WISCONSIN



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2017

# COMPREHENSIVE ANNUAL FINANCIAL REPORT MARATHON COUNTY, WISCONSIN FOR THE YEAR ENDED DECEMBER 31, 2017

DEPARTMENT OF FINANCE KRISTI PALMER, FINANCE DIRECTOR

Wausau, Wisconsin

## TABLE OF CONTENTS

As of and for the Year Ended December 31, 2017

INTRODUCTORY SECTION	<u>Page</u>
Letter of Transmittal from County Administrator and Finance Director GFOA Certificate of Achievement Map History of Marathon County Marathon County Board of Supervisors – 2017 Standing and Statutory Committees as of 12/31/17 Discretely Presented Component Unit Committees 12/31/17 Marathon County and Discretely Presented Component Units Department Heads Marathon County Organizational Chart 2017	i — xiii xiv xv xvi xviii — xix xx xxi xxii
FINANCIAL SECTION	
INDEPENDENT AUDITORS' REPORT	1 – 3
REQUIRED SUPPLEMENTARY INFORMATION  Management's Discussion and Analysis	4 – 15
BASIC FINANCIAL STATEMENTS	
Government-Wide Financial Statements	
Statement of Net Position Statement of Activities	16 17
Fund Financial Statements	
Balance Sheet – Governmental Funds Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities Statement of Net Position – Proprietary Funds	18 19 20 21 22
Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds Statement of Cash Flows – Proprietary Funds Statement of Assets and Liabilities – Agency Funds Statement of Net Position – Major Discretely Presented Component Units Statement of Revenues, Expenses and Changes in Net Position – Major Discretely Presented Component Units	23 24 - 25 26 27 28
Notes to the Financial Statements	29 – 90

Wausau, Wisconsin

# TABLE OF CONTENTS As of and for the Year Ended December 31, 2017

FINANCIAL SECTION (cont.)	<u>Page</u>
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Social Improvement Fund Schedule of Proportionate Share of the Net Pension (Asset)/Liability – Wisconsin Retirement System Schedule of Employer Contributions – Wisconsin Retirement System Notes to Required Supplementary Information	91 – 97 98 99 99 100 – 101
SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Capital Improvements Fund – Major Fund	102
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Debt Service Fund	103
Combining Statement of Net Position – Internal Service Funds	104
Combining Statement of Revenues, Expenses and Changes in Net Position – Internal Service Funds	105
Combining Statement of Cash Flows – Internal Service Funds	106
Combining Statement of Changes in Assets and Liabilities – Agency Funds	107
Statement of Net Position – Central Wisconsin Airport	108
Statement of Revenues, Expenses and Changes in Net Position – Central Wisconsin Airport	109
Statement of Cash Flows – Central Wisconsin Airport	110

Wausau, Wisconsin

# TABLE OF CONTENTS As of and for the Year Ended December 31, 2017

STATISTICAL SECTION	<u>Page</u>
Statistical Section Cover Page	111
Schedule 1 – Net Position by Component – Last Ten Fiscal Years	112
Schedule 2 – Changes in Net Position – Last Ten Fiscal Years	113 – 114
Schedule 3 – Fund Balances, Governmental Funds – Last Ten Fiscal Years	115
Schedule 4 – Changes in Fund Balances, Governmental Funds – Last Ten Fiscal Years	116
Schedule 5 – Equalized Value and Actual Value of Taxable Property – Last Ten Fiscal Years	117
Schedule 6 – Direct and Overlapping Property Tax Rates – Last Ten Years	118 – 119
Schedule 7 – Principal Property Tax Payers – Current Year and Nine Years Ago	120
Schedule 8 – Property Tax Levies and Collections – Last Ten Fiscal Years	121
Schedule 9 – Ratios of General Bonded Debt Outstanding – Last Ten Fiscal Years	122
Schedule 10 – Direct and Overlapping Governmental Activities Debt – As of December 31, 2017	123 – 124
Schedule 11 – Legal Debt Margin Information – Last Ten Fiscal Years	125
Schedule 12 – Demographic and Economic Statistics – Last Ten Fiscal Years	126
Schedule 13 – Principal Employers – Current Year and Five Years Ago	127
Schedule 14 – Full-time Equivalent County Governmental Employees by Function – Last Ten Fiscal Years	128
Schedule 15 – Operating Indicators by Function – Last Ten Fiscal Years	129
Schedule 16 – Capital Asset Statistics by Function – Last Ten Fiscal Years	130
Schedule 17 – Schedule of Insurance – Fiscal Year Ended December 31, 2017	131 – 135



June 28, 2018

Members of the Marathon County Board of Supervisors And the Human Resources and Finance and Property Committee Marathon County, Wisconsin

## Supervisors:

Submitted herewith is the Comprehensive Annual Financial Report (CAFR) of Marathon County, Wisconsin (the County) for the year ended December 31, 2017. This report was prepared by the County's Finance Department with assistance from the County Treasurer's Office. For purposes of this CAFR, the reference to the County typically includes the Central Wisconsin Airport (CWA) (shown as a discretely presented component unit) unless otherwise noted. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all financial statements, footnote disclosures, supporting schedules and statistical tables rests with the County. We believe the data, as presented, is accurate in all material respects and that all disclosures necessary to enable the reader to gain the maximum understanding of the County's financial affairs have been included.

All financial information and footnotes related to the County's discretely presented component units (excluding the CWA) are a result of financial statements prepared separately from this CAFR. Except for the CWA, the County Finance Department has relied upon the respective discretely presented component units' independently audited financial statements to compile the enclosed notes and statements and does not take responsibility for their accuracy. Copies of the discretely presented component units audited financial statements are available upon request from their respective finance departments.

Distribution of the CAFR is of major importance to its usefulness as a communication tool. Paper copies of this report will be available to elected officials, County management, bond rating agencies, financial institutions and federal, state and local governmental agencies which have expressed an interest in Marathon County's financial wellbeing. A copy of the 1998 through 2017 CAFRs are also available on the Internet at:

## http://www.co.marathon.wi.us/Departments/Finance/AuditInformation.aspx

This report has been prepared following the guidelines recommended by the Government Finance Officers Association of the United States and Canada (GFOA). These guidelines conform substantially with high standards of public financial reporting, including Generally Accepted Accounting Principles in the United States of America (GAAP) promulgated by the Governmental Accounting Standards Board (GASB).

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis. This letter of transmittal is designed to complement the Management's Discussion and Analysis and should be read in conjunction with it. Marathon County's Management's Discussion and Analysis can be found immediately following the report of the independent auditors.

The County is required to undergo an annual single audit in accordance with the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and, Audit Requirements for Federal Awards (Uniform Guidance), and the <u>State Single Audit Guidelines</u> issued by the Wisconsin Department of Administration. Information related to this single audit, including the schedule of expenditures of federal and state awards, findings and recommendations, the independent auditors' reports on internal control over financial reporting and compliance with applicable laws and regulations is available as a separate document through the Finance Department.

## REPORTING ENTITY AND ITS SERVICES

The County was incorporated in 1850 and operates under a County Board-Administrator form of government. The Board of Supervisors is comprised of thirty-eight (38) members, elected by districts to serve concurrent two-year terms. The terms of the current Board expire on April 21, 2020.

The County is located in central Wisconsin, approximately 185 miles northwest of Milwaukee, WI and 175 miles east of Minneapolis/St Paul, MN. With a total area of 1,013,760 acres (1,584 square miles), the County is the largest land county of Wisconsin's 72 counties. The City of Wausau is the County seat.

This CAFR includes all funds discretely presented component units of the County. They include the operations of all departments shown in the organizational chart included in this section.

The County provides a full range of services. This includes judiciary services and legal counsel, general and financial administration, including tax collections; property records and register of deeds; county planning and zoning; public safety with sheriff, emergency management and correction facilities; parks; health and social services; assistance to veterans and older Americans; library; forest conservation; medical examiner and surveyor; industrial development board; agricultural extension services; and the administration of federal, state and county elections. The County has proprietary fund operations for the maintenance and construction of the landfill, highways and insurance programs. This CAFR includes the CWA, North Central Community Services (NCCS), and the Handicapped Children's Education Board (HCEB) as discretely presented component units, since the County is financially accountable for their activities. Included in this CAFR are services for commercial airlines services for Marathon and Portage Counties, nursing home and mental health services for citizens of Marathon, Lincoln and Langlade Counties and special education needs for children in school districts within the County. The Wisconsin Municipal Mutual Insurance Corporation (WMMIC) and any of the school districts or special districts listed in Schedule 10 "Direct and Overlapping Governmental Activities Debt" in the Statistical Section of this CAFR are not included in the CAFR because they have not met the established criteria for inclusion in the reporting entity.

Pursuant to accounting and reporting standards, the Aging & Disability Resource Center of Central Wisconsin (ADRC-CW) is included within the County's financial report because of various factors including financial dependencies and powers of appointments or removal of officers.

## ECONOMIC CONDITIONS AND OUTLOOK

Marathon County's economy is very diverse, ranging from: manufacturing, tourism and recreation, health services, transportation and shipping, government, agriculture, and dairy products. Marathon County is the business center of central and northern Wisconsin. Indications show that the County has positive signs of economic recovery. The area's economy will continue to remain stable in the areas of population, labor force and employment. The 2017 annual unemployment rate was 2.4% and is the lowest in the past few years. (The unemployment rate was 3.7% in 2016 and 4.2% in 2015).

Wausau area and Marathon County employment figures reflect the positive economic times. Unemployment levels in the Marathon County Standard Metropolitan Statistical Area (SMSA) are slightly below the State of Wisconsin unemployment rate of 3.2%.

According to the U.S. Census Bureau, 611 new building permits were issued in 2017 for new privately-owned residential buildings in Marathon County at a total estimated construction value of \$89 million. The construction amount is more than the 2016 total of \$59.6 million. Overall the number of permits increased in 2017 for new residential construction and remodeling with the 2017 figure being 611 and the 2016 number of permits being 245. The largest increase, 339 permits, comes from the new construction of 3 or more unit dwelling in 2017 over 2016..

The County ranks first statewide in ginseng production. Marathon County ranks third in the number of farms, total dairy herds, number of milk cows, total number of cattle and calves, second in forage and corn silage production and fourth in total milk production. Marathon County is the source of more than 90% total U.S. cultivated ginseng production.

Large business employers in the County continue to stabilize the economy. The cornerstone to a list that continues to grow would include (companies with more than 500 employees most but all not employees necessarily in Marathon County):

Aspirus Wausau Hospital
Greenheck Fan Inc.
Kolbe & Kolbe Millwork Co Inc.
Wausau School District
Footlocker/Eastbay Inc.
Marathon Cheese
Marathon County
North Central Healthcare Facilities
North Central Technical College
Wausau Paper/SCA

## **MAJOR INITIATIVES**

In the year 2017 the County maintained its commitment to upgrade its buildings and infrastructure. As can be seen in the detail below, we have a major interest in the maintenance of our infrastructure, government joint ventures, and technology projects.

As the County continues to grow, the demands placed by citizens on their government become more intense. As all counties in the State of Wisconsin operate under a state imposed tax rate freeze and levy limit, these demands are continually more difficult to finance. Governmental participation in expected growth can no longer be coincidental. We have had significant changes in the labor relationships with our employees. In order for us to remain strong, our positive community attitude must reveal itself through results of providing County Services.

Maintenance and expansion of the County's infrastructure (such as highways and bridges) remains a major concern of the County Board. To address one of these concerns, the County continues to maintain its commitment to the Infrastructure Committee's five-year capital project plan. This plan provides a framework for the development and maintenance of infrastructure to meet current and future needs. The Infrastructure Committee has undertaken an aggressive program to repair and replace its highways and bridges. On an annual basis, the Infrastructure Committee plans to repair three or four bridges and resurface 25-30 miles of county highways.

- In 2017, the County completed major road construction projects on the Highway N and M with a total costs of \$650,000.
- In late 2016, the County Board approved a \$25 a vehicle registration fee for vehicles licensed in Marathon County. The revenues generated from this fee go to offset the cost of the County Highway Bituminous Program. The County budgeted \$2,898,900 in revenues in 2017.
- A major repaying project consisting of resurfacing a minimum of 25-30 miles per year is included in this plan. That means by the end of a five-year period, 20% of the County's highways are expected to have been repayed. In 2017, the County resurfaced 23.55 miles of County highways and overlayed an additional 18.23 miles of County highway at a cost of \$5,150,840 dollars.

The County wishes to maintain its Information Technology systems as well and in 2017 the County started the research and sent out RPFs to purchase new software systems.

- A RFP was sent out and awarded for a law enforcement software application with an estimated cost of \$1,680,000. This will replace the old law enforcement software that the current vendor will not provide support for in the future. The County picked a vendor (Sunguard) from the RFP process in 2017 and implementation of the system will begin in 2018.
- The County researched and prepared RFP documents for a new comprehensive land records system. The estimated cost for the new system is \$565,000 with full implementation targeted for 2018.

In 2016 the County Board passed Ordinance #O-7-16 to create a uniform addressing system. The County allocated \$1.2 Million from the environmental impact fund to assist participating municipalities in the cost of signage and communications for the change of addressing properties in their municipalities. The County had to wait until May 2018 to start the address changes because of record snowfall (24 inches) of snow that fell in April 2018. The County should have the project completed in fall 2018.

To better handle the ongoing questions and concerns regarding general infrastructure, the Capital Improvement Committee has assembled a five year Capital Improvement Plan (CIP) to review and upgrade all facilities that have a need. Each year the plan is updated and a new list of projects approved and a new funding source established.

## **FUTURE PLANS**

The County is working with a consultant to view ways to best situate itself for the future and determine what its infrastructure needs are to be successful in the 21<sup>st</sup> Century. With County leadership and citizen input, the County has continued to refine its strategic plan and program prioritization process to help assist in the development of annual budgets that provide cost effective program results for our citizens.

In 2016, the County started working with the Center for Priority Based Budgeting (CPBB). The goal of this project is to reassess our priorities in order to make sound long-term funding decisions and establish the County as a results driven organization. Working with CPBB has allowed the County to determine how to match available resources with community priorities and develop a comprehensive review of the whole organization. We will be fully implementing the CPPB diagnostic tool when setting goals and priorities for the 2018 budget.

## FINANCIAL INFORMATION

## Working Capital Policy

In 1988 the County Board of Supervisors established a fund balance policy. This policy sets forth the amount of funds that are to be reserved as a designation for working capital. The funds over and above this designation are to be used to pay for non-departmental capital purchases within the succeeding budget process. Working capital is never to go below a set minimum level of four weeks of operating expenditures or 8.5%. The County Board has approved a slightly higher working capital figure of 10% for the Highway Fund based on its potential for uncontrollable, unexpected operating needs. The low points for the County's cash flow are the end of February and the middle of November.

As a policy, the County rolls forward a portion of the unassigned fund equity/balance into the succeeding year's budget. With the change in the highway working capital policy its unassigned funds are moved into the same capital improvement process. Funds not included in this process would include those funds not using tax levy as a basis for operations such as the landfill fund, the insurance funds, the capital improvement fund, and any special revenue fund that use grants for operating capital. Marathon County uses a portion of its unassigned amount to fund future year capital improvement programs. It is not used to offset following years operating needs. This philosophy assures that current operating needs are funded with current collections. Any amounts required for future years' activities or amounts required for sound business operations must be restricted or assigned. Highway is allowed to provide for multi-year funding options for specifically identified high cost projects.

## General Fund Balance

A portion of the unassigned fund balance will be used in the 2019 budget process to help fund some much needed capital improvements. The County has been fairly successful over the years keeping its tax rate stable and using fund balance to pay for capital projects. The trend of using fund balance and not raising taxes is expected to continue in the future. If the trend were not to continue, a lower fund balance would be acceptable because all amounts necessary for sound financial position and good business practice are restricted or assigned.

## INTERNAL CONTROLS

## Accounting and Administrative Controls

Internal controls are procedures which are designed to protect assets from loss, theft or misuse; to check the accuracy and reliability of accounting data; to promote operational efficiency; and to encourage compliance with managerial policies. The management of the County is responsible for establishing a system of internal controls designed to provide reasonable assurance that these objectives are met. To help assure the adequacy of the County's system of internal controls, the Finance and Property Committee is also the Risk Assessment Committee and works with the County Administrator and Finance Department in carrying out the internal audit program, and provides a liaison with the County's independent auditors.

Federal and state financial assistance programs require recipients to comply with many laws and regulations. Administrative controls are procedures designed to ensure compliance with these requirements. The County has established a system of administrative controls to ensure compliance with the requirements of the programs under which it receives financial assistance. As with other internal controls, this system is subject to periodic review and evaluation by management and the Finance Department.

As part of the single audit, tests are made to determine the adequacy of the County's accounting and administrative control systems over major programs. Testing of the County's compliance with applicable laws and regulations over major programs is also performed. The County's most recently completed single audit report, for the fiscal year ended December 31, 2016, did not identify and instances of material weaknesses in internal control systems over compliance. There were certain deficiencies in internal control that were considered significant deficiencies.

## **Budgeting Systems and Controls**

The budget serves as the foundation for the County's financial planning and control. The County maintains budgetary controls, which are designed to ensure compliance with legal provisions of the annual budget adopted by the County Board. The level of legal budget control is by fund and appropriation unit.

The County's budget process provides for input from County Administration, top management, elected officials, and the public in developing revenue and expenditure projections and determining the County's programs and services for the coming year.

After final adoption, transfers between budget appropriations for non-exempt areas may be made by the County Board. Throughout the budget year, the Board may also appropriate additional general purpose funds by use of a contingency appropriation reserved to cover emergencies or other necessary expenditures as determined by the County Board.

## **DEBT ADMINISTRATION**

Under Wisconsin Statute 67.03(1) (a), county debt is limited to 5% of total equalized valuation of real and personal property. The ratio of bonded debt to equalized value and the net bonded debt per capita are useful indicators of the County's debt position to County management, citizens and investors Schedule 11 "Legal Debt Margin Information" in the Statistical Section of this CAFR illustrates these indicators, limitations and verifies low indebtedness.

## CASH MANAGEMENT

Wisconsin State Statutes allow the County Treasurer to invest cash which is temporarily idle in instruments which include demand deposits, certificates of deposit, U. S. Treasury and/or Agency obligations, local government bonds, repurchase agreements, commercial paper, the State of Wisconsin Local Government Investment Pool (LGIP) and other qualifying investment pools. The County does not invest in any derivatives nor does it leverage any of its funds for investment purposes.

Sponsored by the State Treasurer's Office, the State of Wisconsin has established the LGIP under the direction of the State of Wisconsin Investment Board (SWIB). This fund can be accessed by all units of local government on a day to day basis. The yield at the end of 2017 on the investment pool was 1.2%. This was an increase of 0.75 basis points over 2016 which was .45%.

The County continues to use the advice of its investment advisor seeking alternate sources of short term investments beyond the LGIP. Short term treasuries, agencies and high-quality commercial paper are currently providing returns which are slightly better than the investment pools. To diversify its investment portfolio, the County holds a portion of its funds in medium-term (2-4 years) government securities, as recommended by the County's investment advisor. This allows additional interest earnings without undue risk.

The County's investment policy is to minimize credit and market risks while maintaining a competitive yield on its portfolio. Accordingly, deposits were insured by the Federal Depository Insurance Corporation (FDIC) with an additional \$400,000 coverage provided by the State of Wisconsin, or collateralized, or insured through the investment pool. All collateral on deposits was held either by the County, its custodian or the State of Wisconsin.

The amount of interest earned in 2017 for all Primary Government operations was \$1,855,789, an increase from 2016 of 18.89%. The increase was the result of slightly higher interest rates being applied to investments

		Increase	%(Decrease)
Year	Earnings	(Decrease)	Change
2008	5,192,305	(1,254,025)	(19.45)
2009	3,085,273	(2,107,032)	(40.58)
2010	1,680,760	(1,404,513)	(45.52)
2011	978,412	(702,348)	(41.79)

2012	945,678	(32,734)	(3.35)
2013	657,958	(287,720)	(30.42)
2014	763,005	105,047	15.97
2015	1,077,739	315,059	41.25
2016	1,560,892	483,153	44.83
2017	1,554,021	294,897	18.89

## RISK MANAGEMENT

The County is exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets, errors and omissions, and injury to employees. For the fiscal year ended December 31, 2017 the County was self-funded for the following risks: one (1) dental program, automobile collision and workers' compensation.

A fund was established in 1984 for dental coverage. Converted into an internal service fund in 1987, it was expanded to include workers' compensation coverage for the Highway Department. In 1992 the County went self-funded for its workers' compensation insurance. Costs for this fund are billed to each County department using a premium calculation based on a claims experience/exposure basis using an actuarial evaluation.

This fund covers losses in accordance to Wisconsin Workers Compensation law provisions and purchases commercial insurance for claims in excess of its established self-insured retention values. The current self-retention limit is \$550,000 for a covered workers' compensation claim.

In 1995 the County joined the Wisconsin Municipal Mutual Insurance Company (WMMIC). The County was required to fund a capital contribution of its respective portion of the company at the time of entry. WMMIC consisted of ten (10) counties and two (2) cities prior to our joining. The County's contribution was \$1,519,000. WMMIC provides liability insurance with limits of \$10,000,000 per occurrence excess coverage over and above the County's self-insured retention (SIR) level for liability coverage. A \$30,000,000 annual aggregate limit applies to damages arising out of bodily injury, property damage, personal injury, public official's errors and omissions, unfair employment practices and benefit errors. The annual aggregate limit does not apply to ownership, maintenance or use of any automobile.

An internal service fund was established in 1988 to account for the County's property and casualty insurance exposures. Costs for this fund are billed to user departments using a premium calculation based on valuations of property in combination with claims experience/exposure and an actuarial review. Beginning in 1988 the County selected a \$100,000 per occurrence/\$400,000 aggregate self-insured retention level which was increased to \$100,000 per occurrence/\$500,000 aggregate self-insured retention level in 1995. Since 1995, the occurrence limits have decreased and the aggregate limits have increased with the current self-insured retention level limit being \$250,000 per occurrence and \$1,050,000 aggregate applying to liability insurance.

Since 1992 the County has conducted an annual actuarial review of all insurance programs. The result was an actuarially determined liability for claims reported but not yet paid and claims incurred but not yet reported. As will be seen in the financial statements for these funds, the reserves continue to provide financial assurance at the 95th percentile.

Since 1987 the County has purchased property insurance from the Local Government Property Insurance Fund. Due to the dissolving of this state fund, a new property insurer, the Municipal Property Insurance Company (MPIC) was created in 2016 by three insurers, Wisconsin Municipal Mutual Insurance Company, Cities & Villages Mutual Insurance Company, and the League of Wisconsin Municipalities Mutual Insurance. Marathon County joined MPIC in 2016. This insurance coverage provides protection on a replacement cost basis for approximately \$343,546,343 of physical assets, including buildings, contents, property in the open, and contractor's equipment with a \$25,000 deductible applying to building, contents, and property in the open losses and a \$5,000 deductible applying to contractor's equipment losses.

County owned automobiles are self-insured on an actual cash value basis for collision losses. In 2017, insurance for automobile comprehensive losses was purchased through Integrity Insurance which provides replacement cost insurance on approximately \$14,671,922 value of county owned vehicles with a \$1,000 deductible per loss.

## INDEPENDENT AUDIT

County policy, in accordance with state and federal requirements, is to provide for an annual audit by an independent certified public accountant. In addition to meeting the requirements set forth above, the audit was also designed to meet the requirements of the Single Audit Act and related Uniform Guidance. Further, the audit meets the requirements of the State Single Audit Guidelines issued by the Wisconsin Department of Administration. The independent auditors' report on the basic financial statements is included in the financial section of this report. The independent auditors' reports related specifically to the federal and state single audit are included in a separately issued single audit report which is available from the Finance Department.

## CERTIFICATE OF ACHIEVEMENT

The GFOA awards a Certificate of Achievement for Excellence in Financial Reporting to governmental units that publish an easily readable and efficiently organized CAFR whose contents conform to program standards. Such reports must also satisfy both GAAP and applicable legal requirements.

Our first submission of the review process was for the fiscal year ended December 31, 1988 and we were successful in receiving the award. The County has decided to make a long-term commitment to the program and has also received the Award for each of the successive years. A Certificate of Achievement is only valid for a one-year period of time. We believe our current report continues to fulfill the requirements of the Certificate of Achievement Program and, accordingly, we will submit this report to the GFOA to determine its eligibility for the certificate.

## MUNICIPAL SECURITIES DISCLOSURE REQUIREMENTS

The Securities and Exchange Commission (SEC) has issued its rules regarding secondary market disclosure for issuers of municipal securities which are SEC Rule 15c2-12. The rule, among other requirements, has set up the requirement for the submission of annual audited financial statements to the Electronic Municipal Market Access System (EMMA). Wisconsin has not designated nor established a State Information Repository (SIR). Following are eleven (11) specific requirements of the rule and the necessary information to satisfy each.

- (1) As a municipal security issuer, the County makes the following disclosure regarding material events. These are referred to as the eleven deadly sins.
  - (a) Principal and interest payment delinquencies; None
  - (b) Non-payment related defaults; None
  - (c) Unscheduled draws on debt service reserves reflecting financial difficulties; None
  - (d) Unscheduled draws on credit enhancements reflecting financial difficulties; None
  - (e) Substitution of credit or liquidity providers, or their failure to perform; None
  - (f) Adverse tax opinions or events affecting the tax-exempt status of the security; None
  - (g) Modifications to rights of security holders; None
  - (h) Bond calls; the County currently has no debt issues with eligible call dates
  - (I) Defeasances; the County currently has no debt issues that qualifies as legal defeasance.

    Total defeasance of \$0

For a total amount defeased as of 12/31/2017 of \$0

- (j) Release, substitution, or sale of property securing repayment of the securities; None
- (k) Rating changes; Moody's Investors Services, Inc. has changed their method of rating governmental agencies. The change breaks out grades by several additional levels. Previously the County rating was Aa2 and now the rating is Aa1. The County sought its first double rating in 1998 by requesting a rating from Fitch IBCA, Inc. This rating was confirmed at Aa.
- (2) The County property values are listed (in various forms) in Schedule 5, 7 & 11 in the Statistical Section of this CAFR.
- (3) Information on the County's legal debt margin can be found in Schedule 11 "Legal Debt Margin Information" in the Statistical Section of this CAFR.
- (4) The detail of outstanding notes and bonds can be found in Schedule 9 "Ratios of General Bonded Debt Outstanding" in the Statistical Section of this CAFR.

Additional information as it relates to specific bonded debt issues but excluding other long term debt of the County is as follows:

Date of Issue	Original Amount	Purpose	Final Maturity	Principal Outstanding 12-31-2017
12/15/10	2,450,000	Central Wisconsin Airport	12/01/25	1,420,000 (a)
12/27/12	2,650,000	Central Wisconsin Airport	12/1/28	2,350,000 (a)
6/1/15	2,650,000	Central Wisconsin Airport	12/01/30	2,545,000 (a)
11/4/16	3,150,000	Refunding 2009 GO Notes	2/1/18	1,575,000
Subtotal 7,890,000				7,890,000
Less Debt S	Less Debt Service Funds on Hand 1,546,894 (b			
Total Net D	Total Net Direct Debt 6,343,106			

<sup>(</sup>a) Debt service payments are fully paid by CWA.

<sup>(</sup>b) Debt service funds on hand less state forest aid loan funds of \$117,842.

(5) The detail for the County's tax rates, levies and collections can be found in Schedule 8 "Property Tax Levies and Collections" in the statistical section of this CAFR. An example of the tax rate in the City of Wausau is as follows:

Tax Rates	15/16	16/17
City of Wausau	\$9.67	\$9.92
State of Wisconsin	0.16	0.00
Marathon County	4.90	5.06
Wausau School District	9.00	9.38
Northcentral Technical College	1.25	1.29
Gross Tax Rate	24.95	25.65
Less State Credit	(1.78)	(1.94)
Net Tax Rate	23.17	23.71
Tax rates are per \$1,000 of equalized value		

- (6) The information on major employers was previously mentioned in this Transmittal Letter on Page 3.
- (7) The summary budget information is as follows:

2017 REVENUE		2017 EXPENDITURES	
Taxes	48,180,111	General Government	44,122,509
Sales and misc. taxes	15,977,350	Public Safety	23,371,746
Intergovernmental grants/aid	35,390,731	Transportation	32,178,007
Licenses, Fines and Forfeitures	939,865	Health	9,135,089
Charges for services:		Social Services	29,937,052
Public	11,428,129	Leisure and Education	14,734,007
Intergovernmental	16,653,989	Conservation & Economic Development	629,272
Miscellaneous Revenue	18,373,910	Debt Service	2,393,464
Transfers	20,751,242	Capital Outlay	1,943,906
		Transfers	9,250,275
Total Revenue	\$167,695,327	Total Expenses	\$167,695,327

- (8) All of the required financial statements are included in the Financial Section of Marathon County's CAFR.
- (9) The debt ratios for direct and overlapping debt as it relates to equalized value, per capita and per acre is as follows:

	Data	General Obligation Direct Debt (a)	General Obligation Underlying Debt	Total Applicable General Obligation Debt
Debt Values		\$1,575,000	\$328,895,665	\$330,470,665
Equalized Value (less TID)	\$9,916,480,400	0.02%	3.44%	3.46%
Per capita	134,943	\$11,67	\$2,437.29	\$2,448.96
Per acre	1,013,760	\$1.55	\$324.43	\$325.99

(a) General obligation debt expected to be supported by property tax levy.

The County feels that this meets the municipal securities disclosure requirements. The County has also provided a link to the CAFR and the relevant information on its website.

## INVITATION AND ACKNOWLEDGMENTS

We would like to invite the reader to continue into the remainder of the CAFR. The County is an ever-changing and growing operation. The complex nature of our affairs can be grasped by reviewing and understanding this report. Our goal in presenting this report as a communication tool is to keep the interested public informed about the growth and changes we are currently experiencing. Questions and comments relating to this report should be presented to the Finance Department.

The preparation of the CAFR could not be accomplished without the efficient and dedicated services of the entire staff of the Finance and Treasury Departments. We would like to express our appreciation to all members of the Departments who assisted and contributed to its preparation. We would also like to thank the Marathon County Board of Supervisors and the Human Services and Finance and Property Committee for their interest and support in planning and conducting the financial operations of the County in a responsible manner. The County's excellent financial condition and reasonable tax rate are acknowledgments of their dedication.

Respectfully submitted,

MARATHON COUNTY

Brad)Karger

County Administrator

MARATHON COUNTY

Kristi A. Palmer Finance Director



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

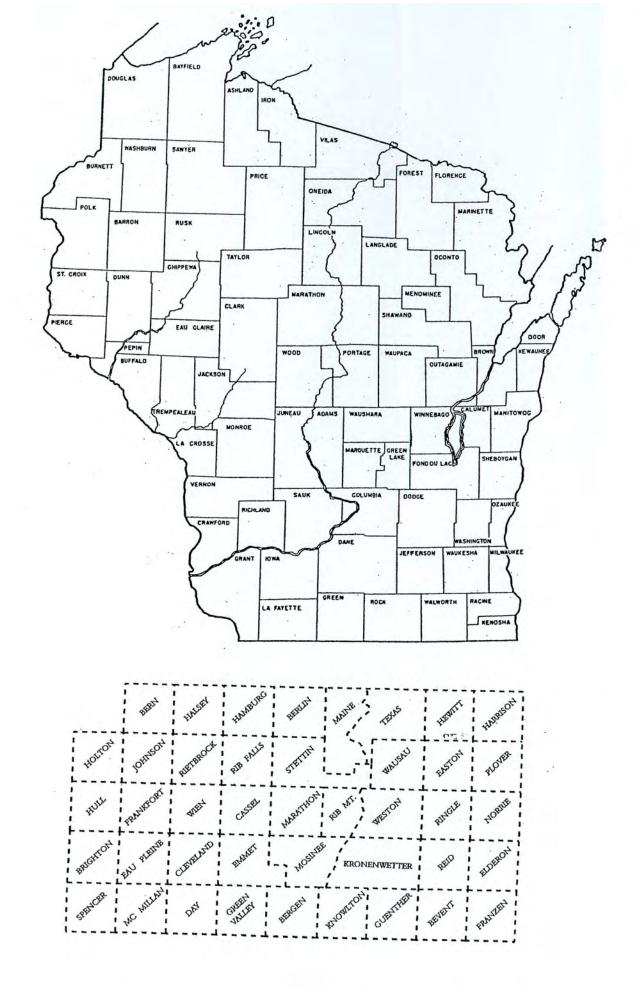
# Marathon County Wisconsin

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2016** 

Christopher P. Movill

Executive Director/CEO



## **HISTORY OF MARATHON COUNTY**

A long time ago, Wausau and the area surrounding it was known as The Pinery. In 1989, Wausau celebrated the 150th anniversary of its founding. An 1836 treaty with the Menominee Indians transferred a strip of land--three miles on either side of the Wisconsin River--to the federal government. George Stevens arrived in 1838 to investigate the area for a suitable site to build a saw mill, to turn the century old white pine into lumber.

Stevens wrote that it was decidedly the best mill site in the Union. Known then as Big Bull Falls, it was named either by the early fur traders or the Indians. A 20 foot drop in the river caused a terrible roar, similar to the roaring of a bull. By 1840, Stevens had built a saw mill and was cutting pine. When he left the area in the mid-1840's, 28 men and two women were living on two of the islands in the river. The camp at Big Bull Falls was considered a temporary settlement.

Walter McIndoe arrived in the Pinery in 1848 and changed the temporary to permanent. Due to his efforts, Big Bull Falls became Wausau, a Chippewa word meaning "a place you can see far away from". Thanks to McIndoe, Marathon County was founded and Wausau became the County seat. The original County went all the way up to Lake Superior.

During the 1840's, 1850, and 1860's, the County existed primarily on the logging industry. Heavy German immigration beginning in the 1850's helped to develop the area. At one time, 75 percent of the County's population was of German descent. Large tracts of land were cleared of the stumps left by the loggers, rocks were picked, and the first farms were developed. Wild ginseng was found growing in the woods by the pioneer settlers. The Indians dug the root for medicinal purposes. By 1900, experimentation in growing domestic ginseng gardens was started by J. H. Koehler in Hamburg. The Fromm brothers became famous for ginseng, as well as silver fox fur farming. Marathon County "Ruby Red" granite has always been recognized internationally as one of the finest granites in the world. Tobacco also became a profitable crop in the area many years ago. The large dairy industry in the County didn't really thrive until the 20th Century.

The railroad came into the County in 1874 and this made some dramatic changes in the economy of the city of Wausau. Because goods could be transported by rail, companies sprang up that produced wood products, such as sash and door manufacturers. The railroad also helped the dairy industry, supplying a way to ship fresh dairy products to larger markets. With the death of the logging industry, wealthy local lumbermen formed paper mills, utility companies, and insurance companies. These industries, along with the dairying, have made the County what it is today.

Tom Schleif, Former Director Marathon County Historical Museum

## **MARATHON COUNTY BOARD OF SUPERVISORS**

## 2017

District No. 1Katherine Rosenberg	District No. 20 Sara Guild
District No. 2 James R. Seefeldt	District No. 21Kurt Kluck
District No. 3 David E. Nutting	District No. 22Alan F. Christensen
District No. 4 John Robinson	District No. 23Chris Voll
District No. 5 Joel A. Lewis	District No. 24Jean R. Maszk
District No. 6Jack Hoogendyk, Jr.	District No. 25Sandi M. Cihlar
District No. 7 Orval Quamme	District No. 26John Durham
District No. 8 Karen Kellbach	District No. 27 Thomas R. Seubert
District No. 9Lee Peek	District No. 28Maynard Tremelling
District No. 10Sherry L. Abitz	District No. 29Robert Wegner
District No. 11 Todd Van Ryan	District No. 30 Richard Gumz
District No. 12 Arnold Schlei	District No. 31Allen Drabek
District No. 13Matthew Bootz	District No. 32Kurt A. Gibbs
District No. 14 Rick Seefeldt	District No. 33Tim Buttke
District No. 15 Randy Fifrick	District No. 34 Gary Beastrom
District No. 16Jeffrey L. Zriny	District No. 35 Jacob E. Langenhahn
District No. 17E. J. Stark	District No. 36Bill Miller
District No. 18 Craig McEwen	District No. 37Allen F. Opall
District No. 19Yee Leng Xiong	District No. 38Jim K. Schaefer

Chairperson ......Kurt A. Gibbs Vice Chairperson .....Lee Peek

## STANDING AND STATUTORY COMMITTEES AS OF 12/31/17

# ENVIRONMENTAL RESOURCES COMMITTEE

Sandi Cihlar – Chairperson James Seefeld – Vice Chair Randy Fifrick Robert Wegner Allen Drabek Marilyn Bhend – Towns/Villages Assoc. Rep.

## **EXECUTIVE COMMITTEE**

Kurt Gibbs – Chairperson Lee Peek – Vice Chair Matt Bootz Craig McEwen Kurt Kluck Sandi Cihlar Jeff Zriny Bill Miller John Robinson

# EDUCATION AND ECONOMIC DEVELOPMENT COMMITTEE

Jeff Zriny – Chairperson Jean Maszk – Vice-Chair Gary Beastrom Sara Guild Joel Lewis Rick Seefeldt Chris Voll

# HUMAN RESOURCES, FINANCE AND PROPERTY COMMITTEE

Bill Miller – Chairperson Craig McEwen – Vice-Chair John Durham Tim Buttke John Robinson Kurt Gibbs E. J. Stark

# FORESTRY AND RECREATION COMMITTEE

Arnold Schlei – Chairperson Rick Seefeldt – Vice-Chair Robert Wegner

## INFRASTRUCTURE COMMITTEE

Kurt Kluck – Chairperson Richard Gumz – Vice-Chair Alan Christiansen Jim Schaefer Allen Opall Arnold Schlei Thomas Seubert

## HEALTH AND HUMAN SERVICES COMMITTEE

Matt Bootz – Chairperson John Robinson – Vice-Chair Bill Miller Orval Quamme Katie Rosenberg Maynard Temelling Todd VanRyn

## LAND CONSERVATION AND ZONING COMMITTEE

James Seefeldt – Chairperson Jacob Langenhahn – Vice Chair Jean Maszk Sandi Cihlar Rick Seefeldt Chris Voll Kelly King – FSA Member

## **PUBLIC SAFETY COMMITTEE**

Craig McEwen – Chairperson
Jim Schaefer – Vice-Chair
Karen Kellbach
Sherry Abitz
Jean Maszk
Yee Leng Xiong
Jack Hoogendyk

#### SOCIAL SERVICES BOARD

Amy Arlen – Chairperson (citizen member) Christin Keele – Vice-Chair (citizen member) Karen Kellbach Yee Leng Xiong Joel Lewis

## **BOARD OF HEALTH**

John Robinson – Chairperson
Julie Fox, DDS – Vice-Chair
Lori Shepherd, MD – Secretary
Craig McEwen
Sandy Cihlar
Kue Her
Dean Danner
Sue Gantner, RN
Laura Scudiere
Kevin O'Connell, MD – Ex-Officio and
Medical Advisor
Robert W. Pope, DVM – Ex-Officio

## **SOLID WASTE MANAGEMENT BOARD**

Roger Zimmermann – Chairperson James Seefeldt – Vice-Chair Alan Christensen Maynard Tremelling Jean Maszk Randy Fifrick Kerry Brimmer – Citizen Member Brad Lenz – Citizen Member Myron Podjaski – Citizen Member

# AGING AND DISABILITY RESOURCE CENTER OF CENTRAL WISCONSIN

BOARD Douglas Machon – Chairperson James Hampton - Vice-Chair Julie Webb - Secretary Tim Buttke Mike Feirer Vernon Cahak Joel Lewis Jean Doty – Citizen Member Lawrence Lebal - Citizen Member Sharon Rybacki - Citizen Member Kirby Crosby **Bob Reichelt** William Hascall - Citizen Member Donna Schwichtenberg – Citizen Member Danielle Yuska – Citizen Member

# CHILDREN WITH DISABILITIES EDUCATION BOARD (2017-2020)

Scott Johnson – Chairperson Gary Lewis – Vice-Chair Carol Schlz – Secretary Lori Haines Sharon Seubert Gary Gunderson

## **PUBLIC LIBRARY BOARD**

Scott Winch – President Alison Morrow – Vice President William Gamoke Gary Beastrom Sharon Hunter Katie Rosenberg Pa Thao

## **PARK COMMISSION**

Gary Gisselman – President Jacob Langenhahn – Vice-President John Durham Rick Seefeldt Pat Peckham Joe Gehin Connie Conrad

# INDUSTRIAL DEVELOPMENT AGENCY BOARD

Audrey Jensen Scott Corbett Kurt Gibbs Brad Karger Kristi Kordus Dale Smith Todd Toppen Lee Peek Ann Werth

## **VETERANS SERVICE COMMISSION**

Roger Sydow – Chairperson Bernie Gauerke Jack Pettit

## DISCRETELY PRESENTED COMPONENT UNIT COMMITTEES 12/31/17

## CENTRAL WISCONSIN AIRPORT BOARD

John Durham – Chair James Zdoik – Vice Chair Sara Guild Jeff Zriny Julie Morrow Leonard Bayer – Citizen Member Lonnie Krogwold – Citizen Member

# CITY-COUNTY INFORMATION TECHNOLOGY COMMISSION

Pat Puyleart – Citizen Member – Chair John Tubbs – Vice-Chair Maryanne Groat – Secretary Brad Karger Michael Loy Brenda Glodowski Kurt Gibbs Robert Mielke

# NORTH CENTRAL COMMUNITY SERVICES PROGRAM BOARD

Jeff Zriny – Chairperson
Jean Burgener – Vice-Chair
Robert Weaver – Secretary
Bill Miller
Steven Benson
Corina Norrbom
William Metter
Theresa Wetzsteon
Rick Seefeldt
Randy Balk
Benjamin Bliven
Greta Rusch
Holly Matucheski
Robin Stowe

# MARATHON COUNTY AND DISCRETELY PRESENTED COMPONENT UNITS DEPARTMENT HEADS

## **Primary Government**

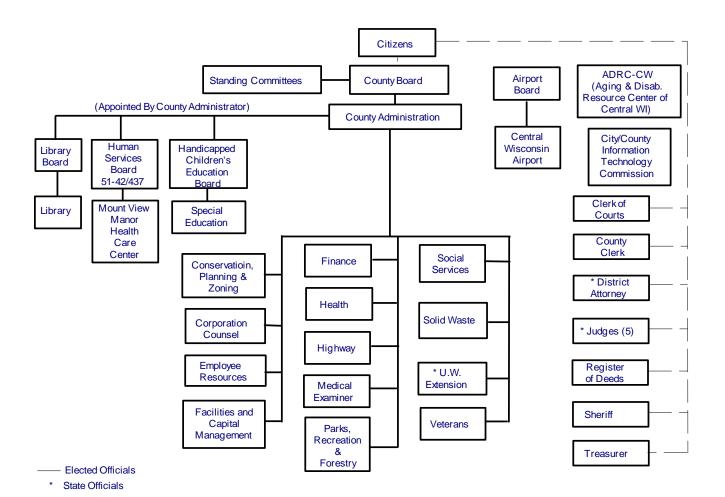
	Brad Karger	County Administrator
		Aging & Disability Resource
		Center of Central Wisconsin
	Michael Lotter	
		Management
*	Shirley Lang	
		Conservation, Planning & Zoning
	Scott Corbett	
*	Nan Kottke	
*0	Theresa Wetzsteon	
	Frank Matel	
	Kristi Palmer	
	Joan Theurer	Health
	James Griesbach	Highway
	Ralph Illick	
	Jessica Blahnik	
	William Duncanson	Parks, Recreation & Forestry
*	Dean Stratz	Register of Deeds
*	Scott Parks	=
	Vicki Tylka	Social Services
	Meleesa Johnson	
	Kelly Kaptiz	Special Education
*	Audrey Jensen	Treasurer
	Heather Schlesser	
	Scott Berger	Veterans Service

## **Discretely Presented Component Units**

Brian Grefe	Central Wisconsin Airport
Gerard Klein	City-County Information Technology Commission
Michael Loy	North Central Health Care Facilities

<sup>\*</sup> Elected o State Employee

# MARATHON COUNTY ORGANIZATIONAL CHART 2017



## MARATHON COUNTY, WISCONSIN

FINANCIAL STATEMENTS
For the Year Ended December 31, 2017



## INDEPENDENT AUDITORS' REPORT

To the County Board and the Finance and Property Committee Marathon County Wausau, Wisconsin

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Marathon County, Wisconsin, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise Marathon County's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the North Central Health Care, which represent 39 percent, 85 percent and 43 percent, respectively, of the assets, revenues, and net position of the discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for North Central Health Care, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control over financial reporting relevant to Marathon County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of Marathon County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



## **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Marathon County, Wisconsin, as of December 31, 2017 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Marathon County's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Marathon County's basic financial statements. The "Introductory Section" and "Statistical Section" listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

## Other Reporting Required by Government Auditing Standards

Baker Tilly Virchaw Krause, LLP

In accordance with *Government Auditing Standards*, we will issue a report on our consideration of Marathon County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Marathon County's internal control over financial reporting and compliance.

Madison, Wisconsin June 28, 2018

# UNAUDITED MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2017

As management of Marathon County, we offer readers of Marathon County's financial statements this narrative overview and analysis of the financial activities of Marathon County for the fiscal year ended December 31, 2017. This section should be read in conjunction with the financial statements and the accompanying notes that follow. It should also be noted that the information contained herein will provide information on both the governmental operations and the business-type activities of the County.

## **FINANCIAL HIGHLIGHTS**

- > The County's primary government total net position decreased by \$5,399,237, or 1.5%, from the prior year. The County's net investment in capital assets decreased by \$3,397,740, consisting of routine depreciation on existing infrastructure assets. An increase in unrestricted net position of \$91,129 resulted from increased revenues. Total assets decreased by \$1,166,683, comprised mainly of a decrease in cash and investments of \$3,935,051, a decrease in capital assets of \$4,773,768, inventory and prepaids of \$234,621 and restricted cash and investments of \$141,346. Liabilities and deferred inflows of resources decreased \$2,465,820 due a decrease in net pension liability of \$1,983,402 and deferred inflows related to pensions.
- > The County's primary government operating expenses in 2017 were \$1,543,868 less than 2016, at \$114,991,068. The decreased expenses include \$2,046,458 in social services, \$517,503 in general government and \$242,190 in transportation. It includes an increase of \$1,475,197 in landfill. Highway expenses increased \$74,677 with increased costs for fuel and snow and ice control.
- > Program revenues decreased by 6.1%, or \$2,329,548. The largest decreases were \$2,946,667 in social services and \$844,670 in conservation and development due in part to less program revenues in social services and a reduction in DNR grants. There was an increase in general government program revenues of \$1,330,055. Highway revenues decreased \$875,079 due to a decrease in County road aid for highway maintenance construction projects.
- > The County's primary government total debt decreased by \$1,575,000 during the current fiscal year due to scheduled debt service payments as well as a 2016 refunding bond issue to achieve lower interest rates.

## **OVERVIEW OF FINANCIAL STATEMENTS**

Marathon County's financial statements consist of four parts:

- 1. Management Discussion and Analysis This discussion and analysis is intended to serve as an introduction to Marathon County's basic financial statements.
- 2. Basic Financial Statements The basic financial statements have three components:
  - > Government-wide financial statements provide both long-term and short-term information about the County's overall financial status.
  - > Fund financial statements focus on individual parts of County government and the County's component units, and report on the County's operations in more detail than the government-wide statements.
  - > Notes to financial statements explain some of the information in the financial statements and provide more detailed data.

# UNAUDITED MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2017

## **OVERVIEW OF FINANCIAL STATEMENTS (cont.)**

- 3. Required Supplementary Information The required supplementary information further explains and supports the information in the financial statements.
- 4. Supplementary Information The supplementary information contains combining statements that provide details about the non-major governmental, the internal service funds, and the Central Wisconsin Airport. The non-major funds are aggregated and presented in a single column in the basic financial statements, as are the internal service funds.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements are designed to provide readers with a broad overview of Marathon County's finances, in a manner similar to a private sector business.

The statement of net position presents information on all of Marathon County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as useful indicators of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how Marathon County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving the rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave.)

Both of the government-wide financial statements distinguish functions of Marathon County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities.) The governmental activities of Marathon County include public safety; transportation; health; social services; leisure and education; conservation and development; general government; and interest. The business-type activities of Marathon County include the highway operations and landfill.

#### **FUND FINANCIAL STATEMENTS**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Marathon County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Marathon County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as ongoing balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

# UNAUDITED MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2017

## **OVERVIEW OF FINANCIAL STATEMENTS (cont.)**

## FUND FINANCIAL STATEMENTS (cont.)

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the governmental funds with similar information presented for the governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Marathon County maintains 4 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General, Social Improvement, and Capital Improvement Funds. Data from the other governmental fund (Debt Service Fund) is combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Marathon County adopts an annual budget for all its governmental funds. A budgetary comparison schedule has been provided for each governmental fund to demonstrate compliance with these budgets.

Proprietary Funds: Services for which Marathon County charges customers a fee to provide are reported in proprietary funds. Marathon County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Marathon County uses enterprise funds to account for its Landfill and Highway. Internal service funds are an accounting device used to accumulate and allocate costs internally among Marathon County's various functions. Marathon County uses internal service funds to account for its self-insured property and liability insurance via the County Property Casualty Fund and self-insured workers compensation, health, and dental insurance via the Employee Benefits Fund. The services provided by these funds benefit the business-type and governmental functions. Amounts allocated to business-type operations are not material.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Landfill and Highway Funds, both of which are considered major funds of Marathon County. The County Property Casualty and Employee Benefits Funds are reported as internal service funds in the proprietary fund financial statements.

Agency Funds: Agency funds are used to account for and report assets held by the County in a trustee capacity or as an agent for individuals, private organizations and/or other governmental units. The County reports the ADRC-CW, Clerk of Courts, and Sheriff Adult Inmate Funds as agency funds.

## UNAUDITED MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2017

### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE – THE GOVERNMENT-WIDE PRESENTATION

An analysis of the County's financial position begins with a review of the Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position. These two statements report the County's net position and changes therein. It should be noted that the financial position can also be affected by non-financial factors, including economic conditions, population growth and new regulations.

### Marathon County Condensed Statements of Net Position (in millions)

		mental				
	Activ	/ities	Business-typ	e Activities	Tot	al
	2016	2017	2016	2017	2016	2017
Current and other assets Capital assets, net of	\$ 127.5	\$ 125.4	\$ 57.6	\$ 63.3	\$ 185.1	\$ 188.7
depreciation	240.9	237.0	21.5	20.7	262.4	257.7
Total Assets	368.4	362.4	79.1	84.0	447.5	446.4
Deferred outflows of resources	19.8	14.0	2.8	2.0	22.6	16.0
Current and other liabilities	12.7	12.9	2.7	2.7	15.4	15.6
Non-current liabilities	13.5	10.0	13.8	15.3	27.3	25.3
Total Liabilities	26.2	22.9	16.5	18.0	42.7	40.9
Deferred inflows of resources	49.6	47.2	7.2	9.0	56.8	56.2
Net Position:						
Net investment in capital assets	238.0	235.4	21.5	20.7	259.5	256.1
Restricted	7.7	6.7	1.1	-	8.8	6.7
Unrestricted	66.7	64.1	35.6	38.3	102.3	102.4
TOTAL NET POSITION	\$ 312.4	\$306.2	\$ 58.2	\$ 59.0	\$ 370.6	\$ 365.2

Governmental assets decreased \$6 million. The change in assets contained a \$702,315 decrease in cash and investments. Internal balances decreased \$1.4 million, as well as a \$3.9 million decrease in capital assets due to planned depreciation. Deferred outflows decreased \$5.8 million also due to pension related amounts. Total governmental liabilities decreased by \$3.3 million and deferred inflows of resources decreased \$2.4 million due mainly to deferred pension related amounts. Noncurrent liabilities decreased \$3.5 million due to decrease of \$1.7 million of pension liability and no long term portion of general obligation notes payable. Finally, total governmental net position decreased \$6.2 million, or 2%. Net investment in capital assets decreased \$2.6 million primarily from current year depreciation. Restricted funds decreased \$1 million from a decrease in social service program funds. Unrestricted funds decreased \$2.6 million due to budget variances.

Business-type assets increased by \$4.9 million. The major increases were in cash and investments \$4.7 million and receivables \$1.5 million. The Highway fund received a transfer in from the Capital Improvement fund of \$3.3 million for rolling stock and bituminous resurfacing. Deferred outflows decreased \$800 thousand due to pension related amounts. Business-type liabilities increased \$1.5 million which was primarily from an increase in landfill closure and long term care payables. Deferred inflows increased \$1.8 million. The largest component of the increase is due to property taxes levied for next period amounts increasing \$1.6 million. Finally, total business-type net position increased \$800 thousand, or 1.4%, due to budget variances.

## UNAUDITED MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2017

## FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE - THE GOVERNMENT-WIDE PRESENTATION (cont.)

#### Marathon County's Changes in Net Position

(in millions)

		Govern Activ		tal	Business-type Activities				To	ıtal	al		
	2	:016	2	2017	2	:016	2	2017	 2016		2017		
REVENUES									 				
Program Revenues													
Charges for services	\$	7.8	\$	8.6	\$	9.3	\$	8.1	\$ 17.1	\$	16.7		
Operating grants and contributions		17.6		15.0		3.3		3.4	20.9		18.4		
Capital grants and contributions		0.2		0.7		-		-	0.2		0.7		
General Revenues													
Property taxes		42.6		42.1		6.1		6.1	48.7		48.2		
Other taxes		13.8		13.8		-		3.1	13.8		16.9		
Intergovernmental revenues not restricted to specific programs		6.2		6.5		-		-	6.2		6.5		
Other		1.0		1.4		0.9		0.7	 1.9		2.1		
Total Revenues		89.2		88.1		19.6		21.4	 108.8		109.5		
EXPENSES													
General government		32.7		32.1		-		_	32.7		32.1		
Public safety		24.6		24.6		-		-	24.6		24.6		
Transportation		8.6		8.3		-		-	8.6		8.3		
Health and social services		25.1		23.1		-		-	25.1		23.1		
Culture, education and recreation		7.9		7.8		-		-	7.9		7.8		
Conservation and development		0.9		0.9		-		-	0.9		0.9		
Interest and fiscal charges		0.1		-		-		-	0.1		-		
Highway		-		-		12.7		12.7	12.7		12.7		
Landfill		-		-		3.9		5.4	3.9		5.4		
Total Expenses		99.9		96.8		16.6		18.1	116.5		114.9		
Change in Net Position Before Transfers	5	(10.7)		(8.7)		3.0		3.3	(7.7)		(5.4)		
Transfers		6.3		2.6		(6.3)		(2.6)	 		<u>-</u>		
Change in Net Position		(4.4)		(6.1)		(3.3)		0.7	(7.7)		(5.4)		
NET POSITION – Beginning		316.8		312.4		61.6		58.2	 378.4		370.6		
NET POSITION – Ending	\$	312.4	\$	306.2	\$	58.2	\$	59.0	\$ 370.6	\$	365.2		

## UNAUDITED MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2017

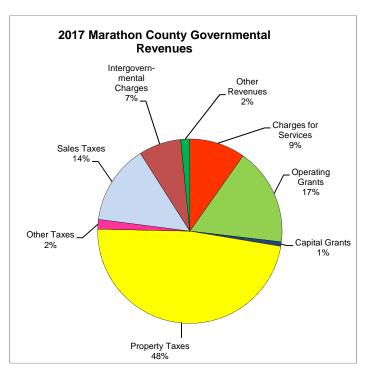
## FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE - THE GOVERNMENT-WIDE PRESENTATION (cont.)

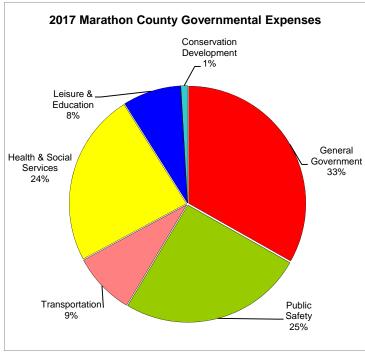
#### Governmental Activities

The County's governmental activities program revenues decreased by \$1,233,107 overall, or 4.8%. The majority of this decrease consisted of revenues primarily in social services of \$2,946,677 and \$844,670 related to conservation and development. There was an increase of \$1,330,055 in general government revenues.

Governmental activities expenses decreased by \$3,093,742, or 3.1%. The largest decreases were \$2,046,458 in social services, general government of \$517,503 and transportation by \$242,190.

The following graphs show the allocation of Marathon County's governmental activities revenues and expenses.





## UNAUDITED MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2017

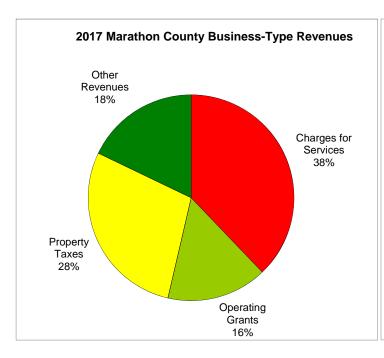
## FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE - THE GOVERNMENT-WIDE PRESENTATION (cont.)

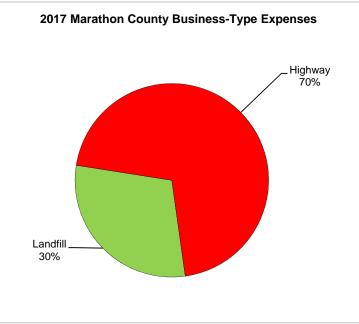
#### **Business-type Activities**

Business-type activities program revenues decreased by 8.7% overall, or \$1,096,441. Landfill charges for services decreased \$221,362 for routine service provisions due to reduced tonnage in 2017. Highway charges for services increased \$993,618 and operating grants increased \$118,539. Business-type activities property tax allocations decreased \$12,066 in most part to fund Highway operations.

Business-type activities expenses in total increased \$1,549,874, or 9.3%. The Landfill Fund saw an increase in expenses of \$1,475,197 due mostly to an increase to landfill closure and long term care expenses. Highway saw an increase in expenses of \$74,677 related to county road projects.

The following graphs show the allocation of Marathon County's business-type activities revenues and expenses.





## UNAUDITED MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE - THE FUND PRESENTATION

Marathon County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The focus of Marathon County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Marathon County's governmental funds reported combined ending fund balances of \$56.0 million, a decrease of \$1.4 million in comparison to the prior year.

The fund balance section of the balance sheets of the governmental funds focuses on "the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the fund can be spent". The focus is not on whether these resources were available for appropriation. It also distinguishes the unrestricted fund balance from the restricted fund balance. The components of fund balance include the following line items:

- a) Nonspendable fund balance (\$3,753,957) includes the portions of net resources that cannot be spent because of their form and they must remain intact.
- b) Restricted (\$6,552,636) and assigned (\$20,119,284) fund balances have imposed external or internal limitations.
- c) Unassigned fund balance (\$25,539,836) is the overall residual positive fund balance that has not been classified within the other above mentioned categories.

Approximately 46% of the fund balance constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of fund balance has constraints on the specific purposes for which the fund can be spent. Marathon County is committed to not using fund balance to fund operational costs, but to fund nonrecurring projects or acquisitions, safeguard for emergencies, and foster innovation.

More detailed fund information can be found in the notes to the financial statements.

General Fund: The General Fund is the chief operating fund of Marathon County. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$25.5 million, while total fund balance reached \$44.6 million. As a measure of the General Fund's liquidity, it is useful to compare both unassigned fund balance and total fund balance to total fund expenditure. Unassigned fund balance represents 41% of total general fund expenditures, while total fund balance represents 72% of that same amount.

The fund balance of Marathon County's General Fund decreased by \$125 thousand during the current fiscal year. Key factors in this are:

> Total public charges for services were below budget by \$176,982.

## UNAUDITED MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE - THE FUND PRESENTATION (cont.)

Social Improvement Fund: A major governmental fund of Marathon County is the Social Improvement Fund. This fund provides services in the area of child protection; juvenile offender assistance; economic support; and child support. At the end of the current fiscal year, the fund balance was \$2.9 million. The fund balance is 99.5% restricted with the remaining balance nonspendable. As a measure of the liquidity, fund balance represents 16.5% of total Social Improvement Fund expenditures of \$17.9 million.

The fund balance of Marathon County's Social Improvement Fund decreased \$809,050 after transfers to the General Fund of excess funds in accordance with the fund balance policy.

Capital Improvement Fund: The other major governmental fund of Marathon County is the Capital Improvement Fund. This fund is used to account for and report financial resources that are in anticipation of increased future debt requirements. The County has accumulated \$6.8 million of fund balance to level the future impact to the property tax levy.

As of the end of the current fiscal year, Marathon County's enterprise funds reported combined ending net position of \$58.9 million, an increase of \$697,051 in comparison to the prior year. Approximately 64.9% of this total amount constitutes unrestricted net position, which is available for spending at the government's discretion. The remainder of net position is net investment in capital assets.

Landfill Fund: The Landfill Fund contains the operations of the County's landfill. In 2017, net position decreased \$2,216,472 to \$13.3 million. The landfill closure and long term care expense increased by \$1.37 million and public charges for services were lower by \$221 thousand in 2017 over 2016.

Highway Fund: The Highway Fund reports the operations of Marathon County to maintain the County's roadways and contract with the state and other local municipalities to maintain their roadways. At the end of the current fiscal year, unrestricted net position of the highway fund was \$36.6 million, while total net position reached \$45.7 million. Total net position is an increase from the prior year of \$2.9 million. There was a transfer in from the Capital Improvement Fund of \$3.3 million to fund bituminous resurfacing.

#### **BUDGETARY HIGHLIGHTS**

Marathon County adopts a budget for all funds of the County at the department level of expenditure. Throughout the year, as additional information becomes available, such as the receipt of funds not originally budgeted or not receiving funds that were anticipated in the original budget, budget amendments can be made. All unspent appropriations lapse to unassigned fund balances at year-end unless specifically re-appropriated by County Board action.

#### **SUPPLEMENTARY APPROPRIATIONS**

General Fund: Supplementary appropriations totaled \$2.3 million, much of which \$734,437 was for additional grant funds received. The increase in appropriations also included carryforward of funds previously appropriation appropriated in 2016 for projects that were not completed and related interdepartmental charges.

## UNAUDITED MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2017

#### **BUDGETARY HIGHLIGHTS** (cont.)

#### **SUPPLEMENTARY APPROPRIATIONS (CONT.)**

Special Revenue Funds: Supplementary appropriations totaled \$382,417, most of which was carryforward of funds previously appropriated in 2016 for projects that were not completed or uses of segregated fund balance for specific programs. Much of the remainder was transfer of excess Social Improvement fund balance to the General Fund of \$1,958,021 and appropriation of additional grant funds received.

Enterprise Funds: Supplementary appropriations totaled \$40,373 comprised of carryforward of funds previously appropriated in 2016 and increase in revenues and expense for outside districts.

#### **BUDGET TO ACTUAL COMPARISONS - GENERAL FUND**

Marathon County's General Fund budget was constructed to transfer out \$3.1 million of fund balance that will be available for use in the 2018 Capital Improvement Fund budget for funding capital projects (\$2.6 million) and offsetting cost (\$444,582) of benefits in the employee benefits fund. Additionally revenue budgets were exceeded in sales tax of \$752,132. State grant revenues were below budget by \$771,064 and expenditures in public areas were \$1,056,060 below final budget figures.

#### **CAPITAL ASSETS AND DEBT**

#### **CAPITAL ASSETS**

Marathon County's investment in capital assets for governmental activities as of December 31, 2017 amounted to \$237.0 million (net of depreciation), a net decrease of \$3.9 million. This investment in capital assets includes land, buildings, improvements, machinery and equipment. Routine reconstructed roadways, infrastructure, and equipment replacement was less than planned depreciation, resulting in a net decrease (including construction in progress).

The County's investment in business-type activities capital assets as of December 31, 2017 was \$20.7 million (net of depreciation), a net decrease of \$848,158. The decrease consisted primarily current year depreciation was greater than newly constructed buildings, equipment, and infrastructure.

## UNAUDITED MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2017

#### **CAPITAL ASSETS AND DEBT** (cont.)

#### CAPITAL ASSETS (cont.)

## Marathon County's Capital Assets (Net of Depreciation)

	Governmen	tal A	ctivities	ivities Business-type			e Activities			
	 2016		2017		2016		2017			
Land	\$ 34,425,059	\$	34,801,691	\$	564,269	\$	564,269			
Construction in progress	13,846,506		12,759,907		<u>-</u>					
Buildings	37,727,069		35,512,893		1,918,777		1,735,481			
Building improvements	4,032,907		3,631,591		10,800,841		10,267,774			
Machinery, equipment, and										
vehicles	2,979,139		2,664,804		8,239,934		8,108,139			
Infrastructure	145,552,795		145,280,179		-		-			
Library collection	 2,340,800		2,327,600							
Totals	\$ 240,904,275	\$	236,978,665	\$	21,523,821	\$	20,675,663			

More detailed capital asset information can be found in Note III. D. Capital Assets of the financial statements.

#### **DEBT**

Marathon County had \$1,575,000 in general obligation notes and bonds outstanding as of December 31, 2017, all of which is for governmental activities.

Furthermore, the County's general obligation bond rating by Moody's Investor Services, Inc. remains at Aa1.

More detailed debt information can be found in Note III. F. Long-Term Obligations of the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Marathon County's equalized valuations have strengthened in 2017 with an increase of 2.91% exclusive of tax incremental financing districts. The County continues to monitor this trend. The economic recovery has seen several municipalities develop businesses along the I39/US29 highway corridor and this development continues to be a strong driver for Marathon County. The County is continuing to draw recreational tourists through bike racing, pond hockey, Badger State Games, and Granite Peak ski area. Marathon County's nine mile recreation area has been ranked the #1 RAGNAR trail run in America. With this growth comes additional costs for infrastructure maintenance and government services that are provided by the County but we have strong non-profit groups that assist in both capital and operational (volunteering) donations at events throughout the year.

## UNAUDITED MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2017

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES (cont.)**

Marathon County's 2018 budget includes a 1.73%, increase in property tax dollars levied to \$49.135 million. Major initiatives include expanding the County resources used to combat the drug addiction crisis. This includes the addition of 4 new positions: one in Corporation Counsel's office and 3 positions in Social Services. The County Board passed an Ordinance to add a \$25 vehicle registration fee. The Highway budget has included the additional \$2,898,902 in fees to the Highway bituminous budget for County Highway road resurfacing. Total expenditures, for all County funds, are budgeted to be \$165.1 million. The County continues to adjust to changing economic conditions, resulting in the ability to maintain services without the use of fund balance to supplement diminishing revenue streams. In development of the budget, all known factors were included in the projections. As additional information becomes available throughout the year, the budget will be amended by the County Board.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of Marathon County's finances and to provide a glimpse at plans for the future and how those plans may affect the financial health of the County. Questions concerning any of the information provided in this report or requests for additional financial information can be directed to the Marathon County Finance Department, 500 Forest Street, Wausau, WI 54403, 715-261-1170, www.co.marathon.wi.us

#### STATEMENT OF NET POSITION As of December 31, 2017

	1			
	Governmental	Primary Governme Business-type		
	Activities	Activities	Total	Component Units
ASSETS				•
Cash and investments	\$ 67,729,772	\$ 39,632,699	\$ 107,362,471	\$ 26,277,720
Receivables (net)	40,400,000	7.000.440	54.400.000	
Taxes receivable	46,439,868	7,692,440	54,132,308	
Accounts receivable	2,285,085	820,612	3,105,697	5,076,745
Accrued interest receivable	338,199 4,146,575	635,958	338,199 4,782,533	1,747 3,001,608
Due from other governments Inventories and prepaid items	49,394	1,371,391	1,420,785	591,102
Restricted Assets	43,334	1,571,551	1,420,703	391,102
Cash and investments	2,477,525	13,105,766	15,583,291	2,948,526
Accrued interest receivable	-	33,386	33,386	-
Net OPEB asset	-	-	-	15,649
Deposit in Wisconsin Municipal Mutual Insurance Company	1,519,000	-	1,519,000	-
Investment in joint venture	429,669	-	429,669	-
Capital Assets				
Capital assets not depreciated	47,561,598	564,269	48,125,867	1,925,266
Capital assets, net of accumulated depreciation/amortization	189,417,067	20,111,394	209,528,461	64,199,623
Total Assets	362,393,752	83,967,915	446,361,667	104,037,986
DEFERRED OUTFLOWS OF RESOURCES	10.057.107	4 000 740	45,000,000	10 705 150
Deferred outflows related to pension	13,957,487	1,962,742	15,920,229	13,765,458
LIABILITIES				
Accounts payable	3,868,404	801,444	4,669,848	2,038,120
Accrued items	1,936,410	13	1,936,423	1,879,216
Accrued liability - claims payable	4,454,105	-	4,454,105	622,000
Due to other governments	1,559,384	1,873,997	3,433,381	610,999
Unearned revenues	-	-	-	76,748
Liabilities payable from restricted assets				
Special deposits	1,079,110	-	1,079,110	47,504
Noncurrent Liabilities				
Due within one year	4 575 000		4 575 000	1 170 000
Current portion of general obligation notes payable Current portion of compensated absences	1,575,000 508,964	103,834	1,575,000 612,798	1,170,000 1,416,279
Due in more than one year:	300,304	100,004	012,730	1,410,279
General obligation notes payable	_	_	_	6,721,976
Forest crop loan payable	1,535,695	_	1,535,695	
Landfill closure and long-term care payable	-	13,989,933	13,989,933	-
Net pension liability	1,818,603	260,792	2,079,395	1,817,501
Compensated absences	4,580,678	934,508	5,515,186	178,132
Total Liabilities	22,916,353	17,964,521	40,880,874	16,578,475
DEFERRED INFLOWS OF RESOURCES		_		
Property taxes levied for next period	41,442,652	7,692,440	49,135,092	-
Other deferred revenues	-	518,240	518,240	-
Deferred inflows related to pensions	5,732,286	813,960	6,546,246	5,753,394
Total Deferred Inflows of Resources	47,174,938	9,024,640	56,199,578	5,753,394
NET POSITION				
Net investment in capital assets	235,403,665	20,675,663	256,079,328	58,232,913
Restricted for:				,,-
Debt service	1,610,346	-	1,610,346	-
Land records	1,070,104	-	1,070,104	-
Capital improvements	293,134	-	293,134	-
Jail improvements	641,665	-	641,665	-
Social services	3,096,404	-	3,096,404	-
Long-term care costs	-	-	-	-
Passenger facility charges	-	-	-	2,078,434
Employee benefits	-	-	-	15,649
Unrestricted	64,144,630	38,265,833	102,410,463	35,144,579

### STATEMENT OF ACTIVITIES For the Year Ended December 31, 2017

						Net (Expense) Revenue and Changes in Net Position				
			Program Revenues	3	Р	rimary Government				
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total	Component Units		
Primary Government	<u>.</u>									
Governmental Activities										
General government	\$ 32,142,445	\$ 4,226,356	\$ 1,125,177	\$ -	\$ (26,790,912)	\$ -	\$ (26,790,912)	\$ -		
Public safety	24,595,572	1,803,541	552,866	41,892	(22,197,273)	-	(22,197,273)	-		
Transportation	8,319,581	-	168,157	632,475	(7,518,949)	-	(7,518,949)	-		
Health	4,635,411	756,389		-	(2,991,067)	-	(2,991,067)	-		
Social services	18,480,054	972,625		-	(6,598,719)	-	(6,598,719)	-		
Leisure and education	7,765,814	420,988		-	(6,512,318)	-	(6,512,318)	-		
Conservation and development	888,288	452,078	580,806	-	144,596	-	144,596	-		
Interest on long-term debt	19,691				(19,691)		(19,691)			
Total Governmental Activities	96,846,856	8,631,977	15,056,179	674,367	(72,484,333)	<u> </u>	(72,484,333)			
Business-type Activities										
Landfill	5,391,402	3,185,800	-	-	-	(2,205,602)	(2,205,602)	-		
Highway	12,752,810	4,922,756	3,379,215	-	-	(4,450,839)	(4,450,839)	-		
Total Business-type Activities	18,144,212	8,108,556	3,379,215			(6,656,441)	(6,656,441)			
Total Primary Government	\$ 114,991,068	\$ 16,740,533	\$ 18,435,394	\$ 674,367	(72,484,333)	(6,656,441)	(79,140,774)	-		
•										
Component Units										
Governmental Activities	A 0.050.007	A 4007.005	<b>400.000</b>	•				(4.000.440)		
Children with Disabilities Education Board	\$ 6,359,307	\$ 4,887,865	\$ 103,330	\$ -			<del>-</del>	(1,368,112)		
Business-type Activities										
Central Wisconsin Airport	6,073,404	3,720,934	-	1,815,916	-	-	-	(536,554)		
North Central Health Care	63,628,920	46,853,685	17,454,190	646,347		<u> </u>	-	1,325,302		
Total Business-type Component Units	\$ 69,702,324	\$ 50,574,619	\$ 17,454,190	\$ 2,462,263		<u>-</u>	<u>-</u>	788,748		
General Revenues										
Taxes										
Property taxes					42,078,167	6,101,945	48,180,112	-		
Sales taxes					12,302,282	-	12,302,282	-		
Other taxes					1,486,150		1,486,150	-		
Vehicle registration fee					-	3,114,532	3,114,532			
Grants and contributions not restricted to specific programs					6,534,364	-	6,534,364	-		
Unrestricted investment earnings					1,120,901	433,120	1,554,021	215,456		
Gain on sale of capital assets					141,529	5,401	146,930	8,332		
Unrestricted state and federal aid					-	·		1,023,774		
Miscellaneous					146,987	276,159	423,146	49,082		
Transfers					2,577,665	(2,577,665)	<del>-</del>			
Total General Revenues and Transfers					66,388,045	7,353,492	73,741,537	1,296,644		
Change in net position					(6,096,288)	697,051	(5,399,237)	717,280		
NET POSITION, Beginning					312,356,236	58,244,445	370,600,681	94,754,295		
NET POSITION, ENDING	_				\$ 306,259,948	\$ 58,941,496	\$ 365,201,444	\$ 95,471,575		
	See accompanyi	na notes to	financial sta	tements						

#### BALANCE SHEET- GOVERNMENTAL FUNDS As of December 31, 2017

								Nonmajor overnmental Fund	Total
		General	lı	Social mprovement	lı	Capital Improvement		ebt Service Fund	Governmental Funds
ASSETS									
Cash and investments	\$	39,183,340	\$	3,087,830	\$	7,459,726	\$	1,616,817	\$ 51,347,713
Receivables									
Taxes receivable		37,154,549		7,610,569		-		1,674,750	46,439,868
Accounts receivable		1,865,302		272,384		-		-	2,137,686
Accrued interest receivable		338,199		-		-		-	338,199
Due from other governments		2,780,686		1,365,889		-		-	4,146,575
Due from other funds		1,796		-		-		-	1,796
Inventories and prepaid items Restricted Assets		31,090		14,829		3,475		-	49,394
Cash and investments		2,401,295	_	76,230	_				2,477,525
TOTAL ASSETS	\$	83,756,257	\$	12,427,731	\$	7,463,201	\$	3,291,567	\$ 106,938,756
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES									
Liabilities	Φ.	0.000.400	Φ	4 000 000	Φ	704 600	Φ		Ф 0.704.0E7
Accounts payable	\$	2,026,109	\$	1,036,620	\$	701,628	\$	-	\$ 3,764,357
Accrued items		1,857,515		-		-		-	1,857,515
Due to other governments		1,559,338		46		4 700		-	1,559,384
Due to other funds		-		-		1,796		-	1,796
Liabilities payable from restricted assets		005.040		004 000					4 070 440
Special deposits	-	395,018		684,092	_		_		1,079,110
Total Liabilities		5,837,980	_	1,720,758	_	703,424		<del>-</del>	8,262,162
Deferred Inflows of Resources									
Property taxes levied for next period		32,157,333		7,610,569		-		1,674,750	41,442,652
Unavailable revenues		1,117,570		150,659					1,268,229
Total Deferred Inflows of Resources		33,274,903	_	7,761,228	_	<u>-</u>		1,674,750	42,710,881
Fund Balances									
Nonspendable		3,735,653		14,829		3,475		-	3,753,957
Restricted		2,004,903		2,930,916		-		1,616,817	6,552,636
Assigned		13,362,982		-		6,756,302		-	20,119,284
Unassigned	_	25,539,836	_	=	_		_		25,539,836
Total Fund Balances		44,643,374	_	2,945,745	_	6,759,777		1,616,817	55,965,713
TOTAL LIABILITIES, DEFERRED									
INFLOWS OF RESOURCES, AND FUND BALANCE	\$	83,756,257	\$	12,427,731	\$	7,463,201	\$	3,291,567	\$ 106,938,756

#### RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION For the Year Ended December 31, 2017

Total Fund Balances - Governmental funds	\$ 55,965,713
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds.	24 004 004
Land Construction in progress Other capital assets net of accumulated depreciation	34,801,691 12,759,907 189,417,067
Some receivables that are not currently available are reported as unavailable revenues in the fund financial statements, but are recognized as revenue when earned in the government-wide statements.	1,268,229
The net pension liability does not relate to current financial resources and is not reported in the governmental funds (less internal service funds \$10,514).	(1,808,089)
Deferred outflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds. (less internal service funds \$104,213).	13,874,006
Deferred inflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds. (less internal service funds \$55,345).	(5,697,673)
The County's investment in joint venture not a financial resource and, therefore, is not not reported in the funds.	429,669
Internal service funds are reported in the statement of net position as governmental funds.	13,374,888
Some liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds.	
Bonds and notes payable Forest crop loan Compensated absences Less: Internal service fund compensated absences Accrued interest	(1,575,000) (1,535,695) (5,089,642) 81,350 (6,473)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 306,259,948

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS For the Year Ended December 31, 2017

				Nonmajor	
				Governmental	
				Fund	Total
		Social	Capital	Debt Service	Governmental
	General	Improvement	Improvement	Fund	Funds
DEVENUES	Ochorai	Improvement	Improvement		1 01103
REVENUES	Ф 40 F40 040	Ф 7.004.E44	ф 400 <b>7</b> 50	Ф 4 FOO 400	Ф FF 000 F00
Taxes	\$ 46,518,846	\$ 7,634,514	\$ 122,750	\$ 1,590,488	\$ 55,866,598
Intergovernmental grants and aids	9,389,697	10,836,544	-	-	20,226,241
Licenses and permits	347,756	-	-	-	347,756
Fines and forfeitures	610,828	-	-	-	610,828
Public charges for services	4,704,746	550,781	-	64,897	5,320,424
Intergovernmental charges for services	1,583,860	-	-	-	1,583,860
Miscellaneous revenue	2,248,952	31,118	385,306	12,892	2,678,268
Total Revenues	65,404,685	19,052,957	508,056	1,668,277	86,633,975
EXPENDITURES					
Current					
General government	25,674,740	_	_	_	25,674,740
Public safety	23,597,803	_	_	_	23,597,803
Health		-	-	-	4,508,557
Social services	4,508,557	47,002,006	-	-	
	220,832	17,903,986	-	-	18,124,818
Leisure activities and education	7,302,962	-	-	-	7,302,962
Conservation and economic development	875,611	-	<u>-</u>	-	875,611
Capital Outlay	245,146	-	2,441,193	-	2,686,339
Debt Service					
Principal	-	-	-	1,675,736	1,675,736
Interest and paying agent fees				15,488	15,488
Total Expenditures	62,425,651	17,903,986	2,441,193	1,691,224	84,462,054
Excess (deficiency) of revenues					
over expenditures	2,979,034	1,148,971	(1,933,137)	(22,947)	2,171,921
over experiences	2,070,001	1,110,071	(1,000,107)	(22,017)	2,171,021
OTHER FINANCING SOURCES (USES)					
Transfers in					
General Fund	-	-	2,928,916	-	2,928,916
Social Improvement Fund	-	-	1,958,021	-	1,958,021
Capital Improvement Fund	248,203	-	-	-	248,203
Sales of capital assets	6,265	-	140,516	-	146,781
State loan program debt issued	14,692	-	-	-	14,692
Transfers out					
General Fund	-	-	(248,203)	-	(248,203)
Capital Improvement Fund	(2,928,916)	(1,958,021)	-	-	(4,886,937)
Employee Benefit Fund	(444,582)	-	_	-	(444,582)
County Highway Fund	-	-	(3,302,291)	_	(3,302,291)
Total Other Financing Sources (Uses)	(3,104,338)	(1,958,021)	1,476,959		(3,585,400)
Total Other Financing Sources (Oses)	(5,104,556)	(1,930,021)	1,470,939		(5,365,400)
Net change in fund balance	(125,304)	(809,050)	(456,178)	(22,947)	(1,413,479)
FUND BALANCE, Beginning	44,768,678	3,754,795	7,215,955	1,639,764	57,379,192
FUND BALANCE, ENDING	\$ 44,643,374	\$ 2,945,745	\$ 6,759,777	\$ 1,616,817	\$ 55,965,713

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended December 31, 2017

Net change in fund balance - total governmental funds	\$	(1,413,479)
Amounts reported for governmental activities in the statement of activities are different because:	·	(, , ,
Governmental funds report capital outlay as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense reported in the statement of activities.  Capital outlay is reported as an expenditure in the fund financial statements but is capitalized in the government-wide statements including infrastructure assets.  Some items reported as capital outlay but not capitalized.  Depreciation is reported in the government-wide statements.  Infrastructure financed by the highway fund.		2,686,339 (270,420) (12,891,685) 5,879,956
Contributed capital assets are reported as revenues in the government-wide statements.		674,367
Net book value of assets retired.		(4,167)
Receivables not currently available are reported as deferred revenue in the fund financial statements, but are recognized as revenue when earned in the government-wide financial statements.		(978,609)
The proportionate share of the change in net position related to joint ventures reported in the statement of activities neither provides nor uses current financial resources, and is not reported in the fund financial statements.		(4,421)
Debt proceeds provide current financial resources to governmental funds, but issuing these obligations increases long-term liabilities in the statement of net position.  Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.  Debt issued  Principal repaid		(14,692) 1,675,736
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Compensated absences - less internal service funds		108,729
Decrease in net pension liabilty - less internal service funds  Deferred outflows of resources related to pensions - less internal service funds  Deferred inflows of resources related to pensions - less internal service funds  Accrued interest on debt		1,725,182 (5,816,065) 1,765,413 (4,204)
Internal service funds are used by management to charge the costs of insurance to individual funds. The increase in net position of the internal service funds is reported with governmental activities.		785,732
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$	(6,096,288)

## STATEMENT OF NET POSITION - PROPRIETARY FUNDS As of December 31, 2017

		Business-ty	/ре А	ctivities - Enter	pris	e Funds	Governmental		
		Landfill	Coi	unty Highway		Total	Acti	vities - Internal Service	
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES									
CURRENT ASSETS	•	0.740.775	•	05 004 004	•	00 000 000	Φ.	40 000 050	
Cash and investments	\$	3,740,775	\$	35,891,924	\$	39,632,699	\$	16,382,059	
Taxes receivable		707.000		7,692,440		7,692,440		-	
Accounts receivable (net of allowance)		737,883		82,729		820,612		147,399	
Due from other governments		112 200		635,958		635,958		-	
Inventories  Total Current Assets		112,399 4,591,057		1,258,992 45,562,043	_	1,371,391 50,153,100		16,529,458	
		1,001,007		10,002,010	_	00,100,100		10,020,100	
NONCURRENT ASSETS Restricted assets									
Cash and investments		13,105,766		_		13,105,766		_	
Accrued interest receivable		33,386		_		33,386		_	
Deposit in Wisconsin Municipal Mutual Insurance Company		-		_		-		1,519,000	
Capital Assets								1,010,000	
Land		482,465		81,804		564,269		_	
Buildings		1,530,916		6,616,478		8,147,394		_	
Improvements		30,237,858		606,661		30,844,519			
·		2,115,087		17,631,610		19,746,697		58,466	
Equipment					_		-		
Total Capital Assets		34,366,326		24,936,553		59,302,879		58,466	
Less: Accumulated depreciation	_	(22,786,874)		(15,840,342)	_	(38,627,216)		(58,466)	
Net Capital Assets		11,579,452		9,096,211		20,675,663			
Total Noncurrent Assets		24,718,604		9,096,211	_	33,814,815		1,519,000	
Total Assets		29,309,661		54,658,254		83,967,915		18,048,458	
DEFERRED OUTFLOWS OF RESOURCES									
Pension related amounts	_	198,939		1,763,803	_	1,962,742		83,481	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES,									
AND NET POSITION									
CURRENT LIABILITIES		044.500				201 111		404047	
Accounts payable		244,588		556,856		801,444		104,047	
Accrued items		-		13		13		72,422	
Due to other governments		1,873,997		-		1,873,997			
Current portion of compensated absences	_	2,973		100,861		103,834		8,135	
Total Current Liabilities		2,121,558		657,730		2,779,288		184,604	
LONG-TERM LIABILITIES									
Landfill closure and long-term care payable		13,989,933		-		13,989,933		-	
Accrued liability - claims payable		-		-		-		4,454,105	
Net pension liability		27,099		233,693		260,792		10,514	
Compensated absences		26,756		907,752		934,508		73,215	
Total Long-term Liabilities	_	14,043,788		1,141,445		15,185,233		4,537,834	
Total Liabilities	_	16,165,346		1,799,175		17,964,521	_	4,722,438	
DEFERRED INFLOWS OF RESOURCES									
Property taxes levied for next period		-		7,692,440		7,692,440		-	
Other deferred revenues		-		518,240		518,240		-	
Pension related amounts		82,629		731,331		813,960		34,613	
Total Deferred Inflows of Resources		82,629		8,942,011	_	9,024,640		34,613	
NET POSITION									
Investment in capital assets		11,579,452		9,096,211		20,675,663		-	
Unrestricted		1,681,173		36,584,660	_	38,265,833	_	13,374,888	
TOTAL NET POSITION	¢	13,260,625	\$	45,680,871	\$	58,941,496	\$	13,374,888	

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended December 31, 2017

		Business-typ	oe A	ctivities - Enter	prise	e Funds	Governmental		
								vities- Internal	
		Landfill	Со	unty Highway		Total	,	Service	
OPERATING REVENUES				<u> </u>				0011100	
Licenses and permits	\$	_	\$	10,305	\$	10,305	\$	_	
Public charges for services	Ψ	3,185,800	Ψ	-	Ψ	3,185,800	Ψ	_	
Intergovernmental charges for services		-		4,912,451		4,912,451		=	
Interdepartmental charges for services		-		-		-		14,363,237	
Total Operating Revenues		3,185,800		4,922,756		8,108,556		14,363,237	
OPERATING EXPENSES									
Salaries and benefits		792,699		3,784,423		4,577,122		994,941	
Contractual services		1,030,701		398,032		1,428,733		535,022	
Materials and supplies		439,197		841,122		1,280,319		11,616	
Construction and maintenance		4,278		3,498,619		3,502,897		=	
Landfill closure and long term care		1,791,818		-		1,791,818		-	
Building and equipment rent		-		2,927,158		2,927,158		-	
Insurance and claims		-		122,125		122,125		12,830,692	
Loss and loss adjustment expense		-		-		-		(256,837)	
Insurance and administration costs		18,926		=		18,926		519,789	
Depreciation		1,010,026		1,181,331		2,191,357		=	
Other operating expenses		101,547				101,547		<u>-</u>	
Total Operating Expenses	_	5,189,192		12,752,810		17,942,002		14,635,223	
Operating Income (Loss)		(2,003,392)		(7,830,054)		(9,833,446)		(271,986)	
NONOPERATING REVENUES (EXPENSES)									
General property taxes		-		6,101,945		6,101,945		=	
Vehicle registration fee		-		3,114,532		3,114,532		-	
Intergovernmental grants and aids		-		3,379,215		3,379,215		-	
Investment income (expense)		(17,346)		450,466		433,120		334,742	
Insurance recoveries		-		-		-		112,636	
Infrastructure construction expense for governmental activities		-		(5,879,956)		(5,879,956)		-	
Gain on sale of capital assets		-		5,401		5,401		-	
Other expense		(202,210)		-		(202,210)		-	
Other income		6,476		269,683		276,159		165,758	
Total Nonoperating Revenues (Expenses), Net		(213,080)		7,441,286		7,228,206		613,136	
Income (loss) before transfers		(2,216,472)		(388,768)		(2,605,240)		341,150	
Transfers in		<u> </u>		3,302,291	_	3,302,291		444,582	
Change in Net Position		(2,216,472)		2,913,523		697,051		785,732	
NET POSITION - Beginning of Year		15,477,097		42,767,348		58,244,445		12,589,156	
NET POSITION - END OF YEAR	\$	13,260,625	\$	45,680,871	\$	58,941,496	\$	13,374,888	

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended December 31, 2017

	_	Business-typ	(	ivities-Ente County ighway	rpri	se Funds	_	overnmental Activities- Internal Service
CASH FLOWS FROM OPERATING ACTIVITIES								
Cash received from the sale of goods and services	\$	-	\$	5,865,307	\$	5,865,307	\$	-
Collections from landfill disposal services		3,147,298		-		3,147,298		-
Collections from departments and other insurance purchasers		-		<u>-</u>		-		14,551,913
Cash paid to employees for services		(792,699)	,	3,784,423)		(4,577,122)		(994,941)
Cash paid to suppliers for goods and services	_	(1,533,705)		<u>7,564,474</u> )	_	(9,098,179)	_	(13,863,069)
Net Cash Provided (Used) by Operating Activities	_	820,894	(	<u>5,483,590</u> )	_	(4,662,696)	_	(306,097)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES								
General property taxes		-		6,101,945		6,101,945		-
Vehicle registration fee		-		3,114,532		3,114,532		-
Intergovernmental grants and contributions		-		3,379,215		3,379,215		-
Transfers				3,302,291		3,302,291	_	444,582
Net Cash Provided by Noncapital Financing Activities	_	<u>-</u>	1	5,897,983	_	15,897,983	_	444,582
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES								
Payments for capital acquisitions		(352,042)		(991,159)		(1,343,201)		-
Infrastructure construction expense for governmental activities		-	(	5,879,956)	_	(5,879,956)	_	_
Net Cash Provided (Used) by Capital Financing Activities	_	(352,042)	(	<u>6,871,115</u> )		(7,223,157)	_	<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES								
Investments sold		211,280		-		211,280		-
Interest received on investments		(18,510)		450,466		431,956	_	334,742
Net Cash Provided (Used) by Investing Activities	_	192,770		450,466		643,236	_	334,742
Net Increase in Cash and Cash Equivalents		661,622		3,993,744		4,655,366		473,227
CASH AND CASH EQUIVALENTS - Beginning of Year	_	3,079,153	3	1,898,180		34,977,333	_	15,908,832
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	3,740,775	\$ 3	5,891,924	\$	39,632,699	\$	16,382,059

		Business-type Activities-Enterprise Funds County				Governmental Activities- Internal		
		Landfill		Highway		Total		Service
RECONCILIATION OF OPERATING LOSS TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES								
Operating loss Adjustments to reconcile operating loss to net cash	\$	(2,003,392)	\$	(7,830,054)	\$	(9,833,446)	\$	(271,986)
provided (used) by operating activities								
Depreciation expense		1,010,026		1,181,331		2,191,357		-
Insurance recoveries		-		-		-		103,498
Other income (expense)		(195,734)		275,084		79,350		174,896
Effects of (increase) decrease in operating assets, deferred outflows, and increase (decrease) in operating liabilities and deferred inflows								
Accounts receivable		157,234		(2,869)		154,365		(89,718)
Due from other governments		-		174,593		174,593		-
Inventories		-		30,170		30,170		-
Accounts payable		(187,525)		(116,627)		(304,152)		41,228
Accrued expenses		-		-		-		13,712
Due to other governments		213,349		(3,975)		209,374		-
Landfill closure and long-term care payable		1,791,818		-		1,791,818		-
Unearned revenues		-		495,756		495,756		-
Accrued liabilities - claims payable		-		-		-		(256,837)
Compensated absences		(85)		(15,924)		(16,009)		(20,890)
Pension related deferrals and liabilities	_	35,203		328,925		364,128	_	<u>-</u>
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$	820,894	\$	(5,483,590)	\$	(4,662,696)	\$	(306,097)
NONCASH INVESTING, CAPITAL AND NONCAPITAL FINANCING ACTIVITIES								
Fair value adjustment - investments	\$	118,556	\$		\$		\$	

#### STATEMENT OF ASSETS AND LIABILITIES AGENCY FUNDS As of December 31, 2017

	Agency Funds	
ASSETS		
Cash and cash equivalents	\$	2,747,549
Accounts receivable		70,005
Due from other governments		992,166
TOTAL ASSETS	\$	3,809,720
LIABILITIES		
Accounts payable	\$	115,445
Due to other governments		647,691
Due to participants		298,189
Other accrued liabilities and deposits		2,748,395
TOTAL LIABILITIES	\$	3,809,720

## STATEMENT OF NET POSITION MAJOR DISCRETELY PRESENTED COMPONENT UNITS As of December 31, 2017

		orth Central lealth Care		Central nsin Airport		Children with Disabilities ucation Board		ajor Discretely Presented mponent Units Total
ASSETS								
CURRENT ASSETS  Cash and investments  Patient accounts receivable (net)  Accounts receivable	\$	8,034,338 4,647,012 214,581	\$	2,394,176 - 215,152	\$	3,211,960	\$	13,640,474 4,647,012 429,733
Accrued interest		214,501		210,102		1,747		1,747
Due from other governments		2,855,593		_		146,015		3,001,608
Prepaid items		210,644		-		38,237		248,881
Inventories Total Current Assets	_	342,221 16,304,389		2,609,328	_	3,397,959	_	342,221 22,311,676
NONCURRENT ASSETS	_							
Restricted assets								
Cash and investments		35,673		2,912,853		_		2,948,526
Net OPEB asset		-		-		15,649		15,649
Investments		11,792,118		-		-		11,792,118
Assets limited as to use		845,128		-		-		845,128
Capital assets								
Land		51,300		614,983		-		666,283
Construction in progress		559,605		699,378		-		1,258,983
Buildings		25,913,053		38,908,053		-		64,821,106
Improvements		1,336,742	,	54,459,842		-		55,796,584
Equipment Software		19,355,193		9,470,275		40,499		28,865,967
		1,538,609		-		40.400		1,538,609
Total Capital Assets Total Accumulated Depreciation and Amortization		48,754,502		04,152,531		40,499 (40,499)		152,947,532 (86,822,643)
		(37,072,482)		49,709,662)		(40,499)		
Net Capital Assets	_	11,682,020		54,442,869		45.040		66,124,889
Total Noncurrent Assets		24,354,939		57,355,722	_	15,649	_	81,726,310
Total Assets		40,659,328		59,965,050	_	3,413,608	_	104,037,986
DEFERRED OUTFLOWS OF RESOURCES Pension related amounts		12,070,837		392,037		1,302,584		13,765,458
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION CURRENT LIABILITIES								_
Accounts payable		1,118,469		144,374		775,277		2,038,120
Accrued items		1,848,919		-		-		1,848,919
Deposits		35,673		11,831		-		47,504
Interest payable		-		30,297		-		30,297
Accrued liability - claims payable		622,000		-		-		622,000
Due to other governments		250,000		360,999		-		610,999
Unearned revenues		76,748		-				76,748
Current portion of compensated absences		1,340,709		19,793		55,777		1,416,279
Current portion of long-term obligations	_	- - - -		1,170,000				1,170,000
Total Current Liabilities	_	5,292,518		1,737,294	_	831,054	_	7,860,866
LONG-TERM LIABILITIES								
General obligation notes payable (net of unamortized premiums)				6,721,976		-		6,721,976
Net pension liability		1,582,088		54,633		180,780		1,817,501
Compensated absences		<del></del>		178,132	_	<del></del>	_	178,132
Total Long-Term Liabilities		1,582,088		6,954,741	_	180,780	_	8,717,609
Total Liabilities		6,874,606		8,692,035	_	1,011,834	_	16,578,475
DEFERRED INFLOWS OF RESOURCES								
Pension related amounts		5,021,704		162,181		569,509	_	5,753,394
NET POSITION								
Net investment in capital assets		11,682,020	4	46,550,893		-		58,232,913
Restricted								
Passenger facility charges		-		2,078,434		-		2,078,434
Employee benefits		-		-		15,649		15,649
Unrestricted		29,151,835		2,873,544		3,119,200	_	35,144,579
TOTAL NET POSITION	\$	40,833,855	\$ :	51,502,871	\$	3,134,849	\$	95,471,575

See accompanying notes to financial statements.

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION MAJOR DISCRETELY PRESENTED COMPONENT UNITS For the Year Ended December 31, 2017

	North Central	Central Wisconsin	Children with Disabilities Education	Major Discretely Presented Component Units
	Health Care	Airport	Board	Total
EXPENSES				
Transportation				
Airport	\$ -	\$ 6,073,404	\$ -	\$ 6,073,404
Social Services		, , ,	•	, ,
North Central Community Services	63,628,920	-	-	63,628,920
Children with Disabilities Education Board	-	-	2,437,195	2,437,195
Instruction				
Children with Disabilities Education Board			3,922,112	3,922,112
Total Expenses	63,628,920	6,073,404	6,359,307	76,061,631
·				
PROGRAM REVENUES				
Charges for service	46,853,685	3,720,934	4,887,865	55,462,484
Operating grants and contributions	17,454,190	-	103,330	17,557,520
Capital grants and contributions	646,347	1,815,916		2,462,263
Total Program Revenues	64,954,222	5,536,850	4,991,195	75,482,267
Net Income (Expense)	1,325,302	(536,554)	(1,368,112)	(579,364)
GENERAL REVENUES				
Unrestricted investment earnings	167,995	47,461	-	215,456
Gain on sale of capital assets	8,332	-	-	8,332
State and Federal Aids Not Restricted to				
Specific Functions				
Categorical aid	-	-	1,023,774	1,023,774
Miscellaneous		16,785	32,297	49,082
Total General Revenues	176,327	64,246	1,056,071	1,296,644
Change in net position	1,501,629	(472,308)	(312,041)	717,280
NET POSITION, Beginning	39,332,226	51,975,179	3,446,890	94,754,295
NET POSITION, ENDING	\$ 40,833,855	\$ 51,502,871	\$ 3,134,849	\$ 95,471,575

## INDEX TO NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

NO	TE	Page
ı	Summary of Significant Accounting Policies	30
	A. Reporting Entity	30
	B. Government-Wide and Fund Financial Statements	32
	<ul><li>C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation</li><li>D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources,</li></ul>	34
	and Net Position or Equity	35
	Deposits and Investments	35
	2. Receivables	37
	3. Inventories and Prepaid Items	38
	Restricted Assets	38
	5. Capital Assets	38
	Deferred Outflows of Resources	39
	7. Compensated Absences	39
	8. Long-Term Obligations	40
	9. Deferred Inflows of Resources	41
	10. Equity Classifications	41
	11. Pension	42
П	Stewardship, Compliance, and Accountability	43
	A. Limitations on the County's Tax Levy	43
Ш	Detailed Notes on All Funds	43
	A. Deposits and Investments	43
	B. Receivables	47
	C. Restricted Assets	49
	D. Capital Assets	50
	E. Interfund Receivables/Payables and Transfers	52
	F. Long-Term Obligations	54
	G. Lease Disclosures	56
	H. Closure and Postclosure Care Cost	56
	I. Self-Funded Pollution Liability	57
	J. Net Position/Fund Balances	57
	K. University of Wisconsin - Marathon County	59
	L. Component Units	59
IV	Other Information	79
	A. Employees' Retirement System	79
	B. Risk Management	85
	C. Commitments and Contingencies	88
	D. Related Organizations/Jointly Governed Organizations	88
	E. Subsequent Event	89
	F. Effect of New Accounting Standards on Current-Period Financial Statements	90

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### **NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Marathon County (the County) was incorporated in 1850 and operates under the provisions of the Wisconsin State Statutes, Chapter 59. The County operates under a County Board form of government, with an appointed County Administrator. The powers and duties of the County Administrator are to coordinate and direct all administrative and management functions of the County government not otherwise vested by law in boards or commissions or in other elected officials. The County provides the following services as authorized by its charter: public safety, highways, solid waste, health and social services, culture-recreation, education, judiciary services, planning and zoning, and general administrative services.

The accounting policies of Marathon County, Wisconsin conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

#### A. REPORTING ENTITY

This report includes all of the funds of the County of Marathon. The reporting entity for the County consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and is able to impose its will on that organization; (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government; (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government, or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or had the ability to otherwise access, are significant to the primary government.

Component units are reported using one of two methods, discrete presentation or blending. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and its component unit have substantively the same governing body and a financial benefit or burden relationship exists; (2) the primary government and the component unit have substantially the same governing body and management of the primary government has operational responsibility for the component unit; (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens; or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### A. REPORTING ENTITY (cont.)

#### **Discretely Presented Component Units**

North Central Health Care

The government-wide financial statements include the North Central Health Care (NCHC) as a component unit. NCHC is a legally separate organization operated jointly by Marathon, Lincoln, and Langlade counties. The board of NCHC is appointed by the respective counties' boards. The NCHC has been presented as a discrete component unit because of the nature and significance of its relationship with the County. The County appoints a majority of the board and, based upon the bylaws of the NCHC, the County has the ability to impose its will upon NCHC, and also create a possible financial benefit or burden. See Note III.L. The information presented is for the fiscal year ended December 31, 2017. Separately issued financial statements of North Central Health Care may be obtained from NCHC's office.

#### Central Wisconsin Airport

The government-wide financial statements include the Central Wisconsin Airport (CWA) as a component unit. The CWA is a legally separate organization operated jointly by Marathon and Portage counties. The board of the CWA is appointed by the respective counties. The CWA has been presented as a discrete component unit because of the nature and significance of its relationship with the County. CWA is fiscally dependent upon the County and a financial benefit or burden exists. While both Portage and Marathon County operate CWA, Marathon County retains the majority interest based upon each county's equalized values. See Note III.L. The information presented is for the fiscal year ended December 31, 2017. The CWA does not issue separate financial statements.

#### Children With Disabilities Education Board

The government-wide financial statements include the Children with Disabilities Education Board (CDEB) as a component unit. The CDEB is a legally separate organization. The board is made up of six members, one from each participating school district. The CDEB has been presented as a discrete component unit because of the nature and significance of its relationship with the County. The County Administrator appoints CDEB's board members for three-year terms. Based upon CDEB's board policies, the County has significant influence over its activities and can create a financial benefit or burden. See Note III.L. The information presented is for the fiscal year ended June 30, 2017. Separately issued financial statements of the Children with Disabilities Education Board may be obtained from the Board's office.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The County does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

#### Fund Financial Statements

Financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues, and expenditure/expenses.

Funds are organized as major funds or nonmajor funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the County or meets the following criteria:

- a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the County believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds and proprietary funds, and agency funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

Fund Financial Statements (cont.)

The County reports the following major governmental funds:

General Fund - accounts for the County's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund. Social Improvement Fund - accounts for and reports grants, local revenues, and other resources legally restricted to supporting expenditures for various community service programs. Capital Improvement Fund - accounts for and reports resources to be used for the acquisition or construction of major capital facilities.

The County reports the following major enterprise funds:

Landfill Fund - accounts for operations of the County operated landfill County Highway Fund - accounts for operations of the highway systems

The County reports the following nonmajor governmental fund:

Debt Service Fund - used to account for and report financial resources that are restricted, committed, or assigned to expenditure for the payment of general long-term debt principal, interest, and related costs.

In addition, the County reports the following fund types:

Internal service funds are used to account for and report the financing of goods or services provided by one department or agency to other departments or agencies of the County, or to other governmental units, on a cost-reimbursement basis.

Property Casualty Insurance Employee Benefits Insurance

Agency funds are used to account for and report assets held by the County in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units.

Aging and Disability Resource Center of Central Wisconsin (ADRC-CW) Clerk of Courts
Sheriff Adult Inmate

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

#### Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the County's landfill and county highway funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Sales taxes are recognized as revenues in the year in which the underlying sales relating to it take place.

Intergovernmental aids and grants are recognized as revenues in the period the County is entitled to the resources and the amounts are available. Amounts owed to a county which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met and recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

#### Fund Financial Statements (cont.)

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting, and do not have a measurement focus.

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Landfill and County Highway funds are charges to customers for sales and services. During 2017, the County began collecting a vehicle registration fee in the County Highway fund. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

### D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY

#### 1. Deposits and Investments

For purposes of the statement of cash flows, the County considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents. The County pools its investments held across all funds of the County.

Investment of County funds is restricted by Wisconsin state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- b. Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority, or the Wisconsin Aerospace Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 1. Deposits and Investments (cont.)
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

The County has adopted an investment policy. That policy contains the following guidelines for allowable investments.

Custodial credit risk: The County investment policy states that where allowed by state law, full collateralization will be required on all demand deposit accounts, including checking accounts and non-negotiable certificates of deposit.

Credit risk: The County limits its investments to the "Aa" or higher rating issued by a nationally recognized rating service such as Moody's or Standard and Poors (S&P) for the issuing organization at the time of issuance.

Interest rate risk: The County manages its exposure to interest rate risk by attempting to match investment maturities with anticipated expenses. No more than 70% of the portfolio may be invested beyond 12 months, and the weighted average maturity of the short-term portfolio shall never exceed one year. The weighted average maturity of the intermediate portfolio shall not exceed three years.

The policy does not address concentration of credit risk.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2017, the fair value of the County's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note III. A. for further information.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)

#### 2. Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. They are not legally available for appropriation until the ensuing year. In addition to property taxes for the County, taxes are collected for and remitted to the state and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other governments on the Statement of Assets and Liabilities - Agency Funds.

Property tax calendar - 2017 tax roll:

Lien date and levy date

Tax bills mailed

Payment in full, or

First installment due

Second installment due

Personal property taxes in full

Tax sale - 2017 delinquent real estate taxes

December 2017

December 2017

January 31, 2018

January 31, 2018

January 31, 2018

October 2020

The City of Wausau has adopted an ordinance for three installments per Wisconsin Statute 74.12. The City Treasurer collects January 31, April 30, and July 31 installments and settles with the County and other jurisdictions by the 15th of the month following due dates.

Delinquent real estate taxes as of July 31 are paid in full by the County, which assumes the collection thereof. No allowance for uncollectible delinquent taxes has been provided because of the County's demonstrated ability to recover any losses through the sale of the applicable property.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as internal balances.

The County has a 0.5% sales tax which is collected by the State of Wisconsin and remitted to the County monthly. Sales tax is accrued as a receivable when the underlying sale relating to it takes place. At December 31, 2017, the County has accrued two months of the subsequent year's collections as receivable.

Accounts receivable in the governmental funds are reported at gross with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided in the governmental funds since it is believed that the amount of such an allowance would not be material. An allowance in the amount of \$472,576 has been recorded in the Employee Benefits Insurance internal service fund to account for workers compensation amounts not likely to be collected.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)

#### 3. Inventories and Prepaid Items

Governmental fund inventory items are charged to expenditure accounts when purchased. Year-end inventory was not significant. Proprietary fund, internal service fund, and discretely presented component unit inventories are generally used for construction and/or for operation and maintenance work. They are not for resale. They are valued at cost based on FIFO, and charged to construction and/or operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### 4. Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net position.

#### 5. Capital Assets

#### **Government-Wide Statements**

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 for general capital assets and \$50,000 for infrastructure assets, and an estimated useful life in excess of 1 year. All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated capital assets, works of art, and similar items, in addition to capital assets received in a service concession arrangement, are recorded at their estimated acquisition value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. For tax-exempt debt, the amount of interest capitalized equals the interest expense incurred during construction netted against any interest revenue from temporary investment of borrowed fund proceeds. No interest was capitalized during the current year. The cost of renewals and betterments relating to retirement units is added to capital accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from capital accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 5. Capital Assets (cont.)

Government-Wide Statements (cont.)

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

Buildings	20 - 50	Years
Land Improvements	2 - 20	Years
Machinery and Equipment	3 - 10	Years
Infrastructure	5 - 75	Years
Library Collection	5 - 25	Years

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

#### 6. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

A deferred charge on refunding arises from the advance refunding of debt. The difference between the cost of the securities placed in trust for future payments of the refunded debt and the net carrying value of that debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund financial statements.

#### 7. Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, and are payable with expendable resources.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)

#### 7. Compensated Absences (cont.)

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2017, are determined on the basis of current salary rates and include salary related payments.

In addition to pension benefits provided through the Wisconsin Retirement System described in Note IV.A., the County provides certain health care and life insurance benefits as provided for by union contracts or management ordinance. Retired employees who qualify are allowed to convert a maximum of 50% of their accumulated sick leave balance at the time of retirement into monetary value using the employee's year-end hourly rate and deposited into the employee's Post Employment Health Plan (PEHP) account. The 2017 funding (including CWA as a discretely presented component unit) was estimated in the annual budget at \$223,000 with an actual cost of \$317,526. There were twenty-six (26) employees eligible for benefits as of year-end.

#### 8. Long-Term Obligations

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable, accrued compensated absences, and the net pension liability. Other postemployment benefits are no longer considered material to the County.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the effective interest method. The balance at year-end is shown as an increase or decrease in the liability section of the statement of net position.

The County participates in a program authorized by State Statutes, whereby counties which have established and maintained a county forest, are eligible to receive from the state an annual payment, such as a noninterest bearing, no scheduled payment loan to be used for the purchase, development, preservation and maintenance of the County forest lands.

On timber cut from County forest lands, the County pays a severance share of not less than 20% of the actual stumpage sales value of timber. Such severance share payments are credited against the cumulative loan made by the state to the County, the repayment of which is driven by timber cutting activity, at predetermined calendar time periods. Severance share payments will not exceed the balance due.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 8. Long-Term Obligations (cont.)

For forest lands withdrawn from the program, the County reimburses the State for the amount previously paid to the County, except that the State may waive all or part of such reimbursement if it finds the lands are withdrawn for a higher public use or that the amount of such reimbursement is unreasonable when compared to the value of the land.

#### 9. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position/fund balance that applies to a future period, and therefore, will not be recognized as an inflow of resources (revenue) until that future time.

#### 10. Equity Classifications

#### **Government-Wide Statements**

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net position that does not meet the definitions of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Fund Statements**

Governmental fund balances are displayed as follows:

- Nonspendable Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. Restricted Consists of fund balances with constraints placed on their use either by
   1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 10. Equity Classifications (cont.)

Fund Statements (cont.)

- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the County. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the County that originally created the commitment.
- d. Assigned Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. Fund balance may be assigned by the Finance Committee through a formally approved motion. Assignments may take place after the end of the reporting period.
- e. Unassigned Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

The County considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the County would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

Proprietary fund equity is classified the same as in the government-wide statements.

The County has a formal minimum fund balance policy for the general fund. That policy is to maintain a working capital fund of 8.3% of the current year's general fund, social improvement fund, and debt service fund's budgeted expenditures. The balance at year-end was \$24,898,264 and is included in unassigned general fund balance. The County also has a minimum fund balance for the highway fund. That policy is to maintain a working capital fund of 10% of the current year budgeted expenditures. The balance at year-end was \$6,375,143 and is included in unrestricted net position.

See Note III.J. for further information.

#### 11. Pension

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE II - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. LIMITATIONS ON THE COUNTY'S TAX LEVY

Wisconsin law limits the County's future tax levies. Generally, the County is limited to its prior tax levy dollar amount, increased by the greater of the percentage change in the County's equalized value due to new construction, or zero percent. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The County is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

## **NOTE III - DETAILED NOTES ON ALL FUNDS**

#### A. DEPOSITS AND INVESTMENTS

The County maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the statement of net position and balance sheet as cash and investments. The County's deposits and investments at year-end were comprised of the following:

	 Carrying Value	 Statement Balances	Associated Risks
Deposits U.S. Treasuries U.S. Agencies - implicitly guaranteed	\$ 4,522,984 29,642,929 30,984,492	\$ 6,766,350 29,642,929 30,984,492	Custodial credit Custodial credit, interest rate Custodial credit, interest rate, credit, concentration of credit risk
National agency bonds and notes	5,776,821	5,776,821	Custodial credit, interest rate, credit, concentration of credit risk
State and local bonds	1,430,000	1,430,000	Custodial credit, interest rate, credit, concentration of credit
Corporate bonds	17,778,719	17,778,719	Custodial credit, interest rate, credit, concentration of credit risk
Certificates of deposits – negotiable	23,959,203	23,959,203	Custodial credit, interest rate, credit, concentration of credit risk
Commercial paper	6,959,159	6,959,159	Custodial credit, interest rate, credit, concentration of credit risk
LGIP	 9,946,033	 9,946,033	Credit
Total Deposits and Investments	\$ 131,000,340	\$ 133,243,706	
Reconciliation to financial statements			
Per statement of net position    Unrestricted cash and investments    Restricted cash and investments Per statement of assets and liabilities    Agency funds Per statement of net position - major discretely    presented component unit (CWA)    Unrestricted cash and investments    Restricted cash and investments  Total Deposits and Investments	\$ 107,362,471 15,583,291 2,747,549 2,394,176 2,912,853 131,000,340		

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### A. DEPOSITS AND INVESTMENTS (cont.)

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The valuation methods for recurring fair value measurements are as follows:

- > Institutional Bond Quotes
- > Market Quotation

			Decemb	nber 31, 2017				
Investment Type		Level 1		Level 2	Level 3			Total
U.S. Treasuries	\$	29,052,425	\$	590,504	\$	-	\$	29,642,929
U.S. Agencies – implicitly guaranteed		-		30,984,492		-		30,984,492
Certificates of deposit – negotiable		-		23,959,203		-		23,959,203
State and local bonds		1,430,000		-		-		1,430,000
Corporate bonds		-		17,778,719		-		17,778,719
Commercial paper		-		6,959,159		-		6,959,159
National agency bonds and notes	_			5,776,821			_	5,776,821
Totals	\$	30,482,425	\$	86,048,898	\$	-	\$	116,531,323

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit amounts (interest-bearing and noninterest bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposits.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has been considered in computing custodial credit risk.

The County maintains an irrevocable stand-by letter of credit with U.S. Bank to securitize its deposits throughout the year.

#### **Custodial Credit Risk**

#### **Deposits**

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to the County.

The County does not have any deposits exposed to custodial credit risk.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

## A. DEPOSITS AND INVESTMENTS (cont.)

Custodial Credit Risk (cont.)

#### **Investments**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

U.S. Treasuries	
Neither insured nor registered and held by counterparty's trust department or	
agent not in the County's name	\$ 29,642,929
U.S. Agencies – implicitly guaranteed	_
Neither insured nor registered and held by counterparty's trust department or	
agent not in the County's name	\$ 30,984,492
Corporate Bonds	
Neither insured nor registered and held by counterparty's trust department of	
agent not in the County's name	\$ 17,778,719
Commercial Paper	
Neither insured nor registered and held by counterparty's trust department or	
agent not in the County's name	\$ 6,959,159
State and Local Bonds	
Neither insured nor registered and held by counterparty's trust department or	
agent not in the County's name	\$ 1,430,000
National Agency Bonds/Notes	
Neither insured nor registered and held by counterparty's trust department or	
agent not in the County's name	\$ 5,776,821
Certificates of Deposit – negotiable	
Neither insured nor registered and held by counterparty's trust department or	
agent not in the County's name	\$ 23,959,203

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### A. DEPOSITS AND INVESTMENTS (cont.)

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As of December 31, 2017, the County's investments were rated as follows:

Investment Type	Standard & Poors
Corporate bonds	A, AA, AA+, AA-,
U.S. Agencies – implicitly guaranteed Commercial paper	AA+ A-1, A-1+
State and local bonds National agency bonds and notes	Not rated AAA
Certificates of deposit – negotiable	A-1, A-1+, AA-, A+, AA-

The County also held investments in the following external pool which is not rated:

Local Government Investment Pool

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

At December 31, 2017, the investment portfolio was concentrated as follows:

Issuer	Investment Type	Percentage of Net Position			
FHLB	U.S. Agencies – implicitly guaranteed	21.7%			

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### A. DEPOSITS AND INVESTMENTS (cont.)

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment. As of December 31, 2017, the County's investments were as follows:

			L	ess than 1			G	reater than
Investment Types	_	Fair Value		year	_	1–4 years	_	4 years
U.S. Treasuries	\$	29,642,929	\$	4,884,476	\$	24,758,453	\$	-
U.S. Agencies – implicitly guaranteed		30,984,492		5,250,809		25,733,683		-
State and local bonds		1,430,000		-		1,430,000		-
Corporate bonds		17,778,719		1,574,981		12,498,196		3,705,542
Commercial paper		6,959,159		6,959,159		-		-
National agency bonds and notes		5,776,821		-		5,776,821		-
Certificates of deposit – negotiable		23,959,203		14,624,699	_	9,334,504		
Totals	\$	116,531,323	\$	33,294,124	\$	79,531,657	\$	3,705,542

See Note I.D.1. for further information on deposit and investment policies.

### **B.** RECEIVABLES

All of the receivables are expected to be collected within one year, except for delinquent taxes not collected within 60 days of year-end.

Governmental funds report *unavailable or unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

	Unavailable			Unearned	Totals		
Property taxes receivable for subsequent year	\$	-	\$	41,442,652	\$	41,442,652	
Delinquent property taxes receivable		1,090,152		-		1,090,152	
Other receivables		4,948		-		4,948	
Grant amounts not yet received		173,129				173,129	
Total Unavailable/Unearned Revenue for							
Governmental Funds	\$	1,268,229	\$	41,442,652	\$	42,710,881	

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### B. RECEIVABLES (cont.)

Delinquent property taxes purchased from other taxing authorities are reflected as nonspendable fund balance at year-end. Delinquent property taxes collected within sixty days subsequent to year-end are considered to be available to replenish cash flow and are, therefore, excluded from the nonspendable portion of fund balances. Delinquent property taxes levied by the County are reflected as unavailable revenue and are excluded from the fund balance to the extent they are not collected within sixty days subsequent to year-end and, thus, are not available for payment of current expenditures.

Enterprise funds report deferred revenue in connection with resources that have been received, but not yet earned. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of *deferred revenue* reported in the enterprise funds were as follows:

	 Deferred
Property taxes receivable for subsequent year Revenue collected in advance	\$ 7,692,440 518,240
Total Deferred Revenue For Enterprise Funds	\$ 8,210,680

Taxes receivable represent current taxes and unpaid taxes for 2017 and prior years as follows:

Year of Settlement		County Tax Levied	County Purchased	Balance December 31, 2017		
2016	\$	391,274	\$ 1,477,800	\$	1,869,074	
2015		212,950	805,254		1,018,204	
2014		198,290	866,777		1,065,067	
2013		83,326	322,596		405,922	
2012		46,758	176,926		223,684	
2011		30,405	108,429		138,834	
2010		15,427	53,533		68,960	
2009		4,825	15,967		20,792	
2008		1,399	4,471		5,870	
2007		994	3,006		4,000	
2006		874	 2,680		3,554	
Total Tax Certificates	\$	986,522	\$ 3,837,439		4,823,961	
Tax deeds	-				173,255	
Current taxes					49,135,092	
Total Taxes Receivable				\$	54,132,308	

Delinquent taxes collected within the sixty day period subsequent to year-end aggregated \$53,457 and \$207,649 for delinquent taxes levied and purchased by the County, respectively.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### C. RESTRICTED ASSETS

The following represent the balances of the restricted assets:

#### Land Records

Statutorily assessed fees for social security redaction and other land records projects.

#### Jail Assessments

Statutorily assessed jail surcharges to be applied to construction, remodeling, repair, or other areas allowed by state statutes for county jails.

#### Special Deposits and Impressed Cash Accounts

Accounts for deposits and accounts not legally available to the County to finance current operations.

### **Community Options Programming**

The County has received cash and must maintain a special trust for Community Options Programming.

### Landfill Long-term Care and Closure Costs

Accounts for amounts legally required by the State of Wisconsin to be held for landfill closure and post-closure costs.

Following is a list of restricted assets at December 31, 2017:

Restricted Assets	
Land records	\$ 1,070,104
Jail improvements	641,665
Special deposits and impressed cash accounts	712,094
Community Options Programming	53,662
Landfill long-term care and closure costs	13,105,766
Accrued interest receivable	 33,386
Total Restricted Assets	\$ 15,616,677

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### D. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2017, was as follows:

	Beginning			Ending
	Balance	Additions	Deletions	Balance
Governmental Activities				
Capital assets not being depreciated				
Land	\$ 34,425,059	\$ 376,632		\$ 34,801,691
Construction in progress	13,846,506	943,861	2,030,460	12,759,907
Total Capital Assets Not Being				
Depreciated	48,271,565	1,320,493	2,030,460	47,561,598
Capital assets being depreciated				
Buildings	93,498,223	739,920	-	94,238,143
Improvements	10,827,455	21,708	-	10,849,163
Equipment	23,006,379	861,581	420,738	23,447,222
Infrastructure	214,284,613	7,660,200	3,272,500	218,672,313
Library collection	4,822,900	396,800	360,500	4,859,200
Total Capital Assets Being				
Depreciated	346,439,570	9,680,209	4,053,738	352,066,041
T-1-1 O-0'1-1 A1-	004744405	44 000 700	0.004.400	000 007 000
Total Capital Assets	394,711,135	11,000,702	6,084,198	399,627,639
Less: Accumulated depreciation for				
Buildings	(55,771,154)	(2,954,096)		(58,725,250)
Improvements	(6,794,548)	(423,024)	_	(7,217,572)
Equipment	(20,027,240)	(1,173,249)	418,071	(20,782,418)
Infrastructure	(68,731,818)	(7,932,816)	3,272,500	(73,392,134)
Library collection	(2,482,100)	(408,500)	359,000	(2,531,600)
Total Accumulated	(2,402,100)	(400,300)	339,000	(2,331,000)
Depreciation	(153,806,860)	(12,891,685)	4,049,571	(162,648,974)
Boprodiation	(100,000,000)	(12,001,000)	1,010,011	(102,010,011)
Net Capital Assets Being				
Depreciated	192,632,710	(3,211,476)	4,167	189,417,067
.,				
Total Governmental				
Activities Capital				
Assets, Net of				
Accumulated				
Depreciation	\$ 240,904,275	\$ (1,890,983)	\$ 2,034,627	\$ 236,978,665
·				

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

## D. CAPITAL ASSETS (cont.)

Depreciation expense was charged to functions as follows:

Governmental Activities General government Public safety Transportation Health Social services Leisure and education							\$	2,503,368 825,880 7,932,816 4,116 2,212 1,623,293
Total Governmental Activities Depr	ecia	ation Expense					\$	12,891,685
		Beginning Balance		Additions		Deletions		Ending Balance
Business-type Activities Capital assets not being depreciated Land	\$	564,269	\$	<u>-</u>	\$		\$	564,269
Capital assets being depreciated Buildings Improvements Equipment Total Capital Assets Being Depreciated Total Capital Assets		8,132,640 30,577,651 19,101,276 57,811,567 58,375,836	_	14,754 266,868 1,076,568 1,358,190		431,147 431,147 431,147		8,147,394 30,844,519 19,746,697 58,738,610 59,302,879
Less: Accumulated depreciation for Buildings Improvements Equipment Total Accumulated Depreciation	_	(6,213,863) (19,776,810) (10,861,342) (36,852,015)	_	(198,050) (799,935) (1,109,297) (2,107,282)	_	332,081 332,081	_	(6,411,913) (20,576,745) (11,638,558) (38,627,216)
Net Capital Assets Being Depreciated		20,959,552	_	(749,092)	_	99,066		20,111,394
Business-type Capital Assets, Net of Accumulated Depreciation	<u>\$</u>	21,523,821	\$	(749,092)	\$	99,066	<u>\$</u>	20,675,663

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### D. CAPITAL ASSETS (cont.)

Depreciation expense was charged to functions as follows:

## **Business-type Activities**

Landfill \$ 1,010,026 Highway \_\_\_\_\_1,181,331

Total Business-type Activities Depreciation Expense

2,191,357

Depreciation expense may be different from business-type activity accumulated depreciation additions because of salvage, cost of removal, internal allocations, or costs associated with the disposal of assets.

#### E. INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS

## Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

Receivable Fund	Payable Fund	A	Amount	
General fund	Capital projects fund	\$	1,796	
Less: Fund eliminations			(1,796)	
Total Internal Balances - Gover Net Position	nment-Wide Statement of	\$	<u> </u>	

All amounts are due within one year.

The principal purpose of these interfunds is the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS (cont.)

#### **Transfers**

The following is a schedule of interfund transfers:

Fund Transferred To	and Transferred To Fund Transferred From		Amount	Principal Purpose			
Capital improvement fund Capital improvement fund Highway fund	General fund Social improvement fund Capital improvement fund		2,928,916 1,958,021 3,302,291	Fund capital projects Fund capital projects Fund capital projects Closeout completed			
General fund	Capital improvement fund		248,203	projects			
Employee benefits	General fund		444,582	Affordable Care Act counseling funding			
Total - Fund Financial State	ements		8,882,013				
Less: Fund eliminations Less: Government-wide eli	minations		(5,135,140) (7,049,164)				
Subtotal			(3,302,291)				
Infrastructure costs assigne governmental activities	ed by the highway fund to		5,879,956				
Total Transfers - Gov of Activities	rernment-Wide Statement	\$	2,577,665				
Fund Transferred To	Fund Transferred From		Amount				
Governmental Activities Business-type Activities	Business-type Activities Governmental Activities	\$	5,879,956 (3,302,291)				
Total Government-wide F	inancial Statements	\$	2,577,665				

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### F. LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended December 31, 2017, was as follows:

	Beginning Balance		Increases		Decreases			Ending Balance	Amounts Due Within One Year	
Governmental Activities										
Bonds and Notes Payable										
General obligation debt	\$	3,150,000	\$	-	\$	1,575,000	\$	1,575,000	\$	1,575,000
Forest crop loan payable		1,621,739		14,692		100,736		1,535,695		
Sub-totals	_	4,771,739	_	14,692	_	1,675,736	_	3,110,695		1,575,000
Other Liabilities										
Vested compensated absences -										
governmental funds		5,117,021		300,633		409,362		5,008,292		500,829
Vested compensated absences -										
internal service fund		82,498		4,852		6,000		81,350		8,135
Net pension liability		3,554,612				1,736,009		1,818,603		
Total Other Liabilities		8,754,131	_	305,485		2,151,371		6,908,245		508,964
Total Governmental Activities										
Long-Term Liabilities	\$	13,525,870	\$	320,177	\$	3,827,107	\$	10,018,940	\$	2,083,964
		Beginning						Ending	Ar	nounts Due
		Balance		Increases		Decreases		Balance	Wit	hin One Year
Business-type Activities Other Liabilities										
Vested compensated absences	\$	1,054,351	\$	68,339	\$	84,348	\$	1,038,342	\$	103,834
Net pension liability Cell A long-term care and postclosure		508,185		-		247,393		260,792		-
costs		1,281,779		-		87,546		1,194,233		-
Cell B closure costs		4,283,354		114,686		-		4,398,040		-
Cell B long-term care and postclosure										
costs		5,374,849		5,385		-		5,380,234		-
Blue Bird Ridge closure costs Blue Bird Ridge long-term care and		475,865		679,505		-		1,155,370		-
postclosure costs		782,268	_	1,079,788		<u>-</u>		1,862,056		<u>-</u>
Total Business-type Activities										
Long-Term Liabilities	\$	13,760,651	\$	1,947,703	\$	419,287	\$	15,289,067	\$	103,834

In accordance with Wisconsin Statutes, total general obligation indebtedness of the County may not exceed 5% of the equalized value of taxable property within the County's jurisdiction. The debt limit as of December 31, 2017, was \$529,508,080. Total general obligation debt outstanding at year-end was \$7,890,000 (including \$6,315,000 issued by Marathon County for the Central Wisconsin Airport – see Note III.L.).

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### F. LONG-TERM OBLIGATIONS (cont.)

#### **General Obligation Debt**

All general obligation notes and bonds payable are backed by the full faith and credit of the County. Notes and bonds in the governmental funds will be retired by future property tax levies accumulated by the debt service fund.

#### **Governmental Activities**

General Obligation Debt	Date of Issue	Final Maturity	Interest Rates	Original debtedness	Balance ecember 31, 2017
General Obligation Promissory Notes Series 2016	11/04/16	2/01/18	1.00%	\$ 3,150,000	\$ 1,575,000

Debt service requirements to maturity are as follows:

	Governmental Activities General Obligation Debt									
<u>Years</u>		Principal		Interest						
2018	\$	1,575,000	\$	7,875						
Totals	\$	1,575,000	\$	7,875						

#### Forest Crop Loan

The state of Wisconsin has provided for a noninterest bearing loan fund to be used for the acquisition and construction of forest land and other forest related facilities. The noninterest bearing loan has no specific payment schedule and is repaid from the proceeds of the sale of forest crops. The balance of the Forest Crop Loan at December 31, 2017 is \$1,535,695.

#### Other Debt Information

Estimated payments of other long-term liabilities (compensated absences and the net pension liability) are not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities has been, and will continue to be, liquidated primarily by the general fund. The net pension liability will be financed through future contributions and changes to the plan's assets and will be liquidated primarily by the general fund.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### G. LEASE DISCLOSURES

#### Lessor - Operating Leases

The Forestry Department leases (as lessor) land for farmland. The book value and carrying amount of the leased farmland is \$98,805. The future minimum lease receipts as of December 31, 2017, are as follows:

		ernmental ctivities
<u>Years</u>	Р	rincipal
2018	\$	2,847
2019		2,847
2020		2,847
2021		2,847
2022		2,847
2023 – 2064		35,732
Totals	\$	49,967

#### H. CLOSURE AND POSTCLOSURE CARE COST

State and federal laws and regulations require the County to place a final cover on its landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for forty years after closure. The County completed final closure of cell A in 1993. The County expects to close cell B in the year 2017. Cells B and Blue Bird Ridge remain open at the end of 2017. Although closure and post closure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

The amounts noted below for the landfill postclosure care liability at December 31, 2017, represent the total amount needed by the County for post closure care costs for each landfill site according to state and federal regulations. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

	Cell A		Cell B		Blue Bird			Total
Postclosure care liability Capacity used at year-end	\$	1,194,233 100%	\$	9,778,274 99.92%	\$	3,017,426 35.09%	\$	13,989,933

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### H. CLOSURE AND POSTCLOSURE CARE COST (cont.)

The County is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and postclosure care for all three of its landfills. The County is in compliance with these requirements, and, at December 31, 2017, \$13,105,766 of investments are held at U.S. Bank for these purposes and reviewed annually by the DNR. These are reported as restricted assets on the statement of net position. In addition, the landfill maintains an irrevocable letter of credit issued by U.S. Bank to fulfill its financial responsibility pursuant to state statutes. The County expects that future inflation costs will be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined (due to changes in technology or applicable law or regulations, for example), these costs may need to be covered by changes to future landfill users or from future tax revenue.

#### I. SELF FUNDED POLLUTION LIABILITY

During 1996, the County Board of Supervisors created an agreement with the Solid Waste Management Board to create a self funded pollution liability account. In the past, the Landfill Fund carried \$2 million of pollution insurance coverage. The general financing plan, which is funded by a portion of the tipping fee, did not require any additional funding in 2017 because it has surpassed the approximate \$2 million required. All interest earned on these funds are accumulated for this purpose and recorded in the fund. The County Board has pledged its full faith and credit to the financing plan during the years the account is not fully funded. The financing plan was fully funded as of December 31, 2006. The self-funded pollution liability account has a balance of \$2,556,730 as of December 31, 2017, which is included in the Landfill Fund's unrestricted net position. No amounts were paid from this account in 2017.

#### J. NET POSITION/FUND BALANCES

Net position reported on the government wide statement of net position at December 31, 2017, includes the following:

#### **Governmental Activities**

Net Investment in Capital Assets	
Land	\$ 34,801,691
Construction in progress	12,759,907
Other capital assets, net of accumulated depreciation	189,417,067
Less: Long-term debt outstanding	(1,575,000)
Total Net Investment in Capital Assets	235,403,665
Restricted	
Debt service	1,610,346
Land records	1,070,104
Capital improvements	293,134
Jail improvements	641,665
Social services	3,096,404
Total Restricted	6,711,653
Unrestricted	64,144,630
Total Governmental Activities Net Position	\$ 306,259,948

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

## J. NET POSITION/FUND BALANCES (cont.)

### Governmental Funds

Governmental fund balances reported on the fund financial statements at December 31, 2017, include the following:

Fund Balance	General Fund	Social Improvement	Capital Improvement	Debt Service	Totals
Nonspendable:					
Inventories and prepaid items Non-county levy portion of delinquent	\$ 31,090	\$ 14,829	\$ 3,475	\$ -	\$ 49,394
property taxes receivable	3,704,563	-	-	-	3,704,563
Total Nonspendable	3,735,653	14,829	3,475		3,753,957
Restricted for:					
UW dorm capital maintenance	293,134	=	-	-	293,134
Land records	1,070,104	-	-	-	1,070,104
Jail assessments	641,665	-	-	-	641,665
Debt service	-	-	-	1,616,817	1,616,817
Social improvement	-	2,930,916			2,930,916
Total Restricted	2,004,903	2,930,916		1,616,817	6,552,636
Assigned to:					
Conservation (ATC powerline easement)	2,384,581	-	-	-	2,384,581
Subsequent year's budget	6,505,658	-	-	-	6,505,658
Compensated absences	4,472,743	-	-	-	4,472,743
Capital projects	-		6,756,302		6,756,302
Total Assigned	13,362,982		6,756,302		20,119,284
Unassigned:	25,539,836				25,539,836
Total Fund Balances	\$ 44,643,374	\$ 2,945,745	\$ 6,759,777	\$ 1,616,817	\$ 55,965,713

## **Business-type Activities**

Investment in capital assets	
Land	\$ 564,269
Other capital assets, net of accumulated depreciation	20,111,394
Total Investment in Capital Assets	20,675,663
Unrestricted	 38,265,833
Total Business-type Activities Net Position	\$ 58,941,496

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### K. University of Wisconsin - Marathon County

State Statute 59.56(4) places the responsibility for the construction and maintenance of capital facilities for the two-year campuses on the local tax base, in this case, Marathon County. In some areas the local tax base could be shared among several local units of government. The four-year campuses are the responsibility of the State. The operating costs for all campuses remain the responsibility of the State.

#### L. COMPONENT UNITS

#### NORTH CENTRAL HEALTH CARE

This report contains the North Central Health Care (NCHC), which is included as a component unit. Financial information is presented as a discrete column in the statement of net position and statement of activities.

In addition to the basic financial statements and the preceding notes to financial statements which apply, the following additional disclosures are considered necessary for a fair presentation.

a. Basis of Accounting/Measurement Focus

The NCHC follows the full accrual basis of accounting and the flow of economic resources measurement focus.

#### b. Deposits and Investments

	Carrying Value		 Statement Balances	Associated Risks
Deposits Certificates of deposits	\$	8,070,011 11,792,118	\$ 	Custodial credit Custodial credit
Total Deposits and Investments	\$	19,862,129	\$ 21,051,259	

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

L. COMPONENT UNITS (cont.)

### NORTH CENTRAL HEALTH CARE (cont.)

b. Deposits and Investments (cont.)

#### **Custodial Credit Risk**

#### **Investments**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the NCHC will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The NCHC does not have any investments exposed to custodial credit risk.

#### c. Capital Assets

	Beginning Balance		Additions		Deletions		Ending Balance		Useful Lives (Years)
Land	\$	51,300	\$	-	\$	-	\$	51,300	N/A
Construction in progress		868,660		60,676		(369,731)		559,605	N/A
Depreciable land improvements		1,254,710		82,032		-		1,336,742	10-40
Buildings and building improvements		24,949,383		963,670		-		25,913,053	10-40
Equipment		18,394,159		1,020,762		(59,728)		19,355,193	3-40
Software		1,538,609		-		-		1,538,609	3-15
Less: Accumulated depreciation/									
amortization		(35,453,740)	_	(1,678,263)		59,521	_	(37,072,482)	
	\$	11,603,081	\$	448,877	\$	(369,938)	\$	11,682,020	

## d. Long-Term Obligations

Long-term obligations activity for the year ended December 31, 2017 was as follows:

	 Beginning Balance		Increases		Decreases_	 Ending Balance	Amounts Due Within One Year	
Compensated absences	\$ 1,477,446	\$	1,340,709	\$	1,477,446	\$ 1,340,709	\$	1,340,709

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

## NORTH CENTRAL HEALTH CARE (cont.)

e. Related-Party Note Payable

In 2011, Marathon County advanced \$1,500,000 to NCHC to pay costs associated with renovation of space to be utilized by the Marathon County Health Department. NCHC is required to repay Marathon County over 10 years with a 2% per annum interest rate. In 2017, Marathon County forgave \$636,181, the remaining balance of the related-party note payable.

f. Employee Retirement Plan - Wisconsin Retirement System (WRS)

For general employee retirement plan information, see Note IV.A. Below is information specific to NCHC.

At December 31, 2017, NCHC reported a liability of \$1,582,088. The net pension liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2015, rolled forward to December 31, 2016. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. NCHC's proportion of the net pension liability was based on the Agency's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2016, NCHC's proportion was .19194538%, which was a decrease of .00051104% from its proportion measured as of December 31, 2015.

For the year ended December 31, 2017, NCHC recognized pension expense of \$4,080,561.

During the reporting period, the WRS recognized \$1,876,018 in contributions from the employer.

At December 31, 2017, NCHC reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 erred Outflows Resources	 eferred Inflows of Resources		
Differences between expected and actual experience	\$ 603,250	\$ 4,975,531		
Changes in assumptions	1,654,134	-		
Net differences between projected and actual earnings on pension plan investments	7,875,134	-		
Changes in proportion and differences between employer contributions and proportionate share of contributions	133,013	46,173		
Employer contributions subsequent to the measurement date	 1,805,306	 		
Totals	\$ 12,070,837	\$ 5,021,704		

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

## NORTH CENTRAL HEALTH CARE (cont.)

f. Employee Retirement System (cont.)

Deferred outflows of \$1,805,306 related to pension resulting from NCHC's contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended December 31:	Total
2018	\$ 2,117,611
2019	2,117,611
2020	1,462,811
2021	(457,527)
2022	3,321

Sensitivity of the Agency's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents NCHC's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20%, as well as what NCHC's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

	 6 Decrease to iscount Rate (6.20%)	(	Current Discount Rate (7.20%)	% Increase to Discount Rate (8.20%)
NCHC's proportionate share of the net pension (asset) / liability	\$ 20,813,385	\$	1,582,088	\$ (13,226,881)

At December 31, 2017, NCHC reported a payable of \$277,338 for the outstanding amount of contributions to the pension plan.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

#### NORTH CENTRAL HEALTH CARE (cont.)

## g. Charity Care

NCHC provides health care services and other financial support through various programs that are designed, among other matters, to enhance the health of the community including the health of low-income patients. Consistent with the mission of NCHC, care is provided to patients regardless of their ability to pay, including providing services to those persons who cannot afford health insurance because of inadequate resources.

Patients who meet certain criteria for community care, generally based on federal poverty guidelines, are provided care based on qualifying criteria as defined in NCHC's charity care policy and from applications completed by patients and their families.

The estimated cost of providing care to patients under NCHC's community care policy was approximately \$4,938,000 in 2017, calculated by multiplying the ratio of cost to gross charges by the gross uncompensated charges associated with providing community care.

#### h. Family Care County Contribution

The developmentally disabled clients of Marathon, Lincoln, and Langlade Counties qualify under the Family Care program which is operated by an unrelated managed care organization (MCO). NCHC has contracted with the MCO to be a provider of residential and day services for these clients. Marathon, Lincoln, and Langlade Counties are required by the State to assist in funding the costs of care for individuals in the program. The County contribution is a preset State-determined amount to be paid annually on October 31.

NCHC is responsible for Marathon County's payment of the State-required contributions. Reimbursement of these amounts will be received through the base county allocation NCHC continues to receive from the State. The amount for 2017 of \$1,125,287 is reflected as a contractual adjustment to the net patient service revenue in the combined statement of revenues, expenses, and changes in net position. Future amounts payable under the agreement will be \$1,125,287, due annually.

## i. Related Party Transaction

NCHC operations are financed, in part, by Marathon, Langlade, and Lincoln Counties. Contributions for operations are based on NCHC budget amounts. A Joint County Human Services Agreement delineates the methodology for calculating each County's actual contribution and the resulting overpayment or underpayment for that particular year. NCHC also receives contributions from Marathon County for the nursing home operations.

NCHC received \$9,682,107 in 2017 from the counties to assist in meeting operating costs and for additions and improvements to capital assets.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

## NORTH CENTRAL HEALTH CARE (cont.)

i. Related Party Transaction (cont.)

Land and buildings at a cost of \$32,322,302 in 2017 utilized by the 51.42/.437 program and the nursing home are held in title by Marathon County. These capital assets, net of accumulated depreciation, are included in the combined statements of net position under capital assets - net and in net investment in capital assets. Depreciation on this property is included in the combined financial statements of NCHC.

j. Reimbursement Arrangement With Third-Party Payors

NCHC has agreements with third-party payors that provide for reimbursement to NCHC at amounts, which vary from its established rates. A summary of the basis of reimbursement with major third-party payors follows:

#### Medicare

In 2017, approximately 23% of NCHC's revenues for services provided to patients whose bills are paid in whole or in part by the Medicare program.

Inpatient services rendered to Medicare program beneficiaries are paid based on prospectively determined rates based on a patient classification system. Outpatient services are paid primarily on prospectively determined rates also based on a patient classification system or fixed fee schedules. Nursing home resident care is paid based on a predetermined rate per inpatient day, which varies depending upon the patient's level of care and types of services provided.

#### Medicaid

In 2017, approximately 64% of NCHC's revenue was for services provided to patients whose bills are paid in whole or in part by the Medicaid program. Hospital and nursing home services rendered to Medicaid program beneficiaries are reimbursed primarily based upon prospectively determined rates which varies depending on the patient's level of care and types of services provided.

## **Accounting for Contractual Adjustments**

The hospital is reimbursed for cost-reimbursable items at an interim rate with final settlements determined after audit of NCHC's related annual cost reports by the Medicare fiscal intermediary. Estimated provisions to approximate the final expected settlements after review by the intermediary are included in the accompanying financial statements. The cost reports have been audited by the Medicare fiscal intermediary through December 31, 2015.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

### NORTH CENTRAL HEALTH CARE (cont.)

j. Reimbursement Arrangement With Third-Party Payors (cont.)

### Compliance

The health care industry is subject to numerous laws and regulations of federal, state, and local governments. Compliance with these laws and regulations, particularly those relating to the Medicare and Medicaid programs, can be subject to government review and interpretation, as well as regulatory actions unknown and unasserted at this time. Violations of these laws and regulations could result in the imposition of fines and penalties, as well as repayments of previously billed and collected revenue from patient services. Management believes NCHC is in substantial compliance with current laws and regulations.

The Centers for Medicare and Medicaid Services (CMS) uses recovery audit contractors (RACs) to search for potentially inaccurate Medicaid payments that may have been made to health care providers and that were not detected through existing CMS program integrity efforts. Once the RAC identifies a claim it believes is inaccurate, the RAC makes a deduction from or addition to the providers' Medicare reimbursement in an amount estimated to equal the overpayment or underpayment. NCHC has not been notified by the RAC of any potential significant reimbursement adjustments.

#### k. Patient Accounts Receivable - Net

Patient accounts receivable consisted of the following at December 31, 2017:

		51.42/.437 Program	 Nursing Home	Totals		
Patient accounts receivable Less: Allowance for doubtful accounts Contractual adjustments	\$	4,432,842 (547,163) (1,377,111)	\$ 3,111,570 (686,702) (286,424)	\$	7,544,412 (1,233,865) (1,663,535)	
Patient Accounts Receivable - Net	\$	2,508,568	\$ 2,138,444	\$	4,647,012	

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

## NORTH CENTRAL HEALTH CARE (cont.)

#### I. Net Patient Service Revenue

Net patient service revenue consisted of the following at December 31, 2017:

		51.42/.437	Nursing	Tatala
		Program	Home	Totals
Gross	patient service revenue:	 _	_	
М	edical assistance	\$ 24,680,864	\$ 16,977,227	\$ 41,658,091
M	edicare	7,296,813	7,728,119	15,024,932
Pr	rivate pay	873,506	2,343,039	3,216,545
In	surance and other	2,833,107	1,858,165	4,691,272
	Totals	 35,684,290	 28,906,550	 64,590,840
Less:	Contractual adjustments	(11,222,543)	(7,831,982)	(19,054,525)
	Provision for bad debts	 (389,900)	 (22,678)	 (412,578)
N	let Patient Service Revenue	\$ 24,071,847	\$ 21,051,890	\$ 45,123,737

#### m. Leases

NCHC has operating leases for apartments and group homes and various equipment. NCHC leases three group homes from Marathon County. Rental expense on the related-party group homes amounted to \$48,400 in 2017. Total rental expense on all operating leases amounted to \$492,206 in 2017.

#### n. Self-Funded Insurance

NCHC has a self-funded health insurance plan which provides benefits to employees and their dependents. Health costs are expensed as incurred. Health expense is based upon claims paid, reinsurance premiums, administration fees, and unpaid claims at year-end. The health plan has reinsurance to cover catastrophic individual claims over \$225,000.

NCHC also has a self-funded dental insurance plan which provides benefits to employees and their dependents. Dental costs are expensed as incurred. Dental expense is based upon claims paid, administration fees, and unpaid claims at year-end. The plan covers annual individual claims up to \$1,000 and has no reinsurance.

Unpaid health and dental claims liability activity for the years ended December 31, was as follows:

	 2017	2016
Unpaid claims liability at beginning Claims expense	\$ 798,000 \$ 6,354,701	857,000 6,894,370
Claim payments	 (6,530,701)	(6,953,370)
Unpaid Claims Liability at Year-End	\$ 622,000 \$	798,000

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

#### NORTH CENTRAL HEALTH CARE (cont.)

## o. Comprehensive General and Professional Liability Insurance

NCHC's comprehensive general liability insurance covers losses of up to \$1,000,000 per claim with \$3,000,000 annual aggregate for claims incurred during a policy year regardless of when the claim was filed (occurrence-based coverage). NCHC's professional liability insurance covers losses up to \$1,000,000 per claim with \$3,000,000 annual aggregate for claims reported during a policy year (claims-made coverage). NCHC also carries an umbrella liability policy of \$3,000,000 for claims reported during a policy year (claims-made coverage).

Under a claims-made policy, the risk for claims and incidents not asserted within the policy period remains with NCHC. Although there exists the possibility of claims arising from services provided to patients through December 31, 2017, which have not yet been asserted, NCHC is unable to determine the ultimate costs, if any, of such possible claims and, accordingly, no provision has been made for them. These insurance policies are renewable annually and have been renewed by the insurance carrier for the annual period extending through December 31, 2018.

#### p. Concentration of Credit Risk

Financial instruments that potentially subject NCHC to credit risk consist principally of cash deposits in excess of insurance limits, investments of surplus operating funds, as discussed in Note III.L., and accounts receivable.

Patient accounts receivable consists of amounts due from patients, their insurers, or governmental agencies. NCHC grants credit to its patients, primarily residents of Langlade, Lincoln, and Marathon Counties for these services. NCHC is also required to meet the Wisconsin Statutes and Administrative Code under the Uniform Fee and Ability to Pay Provisions. The mix of receivables from patients and third-party payors was as follows at December 31, 2017:

Medicare	18%
Medicaid	41
Private pay	22
Insurance and other	19
Total	100%

#### q. Functional Expenses

NCHC provides general health care services to residents within its geographic location. Expenses related to providing these services for the years ended December 31, 2017 are as follows:

Health care services General and administrative	\$ 45,719,840 17,909,080
Total	\$ 63,628,920

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

## NORTH CENTRAL HEALTH CARE (cont.)

#### r. Tri-County Agreement

In December 2016, Langlade, Lincoln, and Marathon Counties signed an agreement to continue sponsorship, from January 1, 2017 through December 31, 2021, of the 51.42/.437 program of NCHC for the purposes of administering a community mental health, alcoholism, and drug abuse program and protective services and protective placement.

Under terms of the December 2016 agreement, a Retained County Board Authority Committee (the "Committee") was established to exercise authority retained by the respective County Boards, as provided under sec. 51.42(5) of the Wisconsin Statutes. Under terms of the agreement, Marathon, Lincoln, and Langlade counties will appoint two, one, and one member, respectively (for a total of four members) to serve on the Committee.

The December 2016 agreement delineates, among other things, the programmatic and management responsibilities of NCHC and the responsibilities and authorities of the Committee and the Board of Directors.

#### CENTRAL WISCONSIN AIRPORT

This report contains the Central Wisconsin Airport (CWA), which is included as a component unit. Financial information is presented as a discrete column in the statement of net position and statement of activities.

In addition to the basic financial statements and the preceding notes to financial statements which apply, the following additional disclosures are considered necessary for a fair presentation.

a. Basis of Accounting/Measurement Focus

The CWA follows the full accrual basis of accounting and the flow of economic resources measurement focus.

b. Deposits and Investments

At year-end, the carrying amount of the CWA's cash and cash equivalents was \$5,307,029 and is part of the County's commingled cash. See Note III.A.

c. Restricted Assets

The following represent the balances of the restricted assets:

#### Unspent Passenger Facility Charges

Used to finance various FAA approved construction projects.

The CWA had restricted assets from unspent passenger facility charges at December 31, 2017 of \$2,912,853.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

## L. COMPONENT UNITS (cont.)

## CENTRAL WISCONSIN AIRPORT (cont.)

## d. Capital Assets

	 Beginning Balance	 Additions	_	Deletions	_	Ending Balance	Useful Lives (Years)
Land	\$ 614,983	\$ -	\$	-	\$	614,983	N/A
Construction in progress	648,551	475,861		425,034		699,378	N/A
Buildings	38,828,768	79,285		-		38,908,053	20-50
Improvements	53,897,029	562,813		-		54,459,842	2-20
Equipment	8,114,089	1,410,536		54,350		9,470,275	3-10
Less: Accumulated							
depreciation	(46,513,294)	 (3,250,718)		(54,350)		(49,709,662)	
Totals	\$ 55,590,126	\$ (722,223)	\$	425,034	\$	54,442,869	

## e. Long-Term Obligations

CWA long-term obligations are payable by revenues from public charges for services. Long-term obligations activity for the year ended December 31, 2017 was as follows:

	Beginning Balance		Increases			Decreases		Ending Balance	Amounts Due Within One Year		
General obligation debt Add Deferred Amounts for	\$ r	8,270,000	\$	-	\$	455,000	\$	7,815,000	\$	1,170,000	
Premiums		84,668		-		7,692		76,976		-	
Sub-totals		8,354,668		-		462,692	_	7,891,976		1,170,000	
Other Liabilities Vested compensated											
absences		190,583		22,589		15,247		197,925		19,793	
Net pension liability		102,503		-		47,870		54,633		-	
Sub-totals		293,086		22,589		63,117	_	252,558	_	19,793	
Totals	\$	8,647,754	\$	22,589	\$	525,809	\$	8,144,534	\$	1,189,793	

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

## CENTRAL WISCONSIN AIRPORT (cont.)

e. Long-Term Obligations (cont.)

Component Unit General Obligation Debt

	Date of Issue	Final Maturity	Interest Rates	Ind	Original debtedness	 Balance
2010A General Obligation						
Promissory Note 2012 General Obligation	12/15/2010	12/1/2025	2.0 – 4.0%	\$	2,450,000	\$ 1,420,000
Promissory Note 2014 General Obligation	12/27/2012	12/1/2028	2.0 – 3.38%		2,650,000	2,350,000
Promissory Note issued by Portage County	3/5/2014	12/1/2019	2.0 – 2.88%		1,500,000	1,500,000
2015 General Obligation	3/3/2014	12/1/2019	2.0 – 2.00 /6		1,300,000	1,500,000
bond	6/1/2015	12/1/2030	3.0 - 3.5%		2,545,000	 2,545,000
Totals Component	Unit – General O	bligation Debt				\$ 7,815,000

The 2015 general obligation promissory notes were issued by Portage County. Marathon and Portage County are partners in cooperating and sharing costs of the airport as defined in an agreement signed July 18, 1967. While the 2015 debt issued is general obligation debt of Portage County, the two counties have determined that lease revenue of the airport will be sufficient to fully pay the principal and interest when due. An agreement was entered into and approved by resolution during 2015 authorizing the terminal expansion and financing of these costs by the two counties.

Debt service requirements to maturity are as follows:

	<u>Principal</u>			Interest	Totals		
2018 2019 2020 2021 2022 2023 – 2027	\$	1,170,000 1,175,000 430,000 665,000 610,000 2,825,000	\$	237,326 210,726 177,362 165,462 143,762 416,760	\$	1,407,326 1,385,726 607,362 830,462 753,762 3,241,760	
2028 – 2030	-	940,000	_	61,500		1,001,500	
Totals	\$	7,815,000	\$	1,412,898	\$	9,227,898	

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

## CENTRAL WISCONSIN AIRPORT (cont.)

f. Employee Retirement System

The CWA employees are included in the Wisconsin Retirement System information disclosed in Note IV.A.

There was no unfunded liability as of December 31, 2017.

g. Lease Disclosures

Lessor-Operating Leases

The CWA leases farmland, terminal space, hanger space, and parking space. The cost of the leased space is \$13,332,149. The carrying amount of the leased space at CWA is \$5,570,072. The difference between the two figures is the accumulated depreciation of \$7,762,077. The future minimum lease receipts as of December 31, 2017, are as follows:

<u>Years</u>	!	Principal
2018	\$	117,229
2019		97,892
2020		80,465
2021		78,278
2022		76,716
Later		55,235
Total	\$	505,815

#### CHILDREN WITH DISABILITIES EDUCATION BOARD

This report contains the Children with Disabilities Education Board (CDEB), which is included as a component unit. Financial information is presented as a discrete column in the statement of net position and statement of activities.

In addition to the basic financial statements and the preceding notes to financial statements which apply, the following additional disclosures are considered necessary for a fair presentation.

a. Basis of Accounting/Measurement Focus

The CDEB follows the full accrual basis of accounting and the flow of economic resources measurement focus.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

### CHILDREN WITH DISABILITIES EDUCATION BOARD (cont.)

## b. Deposits and Investments

	Car	rying Value	Statement Balances	Associated Risks			
Deposits LGIP Petty cash	\$	1,888,343 1,323,517 100	\$ 2,050,575 1,323,517	Custodial credit Credit N/A			
Total Deposits and Investments	\$	3,211,960	\$ 3,374,092				

#### **Custodial Credit Risk**

## **Deposits**

Custodial credit risk is the risk that in the event of a financial institution failure, the CDEB's deposits may not be returned to the CDEB.

The CDEB does not have any deposits exposed to custodial credit risk.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

The CDEB held investments in the following external pool which was not rated:

Local Government Investment Pool

#### c. Restricted Assets

Restricted assets have been reported in connection with other postemployment benefit asset balances since these balances must be used to fund employee benefits.

## d. Capital Assets

	Beginning Balance		Additions		Deletions		 Ending Balance	Useful Lives (Years)	
Equipment Less: Accumulated	\$ 40,499	\$	-	\$		-	\$ 40,499	10	
depreciation	 (36,449)		(4,050)	_		_	 (40,499)		
Totals	\$ 4,050	\$	(4,050)	\$		_	\$ 		

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

### CHILDREN WITH DISABILITIES EDUCATION BOARD (cont.)

## e. Long-Term Obligations

Long-term obligations activity for the year ended June 30, 2017 was as follows:

	Beginning Balance	Increases		Decreases	Ending Balance	Amounts Due Within One Year	
Vested compensated absences Net pension liability	\$ 7,361 341,543	\$ 55,777	\$	7,361 160,763	\$ 55,777 180,780	\$	55,777 -
Totals	\$ 348,904	\$ 55,777	\$	168,124	\$ 236,557	\$	55,777

#### f. Employee Retirement System

For general employee retirement plan information, see Note IV.A. Below is information specific to CDEB.

At June 30, 2017, CDEB reported a liability of \$180,780 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2015 rolled forward to December 31, 2016. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The department's proportion of the net pension liability was based on the department's share of Marathon County's contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2016, CDEB's proportion was .021932900%, which was an increase of .00088265% from its proportion measured as of December 31, 2015.

For the year ended June 30, 2017, CDEB recognized pension expense of \$482,350. During the reporting period, the WRS recognized \$212,840 in contributions from the employer.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

### CHILDREN WITH DISABILITIES EDUCATION BOARD (cont.)

## f. Employee Retirement System (cont.)

At June 30, 2017, CDEB reported deferred outflows/inflows of resources related to pensions from the following sources:

	_	Deferred Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	68,931	\$	568,537	
Changes in actuarial assumptions		189,012		-	
Net differences between projected and actual earnings on pension plan investments		899,770		-	
Changes in proportion and differences between employer contributions and proportionate share of contributions	า	1,078		972	
Employer contributions subsequent to the measurement date	_	143,793			
Totals	\$	1,302,584	\$	569,509	

\$143,793 is reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date and will be recognized as a reduction to the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended June 30:		Deferred Outflows of Resources		Deferred Inflows of Resources		
2018	\$	421,653	\$	181,789		
2019	·	421,652	·	181,789		
2020		345,224		181,789		
2021		(30,052)		24,135		
2022		314		7		

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

#### CHILDREN WITH DISABILITIES EDUCATION BOARD (cont.)

f. Employee Retirement System (cont.)

Sensitivity of the department's proportionate share of the net pension (asset)/liability to changes in the discount rate. The following presents the department's proportionate share of the net pension (asset)/liability calculated using the discount rate of 7.20 percent, as well as what the department's proportionate share of the net pension (asset)/liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

	1%	Decrease to		19	6 Increase to	
		scount Rate (6,20%)	Current Discount Rate (7.20%)		Discount Rate (8.20%)	
CDEB's proportionate share of the	-	(0:=070)		(* := : / : /		(0.20,0)
net pension (asset)/liability	\$	2,378,274	\$	180,780	\$	(1,511,391)

#### g. Lease Disclosures

CDEB leases office space from North Central Health Care on an annual basis. Rent expensed by CDEB for the current fiscal year totaled \$62,888.

#### h. Postemployment Benefits Other Than Pensions

CDEB administers a single-employer defined benefit postemployment healthcare plan ("the Retiree Health Plan"). The plan provides health insurance contributions for eligible retirees through the department's group health insurance plan, which covers both active and retired members. Benefit provisions are established through employment agreements and state that eligible retirees qualify for benefits up to \$24,000 that may be used to pay for eligible medical expenses and insurance premium payments.

In June 2015, the GASB issued Statement No. 74 - Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. The objective of this Statement is to improve the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability. This standard was implemented July 1, 2016.

In June 2015, the GASB issued Statement No. 75 - Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). This standard was implemented July 1, 2016.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

L. COMPONENT UNITS (cont.)

### CHILDREN WITH DISABILITIES EDUCATION BOARD (cont.)

h. Postemployment Benefits Other Than Pensions (cont.)

#### GENERAL INFORMATION ABOUT THE OPEB PLAN

*Plan membership.* At June 30, 2017, the following employees were covered by the benefit terms:

Retirees or beneficiaries currently receiving benefit payments
Active plan members

3

93

96

**Contributions.** The Board grants the authority to establish and amend the contribution requirements of the department and employees to the department OPEB plan. The Board establishes contributions based on status of the department OPEB plan. For the year ended June 30, 2017, CDEB did not make any contributions to the plan in the current year. Employees are not required to contribute to the plan.

#### **INVESTMENTS**

Investment policy. The CDEB's policy in regard to the allocation of invested assets is established and may be amended by the Board by a majority vote of its members. It is the policy of the Board to pursue an investment strategy that reduces risk of investment principal. The Board has determined that CDEB's OPEB plan shall hold its funds in a fixed annuity account that earns a reasonable rate of return with a guarantee minimum rate of return of not less than three percent. The account shall be held with a major insurance company and rated at least A+ by A.M. Best, AA+ by Standard & Poor's, and Aa2 by Moody's.

**Rate of return.** For the year ended June 30, 2017, the annual money-weighted rate of return on investments, net of investment expense, was 4.62 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **NET OPEB LIABILITY/ASSET**

The CDEB's net OPEB liability/asset was measured as of June 30, 2017, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

#### L. COMPONENT UNITS (cont.)

### CHILDREN WITH DISABILITIES EDUCATION BOARD (cont.)

h. Postemployment Benefits Other Than Pensions (cont.)

#### **NET OPEB LIABILITY/ASSET** (cont.)

Actuarial assumptions. The total OPEB liability/asset in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.5 percent

3.0 percent, plus merit increases based on years of Salary increases

service ranging from 0.2 percent to 5.6 percent

Investment rate of return 3.5 percent

7.5 percent, decreasing 0.5 percent per year to 6.5

percent, then by 0.1 percent per year to 5.0 percent,

Healthcare cost trend rates and level thereafter

Mortality rates were based on the RP-2000 Healthy Annuitant Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study conducted in 2015 using Wisconsin Retirement System (WRS) experience from 2012-2014.

Since plan assets are invested in a fixed interest account, the long-term expected rate of return on OPEB plan investments was based upon the 20-year AA municipal bond rate and applied to all periods of projected benefit payments to determine the total OPEB liability.

Discount rate. The discount rate used to measure the total OPEB liability was 3.0 percent. This rate is equivalent to the Bond Buyer Go 20-year AA Bond Index published by the Federal Reserve as of the week of the measurement date.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

### L. COMPONENT UNITS (cont.)

## CHILDREN WITH DISABILITIES EDUCATION BOARD (cont.)

h. Postemployment Benefits Other Than Pensions (cont.)

### CHANGES IN THE NET OPEB LIABILITY/ASSET

	Increase (Decrease)										
	 otal OPEB Liability (a)		Plan iduciary t Position (b)	Net OPEB Liability (Asset) (a)-(b)							
Balances at 6/30/2016	\$ 591,878	\$	650,462	\$	(58,584)						
Changes for the year:											
Service cost	33,631		-		33,631						
Interest	18,905		-		18,905						
Net investment income	-		9,601		(9,601)						
Benefit payments	(137,110)		(137,110)		-						
Net changes	 (84,574)		(127,509)		42,935						
Balances at 6/30/2017	\$ 507,304	\$	522,953	\$	(15,649)						

Sensitivity of the net OPEB liability/asset to changes in the discount rate. The following presents the net OPEB liability/asset of the CDEB, as well as what the CDEB's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.0 percent) or 1-percentage-point higher (4.0 percent) than the current discount rate:

		Decrease 2.0%)	Dis	count Rate (3.0%)	1% Increase (4.0%)	
Net OPEB liability (asset)	\$	6,396	\$	(15,649)	\$	(37,240)

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

L. COMPONENT UNITS (cont.)

#### CHILDREN WITH DISABILITIES EDUCATION BOARD (cont.)

h. Postemployment Benefits Other Than Pensions (cont.)

CHANGES IN THE NET OPEB LIABILITY/ASSET (cont.)

Sensitivity of the net OPEB liability/(asset) to changes in the healthcare cost trend rates. The following presents the net OPEB liability/(asset) of the department, as well as what the department's net OPEB liability/(asset) would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (6.5 percent decreasing to 4.0 percent) or 1-percentage-point higher (8.5 percent decreasing to 6.0 percent) than the current healthcare cost trend rates:

	De	Decrease (6.5% ecreasing to 4.0%)	( R	Healthcare Cost Trend Rates (7.5% Decreasing to 5.0%)	De	Increase (8.5% creasing o 6.0%)
Net OPEB liability/(asset)	\$	(39,935)	\$	(15,649)	\$	12,503

### OPEB EXPENSE AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO OPEB

For the year ended June 30, 2017, the department recognized OPEB expense of \$42,935. At June 30, 2017, the City reported no deferred outflows of resources or deferred inflows of resources related to OPEB.

#### **NOTE IV - OTHER INFORMATION**

#### A. EMPLOYEES' RETIREMENT SYSTEM

*Plan description.* The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at http://etf.wi.gov/publications/cafr.htm.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE IV - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Vesting.** For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits provided.** Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

**Postretirement adjustments.** The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
_		
2007	3.0%	10%
2008	6.6	0
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5)

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Contributions.** Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees and Executives and Elected Officials. Starting January 1, 2016, the Executives and Elected Officials category merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$2,419,452 in contributions from the County, and \$63,568 from the CWA.

Contribution rates as of December 31, 2017 are:

Employee Category	Employee	Employer
General (Executives & Elected Officials)	6.6%	6.6%
Protective with Social Security	6.6%	9.4%
Protective without Social Security	6.6%	13.2%

#### Pension Liability, Pension Expense, and Deferred Outflows of Resources Related to Pensions

At December 31, 2017, the County reported a liability of \$2,079,395 for its proportionate share of the net pension liability and CWA reported a liability of \$54,633 for its share of the net pension liability. The net pension liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2015 rolled forward to December 31, 2016. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2016, the County's proportion was .2522738590%, which was an increase of .0015791401% from its proportion measured as of December 31, 2015. The CWA's proportion was .0066308900%, which was an increase of .0000415069% from its proportioned measure.

For the year ended December 31, 2017, the County recognized pension expense of \$5,301,008 and CWA recognized pension expense of \$139,334.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

At December 31, 2017, the County and CWA reported deferred outflows and inflows of resources related to pensions from the following sources:

	C	County Deferred Outflows of Resources		County Deferred Inflows of Resources		CWA Deferred Outflows of Resources	CWA Deferred Inflows of Resources		
Differences between expected and actual experience	\$	808,718	\$	6,535,099	\$	15,914	\$	161,900	
Changes in actuarial assumptions		2,171,185		5,792		54,040		146	
Net differences between projected and actual earnings on pension plan investments		10,336,749		-		257,280		-	
Changes in proportion and differences between employer contributions and proportionate share of contributions		12,075		5,355		301		135	
Employer contributions subsequent to the measurement date	_	2,591,502			_	64,502		<u>-</u>	
Totals	\$	15,920,229	\$	6,546,246	\$	392,037	\$	162,181	

\$2,591,502 for the County and \$64,502 for CWA reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2017. Other amounts reported as deferred outflows and inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended December 31:	County Deferred Outflows of Resources	County Deferred Inflows of Resources	CWA Deferred Outflows of Resources	CWA Deferred Inflows of Resources
2018	\$ 4,843,863	\$ 2,085,240	\$ 120,563	\$ 52,722
2019	4,843,862	2,085,240	120,563	52,722
2020	3,965,686	2,085,240	98,705	52,722
2021	(328,293)	290,464	(12,386)	4,013
2022	3,609	62	90	2

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Actuarial assumptions.** The total pension liability in the December 31, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date: December 31, 2015

Measurement Date of Net Pension Liability (Asset) December 31, 2016

Actuarial Cost Method: Entry Age

Asset Valuation Method: Fair Market Value

Long-Term Expected Rate of Return: 7.2%

Discount Rate: 7.2%

Salary Increases:

Inflation 3.2%

Seniority/Merit 0.2% - 5.6

Mortality: Wisconsin 2012 Mortality Table

Post-retirement Adjustments\*: 2.1%

Actuarial assumptions are based upon an experience study conducted in 2015 using experience from 2012 – 2014. The total pension liability for December 31, 2016 is based upon a roll-forward of the liability calculated from the December 31, 2015 actuarial valuation.

<sup>\*</sup> No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Long-term expected return on plan assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Core Fund Asset Class	Current Asset Allocation %	Destination Target Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Global Equities	50%	45%	8.3%	5.4%
Fixed Income	24.5	37	4.2	1.4
Inflation Sensitive Assets	15.5	20	4.3	1.5
Real Estate	8	7	6.5	3.6
Private Equity/Debt	7	7	9.4	6.5
Multi-Asset	4	4	6.6	3.7
Total Core Fund	110	120	7.4	4.5
Variable Fund Asset Class				
U.S. Equities	70	70	7.6	4.7
International Equities	30	30	8.5	5.6
Total Variable Fund	100	100	7.9	5.0

New England Pension Consultants Long-Term US CPI (Inflation) Forecast: 2.75% Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE IV - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Single discount rate. A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long-term bond rate of 3.78%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's proportionate share of the net pension (asset)/liability to changes in the discount rate. The following presents the County's proportionate share of the net pension (asset)/liability calculated using the discount rate of 7.20 percent, as well as what the County's proportionate share of the net pension (asset)/liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

	% Decrease to Discount Rate (6.20%)	(	Current Discount Rate (7.20%)			
County's proportionate share of the net pension (asset)/liability CWA's proportionate share of the net	\$ 27,355,037	\$	,	\$	(8.20%) (17,384,093)	
pension (asset)/liability	719,013		54,633		(456,932)	

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://etf.wi.gov/publications/cafr.htm.

At December 31, 2017, the County reported a payable to the pension plan, which represents contractually required contributions outstanding as of the end of the year.

#### B. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. The County participates in a public entity risk pool called to provide coverage for losses from torts; theft of, damage to, or destruction of assets; errors and omission; workers compensation; and dental care of its employees. However, other risks, such as health care of its employees are accounted for and financed by the County in the employee benefit insurance fund.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE IV - OTHER INFORMATION** (cont.)

#### B. RISK MANAGEMENT (cont.)

Public Entity Risk Pool

#### **Wisconsin Municipal Mutual Insurance Company (WMMIC)**

Wisconsin Municipal Mutual Insurance Company (WMMIC) was organized in 1987 by municipal members in the State of Wisconsin under Wisconsin Insurance Laws as a nonassessable municipal mutual insurance company. WMMIC writes general, auto and other liability insurance, and workers compensation insurance for participating members in the State of Wisconsin on terms calling recognition of premium upon the effective date of the policy. Responsibility for the operations and management of WMMIC is vested in its executive director and Board of Directors, which is comprised of various municipal officials. At December 31, 2017, WWMIC consisted of nineteen members.

WMMIC limits the maximum net loss that can arise from large risks or risks in concentrated areas of exposure by reinsuring (ceding) certain levels of risks with other insurers or reinsurers. Ceded reinsurance is treated as the risk and liability of the assuming companies. Such reinsurance includes all lines of insurance.

WWMIC had a general automobile and other liability reinsurance contract in force for the year ended. This is a quota share reinsurance agreement with General Reinsurance Corporation (66.7%) and Governmental Entities Mutual (GEM) Insurance Company (33.3%) for excess of loss reinsurance. The contract covered losses (in excess of the self-insured retention of each member) which exceed \$1,000,000 per occurrence up to the maximum loss of \$10,000,000 per occurrence. WWMIC retains the first \$1,000,000 of the loss excess of each member's self-insured retention. The members retain all losses greater than \$10,000,000 per occurrence or greater than \$15,000,000 of aggregate losses for public officials' liability only. GEM has established and funded a trust account for its anticipated loss obligations to WMMIC to satisfy state regulatory requirements due to its current status as an unauthorized reinsurer in Wisconsin.

WWMIC has contracted with Safety National to provide 100% reinsurance coverage for workers compensation insurance in excess of the members' self-insured retention limits, which are \$500,000 for all but one member that has a retention of \$650,000.

The County's investment in WWMIC is reported on the statement of net position as a deposit. The amount reported is the initial investment of \$1,519,000.

#### **Property Insurance Fund**

During 2016, the County joined the Municipal Property Insurance Company (MPIC). MPIC was formed by three municipal insurance companies: Wisconsin Municipal Mutual Insurance Company, Cities & Villages Mutual Insurance Company, and the League of Wisconsin Municipal Mutual Insurance. This coverage provides protection on a replacement cost basis with a \$25,000 deductible applying to buildings, contents, and property in the open losses and a \$5,000 deductible applying to contractor's equipment losses. Also, the County is self-funded for its fleet collision coverage. The annual actuarial evaluation conducted includes the same assurances for these coverages and is reflected in the liabilities of the Property Casualty Insurance Fund.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - OTHER INFORMATION (cont.)

#### B. RISK MANAGEMENT (cont.)

Public Entity Risk Pool (cont.)

#### **Property Insurance Fund (cont.)**

The 2017 claims liability of \$1,635,867 reported in the Property Casualty Insurance fund at December 31, 2017 is based on the requirements of GASB, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Included in this liability is an amount of \$100,000 which is the estimated catastrophic load. The County does not allocate overhead costs or other nonincremental costs to the claims liabilities. The amount has been fully funded. Changes in the fund's claim liability amount for 2016 and 2017 are as follows:

	 Liability January 1	Current Year Claims and Changes in Estimates	 Claim Payments	 Liability December 31
2016 2017	\$ 975,594 1,233,824	\$ 901,446 1,665,891	\$ (643,216) (1,263,848)	\$ 1,233,824 1,635,867

The County also purchases commercial insurance policies for various property and other liability risks. Payments of premiums for these policies are recorded as expenditures or expenses in various other funds of the County. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year. All funds of the County participate in the risk management program. Amounts payable to the fund are based on actuarial estimates of the amounts necessary to pay prior and current year claims and to establish a reserve for catastrophic losses. \$3,430,714 was assigned for that reserve at year-end, and is included in unrestricted net position of the Property Casualty Insurance internal service fund.

On January 1, 1992, the County combined its workers' compensation fund with the previously self-funded highway workers' compensation fund to create a single self-funded plan. All County employees (except volunteers) are covered to the statutory limits of coverage as set by the State of Wisconsin. The program is supplemented by excess liability protection, which limits the County's exposure to \$550,000 per claim/occurrence. The claims liability of \$2,818,238 reported in the Employee Benefits Insurance fund at December 31, 2017 is also based on the requirements of GASB.

Changes in the fund's claim liability amount for 2016 and 2017 are as follows:

			C	Current Year					
	Wo	rker's Comp	(	Claims and					
		Liability	(	Changes in		Claim		Liability	
	January 1		Estimates		Payments		December 31		
2016	\$	3,062,117	\$	547,157	\$	(132,156)	\$	3,477,118	
2017		3,477,118		(365,140)		(293,740)		2,818,238	

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE IV - OTHER INFORMATION (cont.)**

#### B. RISK MANAGEMENT (cont.)

Public Entity Risk Pool (cont.)

**Property Insurance Fund (cont.)** 

Starting in 1992, the County conducts an annual actuarial evaluation of the individual employee benefit programs. The Loss Triangulation method was used for the calculations of the liability recorded by the Internal Service/Employee Benefits Insurance Fund including estimated settlements for claims reported but not settled as of December 31, 2017 as well as an estimate of claims incurred but not reported. A determination of the appropriate reserves was calculated and funding is assured at the 95th percentile and includes an estimate of catastrophic loss.

#### C. COMMITMENTS AND CONTINGENCIES

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

From time to time, the County is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the County attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the County's financial position or results of operations.

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

#### D. RELATED ORGANIZATIONS/JOINTLY GOVERNED ORGANIZATIONS

#### City-County Information Technology Commission

The City-County Information Technology Commission (CCITC) is a joint function with Marathon County, the City of Wausau and NCHC to provide for the implementation and operation of a data and management information service. The CCITC is governed by an eight member board of Commissioners consisting of the City of Wausau Mayor and Finance Director, Marathon County chairman of the Board of Supervisors, County Administrator, NCHC CEO and Finance Director. To ensure a balance of influence on the Board of Commissioners, two members are appointed at large from within the County. These members must have a professional background in data processing services. The Board of Commissioners has the authority to fix cost sharing charges for members in an amount sufficient to provide the funds required by the budget. Funding for services is recovered through three sources. The City, County, and NCHC split the operating costs not recovered through outside user fees 21%, 41%, and 38%, respectively. Each member pays one-third of capital costs, unless otherwise shown to benefit for only one owner. Marathon County's share of the CCITC operations costs for 2017 was \$1,293,487. Additional capital project reimbursements totaled \$1,634,543. The County has an equity interest of \$429,669 in the commission that is accounted for in the governmental activities.

Financial information of the CCITC as of December 31, 2017 is available directly from the commission's office.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - OTHER INFORMATION (cont.)

#### D. RELATED ORGANIZATIONS/JOINTLY GOVERNED ORGANIZATIONS (cont.)

#### Regional Planning Commission

The County, in conjunction with Vilas, Forest, Oneida, Lincoln, Langlade, Portage, Wood, Juneau, and Adams counties, and major cities within these counties, has created the North Central Wisconsin Regional Planning Commission (NCWRPC). NCWRPC's governing body is comprised of two members from each of the ten counties and a representative from each major city. The County's representatives are appointed by the County Board Chair and approved by the County Board. Marathon County's 2017 appropriation for NCWRPC was \$43,000.

#### Aging and Disability Resources Center of Central Wisconsin

The Marathon County and Wood County, Lincoln County, and Wood County jointly operate the regional agency, which is called the Aging and Disability Resources Center of Central Wisconsin (ADRC-CW) and provides quality programs to enhance the quality of life for the aged and disabled residents of the four counties.

The governing body is made up of citizens from each community. Local representatives are appointed by the member counties. The governing body has authority to adopt its own budget and control the financial affairs of the district.

Financial information of the ADRC-CW as of December 31, 2017 is available directly from the ADRC-CW's office.

Under the terms of the agreement, the portion of the County funding to maintain and operate the ADRC-CW is the County's respective share of equalized value. Marathon County's share of funding based on equalized value is 46%. Marathon County paid \$395,367. The agreement can be terminated if sixteen months advance notice is given to the member counties.

#### E. SUBSEQUENT EVENT

On April 24, 2018, the County approved a resolution to issue general obligation promissory notes in the amount of \$4,500,000 for capital projects.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - OTHER INFORMATION (cont.)

#### F. EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT-PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has approved the following:

- > Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions
- > Statement No. 83, Certain Asset Retirement Obligations
- > Statement No. 84, Fiduciary Activities
- > Statement No. 85, Omnibus 2017
- > Statement No. 86, Certain Debt Extinguishment Issues
- > Statement No. 87, Leases
- > Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowing and Direct Placements

When they become effective, application of these standards may restate portions of these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

	Budgeted	d Amounts		
				Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Taxes				
General property taxes	\$ 32,730,414	\$ 32,730,414	\$ 32,730,414	\$ -
Forest crop taxes	65,300	65,300	116,215	50,915
Transfer tax	250,000	250,000	313,241	63,241
Sales tax	11,550,150	11,550,150	12,302,282	752,132
Interest on delinquent taxes	800,000	800,000	706,160	(93,840)
Penalties on delinquent taxes	412,998	412,998	350,534	(62,464)
Total Taxes	45,808,862	45,808,862	46,518,846	709,984
Intergovernmental Grants and Aids				
Wisconsin shared revenue	5,654,150	5,654,150	5,679,111	24,961
Exempt computer aid	275,000	275,000	330,928	55,928
Environmental impact fee	-	-	66,557	66,557
Federal grants	184,038	280,709	177,366	(103,343)
State grants	3,189,631	3,785,622	3,014,558	(771,064)
Local government grants	75,182	116,957	121,177	4,220
Total Intergovernmental Grants and Aids	9,378,001	10,112,438	9,389,697	(722,741)
Licenses and Permits				
Licenses	47,660	47,660	47,001	(659)
Permits	282,125	282,125	300,755	18,630
Total Licenses and Permits	329,785	329,785	347,756	17,971
Fines and Forfeitures				
County ordinance fines and forfeitures	190,000	190,000	134,269	(55,731)
County share of state fines and forfeitures	410,080	410,080	476,559	66,479
Total Fines and Forfeitures	600,080	600,080	610,828	10,748
Public Charges for Services				
General Government				
Recording fees	350,000	350,000	336,925	(13,075)
Certified copies	65,000	65,000	73,094	8,094
Land record fees	232,000	232,000	179,440	(52,560)
Court fees and costs	692,000	692,000	751,432	59,432
Other charges	437,241	437,241	437,366	125
Total General Government	1,776,241	1,776,241	1,778,257	2,016
Total General Government	1,770,271	1,770,211	1,110,201	2,010
Public Safety				
Board of prisoners	432,750	432,750	252,962	(179,788)
Processing fees	180,000	180,000	116,899	(63,101)
Other charges	404,825	404,825	363,709	(41,116)
Total Public Safety	1,017,575	1,017,575	733,570	(284,005)

	Budgeted	d Amounts			
				Variance with	
	Original	Final	Actual	Final Budget	
REVENUES (cont.)					
Health					
General health	\$ 14,240			\$ 404	
Lab contract work	100,182	100,182	123,945	23,763	
Environmental permits	435,491	435,491	469,045	33,554	
Other charges	103,232	103,232	148,755	45,523	
Total Health	653,145	653,145	756,389	103,244	
Social services	5,000	5,000	2,403	(2,597)	
Library	115,000	115,000	65,690	(49,310)	
Recreation and Public Areas					
Camping fees	138,000	138,000	180,290	42,290	
Park concessions	57,050	57,050	50,598	(6,452)	
Shelter rental and forfeitures	26,300	26,300	25,354	(946)	
Fairgrounds building rents	101,000	101,000	96,024	(4,976)	
Organized hockey rents	204,000	204,000	199,532	(4,468)	
Cross country fees	73,000	73,000	51,316	(21,684)	
Other charges	287,885	287,885	351,604	63,719	
Total Recreation and Public Areas	887,235	887,235	954,718	67,483	
Education	53,902	54,082	30,039	(24,043)	
Conservation					
Forest resources	328,700	328,700	352,261	23,561	
Agricultural resources	44,750	44,750	31,419	(13,331)	
Total Conservation	373,450	373,450	383,680	10,230	
Total Public Charges for Services	4,881,548	4,881,728	4,704,746	(176,982)	
Intergovernmental Charges for Services					
State and federal	514,237	514,237	504,879	(9,358)	
Local Districts					
General government	2,000	2,000	46,937	44,937	
Register of deeds services	65,000	65,000	80,508	15,508	
Postage	65,000	65,000	53,828	(11,172)	
Telephone	6,000	6,000	4,385	(1,615)	
Sheriff's services	221,840	221,840	296,762	74,922	
Other charges	381,631	381,631	242,666	(138,965)	
Local departments	478,583	484,908	353,895	(131,013)	
Total Intergovernmental Charges for Services	1,734,291	1,740,616	1,583,860	(156,756)	
Miscellaneous Revenue					
Interest income	360,615	360,615	830,171	469,556	
Change in the fair market value of investments	-	-	(257,396)	(257,396)	
Rental income	912,458	912,458	921,894	9,436	
Donations	312,916	953,733	484,662	(469,071)	
Other revenues	96,015	96,015	269,621	173,606	
Total Miscellaneous Revenue	1,682,004	2,322,821	2,248,952	(73,869)	
TOTAL REVENUES	64,414,571	65,796,330	65,404,685	(391,645)	

	I	Budgeted Amounts							
		Original					Variance with		
	Ori	ginal		inal		Actual	Fin	al Budget	
EXPENDITURES									
General Government									
Legislative									
Personal services	\$	285,369	\$	285,369	\$	299,238	\$	(13,869)	
Contractual services		46,500		46,500		30,224		16,276	
Materials and supplies		95,800		95,800		63,033		32,767	
Total Legislative		427,669		427,669		392,495		35,174	
Judicial									
Personal services	2,	663,344	2	2,663,344		2,618,426		44,918	
Contractual services	1,	138,490	1	,138,490		1,088,772		49,718	
Materials and supplies		99,050		99,050		93,606		5,444	
Fixed charges		3,930		3,930		1,410		2,520	
Total Judicial	3,	904,814	3	3,904,814		3,802,214		102,600	
Executive									
Personal services	;	384,964		384,964		386,405		(1,441)	
Contractual services		191,650		191,650		161,915		29,735	
Materials and supplies		38,061		38,061		13,758		24,303	
Grants and contributions		165,486		165,486		148,571		16,915	
Total Executive		780,161		780,161		710,649		69,512	
Conoral Administration									
General Administration		004 404		CO4 404		600.746		(4.045)	
Personal services Contractual services		681,431		681,431		682,746		(1,315)	
Materials and supplies		264,800 309,300		264,800 309,300		254,198 279,667		10,602 29,633	
• •					-		-		
Total General Administration	1,i	255,531	1	,255,531		1,216,611		38,920	
Financial Administration									
Personal services	·	114,532	1	,105,532		960,835		144,697	
Contractual services		174,757		180,757		111,242		69,515	
Materials and supplies		51,921		54,921		41,873		13,048	
Fixed charges		129,503		129,503		307,459		(177,956)	
Grants and contributions	9,	051,812		,051,812		8,898,677		153,135	
Total Financial Administration	10,	522,525	10	,522,525		10,320,086		202,439	
Legal									
Personal services	1,	647,023	1	,651,474		1,660,209		(8,735)	
Contractual services	;	289,127		289,127		145,059		144,068	
Materials and supplies		92,768		92,768		85,447		7,321	
Total Legal	2,	028,918	2	2,033,369		1,890,715		142,654	
Property Records and Control									
Personal services		539,810		539,810		431,304		108,506	
Contractual services		208,644		208,644		11,575		197,069	
Materials and supplies	·	28,861		28,861		18,539		10,322	
Fixed charges		53,200		53,200		-		53,200	
Total Property Records and Control		830,515		830,515		461,418		369,097	
Total Froporty Robordo dila Contitol	<u>-</u>	550,515		500,015		701,710		000,007	

	Budgeted Amounts							
								ariance with
		Original		Final		Actual	Fi	nal Budget
EXPENDITURES (cont.)								
County Planning and Zoning								
Personal services	\$	1,833,897	\$	1,833,897	\$	1,810,178	\$	23,719
Contractual services		405,940		455,940		412,759		43,181
Materials and supplies		94,879		94,879		80,370		14,509
Fixed charges		4,436		4,436		4,412		24
Grants and contributions		209,514		209,514		98,986	_	110,528
Total County Planning and Zoning		2,548,666		2,598,666	_	2,406,705		191,961
Building Maintenance								
Personal services		2,514,514		2,514,514		2,435,705		78,809
Contractual services		1,780,153		1,804,702		1,658,290		146,412
Materials and supplies		197,664		197,664		122,983		74,681
Fixed charges		44,124		44,124		19,898		24,226
Capital outlay		243,557		243,557		236,971		6,586
Total Building Maintenance		4,780,012		4,804,561	_	4,473,847		330,714
Total General Government		27,078,811		27,157,811		25,674,740		1,483,071
Public Safety								
Sheriff								
Personal services		11,244,784		11,413,332		11,278,982		134,350
Contractual services		581,088		645,113		593,881		51,232
Materials and supplies		839,956		819,656		798,528		21,128
Fixed charges		62,446		62,446		60,999		1,447
Grants and contributions		6,439		58,662		67,034		(8,372)
Capital outlay		<u>-</u>		84,500		111,115		(26,615)
Total Sheriff		12,734,713		13,083,709		12,910,539		173,170
Emergency Services								
Personal services		196,541		196,541		196,951		(410)
Contractual services		424,300		424,300		407,389		16,911
Materials and supplies		96,500		96,500		21,590		74,910
Fixed charges		31,900		31,900		31,256		644
Grants and contributions		20,000		37,000		30,510		6,490
Total Emergency Services		769,241		786,241	_	687,696	_	98,545
Adult Corrections								
Personal services		5,474,324		5,474,324		5,046,700		427,624
Contractual services		3,555,482		4,330,482		4,271,173		59,309
Materials and supplies		234,600		262,880		130,479		132,401
Fixed charges		16,000		16,000		12,974		3,026
Capital outlay		1,500		1,500		<u>-</u>		1,500
Total Adult Corrections		9,281,906	_	10,085,186	_	9,461,326		623,860

	Budgeted	d Amounts			
	Original	Final	Actual	Variance with Final Budget	
EXPENDITURES (cont.)					
Juvenile Corrections					
Contractual services	\$ 48,800	\$ 48,800	\$ 31,915	\$ 16,885	
Materials and supplies	12,734	12,734	9,475	3,259	
Total Juvenile Corrections	61,534	61,534	41,390	20,144	
Shelter Home					
Personal services	511,852	511,852	485,294	26,558	
Contractual services	11,500	11,500	11,512	(12)	
Materials and supplies	1,000	1,000	46	954	
Total Shelter Home	524,352	524,352	496,852	27,500	
Total Public Safety	23,371,746	24,541,022	23,597,803	943,219	
Health					
Personal services	3,421,455	3,827,429	3,272,552	554,877	
Contractual services	1,002,675	1,155,178	998,877	156,301	
Materials and supplies	754,952	809,094	237,128	571,966	
Total Health	5,179,082	5,791,701	4,508,557	1,283,144	
Social Services					
Veterans					
Personal services	194,873	194,873	203,957	(9,084)	
Contractual services	4,800	4,800	4,427	373	
Materials and supplies	12,750	12,750	11,122	1,628	
Grants and contributions	250	27,535	1,326	26,209	
Total Veterans	212,673	239,958	220,832	19,126	
Total Social Services	212,673	239,958	220,832	19,126	
Leisure Activities and Education Library					
Personal services	2,805,115	2,805,115	2,610,192	194,923	
Contractual services	229,700	229,700	234,951	(5,251)	
Materials and supplies	600,433	594,005	564,803	29,202	
Fixed charges	76,900	76,900	76,622	278	
Total Library	3,712,148	3,705,720	3,486,568	219,152	
,	<del></del>				

		Budgeted	l Am	ounts			
						V	ariance with
		Original		Final	Actual	F	inal Budget
EXPENDITURES (cont.)							
Public Areas							
Personal services	\$	2,318,438	\$	2,318,438	\$ 2,192,644	\$	125,794
Contractual services		1,213,632		1,244,620	766,062		478,558
Materials and supplies		575,264		618,242	527,089		91,153
Fixed charges		146,247		146,247	43,451		102,796
Capital outlay		273,942		262,883	 5,125		257,758
Total Public Areas		4,527,523		4,590,431	 3,534,371		1,056,060
University Extension Program							
Personal services		157,536		157,536	120,734		36,802
Contractual services		243,185		317,604	130,783		186,821
Materials and supplies		36,957		40,290	30,506		9,784
Total University Extension Program		437,678		515,430	 282,023		233,407
Total Leisure Activities and Education		8,677,349		8,811,581	 7,302,962		1,508,619
Conservation and Economic Development							
Forest Resources							
Personal services		83,203		83,203	77,072		6,131
Contractual services		80,893		98,097	38,401		59,696
Materials and supplies		7,300		7,300	-		7,300
Fixed charges		3,898		3,898	754		3,144
Capital outlay		387,980		568,449	 355,409		213,040
Total Forest Resources		563,274		760,947	 471,636		289,311
Agricultural Resources							
Personal services		199,809		199,809	150,059		49,750
Contractual services		62,000		62,000	72,825		(10,825)
Materials and supplies		35,063		35,063	17,905		17,158
Grants and contributions		303,900		403,900	 163,186		240,714
Total Agricultural Resources		600,772		700,772	 403,975		296,797
Total Conservation and Economic Development		1,164,046	_	1,461,719	 875,611	_	586,108
Capital Outlay							
Capital Projects							
Contractual services		155,000		155,000	153,495		1,505
Capital outlay		100,000		85,000	 91,651		(6,651)
Total Capital Outlay		255,000		240,000	 245,146		(5,146)
TOTAL EXPENDITURES	_	65,938,707		68,243,792	 62,425,651		5,818,141
EXCESS (DEFICIENCY) OF REVENUES OVER							
EXPENDITURES		(1,524,136)		(2,447,462)	 2,979,034		5,426,496

		Budgeted					
		Original	Final		Actual		 riance with al Budget
OTHER FINANCING SOURCES AND USES							
Transfers in							
Capital Improvement Fund	\$	248,203	\$	248,203	\$	248,203	\$ -
Sales of capital assets		4,300		4,300		6,265	1,965
State loan program debt issued		14,693		14,693		14,692	(1)
Transfers out							
Capital Improvement Fund		(2,638,829)	(2	2,928,916)		(2,928,916)	-
Employee Benefits Fund		(444,582)		(444,582)		(444,582)	_
Total Other Financing Sources and Uses		(2,816,215)	(;	3,106,302)		(3,104,338)	 1,964
Net change in fund balance		(4,340,351)	(	5,553,764)		(125,304)	5,428,460
FUND BALANCE - Beginning of Year		44,768,678	4	4,768,678		44,768,678	 <u>-</u>
FUND BALANCE - END OF YEAR	\$ 4	40,428,327	\$ 3	9,214,914	\$	44,643,374	\$ 5,428,460

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - SOCIAL IMPROVEMENT FUND For the Year Ended December 31, 2017

							٧	ariance
		Budgeted	l Am	ounts			٧	vith Final
		Original		Final		Actual		Budget
REVENUES								
General property taxes	<u>\$</u>	7,634,514	\$	7,634,514	\$	7,634,514	\$	
Intergovernmental Grants and Aids								
Federal grants		776,617		776,617		1,247,657		471,040
State grants:								
Provided services and administration		8,957,454		8,957,454		3,102,874		(5,854,580
Special services		4,515,369		4,897,786		5,846,354		948,568
Other revenues		435,880		435,880	_	639,659		203,779
Total Intergovernmental Grants and Aids		14,685,320		15,067,737	_	10,836,544		(4,231,193
Public Charges for Services								
General government		6,000		6,000		7,137		1,137
Public safety		-		-		711		711
Social services		615,216		615,216		542,933		(72,283
Total Public Charges for Services		621,216		621,216		550,781		(70,435
Miscellaneous Revenue								
Interest income		51,800		51,800		31,118		(20,682
Other revenues		70,888		70,888		-		(70,888
Total Miscellaneous Revenue		122,688		122,688		31,118		(91,570
Total Revenues		23,063,738		23,446,155		19,052,957		(4,393,198
EXPENDITURES								
Social Services								
Personal services		8,615,579		8,730,015		8,355,341		374,674
Contractual services		4,610,758		4,638,758		513,209		4,125,549
Materials and supplies		283,691		317,291		282,841		34,450
Fixed charges		298,813		298,813		294,145		4,668
Grants and contributions		9,254,897		9,661,278		8,458,450		1,202,828
Total Expenditures		23,063,738		23,646,155		17,903,986		5,742,169
Excess of revenues								
over expenditures			_	(200,000)		1,148,971		1,348,971
OTHER FINANCING USES								
Transfers out								
Capital Improvement Fund		(1,958,021)		(1,958,021)		(1,958,021)		-
Total Other Financing Uses		(1,958,021)		(1,958,021)	_	(1,958,021)		-
Net change in fund balance		(1,958,021)		(2,158,021)		(809,050)		1,348,971
FUND BALANCE - Beginning of Year		3,754,795		3,754,795		3,754,795		<del>-</del>
FUND BALANCE - END OF YEAR	\$	1,796,774	\$	1,596,774	\$	2,945,745	\$	1,348,971

See independent auditors' report and notes to required supplementary information.

# SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION (ASSET)/LIABILTY - WISCONSIN RETIREMENT SYSTEM For the Year Ended December 31, 2017

	Fiscal Year Ending	Proportion of the Net Pension (Asset)/Liability	Proportionate Share of the Net Pension (Asset)/Liability	Covered Payroll	Proportionate Share of the Net Pension (Asset)/Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
County	12/31/17	0.252273859%	\$ 2,079,395	\$ 35,060,575	5.93%	99.12%
County	12/31/16	0.25002125%	4,062,797	33,800,281	12.02%	98.20%
County	12/31/15	0.25100035%	(6,165,255)	33,120,068	18.61%	102.74%
Component						
Unit - CWA	12/31/17	0.00663089%	54,633	884,567	6.18%	99.12%
Component						
Unit - CWA	12/31/16	0.00630795%	102,503	852,768	12.02%	98.20%
Component						
Unit - CWA	12/31/15	0.00629791%	(154,694)	831,021	18.61%	102.74%

## SCHEDULE OF EMPLOYER CONTRIBUTIONS - WISCONSIN RETIREMENT SYSTEM For the Year Ended December 31, 2017

	Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
County	12/31/17	\$ 2,608,893	\$ 2,608,893	\$ -	\$ 33,129,952	7.87%
County	12/31/16	2,419,452	2,419,452	-	32,323,523	7.49%
County	12/31/15	2,416,617	2,416,617	-	33,800,281	7.15%
Component						
Unit - CWA	12/31/17	64,806	64,806	-	870,804	7.87%
Component						
Unit - CWA	12/31/16	63,568	63,568	-	815,512	7.49%
Component						
Unit - CWA	12/31/15	60,970	60,970	-	852,768	7.15%

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31, 2017

#### **BUDGETARY INFORMATION**

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I.C.

A budget has been adopted for all funds. Wisconsin Statue 65.90 requires that an annual budget be adopted for all funds.

The budgeted amounts presented include any amendments made. The County may authorize transfers of budgeted amounts within the departments. Transfers between departments and changes to the overall budget must be approved by 10% of the apportionment unit.

Appropriations lapse at year end unless specifically carried over. There were no carryovers for 2018. Budgets are adopted at the agency level of expenditure.

The County uses the following procedures when establishing budgetary data reflected in the financial statements:

- 1. In July, the department heads submit budget requests to the County Administrator.
- 2. In August and September, the Finance, Property & Facilities Committee reviews the County Administrator's proposed budget.
- 3. In October, the County Administrator submits to the County Board of Supervisors a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- 4. A public hearing is conducted on the second Tuesday in November to obtain taxpayer comments. The budget is then legally enacted through passage of an ordinance on the following Thursday.
- 5. The Finance, Property & Facilities Committee is authorized to transfer budget amounts between and within departments; however, any revisions that alter total expenditures at the agency level or authorize funds to be spent out of the Contingent Fund must be approved by the County Board of Supervisors.
- 6. The budgets for the general, special revenue, debt service, and capital project funds are legally adopted on a basis consistent with GAAP.
- 7. The County Board of Supervisors adopts a budget for all funds classified as governmental fund types including those with zero budgets.

In instances where budget appropriations and estimated revenues have been revised during the year, budget data presented in the financial statements and schedules represent the final authorized amounts or the modified budget.

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31, 2017

#### **BUDGETARY INFORMATION (cont.)**

County policy requires that budgeted revenues and appropriations for the ensuing year be established on a modified accrual basis of accounting controlled by appropriation unit within an agency within a fund and approved by the County Board. Budget is defined as the originally approved budget, plus or minus approved revisions and modifications. Expenditures cannot legally exceed appropriations at the agency level. An agency is an organizational unit and is defined as follows:

- > Departments within the general government function of the General Fund;
- > Public safety;
- > Health;
- > Social Services:
- > Leisure activities and education;
- > Conservation and economic development;
- > Each special revenue fund;
- > Each capital project fund; and
- > Debt Service fund.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the general fund, special revenue funds, and capital project funds. Only those encumbrances that will be honored are appropriated in the following year's budget and are recorded as expenditures when purchased in the following year. All remaining encumbrances lapse at year-end.

All unexpended appropriations also lapse at year-end. Exceptions to this exist for capital projects near completion, special revenue funds, grants operating on other than a calendar year basis, encumbrances, and selected accounts within the General Fund which are reappropriated in the following year's budget. The County Board, by resolution, gave the Finance, Property and Facilities Committee the authorization for the carry forward of prior year's unexpended appropriations to the ensuing year.

#### WISCONSIN RETIREMENT SYSTEM

The amounts determined for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

The county is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes in benefit terms. There were no changes of benefit terms for any participating employer in the Wisconsin Retirement System.

Changes in Assumptions. There were no changes in assumptions.

SUPPLEMENTARY INFORMATION

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - CAPITAL IMPROVEMENTS FUND - MAJOR FUND For the Year Ended December 31, 2017

	Budgeted Amounts Original Final Actu						/ariance with Final Budget
REVENUES							
Taxes	\$	122,750	\$	122,750	\$	122,750	\$ -
Miscellaneous Revenues							
Investment income		-		-		91,533	91,533
Reimbursement		<u>-</u>		<u>-</u>		293,773	 293,773
Total Revenues		122,750	_	122,750		508,056	 385,306
EXPENDITURES							
Current							
Capital outlay		1,688,906	_	7,645,681	_	2,441,193	5,204,488
Total Expenditures		1,688,906	_	7,645,681		2,441,193	 5,204,488
Deficiency of revenues							
over expenditures		(1,566,156)	_	(7,522,931)	_	(1,933,137)	 5,589,794
OTHER FINANCING SOURCES (USES) Transfers in							
General Fund		2,638,829		2,928,916		2,928,916	-
Social Improvement Fund		1,958,021		1,958,021		1,958,021	-
Sale of capital assets		-		-		140,516	140,516
Transfers out							
General Fund		(248,203)		(248,203)		(248,203)	-
County Highway Fund		(3,302,291)		(3,302,291)		(3,302,291)	 <u>-</u>
Total Other Financing Sources (Uses)	_	1,046,356		1,336,443		1,476,959	 140,516
Net change in fund balance		(519,800)		(6,186,488)		(456,178)	5,730,310
FUND BALANCE - Beginning of Year		7,215,955	_	7,215,955	_	7,215,955	 
FUND BALANCE - END OF YEAR	\$	6,696,155	\$	1,029,467	\$	6,759,777	\$ 5,730,310

	Budgeted Original	Budgeted Amounts Original Final Actual						
REVENUES								
Taxes	\$ 1,590,488	\$ 1,590,488	\$ 1,590,488	\$ -				
Public charges for services	100,000	150,000	64,897	(85,103)				
Miscellaneous revenues			12,892	12,892				
Total Revenues	1,690,488	1,740,488	1,668,277	(72,211)				
EXPENDITURES  Debt Service								
Principal	1,675,000	1,725,000	1,675,736	49,264				
Interest	15,488	15,488	15,488					
Total Expenditures	1,690,488	1,740,488	1,691,224	49,264				
Net change in fund balance	-	-	(22,947)	(22,947)				
FUND BALANCE - Beginning of Year	1,639,764	1,639,764	1,639,764					
FUND BALANCE - END OF YEAR	\$ 1,639,764	\$ 1,639,764	\$ 1,616,817	\$ (22,947)				

### COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS As of December 31, 2017

	Property	Employee	
	Casualty	Benefits	
	Insurance	Insurance	Totals
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES CURRENT ASSETS			
Cash and investments	\$ 7,509,323	\$ 8,872,736	\$ 16,382,059
Accounts receivable (net of allowance)	72,805	74,594	147,399
Total Current Assets	7,582,128	8,947,330	16,529,458
NONCURRENT ASSETS Restricted Assets			
Deposit in Wisconsin Municipal Mutual Insurance Company	1,519,000		1,519,000
CAPITAL ASSETS			
Equipment	53,868	4,598	58,466
Less: Accumulated depreciation	(53,868)	(4,598)	(58,466)
Net Capital Assets			
Total Assets	9,101,128	8,947,330	18,048,458
DEFERRED OUTFLOWS OF RESOURCES			
Pension related amounts	33,576	49,905	83,481
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION			
CURRENT LIABILITIES			
Accounts payable	67,948	36,099	104,047
Accrued items	- 2.270	72,422	72,422
Compensated absences	2,378	5,757	8,135
Total Current Liabilities	70,326	114,278	184,604
LONG-TERM LIABILITIES			
Accrued liability - claims payable	1,635,867	2,818,238	4,454,105
Compensated absences	21,405	51,810	73,215
Net pension liability	2,746 1,660,018	<u>7,768</u> 2,877,816	10,514 4,537,834
Total Long-term Liabilities	1,000,018	2,077,010	4,557,654
Total Liabilities	1,730,344	2,992,094	4,722,438
DEFERRED INFLOWS OF RESOURCES			
Pension related amounts	14,117	20,496	34,613
NET POSITION			
Unrestricted	7,390,243	5,984,645	13,374,888
TOTAL NET POSITION	\$ 7,390,243	\$ 5,984,645	\$ 13,374,888

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - INTERNAL SERVICE FUNDS For the Year Ended December 31, 2017

	Property	Employee	
	Casualty	Benefits	
	Insurance	Insurance	Totals
OPERATING REVENUES			
Interdepartmental charges for services	\$ 736,476	\$ 13,626,761	\$ 14,363,237
Total Operating Revenues	736,476	13,626,761	14,363,237
OPERATING EXPENSES			
Salaries and benefits	63,792	931,149	994,941
Contractual services	787	534,235	535,022
Materials and supplies	2,400	9,216	11,616
Insurance and claims	1,263,848	11,566,844	12,830,692
Loss and loss adjustment expense	402,043	(658,880)	(256,837)
Insurance and administration costs		519,789	519,789
Total Operating Expenses	1,732,870	12,902,353	14,635,223
Operating Income (loss)	(996,394)	724,408	(271,986)
NONOPERATING REVENUES			
Investment income	214,300	120,442	334,742
Insurance recoveries	103,498	9,138	112,636
Other income		165,758	165,758
Total Nonoperating Revenues	317,798	295,338	613,136
Income (loss) before transfers	(678,596)	1,019,746	341,150
Transfer in		444,582	444,582
Change in net position	(678,596)	1,464,328	785,732
NET POSITION - Beginning of Year	8,068,839	4,520,317	12,589,156
NET POSITION - END OF YEAR	\$ 7,390,243	\$ 5,984,645	\$ 13,374,888

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS For the Year Ended December 31, 2017

		Property		Employee		
		Casualty		Benefits		
		Insurance		Insurance		Totals
CASH FLOWS FROM OPERATING ACTIVITIES						
Collections from departments and other insurance purchasers	\$	777,555	\$	13,774,358	\$	14,551,913
Cash paid to employees for services		(63,792)		(931,149)		(994,941)
Cash paid to suppliers for goods and services		(1,229,329)		(12,633,740)	_	(13,863,069)
Net Cash Provided (Used) by Operating Activities		(515,566)	_	209,469	_	(306,097)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Transfers		<u>-</u>	_	444,582		444,582
CASH FLOWS FROM INVESTING ACTIVITIES						
Interest received on investments		214,300		120,442		334,742
						_
Net Increase in Cash and Cash Equivalents		(301,266)		774,493		473,227
CASH AND CASH EQUIVALENTS - Beginning of Year		7,810,589		8,098,243		15,908,832
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$</u>	7,509,323	\$	8,872,736	\$	16,382,059
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH						
PROVIDED (USED) BY OPERATING ACTIVITIES						
Operating income (loss)	\$	(996,394)	\$	724,408	\$	(271,986)
Adjustments to reconcile operating income to net cash						
provided by operating activities: Insurance recoveries		103,498		_		103,498
Other income		103,490		174,896		174,896
Effects of (increase) decrease in operating assets, deferred outflows,				,,,,,,		11 1,000
and increase (decrease) in operating liabilities and deferred inflows:						
Accounts receivable		(62,419)		(27,299)		(89,718)
Accounts payable		36,618		4,610		41,228
Pension related deferrals and liabilities		1,406		12,306		13,712
Compensated absences		(318)		(20,572)		(20,890)
Accrued liabilities - claims payable		402,043		(658,880)		(256,837)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$	(515,566)	\$	209,469	\$	(306,097)

### NONCASH INVESTING, CAPITAL AND NONCAPITAL FINANCING ACTIVITIES

None

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

For the Year Ended December 31, 2017

ADRC-CV	M.		Balance uary 1, 2017		Additions		Deductions	Dec	Balance ember 31, 2017
Assets	V								
ASSELS	Account receivable  Due from other governments	\$	95,526 895,092	\$	70,005 992,166	\$	95,526 895,092	\$	70,005 992,166
	-	\$	990,618	\$	1,062,171	\$	990,618	\$	1,062,171
Liabilities									
	Accounts payable Due to other governments Due to participants Other accrued liabilities and deposits	\$ <u>\$</u>	127,450 544,494 318,274 400 990,618	\$	115,445 647,691 298,189 846 1,062,171	\$	127,450 544,494 318,274 400 990,618	\$	115,445 647,691 298,189 846 1,062,171
Clerk of C	Courts								
Assets	Cash and cash equivalents	\$	1,386,861	\$	2,688,612	\$	1,386,861	\$	2,688,612
Liabilities	S Other accrued liabilities and deposits	<u>\$</u>	1,386,861	\$	2,688,612	\$	1,386,861	\$	2,688,612
Sheriff Ad	lult Inmate								
Assets	Cash and cash equivalents	\$	61,523	\$	58,937	\$	61,523	\$	58,937
Liabilities	S Other accrued liabilities and deposits	<u>\$</u>	61,523	<u>\$</u>	58,937	<u>\$</u>	61,523	\$	58,937
Total All A	Agency Funds								
Assets	Cash and cash equivalents Account receivable Due from other governments	\$	1,448,384 95,526 895,092 2,439,002	\$	2,747,549 70,005 992,166 3,809,720	\$	1,448,384 95,526 895,092 2,439,002	\$	2,747,549 70,005 992,166 3,809,720
Liabilities	S								
	Accounts payable Due to other governments Due to participants Other accrued liabilities and deposits	\$ 	127,450 544,494 318,274 1,448,784 2,439,002	\$	115,445 647,691 298,189 2,748,395 3,809,720	\$ 	127,450 544,494 318,274 1,448,784 2,439,002	\$	115,445 647,691 298,189 2,748,395 3,809,720

STATEMENT OF NET POSITION CENTRAL WISCONSIN AIRPORT As of December 31, 2017

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	
CURRENT ASSETS	
Cash and investments	\$ 2,394,176
Accounts receivable	215,152
Total Current Assets	2,609,328
NONCURRENT ASSETS	
Restricted assets	
Cash and investments	2,912,853
Property, Plant and Equipment	2,012,000
Land	614,983
Buildings	38,908,053
Improvements	54,459,842
Equipment	9,470,275
Construction in process	699,378
Total Property, Plant and Equipment	104,152,531
Less: Accumulated depreciation and depletion	(49,709,662)
Net Property, Plant and Equipment	54,442,869
Total Noncurrent Assets	57,355,722
Total Assets	59,965,050
DEFERRED OUTFLOWS OF RESOURCES	
Pension related amounts	392,037
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION CURRENT LIABILITIES	
Accounts payable	144,374
Deposits	11,831
Interest payable	30,297
Due to other governments	360,999
Current portion of compensated absences	19,793
Current portion of general obligation notes payable	1,170,000
Total Current Liabilities	1,737,294
Long-term Liabilities	
General obligation notes payable (net of unamortized premiums)	6,721,976
Compensated absences	178,132
Net pension liability	54,633
Total Long-term Liabilities	6,954,741
Total Long-term Elabilities	0,934,741
Total Liabilities	8,692,035
DEFERRED INFLOWS OF RESOURCES	
	460 404
Pension related amounts	162,181
NET POSITION	
Net investment in capital assets	46,550,893
Restricted for passenger facility charges	2,078,434
Unrestricted	2,873,544
TOTAL NET POSITION	\$ 51,502,871

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION CENTRAL WISCONSIN AIRPORT

For the Year Ended December 31, 2017

OPERATING REVENUES	
Public charges for services	\$ 2,991,922
OPERATING EXPENSES	
Salaries and benefits	1,527,933
Contractual services	556,746
Materials and supplies	427,402
Insurance	64,003
Depreciation	3,250,718
Total Operating Expenses	5,826,802
Operating Loss	(2,834,880)
NONOPERATING REVENUES (EXPENSES)	
Investment income	47,461
Passenger facility charges	458,866
Customer facility charges	270,146
Other income	16,785
Interest expense	(246,602)
Total Nonoperating Revenues (Expenses)	546,656
Loss before contributions	(2,288,224)
Capital Contributions	1,815,916
Decrease in net position	(472,308)
NET POSITION - Beginning of Year	51,975,179
NET POSITION - END OF YEAR	\$ 51,502,871

#### STATEMENT OF CASH FLOWS CENTRAL WISCONSIN AIRPORT For the Year Ended December 31, 2017

CASH FLOWS FROM OPERATING ACTIVITIES	
Cash received from the sale of goods and services	\$ 3,023,040
Cash paid to employees for services	(1,527,933)
Cash paid to suppliers for goods and services	(917,044)
Net Cash Provided by Operating Activities	578,063
CASH FLOWS FROM CAPITAL AND RELATED FINANCING	
ACTIVITIES  Downwards for conital convictions	(00.476)
Payments for capital acquisitions Passenger facility charges received	(98,476) 458,866
Customer facility charges received	270,146
Debt paid	(455,000)
Interest paid	(297,165)
Net Cash Used for Capital Financing and Related Activities	(121,629)
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest received on investments	47,461
Net Decrease in Cash and Cash Equivalents	503,895
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	4,803,134
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 5,307,029
RECONCILIATION OF OPERATING LOSS TO NET CASH USED FOR	
OPERATING ACTIVITIES	¢ (2.924.990)
Operating loss Nonoperating income	\$ (2,834,880) 16,785
Adjustments to reconcile operating loss to net cash used for operating activities	10,783
Depreciation expense	3,250,718
Effects of (increase) decrease in operating assets, deferred outflows, and	
increase (decrease) in operating liabilities and deferred inflows:	
Accounts receivable	14,333
Due from other governments - restricted assets  Pension related deferrals and liabilities	70.000
Due to other governments	79,008 44,757
Compensated absences	7,342
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ 578,063
NONCASH INVESTING, CAPITAL AND NONCAPITAL FINANCING	
ACTIVITIES	
Capital contributions	\$ 1,815,916
Amortization of premium	<u>\$ 7,693</u>
RECONCILIATION OF CASH AND CASH EQUIVALENTS	
Cash and cash equivalents	\$ 2,394,176
Cash and cash equivalents - restricted assets	2,912,853
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$ 5,307,029

### **Statistical Section**

This part of the Marathon County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

Contents	<u>Page</u>
Financial Trends  These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	112-116
Revenue Capacity  These schedules contain information to help the reader assess the factors affecting the County's ability to generate its property and sales taxes.	117-121
Debt Capacity  These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	122-125
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.	126-128
Operating Information  These schedules contain information about the County's operations and resources to help the reader understand how the County's financial information relates to the services the County provides and the activities it performs.	129-135

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

Schedule 1 Marathon County Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year													
_	2008	2009	<u>2010</u>	<u>2011</u>	2012	2013	2014	<u>2015</u>	<u>2016</u>	2017				
Governmental activities														
Net investment in capital assets	\$214,790,257	\$219,341,680	\$222,273,031	\$228,549,428	\$224,519,266	\$223,789,243	\$236,350,892	\$239,721,187	\$237,953,247	\$235,403,665				
Restricted	\$2,625,708	\$1,416,570	\$1,738,845	\$8,153,298	\$9,449,568	\$8,078,812	\$8,340,597	\$13,793,634	\$7,685,348	\$6,711,653				
Unrestricted	\$67,140,206	\$65,707,174	\$66,993,402	\$60,021,104	\$60,860,372	\$61,869,922	\$56,330,607	\$63,274,436	\$66,717,641	\$64,144,630				
Total governmental activities net position	\$284,556,171	\$286,465,424	\$291,005,278	\$296,723,830	\$294,829,206	\$293,737,977	\$301,022,096	\$316,789,257	\$312,356,236	\$306,259,948				
Business-type activities														
Net investment in capital assets	\$12,808,726	\$13,093,209	\$13,849,677	\$13,977,429	\$13,961,636	\$18,155,596	\$18,955,217	\$19,489,014	\$21,523,821	\$20,675,663				
Restricted	\$2,566,988	\$1,707,710	\$5,084,671	\$5,656,429	\$5,215,387	\$2,890,271	\$2,186,471	\$1,810,233	\$1,118,931	\$-				
Unrestricted	\$36,346,089	\$39,215,088	\$41,219,245	\$40,978,357	\$42,117,105	\$42,000,995	\$44,824,434	\$40,270,460	\$35,601,693	\$38,265,833				
Total business-type activities net position	\$51,721,803	\$54,016,007	\$60,153,593	\$60,612,215	\$61,294,128	\$63,046,862	\$65,966,122	\$61,569,707	\$58,244,445	\$58,941,496				
Primary government														
Net Investment in capital assets	\$227,598,983	\$232,434,889	\$236,122,708	\$242,526,857	\$238,480,902	\$241,944,839	\$255,306,109	\$259,210,201	\$259,477,068	\$256,079,328				
Restricted	\$5,192,696	\$3,124,280	\$6,823,516	\$13,809,727	\$14,664,955	\$10,969,083	\$10,527,068	\$15,603,867	\$8,804,279	\$6,711,653				
Unrestricted	\$103,486,295	\$104,922,262	\$108,212,647	\$100,999,461	\$102,977,477	\$103,870,917	\$101,155,041	\$103,544,896	\$102,319,334	\$102,410,463				
Total primary government net position	\$336,277,974	\$340,481,431	\$351,158,871	\$357,336,045	\$356,123,334	\$356,784,839	\$366,988,218	\$378,358,964	\$370,600,681	\$365,201,444				

Schedule 2 Marathon County Changes in Net Position, Last Ten Fiscal Years (accrual basis accounting)

	Fiscal Year																
		2008	2009	<u>2010</u>		<u>2011</u>		2012		2013		<u>2014</u>	<u>2015</u>		<u>2016</u>		2017
Expenses																	
Governmental activities:																	
General Government	\$	28,901,745 \$	30,953,544	\$ 27,693,729	9	\$ 33,496,508	\$	34,250,005	\$	31,317,190	\$	31,255,067 \$	32,438,088	\$	32,659,948	\$	32,142,445
Public Safety		20,144,675	21,087,056	17,226,412		18,917,496		18,373,227		21,297,720		22,591,095	21,713,958		24,648,809		24,595,572
Transportation		5,831,047	4,973,010	6,751,433	3	5,357,028		8,661,324		7,197,187		8,255,821	8,107,515		8,561,771		8,319,581
Health		4,609,679	4,945,381	4,844,464		4,650,289		4,474,165		4,770,100		4,512,283	4,255,516		4,650,331		4,635,411
Social Services		24,691,433	18,525,375	18,563,013		17,052,964		17,862,488		18,772,375		19,228,599	19,963,279		20,526,512		18,480,054
Leisure and Education		8,624,175	8,364,884	12,571,466	ŝ	8,225,769		7,426,607		6,782,729		7,658,636	7,448,272		7,905,789		7,765,814
Conservation and Development		997,139	1,351,199	758,62	1	852,382		1,163,428		918,916		889,005	1,098,046		903,617		888,288
Interest on Long Term Debt		54,011	271,706	326,604		295,360		264,525		278,516		183,983	140,763		83,821	_	19,691
Total governmental activities		93,853,904	90,472,155	88,735,742	2	88,847,796		92,475,769		91,334,733	_	94,574,489	95,165,437	_	99,940,598	_	96,846,856
Business-type activities																	
Landfill		3,989,716	3,468,201	(638,528	3)	2,773,929		3,619,483		3,170,871		4,753,815	3,875,294		3,916,205		5,391,402
Highway	_	9,394,576	8,493,094	10,560,666	6	11,879,840		12,612,249	_	9,871,515		12,081,767	10,947,238	_	12,678,133	_	12,752,810
Total business-type activities expenses		13,384,292	11,961,295	9,922,138	3	14,653,769		16,231,732		13,042,386		16,835,582	14,822,532		16,594,338		18,144,212
Total primary government	\$	107,238,196 \$	102,433,450	\$ 98,657,880	) \$	103,501,565	\$	108,707,501	\$	104,377,119	\$	111,410,071	109,987,969	_	116,534,936	_	114,991,068
Program Revenues																	
Government activities:																	
Charges for services:																	
General Government		2,546,867	4,086,920	3,850,977	7	4,389,790		4,333,484		4,184,659		4,027,914	2,759,355		2,968,058		4,226,356
Public Safety		1,667,040	1,422,591	1,945,728	3	1,965,724		2,018,272		2,161,484		2,251,253	1,804,835		1,726,767		1,803,541
Transportation		-	-	-		-		-		-		-	-		-		-
Health		561,468	590,671	633,544	4	577,753		613,162		656,765		678,106	733,961		731,024		756,389
Social Services		868,342	998,231	937,40	1	803,706		967,306		1,140,531		989,401	997,695		998,659		972,625
Leisure and Education		1,236,038	1,082,422	860,296	3	774,943		897,055		808,233		723,446	834,173		814,399		420,988
Conservation and Development		166,211	118,975	559,323	3	485,322		517,898		540,358		393,865	243,187		566,047		452,078
Operating grants and contributions:																	
General Government		1,758,758	1,377,784	1,070,085	5	788,333		712,259		923,802		868,839	1,067,728		874,551		1,125,177
Public Safety		227,057	732,405	1,212,538	3	892,819		648,160		1,055,870		478,327	482,271		566,883		552,866
Transportation		-	-	235,124	4	131,286		62,957		94,718		177,345	201,153		166,639		168,157
Health		1,245,938	1,715,439	1,599,394	4	1,176,189		1,136,082		1,439,002		1,062,315	844,347		762,932		887,955
Social Services		13,713,523	9,279,701	10,364,636	6	10,445,330		11,595,961		11,906,370		13,690,013	14,306,435		13,829,353		10,908,710
Leisure and Education		660,026	545,284	588,060	)	821,884		350,535		626,314		769,762	966,388		99,942		832,508
Conservation and Development		2,868,672	2,319,819	721,409	9	1,020,592		1,276,513		895,523		905,486	356,688		1,311,507		580,806
Out its largest and anythetical																	
Capital grants and contributions:						105.001		105.004		400.075		202.074	105.001		470.000		
General Government		- 682,557	604.075	-		165,624		165,624		469,375		203,874	165,624		178,869		44.000
Public Safety		682,557	604,975	-		2 000 011		4 400 040		- 005 440		- 44 040 000	4 004 607		-		41,892
Transportation		404.474	46.070	4 0 4 0 4 0 4		3,668,011		4,123,018		905,142		14,249,208	1,084,607		-		632,475
Leisure and Education		181,171 28.383.668	16,373	4,840,498		349,946	-	20 410 200		27 000 140		41 460 154	26 040 447	_	2E EOE 620	_	
Total governmental activities program revenues		∠8,383,668	24,891,590	29,419,013	2	28,457,252		29,418,286		27,808,146		41,469,154	26,848,447	_	25,595,630		24,362,523

Schedule 2 Marathon County Changes in Net Position, Last Ten Fiscal Years (accrual basis accounting)

	Fiscal Year																			
-		2008		2009		2010		2011		2012		2013		2014		2015		2016		2017
Business-type activities:																				
Charges for services:																				
Landfill		2,685,025		2,367,684		2,598,951		3,494,705		2,721,948		2,804,665		3,164,040		4,606,198		3,407,162		3,185,800
Highway		5,181,431		4,594,056		4,424,928		4,415,601		4,023,034		4,724,083		5,220,337		5,045,248		5,916,374		4,922,756
Operating grants and contributions:																				
Landfill		-		24,895		20,355		21,000		34,172		3,093		-		-		-		-
Highway		873,100		1,008,820		704,051		4,626,975		3,366,656		3,870,966		4,358,611		2,898,973		3,260,676		3,379,215
Capital grants and contributions:																				
Highway		3,132,814		3,189,059		3,384,634		-		-		-		-		-		-		-
Total business-type activities program revenues		11,872,370		11,184,514		11,132,919		12,558,281		10,145,810		11,402,807		12,742,988		12,550,419		12,584,212		11,487,771
Total primary government program revenues	\$	40,256,038	\$	36,076,104	\$	40,551,932	\$	41,015,533	\$	39,564,096	\$	39,210,953	\$	54,212,142	\$	39,398,866	\$	38,179,842	\$	35,850,294
Net (Expense) Revenue																				
Governmental activities		(65,470,236)		(65,580,565)		(59,316,729)		(60,390,544)		(63,057,483)		(63,526,587)		(53,105,335)		(68,316,990)		(74,344,968)		(72,484,333)
Business-type activities		(1,511,922)		(776,781)		1,210,781		(2,095,488)		(6,085,922)		(1,639,579)		(4,092,594)		(2,272,113)		(4,010,126)		(6,656,441)
Total primary governmental net expense	\$	(66,982,158)	\$	(66,357,346)	\$	(58,105,948)	\$	(62,486,032)	\$	(69,143,405)	\$	(65,166,166)	\$	(57,197,929)	\$	(70,589,103)	\$	(78,355,094)	\$	(79,140,774)
			_																	
General Revenues and Other Changes in Net Position																				
Governmental Activities:																				
Taxes:																				
Property Taxes		39,723,667		40,243,312		40,027,787		39,777,973		39,069,259		38,832,967		40,323,181		42,516,486		42,634,992		42,078,167
Sales Taxes		10,708,417		9,205,424		9,549,872		9,998,528		10,312,235		10,555,249		10,977,370		11,735,957		12,224,099		12,302,282
Other Taxes		1,469,213		1,439,402		1,734,874		2,014,921		2,247,432		1,977,893		1,644,574		1,594,671		1,525,583		1,486,150
Grants and contributions not restricted to specific programs		6,067,914		7,214,389		7,055,434		7,097,282		5,968,326		6,012,569		6,304,527		6,454,784		6,243,407		6,534,364
Public Grants and Gifts		-		-		-		-		-		84,995		-		-		-		-
Unrestricted investment earnings		3,938,127		1,322,366		848,020		696,013		514,642		277,282		343,836		453,382		930,730		1,120,901
Miscellaneous		1,779,811		1,365,367		75,896		66,035		773,267		271,109		84,413		203,734		56,232		146,987
Gain on sale of capital assets		40,304		45,988		50,482		45,918		33,996		78,709		53,357		17,670		22,436		141,529
Transfers		5,756,201		6,653,570		4,514,218		6,412,426		2,243,702		4,344,585		658,196		10,280,804		6,274,468		2,577,665
Total general revenues and transfers		69,483,654		67,489,818		63,856,583		66,109,096		61,162,859		62,435,358		60,389,454		73,257,488		69,911,947		66,388,045
Change in net position	\$	4,013,418	\$	1,909,253	\$	4,539,854	\$	5,718,552	\$	(1,894,624)	\$	(1,091,229)	\$	7,284,119		4,940,498		(4,433,021)		(6,096,288)
Business-type activities:																				
Taxes:																				
Property Taxes		8,409,424		8,577,612		8,668,697		8,441,401		8,543,693		7,306,275		6,064,496		5,888,809		6,089,879		6,101,945
Sales Taxes		-,,		-		-				-		-		-		-		-		-
Other Taxes						_		-				-						_		3,114,532
Grants and contributions not restricted to specific programs						_		-				-						_		-
Insurance recoveries												-		765,311		-		-		-
Unrestricted investment earnings		2,160,230		979,824		610,636		336,719		350,390		144,487		520,296		436,478		630,162		433,120
Miscellaneous		6,601		167,119		161,690		-		-		224,677		319,947		280,687		211,723		276,159
Gain on sale of capital assets		359,505		-		-		188,416		117,454		61,459		-		-		27,568		5,401
Transfers		(5,756,201)		(6,653,570)		(4,514,218)		(6,412,426)		(2,243,702)		(4,344,585)		(658,196)		(10,280,804)		(6,274,468)		(2,577,665)
Total general revenues and transfers		5,179,559		3,070,985		4,926,805	_	2,554,110		6,767,835	_	3,392,313		7,011,854		(3,674,830)		684,864		7,353,492
Change in net position	\$	3,667,637	\$	2,294,204	\$	6,137,586	\$	458,622	\$	681,913	\$	1,752,734	\$	2,919,260	-	(5,946,943)		(3,325,262)		697,051
• .			_		_		_				<u> </u>				_		_		_	· ·
Net Position																				
Governmental activities		284,556,171		286,465,424		291,005,278		296,723,830		294,829,206		293,737,977		301,022,096		316,789,257		312,356,236		306,259,948
Business-type activities		51,721,803		54,016,007		60,153,593		60,612,215		61,294,128		63,046,862		65,966,122		61,569,707		58,244,445		58,941,496
Total primary government	\$	336,277,974	\$	340,481,431	\$	351,158,871	\$	357,336,045	\$	356,123,334	\$	356,784,839	\$	366,988,218		378,358,964	\$	370,600,681	\$	365,201,444

Schedule 3 Marathon County Fund Balances, Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting)

	Fiscal Year																	
		<u>2008</u>		<u>2009</u>		<u>2010</u>		<u>2011</u>		<u>2012</u>		<u>2013</u>		<u>2014</u>	<u>2015</u>	<u>2016</u>		<u>2017</u>
General Fund																		
Reserved	\$	2,814,747	\$	3,555,286	\$	4,642,257	\$	-	\$	-	\$	-	\$	-	\$ -	\$ -	\$	-
Unreserved		40,041,832		40,486,654		40,124,313		-		-		-		-	-	-		-
Nonspendable		-		-		-		4,248,670		3,957,965		3,411,419		3,219,064	3,714,563	3,536,354		3,735,653
Restricted		-		-		-		2,496,160		2,881,111		2,581,027		2,371,654	2,266,011	1,897,420		2,004,903
Assigned		-		-		-		15,298,160		14,390,670		17,725,315		14,700,334	12,237,628	12,449,347		13,362,982
Unassigned		-		-		-		22,680,756		25,462,846		23,652,792		24,170,087	26,212,229	26,885,557		25,539,836
Total General Fund	\$	42,856,579	\$	44,041,940	\$	44,766,570	\$	44,723,746	\$	46,692,592	\$	47,370,553	\$	44,461,139	\$ 44,430,431	\$ 44,768,678	\$	44,643,374
All Other Governmental Funds																		
Reserved		13,425,816		14,333,639		5,062,168		-		-		-		-	-	-		-
Unreserved		3,184,116		8,454,257		13,471,377		-		-		-		-	-	-		-
Nonspendable		-		-		-		27		-		999		1,947	1,478	203,846		18,304
Restricted		-		-		-		10,435,507		7,884,696		6,675,203		6,797,210	6,224,899	5,389,685		4,547,733
Assigned		-		-		-		8,123,153		9,133,893		10,056,329		7,640,835	6,239,900	7,016,983		6,756,302
Unassigned		-		-		-		-		-		-		-	-	-		-
Total all other governmental funds	\$	16,609,932	\$	22,787,896	\$	18,533,545	\$	18,558,687	\$	17,018,589	\$	16,732,531	\$	14,439,992	\$ 12,466,277	\$ 12,610,514	\$	11,322,339

Note: The County implemented GASB Statement No. 54 - Fund Balance Reporting and Governmental Fund Type
Definitions in 2011. This statement establishes new fund balance classifications, which are based primarily on the
extent to which the County is bound to observe constraints on the use of the resources reported in governmental
funds. As a result of implementing this standard, the fund balance categories used beginning in 2011 are not directly
comparable to the fund balance categories used prior to 2011.

									Fiscal	Voor								
	2008		2009		2010		2011		2012	rear	2013		2014		2015	2016		2017
Revenues:	2000		2000		20.0		<u> </u>		<u> </u>		20.0		<u> </u>		20.0	20.0		
Taxes	\$ 51,927,415	\$	50,649,523	\$	51,063,867	\$	51,697,866	\$	51,952,701	\$	51,532,035	\$	52,827,893	\$	54,731,133 \$	55,294,521	\$	55,866,598
Intergovernmental grants and aids	27,603,173	•	24,758,380	•	27,265,336	•	21,623,450	•	21,491,484	•	22,262,306	*	23,495,023	*	23,177,159	23.848.189	*	20,226,241
Licenses and permits	214,061		259,138		265,715		262,971		261,799		273,756		276,045		321,343	342,600		347,756
Fines and forfeitures	723,624		758,343		728,840		666,902		770,975		780,186		952,726		657,261	564,262		610,828
Public charges for services	5,292,802		4,803,853		5,200,989		5,118,947		5,238,530		5,436,506		5,060,266		4,784,786	5,329,008		5,320,424
Intergovernmental charges for services	1,151,057		1,215,014		1,226,970		1,293,582		1,366,398		1,349,329		1,549,285		1,496,673	1,329,547		1,583,860
Miscellaneous revenues	3,966,585		1,532,929		1,492,499		1,598,090		2,089,337		2,036,040		1,565,431		1,579,264	1,972,201		2,678,268
Total Revenues	\$ 90,878,717	\$	83,977,180	\$	87,244,216	\$	82,261,808	\$	83,171,224	\$	83,670,158	s —	85,726,669	s -	86,747,619 \$	88,680,328	\$	86,633,975
Total Nevertues	Ψ 50,070,717	Ψ	00,077,100	Ψ_	07,244,210	Ψ_	02,201,000	Ψ_	00,171,224	Ψ_	00,070,100	Ψ_	00,720,000	Ψ_	σο,747,010 φ	00,000,020	. " –	00,000,070
Expenditures:																		
Current:																		
General government	\$ 23,893,847	\$	25,126,067	\$	25,040,971	\$	25,465,086	\$	23,693,652	\$	23,865,557	\$	24,416,778	\$	25,844,705 \$	26,051,528	\$	25,674,740
Public safety	18,991,445		19,267,926		19,902,303		19,960,253		19,422,491		20,955,298		22,243,049		22,388,682	23,286,994		23,597,803
Health	4,541,926		4,938,759		4,809,531		4,663,852		4,447,762		4,630,064		4,509,998		4,449,179	4,410,899		4,508,557
Social services	24,678,716		18,543,021		18,707,630		16,487,629		17,647,710		18,369,888		19,156,057		20,198,084	20,023,788		18,124,818
Leisure activities and education	7,429,831		7,331,865		7,316,332		7,724,615		6,774,083		7,029,361		7,527,993		7,450,503	7,481,368		7,302,962
Conservation and economic development	1,009,482		1,438,353		639,070		852,347		1,157,404		908,106		889,159		1,111,969	886,290		875,611
Capital outlay	6,532,085		13,015,585		12,011,136		5,417,783		6,672,176		4,172,949		4,495,561		4,780,712	2,942,880		2,686,339
Debt service:																		
Principal	1,161,276		4,468,304		1,282,860		1,337,846		1,315,235		1,388,903		1,447,427		1,424,606	4,602,079		1,675,736
Interest and paying agent fees	40,512		480,221		465,775		435,900		405,149		373,400		340,650		300,000	254,482		15,488
Total expenditures	\$ 88,279,120	\$	94,610,101	\$	90,175,608	\$	82,345,311	\$	81,535,662	\$	81,693,526	\$	85,026,672	\$	87,948,440 \$	89,940,308	\$	84,462,054
·				_		_						_					_	
Excess (deficiency) of																		
revenues over expenditures	\$ 2,599,597	\$	(10,632,921)	\$	(2,931,392)	\$_	(83,503)	\$_	1,635,562	\$ _	1,976,632	\$ _	699,997	\$_	(1,200,821) \$	(1,259,980)	. \$ _	2,171,921
Other financing courses (uses):																		
Other financing sources (uses):																		
Transfers in:	\$ 4.787.875	•	0.000.005	æ	4.754.400		0.704.044		0.704.004		0.070.054		F 400 700		0.044.000	4 040 000		0.000.040
General Fund	+ 1,101,010	\$	2,233,295	\$	4,754,489		2,704,911		3,734,221		2,879,254		5,199,723		2,211,662	1,610,080		2,928,916
Social Improvement Fund	885,509		1,000,274		855,023		1,541,153		1,291,258		2,715,848		1,932,322		1,930,417	2,381,108		1,958,021
Capital Improvement Fund	1,630,336		794,851		2,247,336		546,529		168,657		159,867		144,554		266,552	247,248		248,203
Highway	-		-		-		160,000		-		-		-		-	-		-
Property Casualty Fund	-		-		-		-		-		-		-			-		-
Employee Benefit Fund									·- ·						250,000			
Sale of Capital Assets	40,304		59,070		51,389		46,694		37,134		83,394		56,000		20,394	24,796		146,781
Component unit transfer in	-		-		-		-		-		-		-		-	-		-
General obligation debt issued	-		16,770,000		-		-		-		-		-		-	3,150,000		-
State loan program debt issued	14,608		14,608		95,858		14,608		14,650		14,562		14,691		14,692	14,692		14,692
Premium on bond/note payable	-		1,212,567		-		-		-		-		-		-	-		-
Transfers out:																		
General Fund	(1,630,336)		(842,735)		(2,351,937)		(546,529)		(168,657)		(159,867)		(144,554)		(266,552)	(247,248)		(248,203)
Social Improvement Fund	(176,936)		(120,000)		(320,000)		(165,054)		-		(5,013)	-			-	-		-
Capital Improvement Fund	(5,496,448)		(3,065,685)		(5,184,911)		(4,081,010)		(5,025,479)		(5,590,089)		(7,132,045)		(4,142,079)	(3,991,188)		(4,886,937)
Highway Road Improvement Fund	-		-		-		-		-		-		-		-	-		-
County Highway Fund	(697,338)		(60,000)		(745,576)		(90,000)		(1,258,598)		(1,682,685)		(5,972,641)		(1,088,688)	(957,600)		(3,302,291)
Internal service fund	-		-		-		(65,481)		-		-		-		-	(489,424)		(444,582)
internal service fund		_				_	(00,401)			_				_		(400,424)	. —	(444,002)
Total other financing sources (uses)	\$ (642,426)	\$	17,996,245	\$	(598,329)	\$	65,821	\$	(1,206,814)	\$	(1,584,729)	\$	(5,901,950)	\$	(803,602) \$	1,742,464	¢	(3,585,400)
Total other imaricing sources (uses)	φ (042,420)	φ	17,990,243	Ψ	(390,329)	Ψ_	05,021	Ψ_	(1,200,014)	Ψ_	(1,364,729)	Ψ_	(5,901,930)	Ψ	(003,002) \$	1,742,404	Ψ_	(3,363,400)
Note the control of the Hardware	4 057 474		7 000 004		(0.500.704)		(47.000)		100 710		004.000		(5.004.050)		(0.004.400)	400 404		(4 440 470)
Net change in fund balance	1,957,171		7,363,324		(3,529,721)		(17,682)		428,748		391,903		(5,201,953)		(2,004,423)	482,484		(1,413,479)
Fund balances January 1	\$ 57,509,340	\$	59,466,512	\$	66,829,836	\$	63,300,115	\$	63,282,433	\$	63,711,181	\$	64,103,084	\$	58,901,131 \$	56,896,708	\$	57,379,192
. aa Salarioos saridary i	Ψ 01,000,040	Ψ	30,700,012	Ψ	00,020,000	Ψ	00,000,110	Ψ	00,202,703	Ψ	55,711,101	Ψ	0-1,100,004	Ψ	00,001,101	00,000,700	Ψ	31,013,132
Fund balances, December 31	\$ 59,466,511	\$	66,829,836	\$	63,300,115	\$	63,282,433	\$	63,711,181	\$	64,103,084	\$	58,901,131	\$	56,896,708 \$	57,379,192	\$	55,965,713
		÷	.,,	· —	.,,		, . , ,	· =			,	· =	-,, ,	_	-,,	- ,,	·	.,,
Debt service as a percentage of noncapital expenditures	1.5%		6.4%		2.3%		2.2%		2.2%		2.2%		2.2%		2.1%	5.6%		2.1%

Schedule 5 Marathon County Equalized Value and Actual Value of Taxable Property (A) Last Ten Fiscal Years

Real Property Residential Commercial Manufacturing Personal **Total Direct** Fiscal Year Property Property Other Property Total Less TID Tax Rate Property Total 2008 6,395,031,700 2,042,422,000 409,570,600 941,015,900 293,530,100 10,081,570,300 9,444,208,500 5.1665 2009 5.1665 6,340,619,500 2,002,006,200 406,500,800 1,005,495,200 292,533,100 10,047,154,800 9,417,090,700 2010 398,810,600 979,916,600 293,422,600 9,844,078,200 5.1700 6,221,435,400 1,950,493,000 9,321,354,200 2011 6,219,847,800 1,953,488,700 398,126,500 872,134,900 280,627,800 9,724,225,700 9,201,742,900 5.1700 2012 6,028,436,000 1,862,217,800 388,850,800 835,157,100 278,881,600 9,393,543,300 8,915,050,700 5.1700 2013 6,078,829,100 1,915,456,400 359,773,400 833,388,900 280,748,800 9,468,196,600 8,963,288,900 5.1700 2014 818,441,000 288,575,100 9,135,689,600 5.1613 6,233,935,600 1,965,462,800 363,654,600 9,670,069,100 2015 6,336,788,900 1,949,046,000 395,199,800 867,012,400 304,935,400 9,852,982,500 9,289,260,900 5.1256 2016 5.0398 413,250,300 893,382,100 309,395,100 10,156,245,000 9,559,832,400 6,485,347,700 2,054,869,800 2017 6,786,877,200 2,142,743,100 442,680,800 897,295,700 9,916,480,400 4.9549

320,564,800

10,590,161,600

Source: Wisconsin Department of Revenue Statement of Changes in Equalized Value by Class and Item.

Note: (A) Property values are reduced by the value of the tax increment districts (TID)

This equalized value of County property is used to calculate the property tax rate for Marathon County.

Schedule 6
Marathon County
Direct and Overlapping Property Tax Rates,
Last Ten Years
(rate per \$1,000 of assessed value)

DISTRICT	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
COUNTY DIRECT RATE	5.38	5.17	5.17	5.15	5.17	5.17	5.17	5.16	5.13	5.04
TOWN										
BERGEN	15.69	16.28	16.98	18.49	17.44	17.34	16.53	16.40	16.46	16.29
BERLIN	16.05	17.30	17.84	16.83	18.84	18.94	17.52	18.21	17.31	17.69
BERN	21.81	17.58	18.14	17.48	18.43	18.01	16.99	17.72	17.75	16.74
BEVENT	17.40	18.29	16.66	15.45	17.94	17.15	16.43	16.39	16.96	15.65
BRIGHTON	23.70	25.28	17.77	18.53	19.83	18.50	18.32	17.65	19.26	18.91
CASSEL	18.11	19.39	19.69	18.91	17.86	18.08	18.34	18.31	18.17	18.85
CLEVELAND	19.26	19.91	20.49	18.06	18.31	18.48	18.59	17.84	17.25	18.72
DAY	16.87	17.76	19.33	17.51	20.05	18.21	18.47	18.67	18.41	18.64
EASTON	20.43	18.88	18.69	18.76	20.09	19.87	19.45	19.74	19.90	19.73
EAU PLEINE	16.43	16.42	17.47	17.63	16.43	17.40	17.25	17.13	18.09	16.47
ELDERON	14.40	16.28	16.04	15.42	16.48	15.22	14.51	14.86	14.50	14.21
EMMET	18.02	19.70	19.73	19.67	17.44	17.04	17.27	17.40	17.33	17.45
FRANKFORT	21.83	22.08	18.43	18.44	18.64	18.28	17.73	17.55	17.89	16.60
FRANZEN	20.45	24.14	19.99	17.58	17.66	24.64	18.18	17.92	18.63	18.56
GREEN VALLEY	17.43	17.79	17.47	17.51	19.69	19.59	18.95	19.79	17.78	17.96
GUENTHER	18.15	18.38	20.58	20.62	18.94	19.88	17.69	17.86	18.39	17.36
HALSEY	21.94	17.90	18.20	17.61	18.22	18.93	17.85	17.98	18.11	16.93
HAMBURG	23.27	23.21	23.61	18.99	19.94	19.36	18.17	18.89	18.89	17.94
HARRISON	18.78	15.40	15.11	15.22	14.93	14.43	13.35	13.03	13.93	13.75
HEWITT	24.62	21.29	21.12	20.76	20.67	20.76	19.10	19.50	19.99	20.03
HOLTON	16.18	16.78	17.19	17.07	17.85	18.28	17.54	17.80	17.42	17.69
HULL	20.29	20.35	16.83	17.16	18.74	17.93	17.99	17.50	17.25	17.18
JOHNSON	20.35	17.33	18.67	16.66	18.94	19.03	18.37	18.99	18.44	17.23
KNOWLTON	16.35	16.95	17.56	17.20	17.42	16.64	16.53	16.16	15.52	15.96
MAINE *incorporated in 2016	20.37	21.83	20.92	20.72	20.16	20.45	19.99	20.45	0.00	0.00
MARATHON	16.15	18.09	17.37	16.29	17.80	15.94	16.74	16.12	17.71	16.90
MCMILLIAN	16.44	17.62	18.08	19.13	19.34	18.47	18.38	18.25	19.02	19.87
MOSINEE	16.33	17.81	16.28	16.87	18.48	17.74	17.60	18.00	17.71	17.17
NORRIE	20.06	16.96	16.74	16.49	17.98	17.50	15.82	16.31	17.49	17.23
PLOVER	22.08	18.46	18.14	18.05	19.08	18.00	18.11	17.87	17.44	17.47
REID	20.16	19.18	17.44	16.85	18.42	16.90	15.21	16.19	16.57	16.43
RIB FALLS	16.75	17.27	17.36	16.46	18.44	17.42	16.37	17.96	17.28	18.13
RIB MOUNTAIN	19.02	20.40	20.80	20.74	20.22	20.04	19.48	19.82	20.52	20.36
RIETBROCK	20.89	21.26	21.99	17.97	18.81	17.78	16.75	16.89	17.09	17.43
RINGLE	15.33	15.43	16.25	15.67	17.67	15.82	16.63	17.31	17.29	17.46
SPENCER	18.89	20.12	17.38	17.67	18.58	18.05	18.25	17.01	18.89	19.24
STETTIN	17.66	18.79	18.94	18.10	19.89	18.81	18.70	19.56	18.36	19.34
TEXAS	21.12	22.16	19.03	18.38	19.49	18.71	17.61	18.14	17.17	19.03
WAUSAU	20.20	20.46	18.75	19.67	19.49	18.89	18.62	19.65	19.33	19.03
WESTON	15.52	15.85	15.95	16.09	17.19	16.16	17.21	16.35	16.52	17.98
WIEN	22.59	23.69	24.87	17.65	18.57	18.37	18.53	18.74	17.94	18.57
AAIFIA	22.33	23.03	24.07	17.03	10.57	10.57	10.55	10.74	17.34	10.57

Schedule 6 Marathon County Direct and Overlapping Property Tax Rates, Last Ten Years (rate per \$1,000 of assessed value)

DISTRICT	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
VILLAGE										
ATHENS	26.88	23.27	23.82	22.24	24.43	22.26	21.93	22.19	22.17	19.86
BIRNAMWOOD	17.90	18.63	18.54	19.65	18.49	22.28	17.82	17.66	16.95	16.69
BROKAW	23.15	24.84	27.24	27.35	37.59	37.79	44.74	44.29	36.91	35.21
DORCHESTER	22.16	24.32	23.50	20.59	21.04	22.49	22.37	23.88	20.87	19.67
EDGAR	18.68	19.27	19.72	20.66	21.21	20.42	19.00	19.91	20.66	21.15
ELDERON	19.05	15.83	14.74	16.03	17.21	14.35	14.12	14.58	15.56	15.56
FENWOOD	13.83	15.52	15.93	16.76	17.37	17.10	17.13	17.22	16.41	17.31
HATLEY	17.98	17.52	17.52	17.91	19.62	17.86	17.28	18.44	18.17	18.03
KRONENWETTER	19.64	19.25	19.34	20.27	21.23	21.64	20.84	21.33	20.37	21.05
MAINE *incorporated in 2016	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	20.53	20.99
MARATHON .	26.43	21.72	21.84	22.48	23.38	20.45	21.14	21.94	22.56	22.03
ROTHSCHILD	25.52	25.37	21.73	23.10	23.30	22.70	22.01	22.38	22.96	23.23
SPENCER	24.49	25.78	26.54	23.42	23.79	23.42	22.60	23.09	24.38	24.80
STRATFORD	18.77	19.61	20.03	20.72	21.11	20.78	20.39	20.14	20.63	20.52
UNITY	20.95	19.51	18.92	17.84	20.07	18.43	19.58	19.49	20.71	19.22
WESTON	20.89	20.42	20.26	20.90	22.61	21.09	20.34	20.57	21.06	21.29
CITY										
ABBOTSFORD	21.11	21.03	21.34	22.44	23.11	23.54	23.53	23.37	22.83	25.04
COLBY	24.98	23.69	22.27	22.37	25.19	25.48	25.39	23.42	23.52	22.65
MARSHFIELD	23.94	24.89	22.99	23.58	24.17	23.07	23.24	22.51	22.31	22.54
MOSINEE	23.42	23.46	23.95	23.16	22.03	22.44	21.67	21.95	22.59	22.98
SCHOFIELD	25.19	25.45	24.81	26.12	23.75	25.70	24.26	21.46	22.12	22.84
WAUSAU	23.49	24.67	25.06	24.93	25.74	24.19	24.34	25.57	24.95	25.65

SOURCES: (1) Marathon County Treasurer's Office Division of Property Description

NOTES: (A) Tax rate per \$1,000 of assessed value

(B) Reduced by state credit

(C) When a municipality has more than one taxing district, the highest tax rate is the one listed on this table

Schedule 7 Marathon County Principal Property Tax Payers Current Year and Nine Years Ago

		Fiscal Ye	ar 2017		Fiscal Y	/ear 2008
<u>Taxpayer</u>	Equalized Value	Rank	Percentage of Total County Taxable Equalized Value	Equalized Value	Rank	Percentage of Total County Taxable Equalized Value
Aspirus Wausau Hospital Inc						
(Wausau Hospital)	\$55,177,500	1	0.5210%	\$27,694,200	4	0.2747%
Marshfield Clinic	\$50,517,000	2	0.4770%	\$47,434,000	1	0.4705%
Apogee Wausau Group LLC	\$34,535,600	3	0.3261%	-	-	-
Greenheck Fan Corp	\$30,537,500	4	0.2884%	\$24,175,100	7	0.2398%
Saint Claire's Hospital of Weston	\$28,639,200	5	0.2704%	\$22,554,500	8	0.2327%
Abbyland Foods	\$26,540,200	6	0.2506%	\$21,649,300	10	0.2147%
Kocourek Holdings LLC	\$26,269,700	7	0.2481%	-	-	-
First Wausau Tower	\$25,266,100	8	0.2386%	-	-	-
Wausau Hospitals Inc	\$22,616,400	9	0.2136%	-	-	-
Menards Inc	\$22,058,200	10	0.2083%	\$25,691,200	5	0.2548%
Employers Insurance of Wausau	-	-	-	\$45,724,300	2	0.4535%
Mosinee Paper Company	-	-	-	\$33,932,100	3	0.3366%
Walmart	-	-	-	\$24,545,200	6	0.2435%
Wausau Joint Venture				\$21,983,300	9	0.2181%
TOTAL	\$322,157,400		3.0420%	\$295,383,200		2.9389%

Source: Real Property Division of the County Treasurer's Office

(A) Total equalized value for 2017 of \$10,590,161,600 includes the increment value of tax increment districts (TID) (B) Total equalized value for 2008 of \$10,081,570,300 includes the increment value of tax increment districts (TID)

Schedule 8
Marathon County
Property Tax Levies and Collections
Last Ten Fiscal Years (A)

Net Amount Collected in Amount Collected within the Fiscal Subsequent Year of the Levy Years Total Collected to Date Taxes Settlement Levied for Percent of Percent of Amount Levy Year Year the Fiscal Collected Levy **Amount Collected** Levy 2006 2007 46,326,948 45,688,305 98.62% 637,620 46,325,925 100.00% 2007 2008 98.57% 48,093,638 47,406,556 686,125 48,092,681 100.00% 2008 2009 48,793,927 47,983,834 98.34% 807,720 48,791,554 100.00% 2009 2010 98.12% 910,224 48,650,626 99.99% 48,653,812 47,740,402 2010 2011 48,191,420 47,236,799 98.02% 948,025 48,184,824 99.99% 2011 2012 47,573,011 46,826,841 98.43% 721,838 47,548,679 99.95% 2012 2013 46,090,851 45,545,103 98.82% 492,752 46,037,855 99.89% 2013 2014 98.96% 307,581 99.62% 46,340,765 45,858,381 46,165,962 2014 2015 47,152,340 46,626,888 98.89% 130,929 46,757,817 99.16% 2015 2016 47,608,889 47,122,755 98.98% 273,179 47,395,934 99.55% 2016 (B) 2017 48,180,111 47,788,836 99.19% 47,788,836 99.19%

Source: Annual audited financial statements and adopted budgets for Marathon County

Notes: (A) Wisconsin Statute 75.20 allows tax certificates to be carried for eleven years

- (B) The tax for levy year 2018 is \$49,135,092
- (C) Totals do not include uncollected amounts due on tax deed parcels of \$173,255
- (D) This represents the County's portion only and does not include taxes purchased from other governmental entities

Schedule 9
Marathon County
Ratios of General Bonded Debt Outstanding
Last Ten Fiscal Years

## General Bonded Debt Outstanding

Fiscal Year	General Obligation Bonds- Governmental Activities (d)	Less: Amounts Restricted to Repaying Principal	Total	Percentage of Personal Income (b)	Percentage of Actual Value (a) of Taxable Property	Per Capita
2008	-	-	-	0.00%	0.00%	-
2009	\$12,360,000	(\$1,388,199)	\$10,971,801	0.27%	0.12%	80.45
2010	\$11,165,000	(\$1,429,917)	\$9,735,083	0.24%	0.11%	71.12
2011	\$9,935,000	(\$1,445,578)	\$8,489,422	0.21%	0.10%	63.16
2012	\$8,665,000	(\$1,465,598)	\$7,199,402	0.17%	0.09%	53.43
2013	\$7,355,000	(\$1,476,646)	\$5,878,354	0.13%	0.08%	43.65
2014	\$6,000,000	(\$1,489,908)	\$4,510,092	0.11%	0.06%	33.46
2015	\$4,590,000	(\$1,507,402)	\$3,082,598	0.12%	0.05%	22.78
2016	\$3,150,000	(\$1,534,002)	\$1,615,998	0.06%	0.03%	11.93
2017 (c)	\$1,575,000	(\$1,546,894)	\$28,106	0.03%	0.01%	0.21

#### Notes:

- (a) See Schedule 5 for property value data
- (b) Population and personal income data can be found in Schedule 12
- (c) Remaining \$69,923 is restricted for Forest Aid Loan
- (d) There is no business type activity debt. Remaining debt expected to be paid from CWA or PFC revenues

Governmental Unit		et General igation Debt	Percentage Applicable to Marathon County		Net General Obligation Debt Applicable To Marathon County
TOWN:					
DAY	\$	634,133	100.00%	\$	634,133
EASTON		215,087	100.00%	·	215,087
EAU PLEINE		164,281	100.00%		164,281
FRANZEN		33,791	100.00%		33,791
HAMBURG		36,387	100.00%		36,387
JOHNSON		239,528	100.00%		239,528
KNOWLTON		390,959	100.00%		390,959
MCMILLAN		83,041	100.00%		83,041
PLOVER		278,378	100.00%		278,378
REID		50,000	100.00%		50,000
RIB MOUNTAIN		7,241,233	100.00%		7,241,233
RIETBROCK		90,948	100.00%		90,948
RINGLE		170,484	100.00%		170,484
WAUSAU		314,481	100.00%		314,481
WIEN		58,141	100.00%		58,141
TOWN TOTAL		10,000,871			10,000,871
VILLAGE: ATHENS BROKAW ( C) DORCHESTER EDGAR FENWOOD KRONENWETTER MARATHON ROTHSCHILD SPENCER STRATFORD WESTON VILLAGE TOTAL	\$	1,259,400 742,730 1,065,025 938,723 37,678 16,455,107 4,782,458 6,228,027 2,258,156 2,821,418 7,371,927 43,960,649	100.00% 100.00% 100.00% 100.00% 100.00% 100.00% 100.00% 100.00% 100.00%	\$	1,259,400 742,730 1,065,025 938,723 37,678 16,455,107 4,782,458 6,228,027 2,258,156 2,821,418 7,371,927 43,960,649
CITY:					
ABBOTSFORD (B)	\$	4,049,086	42.58%	\$	1,724,101
COLBY	Ψ	1,631,022	25.79%	Ψ	420,641
MARSHFIELD		45,725,000	8.19%		3,744,878
MOSINEE		8,192,560	100.00%		8,192,560
SCHOFIELD		3,770,683	100.00%		3,770,683
WAUSAU		76,584,053	100.00%		76,584,053
CITY TOTAL		139,952,404			94,436,915

Schedule 10 Marathon County Direct and Overlapping Governmental Activities Debt As of December 31, 2017

Governmental Unit		et General ligation Debt	Percentage Applicable to Marathon County		Net General Obligation Debt Applicable To Marathon County
SCHOOL:					
ABBOTSFORD (B)	\$	5,650,000	42.03%	\$	2,374,695
AUBURNDALE	*	1.499.075	3.13%	*	46.921
COLBY		7,335,000	57.20%		4,195,620
D.C. EVEREST		44,500,840	100.00%		44,500,840
EDGAR		6,558,962	100.00%		6.558.962
MARATHON		2,663,450	100.00%		2,663,450
MARSHFIELD		18.028.132	15.35%		2,767,318
MEDFORD		4,310,000	0.48%		20,688
MERRILL		3,304,753	4.02%		132,851
MOSINEE (B)		6,360,000	100.00%		6,360,000
SPENCER		745,000	88.20%		657,090
STRATFORD		16,086,339	100.00%		16,086,339
WAUSAU		69,930,000	100.00%		69,930,000
MID-STATE TECH COLLEGE (B)		32,575,000	2.58%		840,435
NORTHCENTRAL TECH		38,475,000	60.72%		23,362,020
SCHOOL TOTAL		258,021,551			180,497,230
SPECIAL DISTRICTS:		-			-
SPECIAL DISTRICTS TOTAL		-			-
TOTAL APPLICABLE		_			
UNDERLYING DEBT	\$	451,935,476		\$	328,895,665
DIRECT DEBT					
MARATHON COUNTY (A)	\$	1,575,000	100.00%	\$	1,575,000
, ,		,,			,,
TOTAL DEBT					
APPLICABLE TO					
MARATHON COUNTY	\$	453,510,476		\$	330,470,665
	<del>-</del>	-,,		<u> </u>	, -,

<sup>(</sup>A) Direct Debt of Marathon County is a refunding bond. The County issued debt in 2016 to refund 2009 GO Notes for capital projects. There is no unamortized premium.
(B) Direct debt is from January 1, 2017
(C) Town of Maine Incorporated in 2016 and will took on the Village of Brokaw debt

SOURCE: Survey of governmental units conducted by the Finance Department.

Schedule 11 Marathon County Legal Debt Margin Information Last Ten Fiscal Years (dollars in thousands)

	2008	2009	<u>2010</u>	<u>2011</u>	<u>2012</u>	2013	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Equalized Value of Property (A)	\$10,081,570	\$10,047,155	\$ 9,844,078	\$ 9,724,226	\$ 9,393,543	\$ 9,468,197	\$ 9,670,069	\$ 9,852,982	\$ 10,156,245	\$ 10,590,162
Debt Limit, 5% of Equalized Value	\$504,078	\$502,358	\$ 492,204	\$ 486,211	\$ 469,677	\$ 473,410	\$ 483,503	\$ 492,649	\$ 507,812	\$ 529,508
(Wisconsin statutory limitation)										
Amount of debt applicable to debt limitation:										
General obligation promissory notes (B)	\$3,650	\$15,670	\$16,570	\$14,810	\$15,645	\$13,760	\$11,870	\$13,490	\$9,920	\$7,890
Less: Amount available for debt service (c)	\$2,597	\$1,388	\$1,430	\$1,446	\$1,466	\$1,477	\$1,490	\$1,507	\$1,534	\$1,547
Total amount of debt applicable to debt margin	\$1,052	\$14,282	\$15,140	\$13,364	\$14,179	\$12,283	\$10,380	\$11,983	\$8,386	\$6,343
Legal Debt Margin-(debt capacity)	\$503,025	\$488,076	\$477,064	\$492,191	\$455,498	\$461,127	\$471,623	\$480,666	\$499,426	\$523,165.10
Percent of Debt capacity used	0.21%	2.84%	3.08%	2.75%	3.02%	2.59%	2.15%	2.43%	1.65%	1.20%

NOTES: (A) Equalized values include the increment value of tax increment districts (TID)

<sup>(</sup>B) Amount includes Marathon County's portion of the debt for CWA as general obligation debt, even though payments are expected to be paid from the respective revenue sources

<sup>(</sup>C) Debt service less amount available for Forest Aid Loan of \$69,923

Schedule 12 Marathon County Demographic and Economic Statistics Last Ten Fiscal Years

Year	Population (1)	Personal Income (2)	Per Capita Personal Income (2)	Public School Enrollment (3)	Private School Enrollment (3)	Unemployment Rate (4)	
2008	135,190	\$4,349,873,440	\$32,176	19,949	2,380	4.8	
2009	136,376	\$4,560,958,944	\$33,444	19,978	2,344	8.7	
2010	136,874	\$4,745,684,000	\$36,058	19,839	2,004	8.8	
2011	134,414	\$4,660,000,000	\$35,409	19,842	2,012	6.5	
2012	134,735	\$5,200,900,000	\$38,475	19,862	1,731	6.6	
2013	134,679	\$5,484,400,000	\$40,592	19,862	1,731	6.8	
2014	134,803	\$5,453,350,000	\$40,454	20,155	1,778	5.1	
2015	135,341	\$3,694,749,510	\$42,250	19,942	1,799	4.2	
2016	135,483	\$5,700,000,000	\$42,941	19,783	1,661	3.7	
2017	134,943	\$6,112,408,000	\$45,076	19,709	1,535	2.4	

Sources: (1) Wisconsin Department of Administration

<sup>(2)</sup> Wisconsin Department of Revenue, Division of Research and Analysis (information has a two year lag. example - information listed as 2005 is actual 2003 data and is the most current available)

<sup>(3)</sup> Wisconsin Department of Public Instruction

<sup>(4)</sup> U.S. Department of Labor, Bureau of Labor Statistics/Wisconsin Department of Workforce Development. (Wausau, MSA)(average for the year, not seasonally adjusted)

Schedule 13 Marathon County Principal Employers Current Year and Five Years Ago

		,	2012				
<u>Employer</u>	<u>Employees</u>	<u>Rank</u>	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment	
Aspirus Wausau Hospital	3,120	1	4.16%	3,000	1	4.45%	
Greenheck Fan Inc	1,855	2	2.47%	1,500	2	2.23%	
Kolbe & Kolbe	1,538	3	2.05%	1,122	5	1.66%	
Wausau School District	1,300	4	1.73%	1,476	3	2.19%	
Footlocker.com/Eastbay	1,100	5	1.47%	1,300	4	1.93%	
Marathon Chesse	1,385	6	1.85%	820	7	1.22%	
Marathon County	758	7	1.01%	740	9	1.10%	
North Central Healthcare Facilities	700	8	0.93%	685	10	1.02%	
North Central Technical College	650	9	0.87%	-	-	-	
Wausau Paper/experia	500	10	0.67%	984	6	1.46%	
UMR/Wausau Benefits	-	-	-	800	8	1.19%	
Total Employment			75,022			67,400	

The County presented 5 years of data as we used a different survey method previously and want to be consistent.

Sources: Wausau/Marathon County Chamber of Commerce

Wisconsin Department of Workforce Development

Schedule 14
Marathon County
Full-time Equivalent County Government Employees by Function
Last Ten Fiscal Years

_	Fiscal Year										
Function / Program	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	
General Government	152.55	156.45	154.95	148.70	140.70	135.85	136.50	138.30	139.80	153.05	
Public Safety	178.00	179.00	178.50	179.00	177.00	177.00	180.00	186.85	187.85	187.85	
Transportation	100.10	101.10	101.10	101.10	100.10	98.45	99.00	100.50	101.50	101.50	
Health	47.70	51.20	49.20	48.20	48.20	49.46	49.50	50.20	48.82	52.82	
Social Services	170.88	164.27	165.89	173.29	172.79	167.38	172.21	172.19	167.96	171.86	
Leisure Activities & Education	190.80	187.00	182.80	101.75	101.08	89.60	89.90	89.90	91.10	91.10	
Conservation & Economic Development	19.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	
Total	859.03	839.02	832.44	752.04	739.87	717.74	727.11	737.94	737.03	758.18	

Source: County Budget Information

Note: A full-time employee is scheduled to work 261 days per year (365 minus two days off per week). At eight hours per day, 2,088 hours are scheduled per year (including vacation and sick leave). Full-time-equivalent employment is calculated by dividing total labor hours by 2,088.

Schedule 15 Marathon County Operating Indicators by Function, Last Ten Fiscal Years

Last I en Fiscal Years						Fiscal Year				
Function/Program	2008	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	2013	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
General Government										
Court cases filed	25,170	25,716	24,701	22,170	22,293	21,944	10,858	17,201	17,416	18,790
Traffic citations processed	13,454	13,204	12,383	10,918	12,113	11,988	5,762	6,046	6,623	6,473
Marriage licenses processed	812	705	709	696	729	700	757	827	789	787
Divorces granted	455	458	417	375	302	500	332	465	359	344
Traffic and criminal fines collected	\$3,737,749	\$3,756,218	\$3,649,907	\$3,593,677	\$3,525,930	\$3,596,741	\$1,658,283	\$1,416,461	\$1,801,423	\$1,887,387
Total medical examiner cases	612	590	659	724	663	795	803	924	986	1022
Public Safety										
Hazardous materials incidents	4	15	5	14	14	18	32	16	12	23
Transportation										
Cost of road maintenance per lane mile	\$5,602	\$4,743	\$5,045	\$6,180	\$6,405	\$6,533	\$5,861	\$6,477	\$6,755	\$6,723
Health										
Public health nurse home visits	2,312	2,675	2,735	2,221	1,645	962	1,317	1,324	1,336	1,678
Laboratory tests	13,570	13,316	12,625	13,080	13,777	12,730	12,115	12,025	10,450	8,565
Licenses issued for public facilities	1,009	960	959	894	926	913	895	891	901	1,025
Number of immunizations given	4,756	3,852	3,723	2,822	2,326	1,633	1,498	1,223	1,198	1,104
Social Services										
Number served at nutrition centers	186	181	179	164	159	97	126	128	112	101
Number of volunteers	26	26	31	59	39	46	67	49	49	55
Volunteer hours	3,453	3,328	2,426	3,294	3,033	2,934	3,434	2762	2473	2735
Number served home delivered meals	412	427	392	340	425	350	426	477	504	514
Number served through SNAC program	720	516	479	463	413	423	422	465	413	396
Child support money collected and disbursed**	\$20,611,892	\$20,864,289	\$21,028,197	\$20,958,525	\$20,462,184	\$20,395,249	\$20,502,998	\$20,740,220	\$20,740,220	
Economic support cases	9,785	10,350	10,234	10,741	13,985	13,823	14,999	15,225	14,235	
Leisure and Education										
Library items checked out	943,778	1,041,169	1,125,370	1,137,709	1,120,282	1,001,527	964,259	939,268	901,442	853,217
Library number of visitors*	569,951	614,073	648,084	629,354	607,740	-	-	-	-	-
Conservation and Development										
Wood removed (cord equivalent)	13,811	9,759	11,900	12,849	7,722	6,148	10,302	2,740	7,150	6,405
The data has been compiled from a survey of Co	unty Department	c								

The data has been compiled from a survey of County Departments

<sup>\*</sup> In 2013, the Library stated that the number of visitors is no longer tracked

<sup>\*\*</sup> Child Support money collected is from 12/31/2016

Schedule 16
Marathon County
Capital Asset Statistics by Function,
Last Ten Fiscal Years

Last Ten Fiscal Years					Fis	scal Year				
Function/Program	2008	2009	<u>2010</u>	<u>2011</u>	<u>2012</u>	2013	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
General Government										
Number of courtrooms	7	7	7	7	7	7	7	7	7	7
Public Safety										
County buildings maintained	11	11	11	11	11	11	11	11	11	11
Jail capacity/number of beds	279	279	279	279	279	279	279	279	279	279
Sheriff Department vehicles	94	91	94	93	93	93	89	89	89	89
Transportation										
Miles of County highways/roads	613	613	613	613	613	613	613	613	613	614
County sponsored airports	1	1	1	1	1	1	1	1	1	1
Health										
Landfill total capacity (cubic yards) *	3,376,000	3,376,000	3,376,000	3,376,000	3,376,000	3,376,000	6,276,000	6,276,000	6,276,000	6,276,000
Landfill remaining capacity (cubic yards)* *Opened Blue Bird Ridge in 2014*	780,000	620,000	643,600	508,188	385,335	248,704	2,890,659	2,612,450	2,182,975	1,885,100
Social Services Nutrition centers	2	2	2	2	2	1	1	1	1	1
Leisure and Education										
Libraries - Headquarters	1	1	1	1	1	1	1	1	1	1
Libraries - Branches	8	8	9	9	9	9	8	8	8	8
Volumes books & audio-visual materials	324,678	335,028	433,609	422,319	412,099	414,128	450,585	580,945	517,435	560,419
Number of County parks	18	18	18	18	18	19	20	20	20	20
Number of acres	3,407	3,407	3,407	3,407	3,407	3,534	3,534	3,534	3,534	3,534
Public access beaches	4	4	4	4	4	4	4	4	4	4
Miles of bicycle trails	28	28	28	28	28	28	28	61	61	61
Number of public campgrounds	4	4	4	4	4	4	4	4	4	4
Number of shooting ranges	1	1	1	1	1	1	1	1	1	1
Number of softball complexes	1	1	1	1	1	1	1	1	1	1
Number of lakes and rivers with										
public boat launches	6	6	6	6	6	6	6	6	6	6
Indoor ice arenas	2	2	2	2	2	2	2	2	2	2
Miles of snowmobile trails	782	782	782	854	854	863	863	863	863	863
Miles of ATV trails - winter	690	690	690	730	730	753	753	756	756	756
Miles of ATV trails - summer	25	20	20	21	21	21	21	21	21	21
Miles of cross country ski trails	31	31	31	31	31	31	31	31	31	31
Conservation and Development										
Number of County forest units	9	9	9	9	9	9	9	9	9	9
Number of acres	29,768	29,768	29,768	29,768	29,768	29,937	29,937	29,937	29,937	30,195

Schedule 17 Marathon County Schedule of Insurance Fiscal Year Ended December 31, 2017

Insurer							
<b>Policy Number</b>							
<b>Effective Date</b>							

Policy Coverage Limits of Liability Deductibles/Retention

#### **Wisconsin Municipal Mutual**

WI2017LP13A 01/01/17 to 01/01/18 General Liability (including Public Officials Errors & Omissions, Unfair Employment Practices, Employee Benefits Liability)

\$10,000,000 per occurrence/\$30,000,000 annual aggregate Automobile Liability (including Non-Owned Autos)

\$10,000,000 Limit of liability per occurrence/\$30,000,000 annual aggregate

**Uninsured Motorist** 

\$25,000 per person per occurrence/\$50,000 for all damages per occurrence **Pollution Liability** (limited coverage for specific covered perils of loss) \$150,000 per occurrence/\$300,000 annual aggregate

#### **Self-Insured Retention:**

\$250,000 per occurrence/\$1,050,000 Annual aggregate

Excludes liability coverage for pollution, health care services (including nursing home, Health Care Centers, medical facilities), transit authorities, gas and electric utilities, aircraft/airfield operations, asbestos, mold, fungi, and lead, eminent domain and land use, non-monetary damages, electronic data, back and front pay benefits or compensation, war, fiduciary investments, and contractual agreements

# **Chubb Insurance Co**

82218206

03/15/17 to 03/15/18

Aging and Disability Resource Center of Central WI Directors & Officers and Entity Liability

\$1,000,000 Limit of liability maximum aggregate limit \$10.000 Deductible

### **Chubb American Insurance Company**

EON G4682359A 001 10/06/17 TO 10/06/18

## **Retained County Board Authority (RCA)**

\$1,000,000 Limit of Liability each claim and in aggregate \$10,000 Retention each claim

## **Global Aerospace**

13000091

01/01/16 to 01/01/19

## Central WI Joint Airport Board Aviation Ground Operations Liability

Limit of Liability: \$50,000,000 per occurrence Damage to Premised rented to insured: \$40,000,000 Medical Expense Limit: \$10,000 (any one person)

Products completed operations aggregate limit: \$50,000,000 Personal & advertising injury aggregate limit; \$25,000,000 Hangar-keepers liability each accident limit: \$50,000,000 Hangar-keepers liability each aircraft limit: \$50,000,000

## Self-Funded & Administered

01/01/17 to 01/01/18

## **Automobile Collision**

Actual Cash Value Coverage \$14.671.922 as of 12/31/17

# **Integrity Insurance**

01/01/17 to 01/01/18 2665701

# **Automobile Comprehensive**

Replacement Cost Coverage \$14,671,922 as of 1/1/17-18 \$1,000 Deductible **Insurer Policy Number Effective Date** 

**Policy Coverage Limits of Liability Deductibles/Retention** 

**Health Insurance** 

**Insurer: Group Health Trust** 

Group # 76-440003 01/01/17 to 01/01/18 Health Benefit Plan PPO

90% of most covered medical expenses in network/70% out of network 80% of medical supplies & equipment in network/70% out of network Plan 1 – Broad In or Out-of-Network \$1,500 Single / \$2,250 Employee +

One / \$3,000 Family Annual Deductible

Plan 2 – Narrow In-Network \$1,500 Single / \$2,250 Employee + One / \$3,000 Family Annual Deductible, Narrow Out-of-Network \$1,800 Single /

\$2,700 Employee + One / \$3,600 Family Annual Deductible.

Prescription Drugs:

0% co-insurance generics; 15% co-insurance preferred brand; 15% co-

insurance non-preferred brand plus \$15 co-pay

\$1,000 single/\$2000 Family annual out of pocket maximum

**Health Reimbursement** Arrangement (HRA)

**Diversified Benefit Services** 01/01/17 to 01/01/2018

**Health Reimbursement Arrangement** 

Reimbursement for out of pocket expenses covered but not paid under Marathon County's Health and Prescription Plan coverage such as co-pays, deductible and co-insurance. Annual and maximum carry-over amounts are:

Single: \$ 750 / \$3,750 Employee + 1: \$1,125 / \$5,625 Family: \$1,500 / \$7,500

**Dental Insurance Insurer: Delta Dental of WI** 

Group # 00912 01/01/17 to 01/01/18 **Delta Dental of WI PPO Plan** 

\$1,500 Maximum annual benefit per person per calendar year

\$25 Single / \$50 Family Deductible for PPO providers and \$50 Single / \$150

Family Deductible for Premier and Non-Contracted providers

100% Diagnostic and preventative for PPO providers, 80% for Premier

providers and 60% for Non-contracted providers

80% Basic and Major Services for PPO providers and 50% for Premier and

Non-contracted providers

**Self-Funded Dental** Administered by

**Delta Dental of Wisconsin** 

Group # 92896

01/01/17 to 01/01/18

**Delta Dental of WI** 

\$500 Maximum annual benefit per person, per calendar year

\$25 Single / \$75 Family annual deductible

100% Diagnostic and preventative

80% Ancillary, direct filling restorations, oral surgery, endodontics, and periodontics 50% In-direct filling restorations

**Department of Employee Trust Fund - Aetna Insurance** 

Employer ID #69-036-0943

01/01/17 to 01/01/18

**Income Continuation Insurance** 

Offers 75% of your average monthly retirement earnings

Standard coverage covers up to \$64,000 of annual earnings with maximum

benefit \$4.000 per month

Supplemental coverage available to employees whose annual salary exceeds

\$64,000 with a maximum benefit of \$7,500 per month 180, 120, 90, 60, & 30 day elimination period available

90 day elimination paid by Marathon County

Self-Funded

01/01/17 to 01/01/18

**Workers Compensation** 

Wisconsin Statutory Limits

Insurer Policy Number Effective Date Policy Coverage Limits of Liability Deductibles/Retention

Wisconsin Municipal Mutual Insurance Company/Safety National

WI2017WC13X 01/01/17 to 01/01/18 Excess Workers Compensation and Employers Liability

\$550,000 Specific retention

Limits of Liability Statutory Workers Comp

Employers Liability Bodily Injury by Accident: \$1,000,000 each accident

Bodily Injury by Disease: \$1,000,000 each employee

## **Municipal Property Insurance Co**

MP-02-220005 01/01/17 to 01/01/18

## Buildings, Personal Property, and Property in the Open

Replacement Cost

Deductible \$25,000 each occurrence Buildings: \$283,464,578 Contents: \$29,433,246

Property in the Open: \$11,980,805

**Building Specific Limit** – (P3849 Park Road, Aniwa, WI)

Limit: \$70,000 Deductible \$10,000

### **Contractors Equipment**

Replacement Cost Limit \$18,667,714 Deductible \$5,000

Includes \$25,000 coverage for unscheduled contractor's equipment owned or legally responsible to insure

#### **Business Income**

\$1,000,000 – Central Wisconsin Airport \$1,000,000 – Solid Waste/Landfill \$1,999,989 – North Central Health Care Center Deductible \$10,000

#### **Monies & Securities**

\$850,000 (Applies to Courthouse = 750,000 & Social Service = 100,000) \$3,000,000 Limited term coverage from 7/27 to 08/01 (Courthouse only) Deductible \$1,000

#### Pier & Wharf

\$93,824

Deductible \$1,000

#### **Limited Coverage**

**Property in the Open - unscheduled** \$10,000 maximum per occurrence.

# **Leased Property Improvements**

Destroyed by covered peril: covered if replaced or repaired within a reasonable time; not to exceed 2 years, if not repaired or replaced, fraction of original cost of improvement based on date of loss compared to duration of remaining lease.

#### **Cost of Debris Removal:**

Costs of removing debris covered when "covered" property is damaged by an insured peril. Does not cover: extraction of pollutants or contaminants from land or water; costs to remove, restore, replace land or water containing pollutants or contaminants; asbestos abatement.

The Cincinnati Insurance Co

## Policy Coverage Limits of Liability Deductibles/Retention

## Lawn, Trees & Shrubs

Within 100 feet of insured buildings for specific perils. Limited to \$500 per tree, shrub or plant and \$1,000 for lawn damage up to a maximum of \$5,000 per occurrence.

## Valuable Records

No dollar limit, covered on or off premises, excluding losses caused by errors & omissions or negligence in processing or copying.

## **Personal Property of Others**

While on our property and in our care/custody and not covered by other insurance, limit of \$10,000.

#### **Employees Personal Property**

While on our property \$500 any one employee up to \$10,000 per occurrence maximum, if not covered by other insurance.

### **Extra Expenses**

Automatically covered to maintain normal operations; \$5,000,000 maximum.

#### **Fire Department Charges**

Reimbursement up to \$25,000 for each fire department involved in containing fire or other covered loss – No deductible

# Buildings or Structures acquired during policy year (provided your interest is not covered under any other policy of insurance)

Value of \$5,000,000 or less: Covered (must report on renewal)

Value \$5,000,000 or more: Covered if reported within 60 days of acquisition

#### **Police Dogs & Horses**

Up to \$25,000 or cost to replace dog/horse, including costs for care or treatment \$1,000 deductible

## Pollutants or Contaminants - expense for removal

\$1,000,000 for reasonable and necessary expense for removal, disposal or cleanup of actual pollutants or contaminants from land or water due to a covered loss (Loss must be reported within 180 days after date of covered loss)

The Chichinau Hisurance Co	1 ubite Official Schedule 1 osition bond
01/01/17 to 01/01/18	
0578949	Treasurer: \$500,000
0578957	Finance Director: \$300,000
0578959	Clerk of Courts: \$50,000
0578961	County Clerk: \$10,000
6750268	Register of Deeds: \$10,000
0579000	Sheriff: \$10,000
The Cincinnati Insurance Co	Employee Dishonesty (Crime) Bond
1213498	Employee Theft - \$500,000/occurrence \$10,000 Deductible
	Forgery or Alteration - \$5,000/occurrence \$250 Deductible

Public Official Schedule Position Rond

Insurer **Policy Coverage Policy Number Limits of Liability Effective Date Deductibles/Retention Chubb Group of Insurance Boiler & Machinery** \$1,000,000 - Property Damage Blanket Limit - applicable to scheduled **Companies** properties 7643-6017 WCE \$10,000 Deductible, 01/01/17 to 01/01/18 Specific limits applicable to Business Income, Loss of Utilities, Ammonia Contamination, Expediting Expense, water damage, electronic data, fungus cleanup, spoilage Self-Funded **Marathon County Landfill Pollution Legal Liability** \$2,000,000 Limit of liability per claim and in aggregate Claims-made **Beazley Lloyds Syndicate Cyber and Privacy Liability** 623/2623 WMMIC Member Aggregate Limit \$2,000,000 01/01/17 to 12/31/18 Cyber Extortion Loss; \$2,000,000 Data Protection Loss; \$1,000,000 Business Interruption; \$1,000,000 Privacy Breach Response Service in addition to policy aggregate liability limit. Mesa Underwriters Specialty Ins. Co. **Waters Edge Steering Committee Special Events Insurance** 

General Liability: \$1,000,000 per occurrence

\$2,000,000 per aggregate

This information represents details contained in our insurance policy and is not to be used to determine coverage.

All coverage questions should be directed to the Risk Manager.

MP 0048001001322

06/04/17 to 06/05/17