; Board direction relative to rate increases	Ongoing Fee schedules were compiled and shared with all standing committees through the budget process

				The revised Health Department fee schedule was recommended for inclusion in the budget by the HHS Committee. The full board adopted the projected revenues under the revised schedule in November through the budget process. Administration will work to better include a comprehensive schedule in the budget as an appendix.
I. Assist the Board in clarifying the long-term relationship with UWSP-Wausau and identifying a sustainable funding strategy for capital improvement projects on the campus	Strategic Financial – significant CIP expenses in 2024 and beyond. Strategic The expenses in 2024 and beyond.	Unknown	UW leadership –UWSP / Board of Regents willingness to change the longstanding relationship with the satellite campuses Funding – financial needs for campus facilities is significant.	Historical background – there is significant discussion statewide regarding the future of the satellite campuses. Bounty Board Chair and Administrator met with local and UWSP leadership to get update. Administrator and Board Chair have participated in meetings with several other counties with satellite campuses relative to these issues and is aware of similar long-term facility maintenance funding sustainability concerns expressed at their respective campuses. Washington County Board recommended combining Tech and UW campuses, received funding through JFC, but vetoed through budget. The 2024 annual budget provided for significant improvements to the boiler system at the campus. Next steps – Administration needs direction. In the absence of UW Regents voluntarily agreeing to share in the facility maintenance costs, Administration needs direction relative to the service level that should be maintained relative to campus academic buildings. UWSP leadership is preparing a space needs analysis and report for the County Board in 2024. A task force may be a good mechanism for the Board to provide direction and/or engage the UW system, as the issue impacts multiple standing committees (i.e., EEED and HR Finance & Property).
J. Aid in the Comprehensive Review of Marathon County Ordinances	 Operational Chapter 2 and Zoning Chapters are reviewed frequently (Rules Review, Zoning reviews); however, a complete review of all ordinance sections for a significant period of time. Price quote received from potential vendor to assist in the comprehensive review 	■ To be determined if prioritized	Staff capacity within Corporation Counsel, Administration, and County Board leadership	Historical background - This project has not been prioritized by the Board and staff capacity is limited. That said, staff have moved forward revisions to Chapter 6 of the code of ordinances and Administration envisions revisions to the Chapter 12 Assembly Ordinance to address legal and practical concerns. Options: (1) Taskforce—composed of board members, staff, and other individuals—to move this forward; (2) Vendor/FTE review, could provide funding in 2024 budget.

				Absent change in approach, the ordinance update process will continue in a gradual fashion, as individual ordinances are identified. The benefit of this approach is that the capacity demands are reduced; however, the drawbacks are the speed of completion and potential quality of product. With the increased utilization of hybrid work environments and the impending relocation of staff to the Lake View Campus, the county's parking ordinance (i.e., section 7.07) should be amended. Administration will be working with various departments to bring forward a proposal for consideration by the Board.
K. Aid the Board in updating existing Comprehensive Plan refresh & generation of new 5-year Strategic Plan	 Strategic (see page 157 of Comprehensive Plan for relevant history (page 163 of the online pdf)— under Plan Evaluation heading). 	■ Time frame to be determined by Policy Makers	■ Staff Capacity	Historical Background - (see page 157 of Comprehensive Plan for relevant history (page 163 of the online pdf)— under Plan Evaluation heading). Direction is necessary whether this funding should be provided in Annual Budget for one or both of these items and the timeframe for each.
L. Conduct RFP for General Liability Insurance	Operational / Financial – evaluate the options available			Historical – In Wisconsin, two providers serve nearly all counties (i.e., WMMIC and County Mutual)
M. Evaluation of zoning options regarding marijuana cultivation (requested be considered by a Board Supervisor)	 Strategic – in the event that marijuana cultivation is legalized at the state level having a proposed ordinance would ensure Marathon County was prepared. 			
N. Report to Executive Committee on review of Program Budgeting Options	 Summary of information from other peer counties relative to their efforts at providing a "program-centric" budget to their county boards. Summary of the budgeting tools (i.e., software) and mechanisms to deliver such a program centric budget. 	July 2024 – as requested by Executive Committee	Prioritization in Annual Workplan by full board.	



Visitor & Education Center

Monk Botanical Gardens

Capital Campaign 2022-23

The Gardens have been growing for 20 years. Now it's time to build something for all seasons. With your help, an incredible transformation can begin.

Monk Botanical Gardens began with the Monk family's donation of land in 2003, followed by the dedication of hard-working volunteers who, over the years, transformed the property into a 30-acre botanical garden open to the public seven days a week. Today, with a full-time professional staff that has created events for all ages, more than 10,000 people visit every month during peak season for programs or to experience the beautiful botanical spaces.

But we know a fully fledged botantical garden attraction needs a year-round building facility. As one new visitor recently asked, "Isn't there one central gathering place or headquarters for the Gardens?"

The answer is no. That's why, after nearly 20 years, we are launching the first steps of a capital campaign to create a Visitor & Education Center that will finally provide indoor, all-season space for guests, staff, and year-round experiences that will make Monk Gardens an exciting new statewide destination in all seasons.

Since its 2005 Master Plan, the organization has engaged in a thorough process to develop a plan for the building and its operations, including a 2020 feasibility study—with feedback from many community leaders—to assess the readiness for a capital campaign. In 2021, we

raised \$180,000 for pre-campaign conceptual building design, marketing and organization preparedness. In 2022, J.H. Findorff & Son Inc, was hired as a project construction manager.

Most recently, after consultation with and support from the Dwight and Linda Davis Foundation—which is committed to being a partner and major investor in the entire project—the Monk Gardens Board decided to separate the project into three parts and move forward with Phase I. The designs and plans are in place, and could begin in spring 2023 with your support.

We are asking a select handful of leading donors like yourself to fund the \$4.2 million cost of Phase I that will complete the fundamental, necessary groundwork for the entire project. This includes site preparation, perimeter security, new garden features and other improvements that set the stage for the more public capital campaign of the building itself in Phase II and III (2026-2029).

Please read the details of Phase I on the next page. They are the critical first steps of a project that promises a transformational impact as a fresh, but enduring new economic development cornerstone for the entire Wausau region. We hope you will join us.





The strategy is to establish fundamental infrastructure that accomplishes key goals: Increase revenue, continue the physical and organizational growth of the Gardens, increase the number and diversity of visitors, and make site improvements in preparation of the Phase II building construction.

- 1. Replace/install secure fencing around the 30 acres with a state-of-the-art security system. The fence will be attractive and functional along Fourth Avenue and Crabtree Drive where the public has easy access and visibility. Fencing along the remaining acreage will focus on functionality to deter deer and people. This security will allow:
- Special exhibits to create more revenue and visitation
- Installation of artwork and other valuable features
- A Ginseng Garden in partnership with Hsu's Ginseng
- **2. Establish a traditional-styled English Garden.** This garden will provide a "wow" factor as people walk into the Gardens from the Visitor and Education Center, therefore it's important to give this garden time to grow and mature. It also will create a beautiful space for wedding ceremonies, helping to increase revenue to support the Gardens.
- **3. Install two more yurts.** One will serve as a transitional all-season space for adult and youth programming. The other yurt will be dedicated to children, to increase our capacity for the popular Sprouts preschool program while providing a full-day preschool for families that need it.
- **4. Construct a gatehouse and parking lot.** The gatehouse will provide enough space for two-three staff to collect entrance fees, check in members who enter for free, and communicate and interact with visitors while recording essential data to make strategic decisions. The gatehouse will have bathrooms for the public. We aim to make this

small building a net zero sustainable building. Installing the parking lot designed for the full plan will immediately improve the feasability of large scale events, and provide vehicle/staging space during construction of the Visitor & Education Center.

- **5. Resurface established trails** with a smooth, permeable substrate to improve accessibility for all ages and abilities.
- **7. Renovate the pond.** This necessary site improvement will help manage water and runoff, as well as dramatically uplift the aesthetics of the Gardens.

Botanical gardens are a key attraction and proud feature of premiere communities around the U.S. They are treasured for adding a fresh, modern spin to an area's quality of life. In these delightful "living museums," design aesthetics intersect with nature, and visitors are treated to multi-sensory experiences unique to botanical gardens. So much is possible! Come out to the Gardens to see what's happening.

Please consider becoming a lead donor with a commitment to Phase I, which is scheduled to begin in spring 2023. We'd be happy to provide more details, meet with you, and arrange a guided tour of the gardens.

Contact Executive Director Darcie Howard:

Email: DHoward@monkgardens.org

Call: 715-261.6309 or 715-680-9485 (cell)

Find the Gardens gate on the northwest side of Wausau at 1800 N. First Ave. We'd love to see you there.

enerosity is the sunshine & water that makes (

HANK YOU for your support in 2022!

ng in people, communities, engage, educate, and inspi













From the **Board President**

The new year marks the close of my term as Board President of Monk Botanical Gardens and what an exciting final year it has been! Like all nonprofits coming out of the pandemic and economic downturn, the past year has been a roller coaster, but also a breath of fresh air. Despite the turmoil, Monk Gardens has been fortunate to have many critical pieces fall into place for development of our grounds in 2023 that will enhance the Gardens'

experience, increase education and accessibility, and bring regional notoriety.

As I reflect on my term as Board President, here are my greatest takeaways:

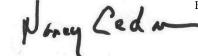
- I am humbled by how much people invest their time and resources in something they value. This is evident in the number of donors and volunteers since the Gardens' inception and the tremendous momentum and growth taking place.
- Collaborating and serving as "co-pilot" with a stellar Executive Director has been a great honor. Darcie Howard brings inspiring vision and commitment to her role.
- I am in awe of a cohesive staff team that is firing on all cylinders with the chemistry of the right people at the right time.
- I now understand what makes a strong and functioning Board, and I am happy to report that we are actively engaged as decision makers and each personally committed to financial stewardship of the Gardens.
- For me personally, this role as President has served as the bridge to the retirement world, allowing the gift of time to make valuable contributions and engage fully with the community.

As I pass the gavel to our President Elect, Susan Lang, I am excited by the skills and vision she brings as a leader. She has been instrumental in building the foundation on which we currently stand, leading to the path forward. She is bright, strategic, highly connected in this community and approaches everything with a win-win philosophy.

Monk Botanical Gardens is poised and ready. Do not blink or you might miss something! It has been a pleasure to find my place in this Garden. I invite you to find yours.

With thanks and appreciation,

Nancy Cedar Board President, Monk Botanical Gardens



Board Officers

President — Nancy Cedar Vice Pres. — Susan Lang Secretary — Paul Whitaker

Treasurer — Jon Plisch

Board Members

Ann Lucas, Tammy Stezenski. Sheila Rossmiller, Vickie Richmond Hawkins Iody Majer Mark Munson Paul David Holly Koeppel

Staff

Executive Director - Darcie Howard Development Manager - Linda Schill Education & Events Manager - Elise Schuler Horticulture/Grounds Manager - Marissa Ashbeck Volunteer Coordinator/Admin. Assistant - Megan Johnson Lead Sprouts Garden Preschool Teacher - Krysta Post Assistant Sprouts Garden Preschool Teachers -Sara Loth and Alicia Reimann Environmental Educator - Kaytie Roettiger Groundskeeper - Tyrone Lane

The Gardens welcomed more than 64,000 visitors.

ENGAGE

193 programs offered, a **20% increase.**



EDUCATE

64 Sprouts spent **1,164 hours** learning & exploring the outdoors.



INSPIRE

25 individuals memorialized at the Gardens through contributions of more than \$15,000.

The first annual

Blossom of Lights
event hosted

5,400 visitors
to the Gardens to
see more than
38,800 lights
on display.



223 adults attended 13 Hands On Plants sold out workshops.



125+ volunteers provided 2,248 hours of service at the Gardens.





11,664 education & event participants, an increase of 66%!



41 local businesses provided over \$94,000 to enhance programs and gardens.

23% of children

received financial assistance to attend programs.

More than \$20,000 in total!

Financials

INCOME	
Grants	\$ 126,238
Memberships	\$ 35,997
Contributions	\$ 327,522
Program Fees	\$ 239,059
Sales	\$ 28,449
In-Kind Contributions	\$ 53,134
	\$ 810,399
EXPENSES	
Program	\$ 454,400
Core Mission Support	\$ 233,283
Capital	\$ 12,500
	\$ 700,183
NET	\$ 110,216
ASSETS (as of December 31, 2022)	
CASH	\$ 378,819
PROPERTY	\$ 2,386,832
TOTAL	\$ 2,765,651

Our success in 2022 was made possible due to the support of our generous donors.

* indicates a fund from the Community Foundation of Northcentral Wisconsin.

^indicates funding from the B.A. & Esther Greenheck Foundation & Wisconsin Arts Board.

Corporate & Foundation Donors

\$65,000+
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