

OFFICE OF KIM TRUEBLOOD COUNTY CLERK MARATHON COUNTY



Marathon County Mission Statement: Marathon County Government serves people by leading, coordinating, and providing county, regional, and statewide initiatives. It directly or in cooperation with other public and private partners provides services and creates opportunities that make Marathon County and the surrounding area a preferred place to live, work, visit, and do business.

EDUCATIONAL AND ANNUAL MEETING AND BUDGET HEARING

THE EDUCATIONAL AND ANNUAL MEETING AND BUDGET HEARING of the Marathon County Board of Supervisors, composed of thirty-eight (38) members, will convene at the Marathon County Courthouse, Assembly Room, 500 Forest Street, Wausau, on <u>Tuesday</u>, **November 12, 2019**, at <u>8:00 p.m.</u> to consider the following matters:

A. OPENING OF SESSION:

- 1. Meeting called to order by Chairperson Gibbs at 8:00 p.m., the agenda being duly signed and posted
- 2. Pledge of Allegiance to the Flag; Followed by a Moment of Silence/Reflection
- 3. Reading of Notice
- 4. Request for silencing of cellphones and other electronic devices
- 5. Roll Call
- 6. Acknowledgment of visitors
- 7. 15 Minute Public Comment

B. APPOINTMENTS:

- 8. Environmental Resources Committee
- 9. Supervisory District #8
- 10. Supervisory District #9
 - Oaths of Office
- ** Action will be taken on Items 9 & 10 on November 12, 2019

C. EDUCATION PRESENTATIONS / REPORTS:

- 11. Standing Committee Chairpersons / Designees
- 12. Start Right Joan Theurer
- 13. District Attorney's Office Theresa Wetzsteon
- D. EDUCATIONAL DISCUSSION (Regarding Agenda Items for Thursday, November 14, 2019):

14. Ordinances:

- a) Town of McMillan Rezone, Tim Vreeland for Kenneth & Karen Seehafer #O-27-19
- b) Repealing and Recreating Sec. 7.125 Gen. Code of Ord., Addressing the Designation of ATV / UTV Routes and Trails and Regulation of ATV / UTV Operation Within Marathon County #O-28-19
- c) Ordinance Amending General Code of Ordinances for Marathon County Chapter 21 Nonmetallic Mining Reclamation Code #O-29-19

15. Resolutions:

- a) Resolution Sponsored by County Board Supervisors Pursuant to Rule 17:
 - A. Adopting a Redistricting Plan that Reduces the Number of Marathon County Supervisory Districts From 38 to 19, Effective as of Spring Election April 2020 #R-60-19

- b) Public Safety Committee:
 - A. Extend the Charter of the Regional Morgue Task Force #R-61-19
- c) Environmental Resources Committee:
 - A. Approving Northcentral Wisconsin Stormwater Management Coalition Memorandum of Agreement Among Marathon County, the City of Wausau, the Villages of Weston, Kronenwetter, and Rothschild, and the Town of Rib Mountain #R-62-19
- d) Central Wisconsin Joint Airport Board:
 - A. Central Wisconsin Airport Permanent Utility Easement #R-63-19
- e) Human Resources, Finance, and Property Committee:
 - A. Approve 2019 Budget Transfers for Marathon County Department Appropriations #R-64-19
 - B. Resolution in Support of Wisconsin Assembly Bill 301 / Senate Bill 268 #R-65-19
 - C. Resolution Awarding the Sale of \$9,590,000 General Obligation Promissory Notes, Series 2019A #R-66-19
 - D. Budget and Property Tax Levy Resolution #R-67-19

E. BUDGET HEARING

- 16. Budget Message and Summary Administrator Karger
- 17. Public Reading of the Proposed 2020 Budget Clerk Trueblood
- 18. Public Input Regarding Proposed 2020 Budget
- 19. Closure of Public Hearing

F. BUDGET DISCUSSION BY BOARD MEMBERS

- 20. Discussion by Board Members Regarding Proposed 2020 Budget
- G. MISCELLANEOUS BUSINESS:
 - 21. Announcements or Requests
 - 22. Move to adjourn

WITNESS: My signature this 12th day of November, 2019

Kim Trueblood Marathon County Clerk

NOTICE PROVIDED TO: County Board Members

Marathon County Departments

News Media

Posted on County Website: www.co.marathon.wi.us

Any person planning to attend this meeting who needs some type of special accommodation in order to participate should call the County Clerk's Office at 715-261-1500 or e-mail infomarathon@mail.co.marathon.wi.us one business day before the meeting.

APPOINTMENT Supervisory District #8

	an of the Marathon County Board of Supervisors, do hereby upon Kelley Gabor, 431 N. 7 th Ave, Wausau, WI, to the Marathon County ting District #8.
The term is effective Organizational County Board	e upon signing of the Oath of Office and will expire at the meeting in April, 2020.
I further, upon approv and the Social Services Board	al of the Board, appoint Ms. Gabor to the Public Safety Committee
DATED: November 1	2, 2019
	Kurt Gibbs, Chairperson
	County Board of Supervisors
STATE OF WISCONSIN))SS.
COUNTY OF MARATHON)
	unty Clerk in and for Marathon County, Wisconsin, hereby certify as confirmed by the Marathon County Board of Supervisors at their eld November 12, 2019.
SEAL	Kim Trueblood

Marathon County Clerk

RECEIVED OCT 2 5 2019 MARATHON COUNTY CLERKS OFFICE

October 25, 2019

Ms. Kim Trueblood

Marathon County Clerk

500 Forest Street

Wausau Wi 54403

Dear Ms. Trueblood;

I am requesting that you accept this letter of interest to fill the vacant seat of County Board Supervisor District 8. I reside at 431 N 7th Ave Wausau WI, which is in that District.

I presently own a Logistics company and feel that my 25 years' experience will help benefit the fiduciary and Managerial responsibilities in this position.

Thank you for your time and attention.

Sincerely,

Kelley A Gabor

431 N 7th Ave

Wausau WI

715-551-9567

APPOINTMENT Supervisory District #9

	an of the Marathon County Board of Supervisors, do hereby upon t David Oberbeck, 110 S. 36 th Ave., Wausau, WI to the Marathon representing District #9.
The term is effective Organizational County Board	e upon signing of the Oath of Office and will expire at the meeting in April, 2020.
	l of the Board, appoint Mr. Oberbeck to serve on the Environmental Services Board, and Transportation Coordinating Committee.
DATED: November 1	2, 2019
	Kurt Gibbs, Chairperson
	County Board of Supervisors
STATE OF WISCONSIN))SS.
COUNTY OF MARATHON)
The state of the s	unty Clerk in and for Marathon County, Wisconsin, hereby certify as confirmed by the Marathon County Board of Supervisors at their eld November 12, 2019.

SEAL

Kim Trueblood

Marathon County Clerk

October 28, 2019

Ms. Kim Trueblood Marathon County Clerk 500 Forest Street Wausau, WI 54403 OCT 2 8 2019

MARATHON COUNTY
CLERKS OFFICE

Dear Ms. Trueblood,

I am writing this letter to express my interest in serving on the Marathon County Board by filling the Supervisory District 9 vacancy.

I moved to Wausau as a young Architect in 1984. I have been married to my wife Susan for almost 30 years and have two children who remain in the Wausau Area. We live in the home we built 23 years ago in Wausau's District 9 neighborhood. We love the area and enjoy the opportunities it presents...small enough to enjoy the outdoors while large enough to enjoy the urban amenities.

My educational and professional background is in Architecture and Environmental Design with over 35 years of professional experience serving local municipalities and clients in Northcentral Wisconsin.

In 2010, I was elected to the City of Wausau Common Council to serve the residents of District 9. I served three terms (2010-16) with committee assignments of Finance, Human Resources, Park & Recreation, Economic Development (2010-15) and Planning Commission, chairing the Park & Recreation Committee (2012-2016) and the Finance Committee (2015-2016).

I have also enjoyed serving our community through appointments to the City of Wausau Zoning Board of Appeals (2002 – Present), Historic Preservation Commission (2002-Present) and Building Advisory Board (2002-2016). I also serve on the Wausau Main Street Design Committee and the Fromm Bros Historic Preservation Society.

As an Architect, I have been involved with many municipal projects and have worked with County Boards, City Councils, Village and Town Boards to achieve their goals. As a Legislator, I research and debate the issues to make decisions that I believe are in the best interest of my constituents and community. This is my goal for serving on the Marathon County Board of Supervisors.

Sincerely,

David/Oberbeck 110 S. 36th Avenue

Wausau, WI 54401

715.843.5639

dave.oberbeck@charter.net

APPOINTMENT Environmental Resources Committee

confirmation of the Board, appoint County Environmental Resources Committee, replaci	n County Board of Supervisors, do hereby, upon Supervisor Arnold Schlei, to serve on the ng Allen Opall, for a term to expire at the 2020, or until he is no longer on the County Board
Dated this 14th day of November, 2019.	
	Kurt Gibbs, Chairperson
	County Board of Supervisors
STATE OF WISCONSIN))SS.	
COUNTY OF MARATHON)	
I, Kim Trueblood, County Clerk in and f that the above appointments were confirmed by their Adjourned Annual meeting which was held	· · · · · · · · · · · · · · · · · · ·
SEAL	Kim Trueblood
SEAL	Marathon County Clerk

Start Right

BE THE BEST PARENT YOU CAN BE.

Start Right provides education and support services for families in Marathon County, from pregnancy to age five.











Little Kids, Big Consequences

Health Teaching, Parent Education & Case Management Pregnancy to Age 5

- Safe
- Healthy
- Nurtured
- School-ready



Program Services Matches Family Needs



Prenatal and Postpartum Birth to 2 months of age

289 women & 148 babies



Home Visiting Services 8 weeks to 5 years

208 children & their parents



Play n' Learns Athens, Edgar, Hatley, Marathon, Mosinee, Spencer, Stratford, Wausau

244 adults, 445 children

The Difference for Families and Communities

Prenatal/Postpartum

Fewer infants

- low-birth weight
- transferred to neonatal intensive care units
- delays in motor and social development and learning disabilities

Reduce costs

- Birth to 3 services
- Special Education services
- long-term support services
- connected to community resources





Home Visiting

Fewer children

- child abuse and neglect
- out of home placements
- emergency room visits
- not immunized or having no well-child exam

More parents

- not experiencing domestic violence
- improved economic selfsufficiency
- connected to community services

Department of Social Services
Marathon County Jail Social Worker
Medical Clinics and Hospitals
Women's Community
Hope
CAP Services

Part of a Larger System of Support for Marathon County Families

Job Service
Food Share Employment and Training (FSET)
Child Caring
Neighbor's Place
North Central Healthcare

Reduction in Services



Prenatal and Postpartum Birth to 2 months of age

121 postpartum women & babies referred from hospitals, community agencies



Home Visiting Services 8 weeks to 5 years

18 children & their parents

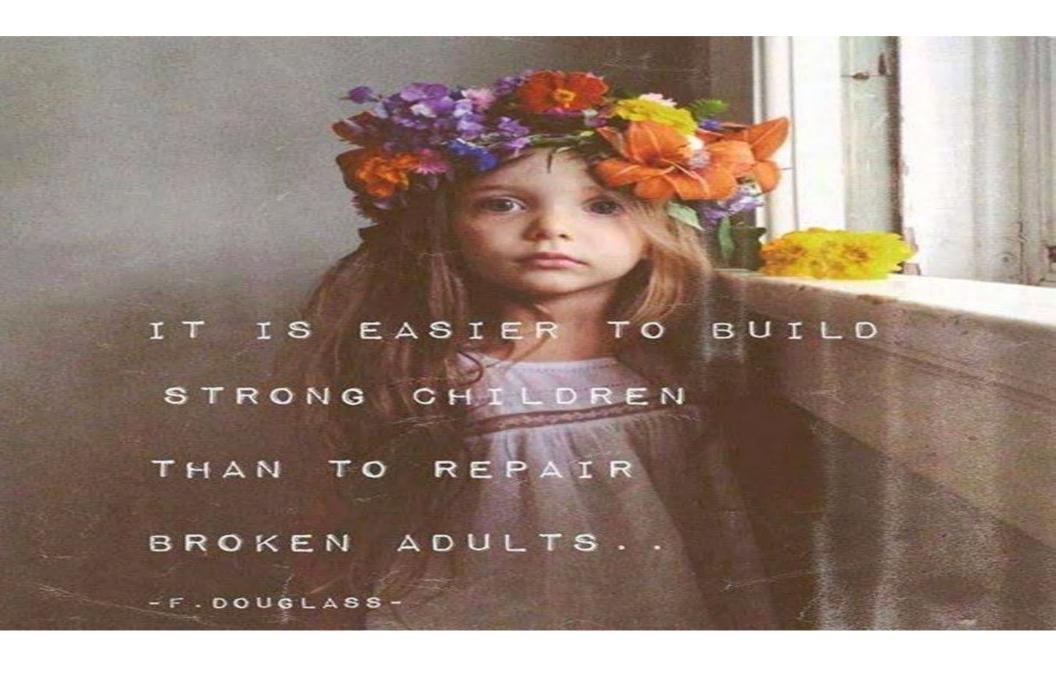


Play n' Learns Athens, Edgar, Hatley, Marathon, Mosinee, Spencer, Stratford, Wausau

244 adults, 445 children

- More parents not connected to community resources
- More children abused and neglected
- More children in foster care
- More children in Birth-3, special education services
- More children using emergency rooms for basic health care
- Potential loss of leveraged funds from area foundations
- Reduced Medicaid reimbursements
- Reduction of staff

IMPACTS IN REDUCED FUNDING



MARATHON COUNTY DISTRICT ATTORNEY'S MEMORANDUM IN SUPPORT OF CONTINUED POSITION FUNDING

The Marathon County Public Safety Committee has determined that inadequate State funding of prosecutor positions is detrimental to the administration of justice and the preservation of public safety in Marathon County. The Marathon County Board has recognized that when one part of the criminal justice system is neglected the entire system is impacted. The Marathon County Board recognized that the shortage of prosecutors in Marathon County is a crisis and compromises public safety. Since that declaration, the deficit of Marathon County prosecutors has gone from 3.6 to 5.7 prosecutors. The need for additional prosecutorial staff and the impact of understaffing is undisputed.

12 prosecutors are *solely* responsible to review on average over 5700 separate referrals from the 16 Marathon County law enforcement agencies every year

12 prosecutors are solely responsible for the prosecution of all criminal actions and juvenile delinquencies from the 16 law enforcement agencies and all of the traffic and ordinance violations issued by the Marathon County Sheriff's Office and Wisconsin State Patrol which are alleged to have been committed in Marathon County.

Our prosecutors determine in each and every case whether an individual will face prosecution and what the nature and numbers of charges will be.

Each referral must be reviewed and considered individually.

Our prosecutors initiate every criminal and juvenile delinquency prosecution in this County.

Our prosecutors are *solely responsible to determine whether alternative options such as diversion are appropriate* for any individual case.

12 prosecutors solely responsible for litigating Marathon County's current

1760 open criminal felony cases; and

2495 open criminal misdemeanor cases.

AND for the projected issuance, in 2019 alone, of

2288 misdemeanors cases; and

1350 felony cases.

5.7 additional prosecutors are needed to effectively prosecute the law enforcement referrals for Marathon County. We are currently staffed at 67% of our prosecutor need. According to the Wisconsin Department of Administration workload analysis, Marathon County requires 13 prosecutors just to handle the 1760 general felony cases. Marathon County would also need an additional 5 prosecutors to handle the remaining thousands of misdemeanor, juvenile and civil traffic cases. We need 18 prosecutors but the State has only funded 12. As part of the 1760 open felony cases, our prosecutors are currently handling 17 homicide cases.

The legal support staff ratio is the second lowest in the State for offices of a comparable size. Understaffing of our legal secretaries exacerbates the issues of prosecutor understaffing.

The County's continued investment in a prosecutor and a legal secretary is consistent with Marathon County's mission to be the safest county. The understaffing of the District Attorney's Office is a crisis. Without the County's continued investment in a prosecutor and legal secretary, the integrity of Marathon County's criminal justice system is in jeopardy. The decision whether to charge an individual with a criminal offense in each and every one of our cases must be made with care and consideration. The decision to charge an offender has short and long term ramifications for the offender, the victim and our community's safety and productivity. One person wrongfully convicted or one person not brought to justice as a result of inadequate resources is unacceptable.

The understaffing of the District Attorney's Office will negatively affect Marathon County's Criminal Justice Alternatives. The District Attorney's Office is at the heart of virtually all of Marathon County's Criminal Justice Alternatives. These discretionary alternatives are evidence-based and save the County money, but require significant prosecutorial resources. The Marathon County District Attorney's Office's mandated responsibility is to review and prosecute criminal, juvenile delinquency, and traffic and civil citations. Our prosecutors' participation in and application of criminal justice alternatives is above and beyond our core duties. If the District Attorney's Office remains critically understaffed, we will have to look at withrdrawing from discretionary functions. Without the continued investment of the County in prosecution resources to do our Office's core responsibilities, the District Attorney's Office will look at reducing participation in discretionary system initiatives. Many of these intitiatives may be unsustainable if the District Attorney's Office does not have the resources to continue participation.

Discretionary Initiatives include:

Drug Treatment Court

OWI Court

Domestic Violence Compliance Court

Restorative Justice/Community Conferencing Program

AOD Partnership

Child Death Review Team

Overdose Fatality Review Team

Sexual Assault Intervention Team

Sexual Assault Review Team

Child Advocacy Center Multidisciplinary Team



October 10, 2019

To: Human Resources, Finances and Property Committee

Attached please find the Marathon County District Attorney's Office Request for Additional Positions for the 2019-21 Biennial State Budget. The Marathon County District Attorney's request was to increase the number of state funded Assistant District Attorneys by 8.5 full time positions. This request was supported by the 2015-2017 District Attorney Workload Analysis which indicated the Marathon County District Attorney's Office should be staffed at 17.73 prosecutors, a 62% increase from our current staff. This translates into a shortage of 7,818 work hours per year.

Also attached please find my letter addressed to Kasey Deiss, the Director of the State Prosecutor's Office dated July 25, 2019. This letter details the effects of the staffing shortage on our office and the valuable programs that are in jeopardy if staffing levels do not change. The letter to Mr. Deiss was in support of 4.5 positions for Marathon County based on the legislative proposal that was put forth to the Governor for approval. Despite the legislative proposal, the Governor took one of the 4.5 positions and Marathon County was awarded 3.5 state funded prosecutor positions. Given that Marathon County was funding 2.5 positions, the end result was one additional prosecutor, leaving Marathon County 5.7 prosecutors short after the State budget process.

In my request for additional State funding, I relied upon the representations of the Marathon County Board set forth in Resolution #R-40-17 dated June 20, 2017. At the time of that County Board resolution, the workload analysis indicated that Marathon County was 3.6 prosecutors short (the subsequent workload analysis indicated the shortage had increased to 6.7). The Resolution states, in part:

WHEREAS, the Wisconsin criminal justice system is made up of multiple entities, each of which depends upon the others to function efficiently; and when one part of the system is neglected, the entire system is impacted; and;

WHEREAS, the Marathon County Public Safety Committee has determined that inadequate State funding of prosecutor positions is detrimental to the administration of justice and the preservation of public safety in Marathon County.

The Resolution further states:

Fiscal Impact: None. However, the Marathon County District Attorney is currently in need of a new support position. If the State were to assume its proper role and fund one or all of the 2.5 prosecutor positions currently County funded, that funding could be reallocated to fund the new position request, consistent with the County's role to provide support to the District Attorney and prosecutors.

I as District Attorney for Marathon County submitted this representation of County Board support to the State of Wisconsin in order to demonstrate Marathon County's commitment. In addition, I submitted a letter from County Administrator Karger dated September 4, 2018, addressed to Mr. Kasey Deiss Director of the State Prosecutors Office. This letter was in support of Marathon County's request for 8.5 additional state funded prosecutor positions. In his letter in support of those additional positions, Administrator Karger indicated the following:

Should the state allocate said funds, Marathon County stands ready to provide the necessary office space and support staff for those prosecutors to be successful.

I am asking that Marathon County stand behind the stated commitment and prioritization of the public safety and administration of justice for our County.

The Marathon County District Attorney's Office was budgeted \$163,144 for the 2.5 county funded prosecutor positions. Throughout the year, the District Attorney's Office presented to Public Safety Committee and then the Human Resources, Finances and Property Committee the multiple needs of the District Attorney's Office by way of victim witness staff, legal secretary support staff, and prosecutors. Unfortunately, we had to wait for the Governor's allocation to determine what our priorities and needs are

The Governor announced on September 17, 2019, that Marathon County would receive 3.5 state funded prosecutor positions, 5 less than Marathon County's request. In response to this announcement, the District Attorney's budget for 2020 was reduced by the entire amount of \$163,144.

The Marathon County District Attorney's Office is asking that the money previously budgeted be restored and allocated per the 2017 Marathon

County Board Resolution toward the staffing needs of our Office. The Wisconsin Statutes provide that the Marathon County District Attorney's Office is solely responsible for the prosecution of crimes committed in Marathon County. Sec. 978.05(1), Wis. Stats. We are solely responsible to prosecute these crimes taking into consideration the public safety of our citizens, the impact of these crimes on the victims, and the offenders' unique characteristics and rehabilitative needs. See Ch. 950, Wis. Stats. As stated in the Marathon County's 2017 Resolution:

(t)he current system is in crisis and compromises public safety.

Thank you for your consideration.

Theresa Wetzsteon District Attorney

Marathon County

DEPARTMENT 475: DISTRICT ATTORNEYS 2019-21 BIENNIAL BUDGET REQUEST FORMS FOR USE IN REQUESTING ADDITIONAL POSITIONS

Prosecutorial Unit (County) Marathon County

County Board Chairperson Kurt Gibbs County Administrator Brad Karger

cc:

For the 2019-21 biennial budget for this prosecutorial unit, an increase in the number of FTE positions is requested. The increase represents <u>8.5</u> positions on a FTE position basis.

Details supporting this request are provided on the completed attachments. Additionally, standard funding adjustments made by Department of Administration staff are expected. These adjustments will be provided to all prosecutorial units in line with the state compensation plan.

CHECKLIST OF ATTACHMENTS

<u>X</u>	Current organizational chart for the office (P-1)
<u>X</u>	Proposed organizational chart with request (P-2)
<u>X</u>	Summary list of requested positions by fund source (P-3)
<u>X</u>	Justification for requested positions (P-4)
	Milwaukee Clerks Funding Request – completed by Milwaukee only (P-5)
<u>x</u> _	County impact statement for request (P-6)
X	Letters of support (if available)
Submit	ted by
District	Attorney/Office Theresa Wetzsteon / Marathon County Date August 31, 2018
Teleph	one number: <u>(715) 261-1111</u>
Attachr	ments

DISTRICT ATTORNEY

Theresa Wetzsteon

DEPUTY DISTRICT ATTORNEY

Kyle Mayo

ASSISTANT DISTRICT ATTORNEYS

Sidney Brubacher

Anita Lawrence 50% funded by Marathon County

Kerri Puig

Ralph Uttke

Raymond Pelrine

Christopher Plaunt 100% funded by Marathon County

Davis Runde 100% funded by Marathon County

Michael Zell

Patrick McMenamin (Replaces John Runde and begins 09/17/18)

DISTRICT ATTORNEY

Theresa Wetzsteon

DEPUTY DISTRICT ATTORNEY

Kyle Mayo

ASSISTANT DISTRICT ATTORNEYS

Sidney Brubacher

Anita Lawrence
State will increase its funding from 50% to 100% as a 1.00 FTE position.

Kerri Puig

Ralph Uttke

Raymond Pelrine

Christopher Plaunt

Will now be funded 100% by the State as a 1.00 FTE position.

Davis Runde Will now be funded 100% by the State as a 1.00 FTE position.

Michael Zell

Patrick McMenamin (Replaces John Runde and begins 09/17/18)

Additional Positions- 6 Assistant District Attorneys

P-3 Summary List of Increased Positions

Prosecutorial Unit (County): Marathon County

All DA Offices: Identify the new full time equivalent (FTE) positions requested. If the position requested is new and will be filled by a new hire then the current FTE position is 0.00 and the new FTE position is whatever you are requesting, e.g., 0.50 for a half-time position, 1.00 for a full-time position. New positions will be budgeted assuming the new hire is paid at the minimum hourly rate.

If you are requesting a partial position, which you would use to increase an existing position, then show the current position's FTE position authority, the amount of additional position authority you are requesting and the name of the ADA who would likely have his/her position increased. This will allow us to identify the appropriate funding needed to support your request.

Classification (i.e. ADA, DDA, DA)	Current FTE	New or additional	Name of current holder, if increasing an existing position FTE
1ADA	0.00	1.00	Davis Runde
2. ADA	0.00	1.00	Christopher Plaunt
3. <u>ADA</u>	0.50	0.50	Anita Lawrence
4ADA	0.00	1.00	
5ADA	0.00	1.00	
6ADA	0.00	1.00	
7ADA	0.00	_1.00	
8ADA	0.00	1.00	
9. ADA	0.00	1.00	

P-4 Justification for Increased Prosecutorial Position(s)

Provide a separate P-4 for each position listed in the P-3.

Prosecutorial Unit (County): Marathon County

Classification of Position (i.e. ADA, DDA or DA): ADA

Full-Time Equivalent (FTE) Request: 1.00 FTE

Type of Funding (GPR or other): GPR

Position number listed on P-3 for this funding: #1 Davis Runde's position

Requested starting date for this new or increased position (10/1/19 or later):

10/01/2019 or as soon as possible

Please provide a justification for the request, use additional sheets if needed.

The Marathon County District Attorney's Office serves the largest land-sized county in the State of Wisconsin. One of the unique challenges presented by this large area is the significant number of law enforcement agencies that depend on this office for their prosecutions. There are at least sixteen agencies with well over two hundred fifty law enforcement officers who, on any given day, could send over traffic citations, forfeiture violations, misdemeanors and felonies. According to PROTECT (our file/document generation computer system), the DA's Office opened up an average of 5200 files per year since 2002. However, a very recent survey revealed that the Office is on pace to open up over 6000 files this year. That's an increase of over 15% for an already understaffed office.

The State's own LAB audit indicates that Marathon County citizens deserve 17.7 prosecutors in order to receive adequate prosecution services. Yet, the State provides only 8.5 prosecutors – this amounts to approximately 48% of the State's own adequate staffing numbers!

The DA's Office has survived this staffing shortage by the determination of the District Attorney to find non-State funded positions as well as the generosity of funds from the Marathon County Administration and the County Board. This vital funding has allowed the Office to staff an additional 2.5 attorneys and bring the total number of attorneys up to 11, which is still 6.7 short of the LAB findings. However, this budget cycle is critical to the DA's Office because of the concern that the non-State funding may end because of Marathon County's current budget shortfall. This means that the 11 overworked prosecutors could dwindle to a lower number of attorneys. I have been a member of this DA's Office since 2002 and I can assure everyone that this County needs additional prosecutors to do an adequate job. The purpose of the LAB is to provide data that is based upon actual cases and the worktime it takes to adequately prepare these cases. Effective prosecution is at the core of public safety for our community. In order for our community and businesses to remain vital and citizens to be safe, our prosecutors must

have adequate time to review and prepare their cases. Adequate attorney staff is a basic need of the DA's Office. There is no substitute or shortcut for this issue.

This office had received VAWA funding from 2002 until 2015. This long-term funding has allowed the Office to keep a dedicated domestic violence prosecutor. During this time, the Office has developed a multi-disciplinary team which seeks effective prosecution with early outreach to victims in an effort to provide services and avoid recantations, listening to jail phone calls to detect manipulation of the victims, etc. While these steps have allowed for effective prosecutions, Marathon County does suffer from a high number of domestic violence cases. Due to a change in the VAWA grant structure, this Office no longer receives that funding. Marathon County has once again stepped up and funded this prosecutor position in addition to the 1.5 positions it already funded. Due to crushing caseloads and the subsequent inevitable passion fatigue, our office has not been able to maintain domestic violence cases with one prosecutor, but has had to split the case load among several.

This Office has also received county funding to have a prosecutor specialize in Restorative Justice/Community Conferencing. This program gives a much greater voice to victims by allowing conferencing/dialogue with the defendant. The program also gives charging and/or penalty reductions to defendants who choose to participate. The program has the added benefit of reducing jail time in a county with an overcrowded jail. Once again, Marathon County is undergoing a severe budget shortfall and may decide to stop funding this position. The Office will not be able to maintain a specialized restorative justice prosecutor if we drop below 11 attorneys.

This Office has also received county funding to make the State funded half-time position into a full-time position. This full-time position specializes in traffic and, in particular, OWI prosecutions. OWIs are a particular concern in Marathon County. A large percentage of the jail beds are filled by OWI defendants. There are OWI homicides on a regular basis. Marathon County has been operating an OWI Court for several years and this position is the office representative to this Court. If the County decides to stop funding this position and it drops down to the current State funded half-time position, it is possible the entire position will be vacant because half-time positions are difficult to fill. Most attorneys in the area will not want to give up a full-time criminal defense practice for a half-time prosecution job and most out of town attorneys will not want to move to Wausau for a half-time job.

Certain trends have added to the workload of this Office. The heroin and methamphetamine epidemic have a strong foothold in Marathon County and has resulted in many possession and delivery charges. It has also added reckless homicide cases because of the many fatal overdoses. This epidemic shows no signs of going away anytime soon. The ever-increasing amount of technology pouring into each case is also adding to the attorneys' workload. Almost every file now has some combination of the following technology: photographs; forensic downloads of electronic devices; squad camera videos; body camera videos; audio recordings; video recordings; 911 calls; jail phone calls; in person jail visits; online jail video visits; business surveillance videos; drug buy videos; text messages between drug dealers and informants; audio records of debriefing sessions with drug informants; and/or jail surveillance videos.

I understand the present economic reality. However, I have been chosen to be the voice of the Marathon County District Attorney's Office. In my world, there is a critical under-staffing for a vitally important task – protecting this community from criminals. This Office has made it by long enough with non-State funding that is not guaranteed to continue. I have watched as additional work is placed on my attorneys through the constant "get tough on crime" laws, appellate court decisions placing more duties on prosecutors, the heroin methamphetamine epidemic, as well as the technology tidal wave. The number of open files is rising and the

amount of work needed to prosecute each case is increasing. This Office does the work of 17.7 prosecutors and the State provides only 48% or 8.5 attorneys. I am asking for 8.5 additional FTE attorneys to be paid by GPR, which gets this Office up to 17 prosecutors, slightly less that the LAB audit recommends. Please consider your employees and the citizens of Marathon County and provide funding for 17 FTE employees paid for with GPR funds. Thank you.

Priority ranking (if more than one position is requested) ____#1__

P-4 Justification for Increased Prosecutorial Position(s)	
Provide a separate P-4 for each position listed in the P-3.	
Prosecutorial Unit (County): <u>Marathon County</u>	
Classification of Position (i.e. ADA, DDA or DA): <u>ADA</u>	
Full-Time Equivalent (FTE) Request: 1.00 FTE	
Type of Funding (GPR or other): <u>GPR</u>	
Position number listed on P-3 for this funding: #2 Christopher Plaunt's position	
Requested starting date for this new or increased position (10/1/19 or later): 10/01/2019 or as soon as possible	
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Please provide a justification for the request, use additional sheets if needed. <u>Please refer to the justification section for position number 1.</u>

Priority ranking (if more than one position is requested) ____#2

P-4 Justification for increased Prosecutorial Position(s)
Provide a separate P-4 for each position listed in the P-3.
Prosecutorial Unit (County): Marathon County
Classification of Position (i.e. ADA, DDA or DA): <u>ADA</u>
Full-Time Equivalent (FTE) Request: <u>Increase the 0.50 FTE to 1.00 FTE</u>
Type of Funding (GPR or other): <u>GPR</u>
Position number listed on P-3 for this funding: #3 Kyle Mayo's position
Requested starting date for this new or increased position (10/1/19 or later):
10/01/2019 or as soon as possible

Please provide a justification for the request, use additional sheets if needed. <u>Please refer to the justification section for position number 1.</u>

Priority ranking (if more than one position is requested) ____#3

P-4 Justification for Increased Prosecutorial Position(s)

Provide a separate P-4 for each position listed in the P-3.

Prosecutorial Unit (County): Marathon County

Classification of Position (i.e. ADA, DDA or DA): ADA

Full-Time Equivalent (FTE) Request: 1.00 FTE

Type of Funding (GPR or other): GPR

Position number listed on P-3 for this funding: #2 Chris Plaunt's position

Requested starting date for this new or increased position (10/1/19 or later):

10/01/2019 or as soon as possible

Please provide a justification for the request, use additional sheets if needed.

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This Office has also received county funding to have a prosecutor specialize in Restorative Justice/Community Conferencing. This program gives a much greater voice to victims by allowing conferencing/dialogue with the defendant. The program also gives charging and/or penalty reductions to defendants who choose to participate. The program has the added benefit of reducing jail time in a county with an overcrowded jail. Once again, Marathon County is undergoing a severe budget shortfall and may decide to stop funding this position. The Office will not be able to maintain a specialized restorative justice prosecutor if we drop below 11 attorneys.

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Priority ranking (if more than one position is requested) ____#2

P-4 Justification for Increased Prosecutorial Position(s) Provide a separate P-4 for each position listed in the P-3. Prosecutorial Unit (County): Marathon County Classification of Position (i.e. ADA, DDA or DA): ADA Full-Time Equivalent (FTE) Request: 1.00 FTE Type of Funding (GPR or other): GPR Position number listed on P-3 for this funding: #2 Christopher Plaunt's position Requested starting date for this new or increased position (10/1/19 or later): 10/01/2019 or as soon as possible

Please provide a justification for the request, use additional sheets if needed. Please

refer to the justification section for position number 1.

Priority ranking (if more than one position is requested)

P-4 Justification for Increased Prosecutorial Position(s)		
Provide a separate P-4 for each position listed in the P-3.		
Prosecutorial Unit (County): <u>Marathon County</u>		
Classification of Position (i.e. ADA, DDA or DA): ADA		
Full-Time Equivalent (FTE) Request: Increase the 0.50 FTE to 1.00 FTE		
Type of Funding (GPR or other): GPR		
Position number listed on P-3 for this funding: #3 Kyle Mayo's position		
Requested starting date for this new or increased position (10/1/19 or later): 10/01/2019 or as soon as possible		
Please provide a justification for the request, use additional sheets if needed. refer to the justification section for position number 1.	Please	

Priority ranking (if more than one position is requested) ____#3

P-4 Justification for Increased Prosecutorial Position(s)

Provide a separate P-4 for each position listed in the P-3.

Prosecutorial Unit (County): Marathon County

Classification of Position (i.e. ADA, DDA or DA): ADA

Full-Time Equivalent (FTE) Request: 1.00 FTE

Type of Funding (GPR or other): GPR

Position number listed on P-3 for this funding: #3 .5 Anita Lawrence's position

Requested starting date for this new or increased position (10/1/19 or later):

10/01/2019 or as soon as possible

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Provide a s	eparate	P-4 for	each	position	listed i	n the P-3.

Prosecutorial Unit (County): Marathon County

Classification of Position (i.e. ADA, DDA or DA): ADA

Full-Time Equivalent (FTE) Request: 1.00 FTE

Type of Funding (GPR or other): GPR

Position number listed on P-3 for this funding: #2 Christopher Plaunt's position

Requested starting date for this new or increased position (10/1/19 or later):

10/01/2019 or as soon as possible

Please provide a justification for the request, use additional sheets if needed. Please refer to the justification section for position number 1.

P-4 Justification for Increased Prosecutorial Position(s) Provide a separate P-4 for each position listed in the P-3. Prosecutorial Unit (County): Marathon County Classification of Position (i.e. ADA, DDA or DA): ADA Full-Time Equivalent (FTE) Request: Increase the 0.50 FTE to 1.00 FTE Type of Funding (GPR or other): GPR Position number listed on P-3 for this funding: #3 Kyle Mayo's position Requested starting date for this new or increased position (10/1/19 or later): 10/01/2019 or as soon as possible

Please provide a justification for the request, use additional sheets if needed.

refer to the justification section for position number 1.

Priority ranking (if more than one position is requested)

Please

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Prosecutorial Unit (County): Marathon County

Classification of Position (i.e. ADA, DDA or DA): ADA

Full-Time Equivalent (FTE) Request: 1.00 FTE

Type of Funding (GPR or other): GPR

Position number listed on P-3 for this funding: #4 new position

Requested starting date for this new or increased position (10/1/19 or later):

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Prosecutorial Unit (County): <u>Marathon County</u>
Classification of Position (i.e. ADA, DDA or DA): ADA
Full-Time Equivalent (FTE) Request: 1.00 FTE
Type of Funding (GPR or other): <u>GPR</u>
Position number listed on P-3 for this funding: #2 Christopher Plaunt's position
Requested starting date for this new or increased position (10/1/19 or later):
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Priority ranking (if more than one position is requested)

<u>Please</u>

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Prosecutorial Unit (County): Marathon County

Classification of Position (i.e. ADA, DDA or DA): ADA

Full-Time Equivalent (FTE) Request: 1.00 FTE

Type of Funding (GPR or other): GPR

Position number listed on P-3 for this funding: #5 new position

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P-4 Justification for Increased Prosecutorial Position(s)			
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Prosecutorial Unit (County): <u>Marathon County</u>			
Classification of Position (i.e. ADA, DDA or DA): <u>ADA</u>			
Full-Time Equivalent (FTE) Request: <u>Increase the 0.50 FTE to 1.00 FTE</u>			
Type of Funding (GPR or other): <u>GPR</u>			
Position number listed on P-3 for this funding: #3 Kyle Mayo's position			
Requested starting date for this new or increased position (10/1/19 or later): 10/01/2019 or as soon as possible			

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Provide a separate P-4 for each position listed in the P-3.

Prosecutorial Unit (County): Marathon County

Classification of Position (i.e. ADA, DDA or DA): ADA

Full-Time Equivalent (FTE) Request: 1.00 FTE

Type of Funding (GPR or other): GPR

Position number listed on P-3 for this funding: #6 new position

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<u>Provide a separa</u>	te P-4 for each	position	listed in	ı the	P-3.

Prosecutorial Unit (County): Marathon County

Classification of Position (i.e. ADA, DDA or DA): ADA

Full-Time Equivalent (FTE) Request: 1.00 FTE

Type of Funding (GPR or other): GPR

Position number listed on P-3 for this funding: #2 Christopher Plaunt's position

Requested starting date for this new or increased position (10/1/19 or later):

10/01/2019 or as soon as possible

Please provide a justification for the request, use additional sheets if needed. Please refer to the justification section for position number 1.

P-4 Justification for Increased Prosecutorial Position(s)
Provide a separate P-4 for each position listed in the P-3.
Prosecutorial Unit (County): <u>Marathon County</u>
Classification of Position (i.e. ADA, DDA or DA): <u>ADA</u>
Full-Time Equivalent (FTE) Request: <u>Increase the 0.50 FTE to 1.00 FTE</u>
Type of Funding (GPR or other): <u>GPR</u>
Position number listed on P-3 for this funding: #3 Kyle Mayo's position
Requested starting date for this new or increased position (10/1/19 or later):
10/01/2019 or as soon as possible

Please provide a justification for the request, use additional sheets if needed. <u>Please</u> refer to the justification section for position number 1.

Provide a separate P-4 for each position listed in the P-3.

Prosecutorial Unit (County): Marathon County

Classification of Position (i.e. ADA, DDA or DA): ADA

Full-Time Equivalent (FTE) Request: 1.00 FTE

Type of Funding (GPR or other): GPR

Position number listed on P-3 for this funding: #7 new position

Requested starting date for this new or increased position (10/1/19 or later):

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Prosecutorial Unit (County): <u>Marathon County</u>
Classification of Position (i.e. ADA, DDA or DA): <u>ADA</u>
Full-Time Equivalent (FTE) Request: <u>1.00 FTE</u>
Type of Funding (GPR or other): <u>GPR</u>
Position number listed on P-3 for this funding: #2 Christopher Plaunt's position
Requested starting date for this new or increased position (10/1/19 or later):
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Please provide a justification for the request, use additional sheets if needed. <u>Please</u> refer to the justification section for position number 1.

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Type of Funding (GPR or other): <u>GPR</u>
Position number listed on P-3 for this funding: #3 Kyle Mayo's position
Requested starting date for this new or increased position (10/1/19 or later):
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Prosecutorial Unit (County): Marathon County

Classification of Position (i.e. ADA, DDA or DA): ADA

Full-Time Equivalent (FTE) Request: 1.00 FTE

Type of Funding (GPR or other): GPR

Position number listed on P-3 for this funding: #8 new position

Requested starting date for this new or increased position (10/1/19 or later):

10/01/2019 or as soon as possible

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Classification of Position (i.e. ADA, DDA or DA): ADA	
Full-Time Equivalent (FTE) Request: 1.00 FTE	
Type of Funding (GPR or other): <u>GPR</u>	
Position number listed on P-3 for this funding: #2 Christopher Plaunt's position	
Requested starting date for this new or increased position (10/1/19 or later):	
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Position number listed on P-3 for this funding: #3 Kyle Mayo's position	
Requested starting date for this new or increased position (10/1/19 or later):	
10/01/2019 or as soon as possible	
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Prosecutorial Unit (County): Marathon County

Classification of Position (i.e. ADA, DDA or DA): ADA

Full-Time Equivalent (FTE) Request: 1.00 FTE

Type of Funding (GPR or other): GPR

Position number listed on P-3 for this funding: #9 new position

Requested starting date for this new or increased position (10/1/19 or later):

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Classification of Position (i.e. ADA, DDA or DA): <u>ADA</u>		
Full-Time Equivalent (FTE) Request: 1.00 FTE		
Type of Funding (GPR or other): <u>GPR</u>		
Position number listed on P-3 for this funding: #2 Christopher Plaunt's position		
Requested starting date for this new or increased position (10/1/19 or later):		

Please provide a justification for the request, use additional sheets if needed. <u>Please</u> refer to the justification section for position number 1.

Priority ranking (if more than one position is requested) #2

10/01/2019 or as soon as possible

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Full-Time Equivalent (FTE) Request: Increase the 0.50 FTE to 1.00 FTE	
Type of Funding (GPR or other): GPR	
Position number listed on P-3 for this funding: #3 Kyle Mayo's position	
Requested starting date for this new or increased position (10/1/19 or later): 10/01/2019 or as soon as possible	
Please provide a justification for the request, use additional sheets if needed. refer to the justification section for position number 1.	<u>Please</u>

P-6 County Impact Statement For Requested Increase in Prosecutorial Positions

Prosecutorial Unit (County): Marathon County

- I. Space Provisions for Newly Requested Prosecutorial Positions
- A. The number of new positions requested, for which additional county provided space will be required, is desk space and funding for computers for 6 additional attorneys. (Normally this will exclude any FTE positions where you are only requesting that an existing part-time position be increased.)
- B. Is there sufficient space currently available in the district attorney's office to accommodate the new requested prosecutorial positions and any support staff and equipment needed for them?

YES ___ NO ___ PARTIAL OR UNKNOWN X (if checked, please explain)

Currently, the 2.5 county funded attorneys have office space and would not need additional space or resources. The additional 6 attorneys would require office space. We have a conference room both upstairs and downstairs and an evidence room that could be converted into offices if need be.

II. County Costs for all Newly Requested Positions (i.e., as shown on P-3)

Estimated total annualized county costs needed to support all additional prosecutorial FTE positions you are requesting from the State, if they are approved by the Governor and Legislature: \$ 199,022. This is the cost of two additional legal secretaries and one victim witness specialist with benefits. (Exclude all costs, such as ADA wages and computers, which are borne by the State.)

Please Check

X All appropriate county budgetary and other officials have been informed of this State budget request. Attach any supporting letters or resolutions. (If such documents are received after submission of your budget, please submit them to the State Prosecutors Office when they become available.) The county official(s) to whom a complete copy of this request was sent were:

Name(s) of County Officials notified:

<u>Kurt Gibbs – County Board Chairman</u>

<u>Brad Karger – County Administrator</u>

<u>Lance Leonhard – Deputy County Administrator</u>

This Budget Submission Was Prepared by

Name/Office: Theresa Wetzsteon / Marathon County District Attorney's Office

Title: District Attorney Phone number: (715) 261-1111 Date: August 31, 2018



September 4, 2018

TRANSMITTED VIA EMAIL

Kasey Deiss – Director of the State Prosecutors Office State of Wisconsin – Department of Administration 101 E. Wilson Street, 10th Fldor Madison, WI 53707

Re: Letter in Support of Marathon County District Attorney's Request for Additional Prosecutor Positions

Dear Mr. Deiss:

This letter is offered in formal support of Marathon County District Attorney Theresa Wetzsteon's recent request for additional prosecutor positions.

Marathon County's vision is to be the healthiest, safest, and most prosperous county in the State of Wisconsin. A fully staffed, fully functional District Attorney's Office is central to that mission. Historically, Marathon County Government has not only allocated the necessary county-funded staff to our local District Attorney's Office, but it has also supplemented the deficit in state-funded prosecutors by funding an additional two and a half (2.5) prosecutors with county tax levy. Our local government budget has continued to tighten and at this time we are once again calling upon the State of Wisconsin to allocate the funding requested by District Attorney Wetzsteon.

Should the state allocate said funds, Marathon County stands ready to provide the necessary office space and support staff for those prosecutors to be successful.

Sincerely,

Brad Karger

Marathon County Administrator

RESOLUTION #R-40-17

SUPPORT FOR STATE FUNDING TO HIRE MORE PROSECUTORS FOR COUNTY-BASED DISTRICT ATTORNEYS OFFICES WITHOUT COUNTING COUNTY-FUNDED POSITIONS WHEN ASSESSING NEED OR DISTRIBUTING PROSECUTOR POSITIONS

WHEREAS, the Wisconsin criminal justice system is made up of multiple entities, each of which depends upon the others to function efficiently; and when one part of the system is neglected, the entire system is impacted; and

WHEREAS, the State of Wisconsin's most recent Workload Analysis, covering 2012 to 2014, identifies a shortage of 140 prosecutor positions across the state; and

WHEREAS, rising workloads as a result of these unfunded positions leave prosecutors less time to work with crime victims, witnesses, and law enforcement officials; delays the resolution of cases; contributes to an environment that has resulted in high rates of prosecutor turnover; and has put tremendous strain on law enforcement, the courts, and other criminal justice system partners; and

WHEREAS, at least 14 Wisconsin Counties, including Marathon, are currently relying on other funding sources for additional prosecutors, including county tax levy, to fill the void created by inadequate state funding; and

WHEREAS, the State's Workload Analysis includes these non-state funded positions when reporting need across the state, creating the illusion that the State is doing a far better job than it actually is doing at funding the number of positions needed; and

WHEREAS, the Legislature then utilizes the State's Workload Analysis when proposing the allocation of funding for new positions, putting counties that fund prosecutor positions at a further disadvantage when new positions are awarded; and

WHEREAS, the Marathon County Public Safety Committee has determined that inadequate State funding of prosecutor positions is detrimental to the administration of justice and the preservation of public safety in Marathon County.

NOW THEREFORE BE IT RESOLVED that the Marathon County Board of Supervisors calls upon the State of Wisconsin to address the shortage of prosecutors by distributing new prosecutor positions consistent with a revised Workload Analysis that does not count County-funded prosecutor positions when assessing need, as the current system is in crisis and compromises public safety.

Dated this 20 day of June, 2017 in Wausau, Wisconsin.

MARATHON COUNTY PUBLIC SAFETY COMMITTEE

Fiscal Impact: None. However, the Marathon County District Attorney is currently in need of a new support position. If the State were to assume its proper role and fund one or all of the 2.5 prosecutor positions currently County-funded, that funding could be reallocated to fund the new position request, consistent with the County's role to provide support to the District Attorney and prosecutors.

STATE OF WISCONSIN)
)SS.
COUNTY OF MARATHON)

I, Nan Kottke, County Clerk in and for Marathon County, Wisconsin, hereby certify that the attached Resolution #R-40-17 was adopted by the Marathon County Board of Supervisors at their Adjourned Organizational meeting which was held June 20, 2017.

SEAL

Nan Kottke

Marathon County Clerk



Marathon County Board Kurt A. Gibbs-Chairman

Marathon County Courthouse 500 Forest Street Wausau, Wi 54403 715.370-7435 (Cell) Kurt.Gibbs@co.marathon.wi.us



June 27, 2017

Ms. Robyn L. Voss Administrative Assistant Wisconsin Countles Association 22 E. Mifflin St., Sulte 900 Madison, WI 53703

Greetings Robyn,

The Marathon County Board of Supervisors adopted the attached Resolution #R-40-17 at their Adjourned Organizational meeting, Tuesday, June 20, 2017.

The Marathon County Board requests the Wisconsin Counties Association to consider discussion and support of #R-40-17 "Support for State Funding to Hire More Prosecutors for County-Based District Attorneys' Offices Without Counting County-Funded Positions when Assessing Need or Distributing Prosecutor Positions" at the Annual Conference in September.

Please contact me If you have any questions.

Kurt A. Gibbs

Marathon County Board Chairman

1 Rosenberg	YE5	14 Seefeldt - R	YES	27 Seubert	YES
2 Seefeldt - J	YES	15 Fifrick	YES	28 Tremelling	YES
3 Nutting	YES	16 Zriny	YES	29 Wegner	EXCUSED
4 Robinson	YES	17 Stark	YES	30 Gumz	EXCUSED
5 Lewis	Absent	18 McEwen	YES	31 Drabek	YES
5 Hoogendyk	YES	19 Xiong	YES	32 Gibbs	YES
7 Quamme	YES	20 Guild	YES	33 Buttke	YES
8 Kellbach	YES	21 Kluck	YES	34 Beastrom	YES
9 Peek	YES	22 Christensen	YES	35 Langenhahn	YES
10 Abitz	YES	23 Vol1	Absent	36 Miller	YES
11 Wysong	YES	24 Maszk	YES	37 Opali	YES
12 Schlei	YES	25 Cihlar	YES	38 Schaefer	**********
13 Bootz	YES	26 Durham	EXCUSED		

R-40-17

Passed (33 Y - 0 N - 0 A - 5 Absent)

Majority Vote

RESOLUTION #R-40-17

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SEAL

Nan Kottke

Marathon County Clerk

1 Rosenberg	YES
2 Scofaldt 1	YES
3 Nutting	YES
4 Robinson	YES 1
6 LOWIN	Absent
6 Hoogendyk	YES
7 Quammo	YES
& Kellbach	YES
9 Peck	VES
10 Abitz	VES
11 Wysong	VES.
12 Schlei	VES
13 Bootz	VES

and the shall be the Little to the shall be seen and the state of the	
14 Seefeldt - R	YES
15 Fifrick	The transfer of the transfer o
16 Zriny	YES
17 Stark	Squarequestings to bill the second
18 McEwen	YES ,
19 Xiong	VES
, 20 Guild	· YES
21 Kinck	YES
22 Christenson	Y S
23 Voll	Absert
24 Maszk	YES
25 Cihlar	YES
50 Dirlight	EXCUSED

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27 Scubert	YES
28 Tremelling	The second secon
20 Wellite:	EXCUSED
30 Qumz	EXCUSED
31 Drabek	YES
32 Gibbs	YES
33 Butike	YES
34 Beastrom	YES
35 Langenhahn	YES
36 Miller	YES
37.0pall	YES
38 Schaefer	YES PILL
Immedia China Caranta	Marit Heccora and and the second seco

R-40-17

Passed (33 Y - 0 N - 0 A - 5 Absent)

Majority Vote



September 4, 2018

TRANSMITTED VIA EMAIL

Kasey Deiss – Director of the State Prosecutors Office State of Wisconsin – Department of Administration 101 E. Wilson Street, 10th Floor Madison, WI 53707

Re: Letter in Support of Marathon County District Attorney's Request for Additional Prosecutor Positions

Dear Mr. Deiss:

This letter is offered in formal support of Marathon County District Attorney Theresa Wetzsteon's recent request for additional prosecutor positions.

Marathon County's vision is to be the healthiest, safest, and most prosperous county in the State of Wisconsin. A fully staffed, fully functional District Attorney's Office is central to that mission. Historically, Marathon County Government has not only allocated the necessary county-funded staff to our local District Attorney's Office, but it has also supplemented the deficit in state-funded prosecutors by funding an additional two and a half (2.5) prosecutors with county tax levy. Our local government budget has continued to tighten and at this time we are once again calling upon the State of Wisconsin to allocate the funding requested by District Attorney Wetzsteon.

Should the state allocate said funds, Marathon County stands ready to provide the necessary office space and support staff for those prosecutors to be successful.

Sincerely,

Brad Karger

Marathon County Administrator

PERSONNEL OF WI DA OFFICES

County	Attys	Office Mgr	Assts/ Sec	VW	Para- legal	Recep
Ashland	2		2.6	1		
Barron	3	1	3	1		<1
Bayfield	1		1.5	1		
Brown	16	1	14	4		1
Burnett	1.25		3	1		
Calumet	2		2.5	1.5		
Chippewa	5	1	4	3		1
Clark	2		2	1		
Columbia	5	1	4.5	2		
Crawford	1		1	1		
Dodge	5		5	1.9	1	1
Door	2	1	<3	1		
Douglas	3.5	.3	3	1.7		1
Dunn	3		4	<4		
Fond du Lac	8	1	2	2		1
Green	2	.25	2.25	1		
Green Lake	1.5	1	1	1		
Iowa	2	1	2	1		
lron	1		.6	1		
Jefferson	<6	1	5	1	1	
Juneau	<3	1	2	1		
Kenosha	<18	1	<3	5	11	
Kewaunee	<2		<2	.75		
LaCrosse	8	1	. 7	2		2
Lafayette	Ī		1	.5		
Lincoln	2	1	2			

County	Attys	Office Mgr	Assts/ Sec	VW	Para- legal	Recep
Manitowoc	5		1	1	2	1
Marathon	11	1	6	3	The court wall by the court was	1
Marquette	1	1	1	1		
Monroe	3	1	5	1.5		
Oconto	2	1	1	1	1	
Oneida	<3		2	1		
Outagamie	11	1	6.5	3	2	1
Ozaukee	4	1	3			1
Pierce	<3	1	2	1		
Polk	4		2.5	2	1.5	.5
Portage	4		4	2		
Price	1	1	1	1		
Racine	19	1	10	7		2
Richland	1.8		1	1		
Rock	14	1	10	6.4		2
Rusk	1.5	1	1	.625	.8	
Sauk	5	1	5	1.8		
Sawyer	2		1.50	1		
Shawano	3		3	2		
Sheboygan	<9	1	7	4	1	

County	Attys	Office Mgr	Assts/ Sec	VW	Para- legal	Recep
St. Croix	6.6	1	6	4		1
Taylor	1		3	1		
Walworth	5	1	5	2		
Washburn	1.25	1	2	1		
Washington	6	1	5	2		1
Waukesha	18	2	22	15		
Waupaca	<4	1	2.5	1.5		
Waushara	2			1	2	
Winnebago	11	1	3	3	4	1
Wood	4	the County of th	4			



July 25, 2019

Kasey Deiss, Director State Prosecutors Office Department of Administration PO Box 7869 Madison, WI 53707-7869

Dear Director Deiss:

The 2011-2013 Department of Administration Workload Analysis indicated that the Marathon County District Attorney's Office had a demonstrated need for 4.41 additional State-funded prosecutors. As of the 2015-2017 Workload Analysis, our need has risen to 9.2 additional State-funded prosecutors. Currently, the State funds 8.5 prosecutors for Marathon County, 48% of our needed attorney staff. The impact of stagnant pay and an overwhelming caseload has had a staggering detrimental impact on our office and, in turn, the citizens of Marathon County. Since 2002, we have had 40 prosecutors end their employment with our office, with 22 departures since 2010. One of our recent losses was an attorney who worked previously for eight years as a United States Probation and Pretrial Officer answering directly to the United States District Court Judges. She is bright, passionate and had always dreamed of being a prosecutor. The time was right in her life to make her dream a reality. However, on May 4, 2019, after 60 days in our office, she tendered her resignation. In her resignation letter, she wrote the following:

"Thank you for the opportunity to chase my dream of becoming a prosecutor. This office is full of great staff, dedicated to each other, and dedicated to the common goal to serve the people of this community. They take pride in the importance of their work. I will cherish my memories of working here.

However, I am tendering my resignation effective immediately. In the two months I have worked as an Assistant District Attorney, I have worked more hours than I thought humanly possible. And it wasn't enough. There was always more to do. I was always behind. This office is grossly understaffed and I realize it is not your fault. I find that the caseload is untenable.

The Legislature needs to fund more positions for Assistant District Attorneys, more positions in the Public Defender's Office, and more judges. Our populations keep growing, yet the staffing levels remain unchanged. This makes no sense. I hope that someday, light is shown on this festering problem. Meanwhile, the justice system grinds along with this under-resourced staff, digesting people along the way. I am one of those casualties, and I am not alone. There are many of us "first year drop outs" in ADA positions. I suspect my unnamed colleagues struggled under their caseloads as well.

To be clear, everyone in this office is amazing! The Attorneys who bear the weight of caseloads of 500 to 600-plus cases are our unsung heroes. I tried to be one of them. But I merely helped lift the burden for a short while. My body is not made of the same metal as some. The caseload burden is too much for me. I tried to make it work, but it was too much. I will miss you all. You all have a special place in my heart. I leave this office a better person having worked here with you. Goodbye friends."

OVERWHELMING CASELOADS EQUALS PROSECUTOR TURNOVER

Prosecutor turnover takes a toll on victims, justice initiatives and our current staff. Currently, 8 of our 11 prosecutors have less than 5 years of prosecution experience, with 4 of those 8 having less than 1 year of prosecution experience. Each time a prosecutor leaves employment with our office, their caseload must be covered by the remaining attorneys. Recently, our office had three vacancies at the same time which resulted in needed coverage for hundreds of active cases. Despite superhuman efforts, our remaining staff does not have the time to adequately manage these additional cases. Our prosecutors cover the additional court appearances as their schedules allow. Inevitably, the additional caseloads fail to progress toward resolution. When a new prosecutor is hired, our remaining staff works diligently to train the new hire while still covering their additional caseloads. Our attorneys have expended countless hours on weekends and weeknights training the dozens of new hires that have come through our office. Despite those efforts, it is unrealistic to expect a newly hired

prosecutor to successfully acclimate to the position, and review and manage a minimum of 300 active cases. The result is the literal mental and physical breakdown of passionate new attorneys and, in turn, the more experienced attorneys who are trying to provide coverage and training.

OVERWHELMING CASE LOADS RESULT IN ADDITIONAL NEEDLESS TRAUMA FOR VICTIMS

Deficient staffing and the subsequent turnover, together with the lack of prosecution experience, negatively impacts crime victims. Jessica Lind, Sexual Assault Services Program Coordinator with the Women's Community, recently expressed her observations regarding the impact of understaffing and prosecutor turnover on victims. She stated, "(O)ne of the main concerns victims share is not understanding what is going on with their case... (V)ictims do not understand the criminal justice process..." Victims are feeling frustrated by their cases changing hands several times between attorneys. She expressed that victims are anxious, especially parents of child victims, and it is "vitally important" for prosecutors to meet with victims to allow them the opportunity to ask questions and understand what is going to happen.

We have insufficient prosecutorial resources to meet with sexual assault or domestic violence victims pre-charge. This is unacceptable. The Marathon County District Attorney's Office is very victim-centered. Pre-charge meetings are invaluable for victim communication and the appropriate exercise of prosecutorial discretion.

UNDERSTAFFING RESULTS IN FAILURE TO SUPPORT FORENSIC INTERVIEWS OF CHILD VICTIMS

We have insufficient prosecutorial resources to consistently attend forensic interviews of child victims of sexual assault, physical abuse or neglect, and witnesses to domestic violence and drug activity. Our prosecutors are an integral part of the Child Advocacy Center's Multidisciplinary and Executive committees. Our prosecutors attend the interviews and observe in a separate viewing area with the multidisciplinary team. The prosecutor will interject questions to the interviewer to ensure that all questions necessary for the investigation and potential prosecution are asked. The team's goal is to obtain a comprehensive interview of the child and eliminate the need for future interviews, thereby minimizing additional trauma to the vulnerable child. Despite our commitment to this mission, due to our staffing shortage, our prosecutors' attendance at interviews has declined significantly from 65% to 40% since 2017. Without sufficient staff to attend the interviews, we are jeopardizing the mission of the Center's work.

UNDERSTAFFING RESULTS IN INADEQUATE VICTIM CONTACT

Our understaffing results in fewer victim contacts and increased victim anxiety. The Wausau Police Department Mental Health Therapist, Kristen Seidler, works specifically with victims of crime in Marathon County. She sees first-hand the impact of inadequate prosecutor staffing on communication with victims. Ms. Seidler states, "(v)ictim witness does an amazing job of speaking with victims and helping them out... however a lot of the victims I work with would also like to speak with the prosecutors, as they are the ones handling the case, and I think it gives the victims a sense of comfort and security to know and see in person how invested the prosecution is in their case." Earning the trust of crime victims is critically important to ensuring cooperation through the process. Insufficient prosecutorial, judicial and defense attorney staffing has slowed case processing and resulted in cases pending years, in some cases up to four years, before conclusion. Our prosecutors' connection with victims is crucial for continued victim cooperation over the long and difficult court process.

UNDERSTAFFING RESULTS IN NEGLECT OF CRITICAL COLLABORATION WITH LAW ENFORCEMENT

Deficient staffing also results in the neglect of our criminal justice partnerships with local law enforcement. Our staff is either unavailable or too inexperienced to be able to respond to local law enforcement requests for direction in a criminal investigation or review of probable cause for a proposed search warrant. Our delay and often unavailability to respond to law enforcement is unacceptable and can put law enforcement in precarious situations, as well as jeopardize ongoing investigations and pending criminal cases.

UNDERSTAFFING RESULTS IN UNACCEPTABLE AND INADEQUATE CASE PREPARATION

Our lack of sufficient prosecutorial staff combined with the influx of technology in all criminal and traffic prosecutions has resulted in an unavoidable substandard quality of work. The number one comment of our outgoing prosecutors is that they will not accept their inability to have adequate time to review the evidence in their cases. The outgoing attorneys have expressed the weight of the burden they feel when they are making life-changing decisions of paramount importance to our community's public safety without sufficient time to review the digital evidence in the case. For example, a child enticement case may include a forensic interview of the child, body camera footage of the interviews of witnesses, cell phone and computer downloads, surveillance footage, a suspect interview, written reports, medical records, and child protective services records. Our prosecutors could literally work 24 hours per day and not have time to adequately review their case materials at the current volume of our caseloads,

TREATMENT INTIATIVES ARE IN JEOPARDY

Without additional resources, we will struggle to continue to support Marathon County's many treatment court initiatives. The Marathon County District Attorney's Office plays a critical role in our treatment courts.

Drug Treatment Court

We currently have a prosecutor with 300 plus active cases assigned to our drug court. Marathon County's drug court started in January of 2018 and has a maximum capacity of 25 participants. Eligible participants are addicts who are on the cusp of prison and are afforded drug court as an alternative. Participants are to be addressed weekly in Court. Due to limited resources, including prosecutorial, participants are addressed in court every other week. Lack of prosecutor resources also limits the ability for a prosecutor to screen appropriate candidates for referral into the program early on in the process. Our assigned prosecutor currently spends 3-4 hours per week working with this treatment court.

OWI Court

We currently have a prosecutor with less than 2 months experience and a caseload of 350 plus active cases assigned to our OWI court. Our prosecutor representative should be a legal resource, a voting party, and an active participant in the selection committee, participant progress evaluations, participant intervention, sanction recommendations and termination hearings. Although the team depends upon the assigned prosecutor, the reality is that our prosecutor does not have the time to properly prepare and evaluate the participants' progress and provide input. In addition, staff turnover has eliminated the experience and consistency that is so vital to effectively working with the team and participants. On average, this treatment court requires at least a 3 hour per week time commitment.

Domestic Violence Compliance Court

Our prosecutors also provide resources for Marathon County's Domestic Violence Compliance Court. The assigned prosecutors must prepare by reviewing the Department of Corrections recommendations for immediate jail sanctions. The prosecutor then appears in court and articulates to the Court the reasonableness of the requested sanction. This is at least a 1-2 hours per week commitment for our prosecutors.

Community Conferencing Program

Despite insufficient resources, we have tried to maintain our existing community conferencing/restorative justice prosecution program. The Marathon County District Attorney's Office-created alternative program offers an opportunity for the

offender, victim, and community members to come together to discuss ways the offender may work to repair the harm caused by their crime. Proper selection for this program is critical to the success of the outcome. An offender must accept responsibility for their offense and the participant's prior criminal history must be reviewed. The victim must be consulted prior to the meeting and the assigned prosecutor offers the terms of the agreement prior to entry into the program. The offenders who take advantage of the opportunity will only have two in-court hearings: the initial appearance and the plea/sentencing. The upfront investment by the prosecutor in facilitating the community conference results in reduced recidivism, reduced jail sentences, and increased victim satisfaction and restoration. The prosecutor assigned to this role currently has 300 plus active cases. This valuable program is being neglected and is in jeopardy due to our lack of prosecutorial resources.

EVIDENCE BASED DECISION MAKING

The Marathon County District Attorney's Office is currently an active participant with Marathon County's Evidence Based Decision Making team. Our prosecutors' past and present participation is crucial to success of our criminal justice system process improvement efforts. Our prosecutors are very invested in making sure that our programming and system processing is effective both in the manner and time of case handling. Our prosecutors have worked diligently to achieve the mission by identifying and eliminating system communication gaps, eliminating system process waste, and evaluating the source of case delays. Involvement in these initiatives takes valuable time away from case prosecution and our continued involvement at the current level is in jeopardy without additional prosecutorial resources.

CONTINUED SYSTEM AND COMMUNITY PARTNERSHIPS IN JEOPARDY

In addition to the above efforts, our prosecutors currently actively participate in the following ongoing critical justice system and community initiatives

- *TRAUMA INFORMED CARE- continued critical evaluation of the juvenile justice system process and incorporation of trauma informed care practices
- *AOD PARTNERSHIP- collaboration of justice system and community partners to develop community education regarding alcohol and drug abuse
- *CEADEG (Central Area Drug Enforcement Group)- collaborative effort with the Department of Corrections, Marathon County law enforcement, Marathon County Social Services, federal probation and the Marathon County District Attorney's Office to share information regarding drug trends and concern areas/individuals within the county. The Group also provides case updates regarding ongoing investigations and prosecutions of drug crimes.

- *CHILD DEATH REVIEW TEAM- review child deaths within our county and identify potential future life-saving education or other interventions
- *OVERDOSE FATALITY REVIEW TEAM- review drug overdose fatalities to evaluate system response and prevention opportunities
- *SEXUAL ASSAULT INTERVENTION TEAM- justice system and community partners collaborate to facilitate communication about community and justice system education needs and initiatives
- *SEXUAL ASSAULT REVIEW TEAM- review sexual assault cases and the justice system and community partners' responsiveness to meet the needs of the victim, protect the public and support appropriate prosecution

PROSECUTORIAL OVERSIGHT TO ENSURE JUSTICE

The Marathon County District Attorney's Office currently reviews "informational only" cases of reported sexual assault and other crimes from some of our largest police agencies. This review is a critical check and balance in our system to ensure justice for victims is achieved. In 2018, our prosecutors reviewed 188 informational reports. Of those, 38 cases were charged, including 9 sexual assaults. Our office also reviews all fatal crash investigations from the Marathon County Sheriff's Office. Our prosecutor reviews the reports, videos, blood analysis and crash reconstruction, and then makes a determination whether to charge or not. These cases involve unique dynamics and a complex analysis is required to determine the propriety of criminal charges. Regardless of the issuance of charges, our prosecutor has a responsibility to meet with the deceased's family to explain our office's decision. Our assigned prosecutor is part of the Sheriff's Office Crash Reconstruction Team and is available 24/7 to respond to crash scenes. This prosecutor responds to virtually all multi-car, multi-person crashes. This invaluable oversight will not be able to continue without additional resources.

MAXIMIZED JUSTICE ALTERNATIVES

Marathon County's prosecutorial need exists despite our best efforts to maximize pre-charge diversion alternatives. The Marathon County District Attorney's Office has one of the largest diversion programs in the State. We have a full-time Diversion Coordinator and Specialist who oversee the approximately 500 active program participants. Our prosecutors are critical to the evaluation of appropriate referrals and the ultimate success of our program participants. We are doing all we can to divert low-level first-time offenders out of the system. Recently, we expanded our diversion program to assist offenders who are accused of operating after revocation of their drivers' license. Our traffic prosecutor screens the offenders and refers those who have the prospect of getting their license back in a reasonable amount of time. Those selected

offenders are offered pretrial diversion and programming to assist them in getting a valid license. In 2018, 21 of the selected participants were able to get a valid license prior to their scheduled diversion programming and 138 others were referred pre-charge for services. Those 138 cases were diverted from the formal system with work by our prosecutor and diversion staff. Our Diversion Program has an overall average success rate of well over 70%. Despite this maximization of pre-charge diversion, our office remains critically understaffed with our prosecutorial need doubling from 2013 to 2017.

Thank you for your consideration of our need for additional prosecutorial staffing. The Marathon County District Attorney's Office's demonstrated staffing need comes despite our maximization of pretrial diversion alternatives and evidence based practices. Without additional staffing, we will not be able to maintain our office's victim centered initiatives and treatment court involvement. If additional prosecutorial staffing is provided, State funding for 2.5 positions would only convert current county-funded positions to State-funded positions. The end result of State funding for 2.5 additional prosecutors would be no increase in our prosecutor staffing and our office would remain 6.7 prosecutors deficient. This continued deficit will put our current programming in jeopardy. Additional staffing of 4.5 attorneys would result in 2 additional prosecutors. This additional staffi would reduce the caseloads of our current staff, allow our office to maintain our evidence based treatment and diversion alternatives, and reduce additional victim trauma through prosecutor consistency and increased contacts.

Sincerely,

Theresa Wetzsteon District Attorney

Marathon County

RESOLUTION #R-40-17

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WHEREAS, the Wisconsin criminal justice system is made up of multiple entities, each of which depends upon the others to function efficiently; and when one part of the system is neglected, the entire system is impacted; and

WHEREAS, the State of Wisconsin's most recent Workload Analysis, covering 2012 to 2014, identifies a shortage of 140 prosecutor positions across the state; and

WHEREAS, rising workloads as a result of these unfunded positions leave prosecutors less time to work with crime victims, witnesses, and law enforcement officials; delays the resolution of cases; contributes to an environment that has resulted in high rates of prosecutor turnover; and has put tremendous strain on law enforcement, the courts, and other criminal justice system partners; and

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Dated this <u>20</u> day of June, 2017 in Wausau, Wisconsin.

MARATHON COUNTY PUBLIC SAFETY COMMITTEE

Fiscal Impact: None. However, the Marathon County District Attorney is currently in need of a new support position. If the State were to assume its proper role and fund one or all of the 2.5 prosecutor positions currently County-funded, that funding could be reallocated to fund the new position request, consistent with the County's role to provide support to the District Attorney and prosecutors.

STATE OF WISCONSIN)
)SS.
COUNTY OF MARATHON)

I, Nan Kottke, County Clerk in and for Marathon County, Wisconsin, hereby certify that the attached Resolution #R-40-17 was adopted by the Marathon County Board of Supervisors at their Adjourned Organizational meeting which was held June 20, 2017.

SEAL

Nan Kottke

Marathon County Clerk

1 Rosenberg	VES
2 Seofaldi	11/4 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
3 Nutting	YES
4 Robinson	YES .
te minuter and transfer and transfer in and	Altsent
6 Hoogendyk	YE6
THE MAN THE TAXABLE PROPERTY.	YES
8 Kellbach	YES
9 Peok	YES
10 Ahltz	YES
11 Wysong	YES
12 Schlei	VES
13 Book	YES

THE PERSON NAMED OF PERSONS ASSESSED FOR PERSONS ASSESSED.	Billings 3 -16 (19 Systematorerstanterstanting),
14 Seefeldt - R	YES
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31 Drabek	YES
32 Gibbs	YES
33 Buttke	YES
34 Beastrom	YES
35 Langenhahn	YES
36 Miller	YES
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35 Schaefer	YES

R-40-17

Passed (33 Y - 0 N - 0 A - 5 Absent)

Majority Vote



Marathon County Board Kurt A. Gibbs-Chairman

Marathon County Courthouse 500 Forest Street Wausau, WI 54403 719.370-7435 (Cell) Kurt-Globs@co.marathon.wl.us



June 27, 2017

Ms. Robyn L. Voss Administrative Assistant Wisconsin Counties Association 22 E. Mifflin St., Suite 900 Medison, WI 53703

Greetings Robyn,

The Marathon County Board of Supervisors adopted the attached Resolution #R-40-17 at their Adjourned Organizational meeting, Tuesday, June 20, 2017.

The Marathon County Board requests the Wisconsin Counties Association to consider discussion and support of #R-40-17 "Support for State Funding to Hirq More Prosecutors for County-Based District Attorneys' Offices Without Counting County-Funded Positions when Assessing Need or Distributing Prosecutor Positions" at the Annual Conference in September.

Please contact me if you have any questions.

Kurt A. Gibbs

Marathon County Board Chairman

To: The Honorable Members of the Marathon County Board of Supervisors

Fr: Chaplain Raymond Slatton

Re: Community Council Panel

Date: October 18, 2019

Honored Members of the County Board of Supervisors,

I seek permission to address the Board as it relates to the Community Council Panel (CCP) and the work that is done by those who serve on it. This letter is in response to the news that I have received, stating that the CCP is in danger of being eliminated due to the lack of funding for District Attorneys who serve the citizens of Marathon County. On behalf of the citizens who benefit from the CCP program, I am asking the Board of County Supervisors to reinstate the funding so that there is sufficient money for the hiring of additional District Attorneys, thereby allowing the CCP to continue to operate and serve the County Board and your constituents.

The work of the Community Council Panel (CCP) is not well known, which is, for lack of a better word, disgraceful. This lack of awareness on the part of tens of thousands of people in our communities does a great disservice to the work of the twenty-three members that serve, without compensation, save for the knowledge that we are making a tremendous difference in the lives of those who come before the CCP as part of this diversionary program. Not only does the CCP help those who are facing potential hardships due to the felonies that would be part of their permanent record, we also help them find a pathway to a better life through the things we ask them to do as they make amends for the harm they have caused themselves, their victims, their family and friends, and the community at large. I believe that if calculated, we would find that the money that is being saved by the working of the CCP would more than make up the difference in the Budget.

By coming together with the DA, the offending member of the community, and their victims, the CCP works out a plan to make whole, as much as is possible, the victim(s) of the crime. At the same time, we plan a strategy of counseling, community service, work, education, and whatever other actions or instruments of accountability that we can come up with to hold the offender responsible. By our efforts, we give the offending person the tools they need to be successful in the completion of their time supervision so that, at the end of their probation, they will have become contributing members of our community.

STATIONS AND STATI

I seek the Board's indulgence, yet I offer no apology that it is taking me so many words to lay this out before you. With the significance, with the likelihood that the CCP may cease to exist, that the work that the CCP has been doing might become nothing more than a footnote in the history of Marathon County is such that I cannot, for the sake of brevity, pass over the importance of the good that is done by those who serve on this panel. We have touched many lives, we have heard stories of the harm done to the victims, and we have listened to the heart-wrenching stories told by some of the offenders, not sob-stories, but actual accounts of the struggles that they have endured. The stories told to us were not to make excuses for the crimes they committed. Instead, they shed light for us to see the need of the offender and helped us craft a remedy so that they would also gain a better footing for life through the process and the work of the CCP.

The CCP has saved thousands of dollars every time we come together as we serve the communities that comprise Marathon County. We have eased the burden on the Judges, kept offenders from entering the County Jail, helping to reduce the cost there as well. In all of this, the tax-paying citizens gain a great benefit from the work of the Community Council Panel. Is there a cost to the County? Yes, through the work of the DA that oversees the CCP, there are costs involved, yet we hope that the facts laid out in this letter will apprise the Board of the remarkable benefits of having a DA who can work with and lead the CCP has for our communities in Marathon County.

I believe we gain abundantly more than what the tax-payers invest through the Budget set by County Board of Supervisors, and without exception or qualification, I ask that the Board approve the funding of hiring more District Attorneys so that the Community Council Panel can continue to serve you and the communities in which we live. Thank you for your time in reading this letter, the privilege of addressing each of you, and for reconsideration of the issue before you at this place and time.

Respectfully submitted by,

Chaplain Raymond Slatton

Citizen of Marathon County

Marathon County Board Members Marathon County of Wisconsin Wausau, WI 54403

Dear Members:

I am writing this letter of support for the Community Caring Program, for which I have been a community volunteer for the past two years. As I see it, it is a healthy, positive way to deal with appropriate, "low level" criminal offenders in the community and to offer an option besides strictly punitive methods as a consequence. The kindness and concern of the community volunteers involved who sit at the table with the DA and offender help to make the program special and valuable for the process, What a progressive opportunity it has been for our county to have a restorative alternative for processing these offenders out of the DA's office! Without County funding for an additional prosecutor, my understanding is that this program will end. To me that would be a huge step backwards.

As a retired school counselor and present volunteer with the Restorative Justice Program (for kids in the community), I appreciate the push that this program makes for positive choices, display of good behaviors moving forward, and exploration of giving back to the victim and/or community. It is usually easier to be punitive, but easier is not always best practice. Restorative practice, whether working with kids or adults, is always the best possible route to go whenever possible. I have seen firsthand the rich results of it in students when they are given the chance to "make things right" after poor choices they have made.

Please keep a positive and valuable program going in our community.

Thank you for your consideration.

Lynn Lawson 163228 Meadow Rd Wausau. WI 54403



U.S. Department of Justice

Scott C. Blader United States Attorney Western District of Wisconsin Telephone 608/264-5158 TTY 608/264-5006 Administrative Facsimile 608/264-5183 Civil Division Facsimile 608/264-5724 Criminal Division Facsimile 608/264-5054

Address: 222 W. Washington Avenue Suite 700 Madison, Wisconsin 53703

November 12, 2019

Theresa Wetzsteon Marathon County District Attorney's Office 500 Forest Street Wausau, WI 54403

Dear District Attorney Wetzsteon:

The purpose of this correspondence is to commend your office for the valuable contributions it has made to the Central Wisconsin Narcotics Task Force.

To successfully interdict and prosecute the distribution of controlled substances, the United States Department of Justice relies on its partnerships with federal, state and local law enforcement. An extraordinary example of such partnership is the Central Wisconsin Narcotics Task Force (CWNTF). The CWNTF was formed in 2019 to combat the illegal trafficking of controlled substances into and through Marathon County. The CWNTF is comprised of members from the Federal Bureau of Investigation, the Marathon County Sheriff's Office, the Lincoln County Sheriff's Office, Wisconsin DCI, the Wausau Police Department, and the Wisconsin National Guard. Together, this task force has been successful in disrupting drug distribution organizations, a fact supported by a recent Conspiracy Indictment issued by my office charging twelve defendants with methamphetamine distribution in Marathon County.

Equally as valuable, is the role prosecutors' play in the vitality of the task force. The Central Wisconsin Narcotics Task Force relies heavily on state prosecutors from the Marathon County District Attorney's Office to be successful. These assistant district attorneys often respond to time sensitive requests to review and draft warrants, and expeditiously charge defendants in custody. To be effective, they need be available to the task force 24 hours a day, 7 days a week. These same state prosecutors also assist with long term drug investigations by providing strategic guidance, discussing investigative options, and being available as legal resources for months at a time. Ultimately, the Marathon County District Attorney's office carries the burden of successfully prosecuting a large majority of cases made by CWNTF in the court of law. It is clear, the long-term success of CWNTF is tied to the success of the Marathon

November 12, 2019 Page 2

County District Attorney's Office. We recognize that and thank you for being a great partner.

Very truly yours,

SCOTT C. BLADER United States Attorney

ORDINANCE # O - 27 -19

Town of McMillan Rezone

WHEREAS, the Marathon County Board of Supervisors has been petitioned to amend the General Code of Ordinances for Marathon County Chapter 17 Zoning Code Chapter 17 to amend the Marathon County Zoning Ordinance by Kenneth & Karen Seehafer to rezone from F-P Farmland Preservation to R-R Rural Residential described as part of the NE ¼ NE ¼ Section 27, Township 26 North, Range 03 East, Town of McMillan. Proposed area to be rezoned (approximately 0.703 acres) of Preliminary Certified Survey Map submitted by Tim Vreeland. Part of parent parcel PIN# 056-2603-271-0997.

WHEREAS, the petition was referred to the Marathon County Environmental Resources Committee (the Committee) for public hearing; and

WHEREAS, the Committee, on due notice, conducted a public hearing thereon, pursuant to Section 59.69, Wisconsin Statutes on November 7, 2019 to consider the petition to amend Chapter 17; and

WHEREAS, the Committee being duly informed of the facts pertinent to the changes proposed, having reviewed the staff report, and duly advised of the recommendations of the Town of McMillan, hereby recommends the petition be GRANTED AS APPLIED FOR

NOW, THEREFORE, the County Board of Supervisors of the County of Marathon does ordain as follows: The General Code of Ordinances for Marathon County Chapter 17 Zoning Code (and accompanying Zoning Map) is amended as stated above.

Dated this 7th day of November, 2019

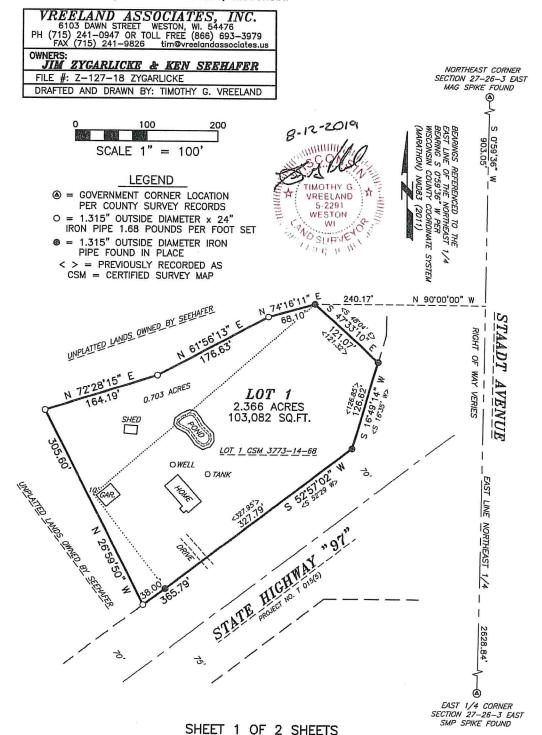
ENVIRONMENTAL RESOURCES COMMITTEE

	ENVIRONMENTAL RESOURCES COMMITTEE	
	John Man	Chair
	Holling Im	
Dated this day o	of, 2019	
	Kurt Gibbs - Marathon County Roard Chair	

CERTIFIED SURVEY MAP

MARATHON COUNTY NO.______ VOLUME______PAGE_____

ALL OF LOT 1 OF CSM 3773-14-68 AND THAT PART OF THE NORTHEAST 1/4 OF THE NORTHEAST 1/4 OF SECTION 27, TOWNSHIP 26 NORTH, RANGE 3 EAST, TOWN OF MCMILLAN, MARATHON COUNTY, WISCONSIN.



MA	TE OF WISCONSIN) RATHON COUNTY) VN OF MCMILLAN)	
	RESOLUTION ON ZONING ORDINANCE AMENDMENT	
TC	THE MARATHON COUNTY ENVIRONMENTAL RESOURCES COMMITTEE	
IS a	nya Holcomb, Clerk of the Town of McMillan, Marathon County, State of Wisconsin, do hereby certify that the follower and correct copy of a resolution adopted by the Town of McMillan Town Board at a meeting held on the	owing
	RESOLUTION	
dis	WHEREAS, Section 59.69(5)(e)3m., Wisconsin Statues, provides that if a town affected by a proposed amendment oproves of the proposed amendment, the town board may file a certified copy of a resolution adopted by such board oproving of the petition with the Environmental Resources Committee prior to, at or within ten (10) days after the puting, and	
dist the	WHEREAS, if the town board of the town affected in the case of an ordinance relating to the location of boundacts files such a resolution, the Environmental Resources Committee may not recommend to the County Board approvel tition without change, but may only recommend approval with change or recommend disapproval.	ries of al of
the	NOW, THEREFORE BE IT RESOLVED that the Town of McMillan Town Board considered on the	Wof
The	Fown of McMillan hereby has considered the following standards for rezoning above property (use additional sheets (sary);	iſ
1)	Has the applicant provided what public facilities and/or services currently serve the proposed development, wand ditional services may be required, and how the additional services will be provided?	ıat
	□No XYes Explain:	
2)	Has the applicant demonstrated how the provision of the public facilities will not be an unreasonable burden to government?	local
	No XYes Explain:	
3)	las the applicant determined that the land is suitable for the development proposed? Explain.	
	□No DYYes Explain:	
.15		
4)	Has the applicant demonstrated what will have to be done so the development will not cause unreasonable air a vater pollution, soil erosion, or adverse effects on rare or irreplaceable natural areas? Explain.	ınd

Yes Explain:_

☐Yes Explain:_

Is there any potential for conflict with existing land uses in the area?

□No

×Νο

ORDINANCE #0-28-19

REPEALING AND RECREATING SEC. 7.125, GEN. CODE OF ORD., ADDRESSING THE DESIGNATION OF ATV/UTV ROUTES AND TRAILS AND REGULATION OF ATV/UTV OPERATION WITHIN MARATHON COUNTY

WHEREAS, § 7.125 of the General Code of Ordinances for Marathon County addresses regulation of ATVs in Marathon County; and

WHEREAS, Wis. Stat. §§ 23.33(8)(b), 23.33(11)(a), and 59.02 provide Marathon County authority to designate highways as ATV/UTV routes and regulate the use and operation of ATVs and UTVs on designated routes and trails; and

WHEREAS, Wis. Stat. § 971.23(10) provides a method for payment of copying costs in cases involving indigent defendants that allows for billing of the State Public Defender's Office to occur; and

WHEREAS, some local townships and municipalities within Marathon County have adopted individual regulations of ATVs within their jurisdictions; and

WHEREAS, having a uniform set of regulations for the use of ATVs and UTVs within Marathon County would support public safety; and

WHEREAS, on November 7, 2019, the Marathon County Infrastructure Committee voted to repeal and recreate § 7.125, Gen. Code, pursuant the terms and conditions of the attached addendum.

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of the County of Marathon does hereby ordain as follows:

1. To repeal and replace section 7.125 of the General Code of Ordinances, pursuant to the attached.

BE IT FURTHER RESOLVED that the ordinance shall take effect upon passage and publication as required by law.

Dated the 14th day of November, 2019.

INFRASTRUCTURE COMMITTEE	

Fiscal Impact: None. The proposed changes provide new regulations on the use of ATVs and UTVs within the county and clarify the process for designating ATV and UTV trails and routes.

MARATHON COUNTY ORDINANCE Sec. 7.125 ALL-TERRAIN VEHICLES AND UTILITY TERRAIN VEHICLES

- (1) *Intent*. To create uniform procedures and requirements for the use and operation of All-Terrain Vehicles and Utility Terrain Vehicles on Marathon County routes and trails.
- Operations. In this section, words and phrases used herein shall have the meaning as defined by Wis. Stat. § 23.33(1), unless otherwise defined herein. All-terrain vehicles (hereinafter referred to as ATVs) shall have the definition given in Wis. Stat. § 340.01(2g). Utility terrain vehicles (hereinafter referred to as UTVs) shall have the definition given in Wis. Stat. § 23.33(1)(ng). Any reference to a Wisconsin Statute Section or Administrative Code Regulation is a reference to that specific chapter, section, code, or its successor chapter, section, or code. Any future amendments, revisions, or modifications of the statutes or administrative code incorporated herein are intended to be made part of this Code in order to secure uniform statewide regulation of all-terrain vehicles.
- (3) Statutory Authority. Marathon County is authorized to designate highways as ATV/UTV routes pursuant to Wis. Stat. §§ 23.33(8)(b) and 59.02, and is authorized to enact ordinances regulating ATVs and UTVs on designated routes and trails pursuant to Wis. Stat. § 23.33(11)(a).
- (4) Designating ATV/UTV Routes. The Marathon County Highway Commissioner (Commissioner) may designate ATV/UTV routes following due consideration of the recreational value and after weighing possible dangers, public health, liability concerns, terrain involved, traffic density, and history of automobile traffic on potential and existing routes.
 - (a) Duties of Highway Commissioner.
 - (i) The Commissioner shall designate which portions of county highways are ATV/UTV routes. The Commissioner will update the Infrastructure Committee with respect to the status of, and changes to, ATV/UTV routes.
 - (ii) The Commissioner shall ensure that all routes designated pursuant to this Ordinance are properly posted.
 - (iii)The Commissioner shall establish the official ATV/UTV route opening and closing dates for each year. Dates shall be posted on the Marathon County website in a place visible to the public.
 - (iv) All routes established pursuant to this Ordinance shall be reviewed annually by the Commissioner to consider the continued value, efficacy, and need for the ATV/UTV routes.

- (b) Application Process for Route Designation. The Commissioner shall develop policies and procedures for consideration of, and designation of, ATV/UTV routes in accordance with the requirements of Wis. Stat. § 23.33, Wis. Admin. Code NR § 64, and the provisions of this Ordinance.
 - (i) *Municipalities*. Any town, village, or city in Marathon County may apply to the Commissioner and request that portions of county highways be designated as ATV/UTV routes. Applications shall be completed on a form prescribed by the Commissioner and must be in compliance with the policies and procedures developed by the Commissioner for the designation of ATV/UTV routes. The town, village, or city must further affirm that the municipality will pay for the costs to make, install, and maintain ATV/UTV route signs.
 - (ii) ATV/UTV Clubs. An organization that has assembled as a recognized ATV/UTV club may apply to the Commissioner and request that the Commissioner designate an ATV/UTV route within Marathon County. Applications shall be completed on a form prescribed by the Commissioner and must be in compliance with the policies and procedures developed by the Commissioner for the designation of ATV/UTV routes. An ATV/UTV club must further affirm that the club will pay for the costs to make, install, and maintain ATV/UTV route signs.
 - (iii)The County Board of Supervisors may rescind or modify the designation of an ATV/UTV route by enactment of an ordinance rescinding or modifying the designation.
 - (iv) Application requirements. An application for designation of an ATV/UTV route, at a minimum, include the following:
 - 1. A map showing the proposed ATV/UTV route on the county highway system.
 - 2. A map showing any ATV/UTV trails leading to the proposed route.
 - 3. A statement explaining why the proposed route should be designated as an ATV/UTV route.
 - 4. If the applicant is an ATV/UTV club, the names and addresses of its officers, the date when the organization was established or incorporated, and the number of members.
 - 5. A statement that the applicant will be financially responsible for payments for the installation and maintenance of required ATV/UTV route signs.

- 6. Any municipality in which the segment of a county roadway being proposed as an ATV/UTV route exists must have adopted the regulations in (6) of this provision for the application to be considered.
- (v) Appeal. The Commissioner's determination regarding an application for or continuation of a designated ATV/UTV route may be appealed by the person aggrieved as provided in Chapter 24 of the Marathon County Code of Ordinances. In the event of an appeal, the review of the Commissioner's initial determination shall be conducted by the county administrator or his or her designee.
- (5) Designating ATV/UTV Trails. The Wausau and Marathon County Parks, Recreation, and Forestry Director (Director) may designate ATV/UTV trails following due consideration of the recreational value and after weighing possible dangers, public health, liability concerns, and terrain involved.
 - (a) Duties of Director.
 - (i) The Director shall designate which portions of county land are designated as ATV/UTV trails. The Director will update the Infrastructure Committee with respect to the status of, and changes to, ATV/UTV trails.
 - (ii) The Director shall ensure that all trails designated pursuant to this Ordinance are properly posted.
 - (iii)The Director shall establish the official ATV/UTV trail opening and closing dates for each year. Dates shall be posted on the Marathon County website in a place visible to the public.
 - (iv) All trails established pursuant to this Ordinance shall be reviewed annually by the Director to consider the continued value, efficacy, and need for the ATV/UTV trails.
 - (b) Application Process for Trail Designation. The Director shall develop policies and procedures for consideration of, and designation of, ATV/UTV trails in accordance with the requirements of Wis. Stat. § 23.33, Wis. Admin. Code NR § 64, and the provisions of this Ordinance.
 - (i) *Municipalities*. Any town, village, or city in Marathon County may apply to the Director and request that portions of county lands be designated as ATV/UTV trails. Applications shall be completed on a form prescribed by the Director and must be in compliance with the policies and procedures developed by the Director for the designation of ATV/UTV trails. The town, village, or city must further affirm that the municipality will pay for the costs to make, install, and maintain ATV/UTV trail signs.

- (ii) ATV/UTV Clubs. An organization that has assembled as a recognized ATV/UTV club may apply to the Director and request that the Director designate an ATV/UTV trail within Marathon County. Applications shall be completed on a form prescribed by the Director and must be in compliance with the policies and procedures developed by the Director for the designation of ATV/UTV trails. An ATV/UTV club must further affirm that the club will pay for the costs to make, install, and maintain ATV/UTV trail signs. The Director may require an ATV/UTV club to execute a trail maintenance contract and obtain or maintain insurance as required by Marathon County.
- (iii)The County Board of Supervisors may rescind or modify the designation of an ATV/UTV trail by enactment of an ordinance rescinding or modifying the designation.
- (iv) Application requirements. An application for designation of an ATV/UTV trail must, at a minimum, include the following:
 - 1. A map showing the proposed ATV/UTV trail in relation to the county highway system.
 - 2. A map showing any ATV/UTV routes leading to the proposed trail.
 - 3. A statement explaining why the proposed trail should be designated as an ATV/UTV trail.
 - 4. If the applicant is an ATV/UTV club, the names and addresses of its officers, the date when the organization was established or incorporated, and the number of members.
 - 5. A statement that the applicant will be financially responsible for payments for the installation and maintenance of required ATV/UTV trail signs.
 - 6. If the proposed trail travels on private property, a statement from the owner of said property attesting that the landowner will consent to the creation of a trial on said property.
- (b) Appeal. The Director's determination regarding an application for or continuation of a designated ATV/UTV trail may be appealed by the person aggrieved as provided in Chapter 24 of the Marathon County Code of Ordinances. In the event of an appeal, the review of the Director's initial determination shall be conducted by the county administrator or his or her designee.

- (6) Regulation of ATVs and UTVs. Except as otherwise provided herein, the statutory provisions of Wis. Stat. § 23.33 and Wis. Admin. Code NR § 64, which create, describe, and define regulations with respect to ATVs and UTVs, are adopted and, by reference, made a part of this Code as if fully set forth herein.
 - (a) Operator and Rider Requirements. Any person who operates or rides as a passenger on an ATV or UTV on a roadway that is an ATV/UTV route in Marathon County designated pursuant to Wis. Stat. § 23.33(8)(b)1, or an ATV/UTV trail in Marathon County designated pursuant to Wis. Stat. § 23.33(8)(c), must meet the following requirements:
 - (i) Any operator or passenger shall comply with all federal, state, and local laws, orders, regulations, restrictions, and rules, including those outlined in Wis. Stat. § 23.33 and Wis. Admin. Code NR § 64. All ATV/UTV rules of operation outlined in Wis. Stat. § 23.33 and Wis. Admin. Code NR § 64 are adopted and incorporated in this Ordinance.
 - (ii) No person may operate an ATV or UTV without having attained the age of 16.
 - (iii)No person may operate an ATV or UTV without a valid driver's license.
 - (iv)All operators shall have a liability insurance policy in force on any ATV or UTV operated on an ATV/UTV route or trail. The liability insurance policy must have the following minimum coverages:
 - a. \$10,000 for property damage
 - b. \$25,000 for the injury or death of one person
 - c. \$50,000 for the injury or death of more than one person
 - (b) Rules of Operation. The operation of an ATV or UTV on a roadway that is an ATV/UTV route in Marathon County designated pursuant to Wis. Stat. § 23.33(8)(b)1, or an ATV/UTV trail in Marathon County designated pursuant to Wis. Stat. § 23.33(8)(c), is subject to the following rules of operation:
 - (i) Any operator or passenger shall comply with all federal, state, and local laws, orders, regulations, restrictions, and rules, including those outlined in Wis. Stat. § 23.33 and Wis. Admin. Code NR § 64. All ATV/UTV rules of operation outlined in Wis. Stat. § 23.33(3) are adopted and incorporated in this Ordinance.

(ii) Operators may only operate on a designated ATV/UTV route or trail if said route or trail is signed in accordance with Wis. Stat. § 23.33(8)(e) and Wis. Admin. Code NR § 64.12(7).

(iii) Speed Limits.

- a. Operators on ATV/UTV routes shall observe a speed limit not to exceed 30 miles per hour or the posted speed limit on the roadway, whichever is less.
- b. Operators on ATV/UTV trails shall observe a speed limit not to exceed 35 miles per hour or the posted speed limit on the trail, whichever is less.
- (iv)Operators shall ride in single file.
- (v) Operators may not operate an ATV or UTV on an ATV/UTV route at any time before or after Operating Hours. Operating Hours are designated as one hour before sunrise and one hour after sunset.
- (vi) All ATVs and UTVs must operate with fully functional headlamps, tail lamps, and brake lights.
- (vii) Every ATV or UTV shall be equipped, maintained, and operated to prevent excessive or unusual noise. No person shall operate an ATV or UTV on an ATV/UTV Route unless the vehicle is equipped with a muffler or other effective noise-suppressing system in good working order and in constant operation.

(c) Enforcement.

- (i) Any act that is required or is prohibited by any statute or administrative code provision incorporated herein by reference is required or prohibited by this Code.
- (ii) The Marathon County Sheriff's Office, local law enforcement agencies, and the Marathon County Parks, Recreation & Forestry Department shall have authority to enforce this Ordinance pursuant to Wis. Stat. § 23.33 (12).

(d) *Penalties*.

(i) Any forfeiture for a violation of State Statute or Administrative Code adopted by reference in this Ordinance shall conform to the forfeiture permitted to be imposed for violation of said statutes or code provisions as set forth therein.

- (ii) Any violation of a section of this Ordinance without a penalty specified by statute or administrative code shall have a cash deposit requirement of fifty dollars (\$50.00) plus court costs. A cash deposit requirement of one-hundred fifty dollars (\$150.00) plus court costs will be required for a second violation of this Ordinance within a 12-month period.
- (7) Severability. The provisions of this ordinance shall be deemed severable and it is expressly declared that Marathon County would have passed the other provisions of this ordinance irrespective of whether or not one or more provisions may be declared invalid. If any provision of this ordinance or the application to any person or circumstances is held invalid, the remainder of the ordinance and the application of such provisions to other person's circumstances shall not be deemed affected.

ORDINANCE# 0 - 29 -19

ORDINANCE AMENDING GENERAL CODE OF ORDINANCES FOR MARATHON COUNTY CHAPTER 21 NONMETALLIC MINING RECLAMATION CODE

WHEREAS, the Marathon County Board of Supervisors has the authority to enact and amed the Nonmetallic Mining Reclamation Ordinance, pursuant to Wis. Stats., §295.13, §59 and Wis. Admin. Code NR135; and

WHEREAS, the Marathon County Environmental Resources Committee, on due notice, conducted a public hearing on the proposed amendments, and filed their recommendation with the Board, pursuant to the attached Addendum REDLINE version showing the proposed changes.

NOW, THEREFORE, the County Board of Supervisors of the County of Marathon does ordain as follows:

The General Code of Ordinances for Marathon County Chapter 21 Nonmetallic Mining Reclamation Code is hereby amended pursuant to the terms and conditions set forth in the attached Addendum.

BE IT FURTHER RESOLVED that the ordinance shall take effect on January 1, 2020.

Dated this 7th day of November, 2019

ENVIRONMENTAL RESOURCES COMMITTEE

Fiscal Impact: None



MEMORANDUM

DATE:

October 18, 2019

TO:

Chairs and Clerks of all Towns

FROM:

Teal Fyksen – Land Use Specialist

SUBJECT:

Ordinance Revisions - Chapter 21 - Nonmetallic Mining Reclamation Code

Marathon County has adopted the Nonmetallic Mining (NMM) Reclamation Code, Chapter 21 of the Marathon County General Code of Ordinances, requiring reclamation of nonmetallic mining sites within Marathon County. Chapter 21 establishes standards for reclaiming nonmetallic mining sites, sets out nonmetallic mining reclamation permit requirements and reclamation standards, defines procedures and requirements applicable to mines subject to this Chapter, and defines procedures for administering nonmetallic mining reclamation.

These ordinance revisions are consistent with Objective 5.2, Strategy A and B of the Marathon County Strategic Plan – *Promote sound land use decisions that conserve and preserve natural resources in decision with economic development and growth.*

Proposed revisions to the Nonmetallic Mining Reclamation Code

The proposed revisions are intended to ensure Marathon County's Chapter 21 – NMM Reclamation Code is in compliance and consistent with Administrative Rule NR135, which governs NMM reclamation in the State of Wisconsin.

Types of changes proposed include:

- Reformatting to improve readability, ease of use and match the format of other department ordinances
- Expanded definitions section matching NR135 definitions
- Clarification of the application requirements and permitting processes
- Clarification of permit transfer requirements and process
- Clarification of permit suspension and revocation process.

In summary, these proposed revisions will ensure the ordinance remain current and applicable, add consistency, and clarify requirements.

The Marathon County Conservation, Planning, and Zoning (CPZ) Department's mission is to protect our community's land and environment. We promote thoughtful and deliberate use of resources to insure that Marathon County has healthy people, a healthy economy, and a healthy environment, today and tomorrow.

Summary of Proposed Amendments Chapter 21 – Nonmetallic Mining Reclamation Code

Chapter 21
3 Chapter 21
4 Title 1: Purpose and Scope
5 Title 3: Permitting
6 Title 3: Permitting
7 Title 6: Administration and Enforcement
8 Title 7: Definitions

NOTE: Administrative Rule NR135 governs Nonmetallic Mining reclamation in the State of Wisconsin, granting counties the authority to administer nonmetallic mining ordinances.

General Code of Ordinances for Marathon County Chapter 21 Nonmetallic Mining Reclamation Code



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- Marathon County, Zoning Ordinance.
- E. Grading conducted for preparing a construction site or restoring land following a flood or natural disaster.
- F. Excavations for building construction purposes conducted on the building site
- G. Nonmetallic mining at a nonmetallic mining site where less than one acre of total affected acreage occurs over the life of the mine.
- B.H.Any mining operation, the reclamation of which is required in a permit obtained under, Wis. Stats. 293 or under S subchapter. III of Wis. Stats. 295.

Reclamation Standards. All nonmetallic mining sites subject to this Codehapter shall be reclaimed in conformance with the standards contained below:

A. General Standards.

- Refuse and Other Solid Wastes. Nonmetallic mining refuse shall be reused in accordance with a
 reclamation plan. Other solid waste shall be disposed of in accordance with applicable rules of the
 (Wisconsin Department of Natural Resources WDNR) adopted pursuant to Wis. Stats., 289 and 291.
- 2. Area Disturbed and Contemporaneous Reclamation. Nonmetallic mining reclamation shall be conducted, to the extent practicable, to minimize the area disturbed by nonmetallic mining and to provide for reclamation of portions of the site while nonmetallic mining continues on other portions of the site.
- 3. Public Health Safety and Welfare. All nonmetallic mining sites shall be reclaimed in a manner so as to comply with federal, state and local regulations governing public health safety and welfare.
- 4. Habitat Restoration. When the land use required by the reclamation plan approved pursuant to this Codehapter requires plant, fish or wildlife habitat, it shall be restored, to the extent practicable, to a condition at least as suitable as that which existed before the lands were affected by nonmetallic mining operations.
- <u>Compliance with Environmental Regulations.</u> Reclamation of nonmetallic mining sites shall comply with any other applicable federal, state and local laws including those related to environmental protection, zoning or land use control.
- Area Disturbed and Contemporaneous Reclamation. Nonmetallic mining reclamation shall be
 conducted, to the extent practicable, to minimize the area disturbed by nonmetallic mining and to
 provide for reclamation of portions of the site while nonmetallic mining continues on other portions
 of the site.
- 3.—
- 4.
- Compliance with Environmental Regulations. Reclamation of nonmetallic mining sites shall comply with any other applicable federal, state and local laws including those related to environmental protection, zoning or land use control.
- B. Surface Water and Wetlands Protection. Nonmetallic mining reclamation shall be conducted and completed in a manner that assures compliance with the <u>DNRWisconsin Department of Natural Resources'</u> water quality standards for surface waters and wetlands contained in <u>Wisconsin Administrative Code Chapters</u> NR 102 to NR 105, <u>Wisconsin Administrative Code</u>. Before disturbing the surface of a nonmetallic mining site and removal of topsoil, all necessary measures for diversion and drainage of runoff from the site to prevent pollution of waters of the state shall be installed in accordance with the reclamation plans approved pursuant to this Codehapter. Diverted or channelized runoff resulting from reclamation may not adversely affect neighboring properties.

C. Groundwater Protection.

- Groundwater Quantity. A nonmetallic mining site shall be reclaimed in a manner that does not cause
 a permanent lowering of the water table that would result in adverse effects on surface waters or a
 significant reduction in the quantity of groundwater reasonably available for future users of
 groundwater.
- 2. <u>Groundwater Quality.</u> Nonmetallic mining reclamation shall be conducted in a manner which does not cause groundwater quality standards in <u>Wisconsin Administrative</u> Code <u>Chapter NR 140</u>, <u>Wisconsin Administrative Code</u> to be exceeded at the point of standards application.

D. Topsoil Management.

- 1. Removal. Topsoil and topsoil substitute shall be provided as specified in the reclamation plan approved pursuant to this Codehapter in order to achieve reclamation to the approved post mining land use. Removal of on-site topsoil and topsoil substitute material, when specified in the reclamation plan, shall be performed prior to any mining activity associated with any specific phase of the mining operation.
- 2. <u>Volume.</u> The operator shall obtain the volume required to perform final reclamation by removal of on-site topsoil or topsoil substitute material or by obtaining topsoil or substitute material as needed to make up the volume of topsoil as specified in the reclamation plan approved pursuant to this

- a. On-site inspections by Department staff.
- b. Reports presenting results obtained during reclamation evaluations including summarized data on revegetation, photo documentation or other evidence that the criteria approved in the reclamation plan to ascertain success have been met; or:
- c. A combination of inspections or reports.
- 3. In those cases where the post mining land use specified in the reclamation plan requires a return of the mining site to a pre-mining condition, the operator shall obtain baseline data on the existing plant community for use in the evaluation of reclamation success as further described in this Section.
- 4. Revegetation success may be determined by:
 - a. Comparison to an appropriate reference area.
 - b. Comparison to baseline data acquired at the mining site prior to its being affected by mining.
 - c. Comparison to an approved alternate technical standard.
- 5. Revegetation using a variety of plants indigenous to the area is favored.

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- Intermittent Mining. Intermittent mining may be conducted provided that the possibility of intermittent cessation of operations is addressed in an operator's reclamation permit, no environmental pollution or erosion of sediments is occurring, and financial assurance for reclamation pursuant to Section 21.501 of this Code, is maintained covering all remaining portions of the site that have been affected by nonmetallic mining and that have not been reclaimed.
- Maintenance. During the period of site reclamation, after the operator has stated that reclamation is complete, but prior to release of financial assurance, the operator shall perform any maintenance necessary to prevent erosion, sedimentation or environmental pollution, comply with the standards of this subchapter, or to meet the goals specified in the reclamation plan approved pursuant to this Codehapter.
- F. Alternate Requirements. Move to Permitting Section
- Criteria. The Department may approve an alternate requirement to the reclamation standards established in this Code hapter if the operator demonstrates and the Department finds that all of the following criteria are met:
- a. The nonmetallic mining site, the surrounding property or the mining plan or reclamation plan has a unique characteristic which requires an alternate requirement.
- b. Unnecessary hardship which is peculiar to the nonmetallic mining site or plan will result unless the alternate requirement is approved.
- c. Reclamation in accordance with the proposed alternate requirement will achieve the planned postmining land use and long term site stability in a manner that will not cause environmental pollution or threaten public health, safety or welfare.
- d. 2. Procedures, r
- a. An operator who requests an alternate requirement shall submit the request in writing as required in this Section.
- b. The alternate requirement shall be approved or disapproved as provided in this Codehapter. Approval or disapproval shall be in writing and shall contain documentation of the reasons why the alternate requirement was or was not approved.

Title 3: PERMITTING

Chapter 21.301

Permitting

Section 21.301.01 — PERMITS REQUIRED

No person may engage in nonmetallic mining or in nonmetallic mining reclamation without possessing a nonmetallic mining reclamation permit issued pursuant to this Code, unless the activity is specifically exempted in Section 21.101.0521.101.05 of this Code.

Section 21.301.02 _-LOCAL TRANSPORTATION RELATED MINESLOCAL TRANSPORTATION RELATED MINES

- A. <u>Borrow Sites for Local Transportation Projects Related Mines.</u> A permit shall be issued [DH4] under this Section for any nonmetallic mine that meets the following conditions:
 - 1. The mine will be opened and reclaimed under contract with a municipality within a period not exceeding 36 months.
 - The mine is intended to provide stone, soil, sand or gravel for the construction, reconstruction, maintenance or repair of a highway, railroad, airport facility or other transportation facility under contract with the municipality. Municipality has the meaning defined in §299.01(8), State. (Moved this to definitions)
 - 3. The mine is regulated and will be reclaimed under contract with the municipality in accordance with the requirements of the <u>DOT</u> concerning the restoration of nonmetallic mining sites.
 - 4. The mine is not a commercial source of nonmetallic minerals.
 - 5. Will be constructed, operated and reclaimed in accordance with applicable zoning requirements, if any, and;
 - 6. Is not otherwise exempt from the requirements of Section 21.101.05 of this Code.
- 5.B. Application Requirements The applicant shall provide the following:
- (e) A statement from the local zoning authority that all applicable zoning requirements have been met. The applicant shall provide the following information:
 - 1. A copy of the contract which outlines the terms and conditions of the reclamation of the proposed borrow site. The contractual provisions incorporating requirements of DOT will be in lieu of a reclamation plan and in lieu of financial assurance requirements.
 - 2. Evidence to show that the borrow site and its reclamation will comply with applicable zoning requirements if any.

A scaled drawing that identifies the area that will be impacted by the contract.

- 1.3. The annual fees under Section 21.401.01 of this Code, shall apply. No fees will be charged for plan review or expedited plan review. The permit fee as specified in 21.12(1) (c).
- C. Public Notice and Hearing. (g) A permit pursuant to this sub shall be issued within 7 days of receiving the information required by this sub. The public notice and right of hearing provisions of Section 21.301.05 of this Code, do not apply to permits issued under this Section.
- D. Permit Issuance. A permit pursuant to this Section shall be issued within 7 working days of receipt of a complete application.
- E. Multiple Use of Borrow Site. If the borrow site is used to concurrently supply materials for other than the local transportation project, the permitting in this Section still applies provided the site will be reclaimed under a contractual obligation with the municipality in accordance with the DOT requirements.
- F. Annual Report. Notwithstanding Wisconsin Administrative Code NR 135.36, the operator of a borrow site under this Section is required to submit only the information in an annual report necessary to identify the borrow site and to determine the applicable annual fee.
 - (i) The operator will notify the Department within 30 days of completion of the reclamation outlined in

- the applicant may <u>be required to</u> supplement such information with the opinion of a professional geologist or hydrologist.
- 4. <u>Biological Resources.</u> Information available to the mine operator on the biological resources, plant communities and wildlife use at and adjacent to the proposed or operating mine site.
- 5. General Map. Four copies of a A general location map which shall be drawn at a scale of no less than 1 inch equals 200 feet and shall include the following:
 - a. Property Boundary (Parcel Lines). All property boundaries of the land(s) where the mine site is to be located shall be shown.
 - b. Mine Site Boundary. The boundaries of the mine site that will be permitted shall be shown. If the site is to be mined in phases, the boundaries of each phase shall also be shown.
 - c. Nonmetallic Mineral Deposit. The areal extent of the mineral deposit shall be shown. The extent of the deposit and the property boundaries of the operator's owned or leased land and the location of other owners' property boundaries at the point where they about the boundary of the project site.
 - d. Existing tTopography of affected lands at contour intervals no wider than ten (10) feet.
 - e. Location and names of all streams, lakes, other water features and roads on or within 300 feet of the project site.
 - f. Location of all man made features on or adjacent to the site and the purpose for which each man made feature and the adjoining land is used.
 - ——<u>AreasBoundaries</u> of previous excavations, stockpiles, sediment basins, wash plants or other land previously affected by nonmetallic mining on the site.

- Quantifiable standards for revegetation adequate to show that a suitable stand of vegetation has been established which will support the post mine land use. Standards for revegetation may be based on the percent of vegetative cover, productivity, plant density, diversity or other applicable measures.
- i. -A description of how the reclamation plan addresses the long-term safety of the reclaimed mining site. The description shall include a discussion of site specific safety measures to be implemented at the site and include measures that address public safety with regard to adjacent land uses.
- 8. Criteria for Successful Reclamation. The reclamation plan shall contain criteria for assuring successful reclamation in accordance with Section 21.201.01 (H) of this Code.

9. Alternate Requirements.

- a. Criteria. The Department may approve an alternate requirement to the reclamation standards established in this Code if the operator demonstrates and the Department finds that all of the following criteria are met:
 - 1) The nonmetallic mining site, the surrounding property or the mining plan or reclamation plan has a unique characteristic which requires an alternate requirement.
 - 2) Unnecessary hardship which is peculiar to the nonmetallic mining site or plan will result unless the alternate requirement is approved.
 - 3) Reclamation in accordance with the proposed alternate requirement will achieve the planned post-mining land use and long term site stability in a manner that will not cause environmental pollution or threaten public health, safety or welfare.

b. Procedures.

- An operator who requests an alternate requirement shall submit the request in writing as required in this Section.
- 2) The alternate requirement shall be approved or disapproved as provided in this Code. Approval or disapproval shall be in writing and shall contain documentation of the reasons why the alternate requirement was or was not approved.
- 3) A request for an alternate requirement may be incorporated as part of an application to issue or modify a nonmetallic mining reclamation permit.
- 4) An opportunity for a public informational hearing pursuant to this Code prior to the Department's action on a request for an alternate requirement may be provided.

10. Certification of Reclamation Plan

The operator shall provide a signed certification that reclamation will be carried out in accordance with the reclamation plan. The landowner or lessor, if different from the operator, shall also provide signed certification that they concur with the reclamation plan and will allow its implementation. The certification shall be binding on the land owner's or operator's heirs and assignees or the certification shall be recorded with the register of deeds to inform subsequent owners of the existence of the reclamation plan.

- 11. Other Information. The Department may require the submittal of such other information as may be necessary to determine the feasibility of the proposed reclamation.
- —Approval. The Department shall approve, approve conditionally, or deny the reclamation plan in writing.

9. <u>Certification of Reclamation Plan</u>

The operator shall provide a signed certification that reclamation will be carried out in accordance with the reclamation plan. The landowner or lessor, if different from the operator, shall also provide signed certification that they concur with the reclamation plan and will allow its implementation. The certification shall be binding on the land owner's or operator's heirs and assignees or the certification shall be recorded with the register of deeds to inform subsequent owners of the existence of the reclamation plan.

Other Information. The Department may require the submittal of such other information as may be necessary to determine the feasibility of the proposed reclamation.

boundaries of the parcel or parcels of land on which the proposed site is located. This should be c. above then Public Hearing below should be B.

1.2. Public Hearing [TF5].

- a. County Zoning. (Sites Located in Towns under County Zoning Jurisdiction) If a public hearing is required for a Conditional Use Permit under Chapter 17 of the General Code of Ordinances, an opportunity shall be provided to give testimony on reclamation related matters. The Department shall consider the reclamation related testimony in deciding on a permit application pursuant to this Codehapter.
- b. Reclamation Public Hearing. (Sites located in Towns or municipalities where there was not an opportunity for the Department to receive testimony on reclamation matters) If there was not an opportunity for the Department to take testimony under Section 21.301.05B.1.a. [TF6]21.301.05 (B) (1) (a) above an opportunity for a public informational hearing maybe provided as follows: Any person residing within, owning property within, or whose principal place of business is within 300 feet of the boundary of a parcel or parcels of land in which the nonmetallic mining site is located or proposed may request a public informational hearing. The request must be made within 30 calendar days of the date of the public notice specified in Section 21.301.05 (A) (1) of this Code (pursuant to this Section?). The hearing shall be held no sooner than 30 calendar days or later than 60 calendar days after being requested. The hearing shall be conducted as an informational hearing for the purpose of explaining and receiving comment from affected persons on the nature, feasibility and effects of the proposed reclamation. The subject matter and testimony at this informational hearing, if it is held separately from any zoning related hearing, shall be limited to the reclamation of the proposed nonmetallic mine site.
 - a. County Zoning. (Sites Located in Towns under County Zoning Jurisdiction) If a public hearing is required for a Conditional Use Permit under Chapter 17 of the General Code of Ordinances, an opportunity shall be provided to give testimony on reclamation related matters. The Department shall consider the reclamation related testimony in deciding on a permit application pursuant to this Chapter.
 - b. Town Zoning. (Sites Located in Towns that are Town Zoned) If a public hearing is required by the local Town zoning authority and if the local Town zoning authority requests that the Department be represented at the public hearing, an opportunity shall be provided for the Department to take testimony on reclamation related matters. The Department shall consider the reclamation related testimony in deciding on a permit application pursuant to this Chapter. c. Municipality Zoning. (Sites located in Municipalities that are independently zoned) If a public hearing is required the local municipality zoning authority and if the local municipality zoning authority requests that the Department be represented at the public hearing, an opportunity shall be provided for the Department to take testimony on reclamation related matters. The Department shall consider the reclamation related testimony in deciding on a permit application pursuant to this Chapter.
 - d. No Zoning. (Sites located in Towns with no Zoning) If there was not an opportunity for the Department to take testimony an opportunity for a public informational hearing shall be provided as follows. Any person residing within, owning property within, or whose principal place of business is within 300 feet of the boundary of a parcel or parcels of land in which the nonmetallic mining site is located or proposed may request a public informational hearing. The request must be made within 30 calendar days of the date of the public notice specified in sub (a). The hearing shall be held no sooner than 30 calendar days or later than 60 calendar days after being requested. The hearing shall be conducted as an informational hearing for the purpose of explaining and receiving comment from affected persons on the nature, feasibility and effects of the proposed reclamation.
 - e. Reclamation Public Hearing. (Sites located in Towns or municipalities where there was not an opportunity for the Department to receive testimony on reclamation matters) If there was not an opportunity for the Department to take testimony under Section 21.301.05(B)(1) of this Code (under this Section?), an opportunity for a public informational hearing shall be provided as follows: Any person residing within, owning property within, or whose principal place of business is within 300 feet of the boundary of a parcel or parcels of land in which the nonmetallic mining

- obtain an expedited permit more—quickly than outlined in the standard procedure above may request a walk through appointme with the Department. The request shall state the need for the expedited review, the date by which the expedited review is requested and a payment of the fee under Section—21.401 21.401.01 of this Code.
- b. Any person may request an expedited review if the reclamation permit is to perform services under contract with a municipality. The request shall state the need for expedited review, include a copy of the applicable Sections -of the contract, the date by which the expedited review is requested and a payment of the fee under Section 21.401.01 of this Code.
- c. Following receipt of a request under this Section, the Department shall inform the applicant of the extimated date for a decision on issuance of the permit. If the applicant then elects not to proceed with the expedited review, the fee paid shall be returned. This review process may not waive the requirements of this Code for Plans and other pertinent documents will be reviewed at the time of the appointment and if the application is complete, the permit will be granted or denied within 30 days of the appointment unless a public notice and -hearing. SPACING
- d. The Department is not obligated to act upon a request for Expedited Permitting under this Section by a specific date.

D. —Cooperative Issuance by Multiple Authorities.

If more than one regulatory authority has jurisdiction over a single nonmetallic mining site, the regulatory authorities shall cooperatively issue a single reclamation permit for the nonmetallic mining site. is required under 21.10(5). If a public hearing is required a decision shall be made no later than 10 workdays following the public hearing. All other conditions outlined in subparagraph (a) shall apply to this subparagraph.

E. Appeals of Permit Decisions or Administrative Decisions.

- 1. Any person who meets the requirements of Wis. Stats., 227.42 (1), may obtain a contested case hearing under Wis. Stats., 68.11, on a Department decision to issue, deny, suspend, terminate or modify a nonmetallic mine reclamation permit with a request in writing within 30 calendar days of notice to such person of the Department's decision.
 - a. The Board of Adjustment as established under Section 17.801.03 of the General Code of Ordinances for Marathon County shall serve as the impartial decision maker and shall conduct the hearing pursuant to Wis. Stats. 68.11 (2).
 - b. The Board of Adjustment or a person delegated by the Board of Adjustment shall provide a record of the hearing pursuant to Wis. Stats., 68.11 (3).
 - c. Within 20<u>calendar</u> days of completion of a hearing conducted under a. and the filing of briefs, if any, the Board shall mail or deliver to the appellant its written determination stating the reasons therefore. Such determination shall be a final determination.
 - d. Any party to a proceeding resulting in a final determination may seek review thereof by certiorari within 30 <u>calendar</u> days of receipt of the final determination. The court may affirm or reverse the final determination, or remand to the decision maker for further proceedings consistent with the court's decision.
 - e. If review is sought of a final determination, the record of the proceedings shall be transcribed at the expense of the person seeking review. A transcript shall be supplied to anyone requesting the same at the requester's expense. If the person seeking review establishes impecuniousness to the satisfaction of the reviewing court, the court may order the proceedings transcribed at the expense of the county and the person seeking review shall be provided a free copy of the transcript. By stipulation, the court may order a synopsis of the proceedings in lieu of a transcript. The court may otherwise limit the requirement for a transcript.

F. Permit Duration.

- A nonmetallic mine reclamation permit issued under this Codehapter shall last through the operation and reclamation as described in the approved reclamation plan of the mining site, unless suspended or revoked pursuant to Section 21.301.06 (E) 21.301.06 (E).
- 2. If the mine operator is not the landowner, the reclamation permit duration shall not exceed the duration of the mine lease unless the lease is renewed or the permit is transferred to a subsequent

Title 4: FEES

Chapter 21.401

Fees

Title 3: PROJECT SITE PERMIT MODIFICATION

Chapter 21.301

Permit Modification

Section 21.301 PROJECT SITE MODIFICATION OR ENLARGEMENT AND TRANSFER OF PERMIT

Section 21.301.01 PERMIT MODIFICATION

- (a) A nonmetallic mining reclamation permit may be modified by If the Department if it finds that, because <u>due to</u> of changing conditions, the nonmetallic mining site no longer is in compliance with this chapter it shall issue an order modifying the permit in accordance with 21.20. This modifying order may require the operator to amend or submit new application information, financial assurance or other information to ensure compliance with this chapter.
- If operator of any nonmetallic mine that holds a reclamation permit issued under this chapter desires to modify such permit or reclamation plan approved under this chapter, it may request such modification by submitting a written application for such modification to Marathon County. The application for permit or plan modification shall be acted on using the standards and procedures of this chapter.
- The operator of a nonmetallic mine that holds a reclamation permit issued under this chapter shall request a modification of such permit if changes occur to the area to be mined, the nature of the planned reclamation, or other aspects of mining required by the reclamation plan approved pursuant to this chapter. Such application for permit modification shall be acted on using the standards and procedures of this chapter.
 - (b) If an operator wishes to modify a permit or application, the operator shall submit a written request for a permit modification and supporting information which documents that the modification will comply with this chapter.

If operator of any nonmetallic mine that holds a reclamation permit issued under this chapter desires to modify such permit or reclamation plan approved under this chapter, it may request such modification by submitting a written application for such modification to Marathon County. The application for permit or plan modification shall be acted on using the standards and procedures of this chapter.

(c) The operator of a nonmetallic mine that holds a reclamation permit issued under this chapter shall request a medification of such permit if changes occur to the area to be mined, the nature of the planned reclamation, or other aspects of mining required by the reclamation plan approved pursuant to this chapter. Such application for permit modification shall be acted on using the standards and procedures of this chapter.

Section 21.301.02 TRANSFER OF PERMIT

- (2) Transfer of Permit. When one operator succeeds to the interest of another in an uncompleted site, the Department shall release the first operator of the responsibilities imposed by the permit only if:
 - (a) Both operators are in compliance with the requirements and standards of this chapter.
 - (b) The new operator assumes the responsibility of the former operator to complete the reclamation of the entire project site by a written, witnessed document.

NEED TO ADD FEE for MINE SITES UNDER ONE

ACRE Section 21.401.01 ANNUAL FEE

A. A—nnual Fees. Fees shall be asseeessed for -all un-reclaimed acres of thea nonmetallic mineNMM site except as follows:

Section 21.401.01 APPLICATION AND ANNUAL EXTENSION FEE

- 1. An application for a permit shall be accompanied by a fee based on each acre that will be impacted by mining.—On an annual basis, permitted mines, shall be assessed a fee for each un-reclaimed acre not released pursuant to Section 21.201.0113 (6) of this Code. Acres shall be rounded to the nearest whole number for calculating fees.
- 2. Department of Natural Resources Fee. In addition to the fee listed in Section 21.401.01 (A) (1) 21.401.01 (A) (1) of this Code, the operator shall submit to the Department an annual fee which shall be paid to the DNRepartment of Natural Resources puersuant to Wisconsin Administrative Codes NR 135.39 (3) (b) Table 1.and NR 135.39 (6) (b).
- 3. Fees shall be assessed pursuant to the Department fee schedule approved by the Environmental Resource Committee and in compliance with Wisconsin Administrative NR 135.39 (4).
- 4. Fees for Local Transportation Projects Permitted Under Wisconsin Administrative Code NR135.23 shall be compliant with Wisconsin Administrative Code NR135.23(1) (g)
- 5. Permit fees are not refundable after a permit has been issued.
- 6. If the Department determines that areas within a mining site have been successfully reclaimed on an interim basis in accordance with the reclamation plan, the Department shall waive annual acreage fees for those areas. Formatting

Section 21.401.02 PUBLIC NOTICE AND HEARING FEES

Public Notice and Appeal Hearing Fees - should this be in the Appeals section[FF8]???

All requests for a contested case hearing before the County Zoning Board of Adjustment shall be accompanied by a fee as set forth in Chapter -17 of the Marathon County this General Code of Ordinances
 Zoning Code. This fee is in addition to any other fee required by this Codehapter

Section 21.401.02 PUBLIC NOTICE AND HEARING FEES

All requests for a contested case hearing before the County Zoning Board of Adjustment shall be accompanied by a fee as set forth in Ch. 17 of this General Code. This fee is in addition to any other fee required by this chapter.

Section 21.401.03 AMENDED

Section 21.401.04 REFUNDS

Permit fees are not refundable after a permit has been issued. Section 21.401.05 CHAPTER 30/NR 340

Fees for sites which carry a Chapter 30 permit shall be \$150.

Section 21.501 FINANCIAL ASSURANCE

_Title 5: FINANCIAL ASSURANCE

- the financial assurance may be adjusted proportionately based upon the remaining un-reclaimed acres of the mine site.
- G. Changing Methods of Financial Assurance. The operator of a nonmetallic mining site may change from one method of financial assurance to another. This may not be done more than once a year unless required by an adjustment imposed pursuant to this Codehapter. The operator shall give the Department at least 60 calendar day notice prior to changing methods of financial assurance and may not actually change methods without the written approval of the Department.
- H. Cancellation/Forfeiture. Financial assurance shall provide that it may not be canceled by the surety or other holder or issuer except after not less than a 90 calendar day notice to the Department in writing by registered or certified mail. Not less than 30 calendar days prior to the expiration of the 90 calendar day notice of cancellation, the operator shall deliver to the Department a replacement financial assurance. In the absence of this replacement financial assurance, all mining shall cease until the time it is delivered and in effect. Financial assurance shall be forfeited if the permit is revoked per this Section and the appeals process has been completed or an operator ceases mining operations and fails to reclaim the site in accordance with the reclamation plan.
- I. Bankruptcy Notification. The operator of a nonmetallic mining site shall notify the Department by certified mail of the commencement of voluntary or involuntary proceedings under bankruptcy Code, 11 USC, et seq., naming the operator as a debtor, within 10 working days of commencement of the proceeding.
- J. Financial Assurance Release. The Department shall release the operator's financial assurance if it finds, after inspection of the project site and review of documentation provided by the operator, that the operator has fully carried out and completed reclamation of the project site in accordance with the reclamation plan, and has otherwise complied with this Code. Completion of reclamation shall be determined pursuant to the procedures listed in Section 21.301.04 of this Code. The Department shall notify the operator in writing within 60 calendar days after site inspection whether or not the reclamation is complete for all or part of the mine or if weather conditions or snow cover make a determination impractical.
- K. Financial Assurance on Multiple Projects. Any operator who obtains a permit from the Department for two or more project sites may elect, at the time the second or subsequent site is approved, to post a single financial assurance in lieu of separate financial assurance on each site. Any financial assurance so posted shall be in an amount equal to the estimated cost to the County for reclaiming all sites the operator has under project permits. When an operator elects to post a single financial assurance in lieu of separate financial assurance previously posted on individual sites the separate financial assurance shall not be released until the new financial assurance has been accepted by the Department.
- L. **Multiple Jurisdictions.** In cases where more than one regulatory authority has jurisdiction, a cooperative financial security arrangement may be developed and implemented by the regulatory authorities.
- M. Net Worth Test. An operator that meets the definition of "company" in Wis. Stats., 289.41 (1) (b) may use the new worth method of providing financial assurance. The operator shall submit information to the Department in satisfaction of the net worth requirements of Wis. Stats., 289.41 (4). The criteria in Wis. Stats., 289.41 (6) (b) (d) (e) (f) (g) (h) and (i) shall apply.
 - 1. An operator using the net worth test to provide financial assurance for more than one mine shall use the total cost of compliance for all mines in determining the net worth to reclamation cost ration in accordance with Wis. Stats.-, 289.41 (6)
 - 2. The Departments determination of the net worth test shall be in accordance with Wis. Stats.. 289.41 (5).
 - 3. The operator shall submit a legally binding commitment to faithfully perform all compliance and reclamation work at the mine site that is required under this ordinance.
- N. Interim Reclamation Waiver. If the Department determines that areas within a mining site have been successfully reclaimed on an interim basis in accordance with the reclamation plan, the Department may reduce/waive financial assurance requirements for those areas.

Nonmetallic mining shall be limited to the phases which have financial assurance approved for them.

-Section 21.501.03 ALTERNATE FINANCIAL ASSURANCE

Alternate Financial Assurance. An operator may deposit eash, irrevocable letters of credit, irrevocable trusts, established escrew accounts, negotiable certificates of deposit, and negotiable government securities with the Department in lieu of a bond or may demonstrate financial responsibility by meeting net worth requirements as outlined in NR 135.40(13) of Wisconsin Administrative Code. Certificates of Deposit shall be

Section 21.601 ADMINISTRATION AND ENFORCEMENT

Section 21.601.01 INSPECTIONSS

- A. The Department administrator or designee may enter the premises of a nonmetallic mining site in the performance of their official duties or pursuant to a special inspection warrant issued under Wis. Stats., 66.0119, is in order to inspect those premises and to ascertain compliance with this Codehapter and permit or to investigate an alleged violation.
- B. Each active project site shall be inspected by Department personnel at least once annually to ensure that the site is in conformance with the operator's permit and shall make a report of the inspection. The report of the inspection may contain a map or diagram which illustrates the area that has been affected by nonmetallic mining, the area that has been reclaimed and the un-reclaimed area and shall document any activity that is inconsistent with the terms of the permit for the site. The operator shall be provided a copy of the information obtained during the inspection. The Department may, at its discretion, substitute the information obtained in this inspection for the annual operator reporting requirement contained in Section 21.602.01 of this Code provided the operator submits the certification specified in Section 21.602.01 (A) 21.602.01 (A) (B) of this Code to the Department within 30 days of receipt of the inspection report.
- C. The Department shall retain the inspection reports for a period of ten years <u>after a permitted</u> <u>nonmetallic mining site has been determined to be closed</u> and shall make the information available to the Department of Natural Resources upon request.
- D. The[TF9] Department shall inspect a nonmetallic mining site for which an operator has submitted a report under Section 21.201.02 (A) (6) 21.201.02 (A) (5) of this Code, of the completion of reclamation or interim reclamation within 60 calendar days of receipt of the report and make a determination in writing. If it is determined that interim or final reclamation is complete, including revegetation meeting the quantifiable standard as specified in the reclamation plan approved under Section 21.301.0421.10 (2) (h) of this Code (pursuant to this Chapter?), the Department shall issue the mine operator a written certification of completion.

Section 21.601.02 ENFORCEMENT

- A. **Enforcement Orders**. The Department administrator or designee may issue orders as set forth in Wis. Stats._-295.19 (1) (a), to enforce Subchapter I of Wis. Stats._-295, isconsin Wisconsin Administrative Code NR135, this Codehapter, a permit issued pursuant to this Codehapter or a reclamation plan required by Section 21.301 of this Code. A violation of this Codehapter, an order or permit issued pursuant to this Codehapter or a reclamation plan required by Section 21.301 of this Code, shall be considered a violation of Subchapter I of Wis. Stats._-295isconsin and Chapter Wisconsin Administrative Code NR135.isconsini
- <u>B.</u> Special Orders. The Department administrator or designee may issue a special order as set forth in Wis. Stats. 295.19(1)(b) and (c), Wisconsin suspending or revoking a nonmetallic mining reclamation permit issued pursuant to Section 21.301 of this Code, or directing an operator to immediately cease an activity regulated under Subchapter I of Wis. Stats. 295, iscChapter Wisconsin Administrative Code NR 135 isconsinistrative or this Codehapter until the necessary plan approval is obtained.
- C. Review of Orders. A person holding a reclamation permit who is subject to an order pursuant to this Section [DH10] shall have the right to review the order in a contested case hearing [TF11] under Wis. Stats., 68.11, Notwithstanding notwithstanding the provisions of Wis. Stats., §668.01, 68.03 (8) and (9), 68.06 and 68.10 (1) (b), WI Stats.
- D. Citations. Marathon County may issue a citation under Wis. Stats..., 66.119 and Section 21.601.04 (C) of this Code to collect forfeitures to enforce Subchapter I of Wis. Stats... Chapter 295, issee Wisconsin Administrative Code NR 135iscensinistrative. A permit issued pursuant to this Codehapter or a reclamation plan required by Section 21.301 of this Code and a permit issued under this Codehapter. The issuance of a citation under this Section shall not preclude proceeding under any other ordinance or law relating to the same or any other matter. Proceeding under any other ordinance or law relating to the same or any other matter shall not preclude the issuance of a citation under this Section.

Section 21.601.03 PENALTIES

Any person, firm or corporation who fails to comply with Subchapter I of Wis. Stats., 295, Wisconsin Administrative Code NR 135, and/or this Chapter shall be subject to the penalty provisions contained in

The TheThe Section 21.701.01 CONTENTS

- A. A. The annual report <u>shall cover the activities on unreclaimed acreage for the previous for a calendar vear [TF13], -and shall include the following:</u>
 - 1. The name and mailing address of the operator.
 - 2. The parcel identification number of the nonmetallic mining site.
 - 4.3. The Nonmetallic Mine Reclamation Permit number assigned by Marathon County.
 - 4. The acreage currently affected by nonmetallic mining and not yet reclaimed.
 - The amount of acreage that has been reclaimed to date, on a permanent basis and the amount reclaimed on an interim basis.
 - 6. A plan, map or diagram, drawn to scale, accurately showing the acreage described in this Section.
 - 2.7. The following certification signed by the operator:
 - "I certify that this information is true and accurate, and that the nonmetallic mining site described herein complies with all conditions of the applicable nonmetallic mine reclamation permit and Wisconsin Administrative Code NR 135".
- B. Annual operator reports shall be submitted to the Department by the operator for all active and intermittent mining sites until nonmetallic mining reclamation at the site is certified complete pursuant to Section 21.301 of this Code.

Annual reports shall be submitted by an operator for all active and intermittent mining sites to the department for each calendar year until the nonmetallic mine reclamation is complete and a notice as specified in 21.10(5)(e) is filed with the department.

Title 7: DEFINITIONS

Chapter 21.701

General

Section 21.701.01——_DEFINITIONS

ALTERNATIVE REQUIREMENTIternateive Requirement. Means an alternative to the reclamation standards of this Chapter, provided through a written authorization granted by the Department pursuant to \$1.23

Applicable Reclamation Ordinance. Means a nonmetallic mining reclamation ordinance, including this Codehapter, that applies to a particular nonmetallic mining site and complies with the requirements of this Code, hapter-Wisconsin Administrative Code NR 135 and subchapter I of Wis. Stats., -295, unless the Wisconsin Department of Natural Resources is the regulatory authority as defined in **sub.** (20) (c) If the Wisconsin Department of Natural Resources is the regulatory authority, "applicable reclamation ordinance" means the relevant and applicable provisions of Chapter-Wisconsin Administrative Code NR 135.

Board Of Adjustment. A Board established pursuant the Body established under Wis. Stats. -59.694; is.

Borrow Site. Means an area outside of a transportation project site from which stone, soil, sand or gravel is excavated for use at the project site, except the term does not include commercial sources.

Contemporaneous Reclamation. Means the sequential or progressive reclamation of portions of the nonmetallic mining site affected by mining operations that is performed in advance of final site reclamation, but which may or may not be final reclamation, performed to minimize the area exposed to erosion, at any one time, by nonmetallic mining activities.

-Department. The Marathon County Conservation, Planning, and Zoning Department.

Enlargement. Any vertical or horizontal increase beyond dimensions of the original application for the project site.

Environmental Pollution. The meaning in Wis. Stats., 295.11 (2). The contaminating or rendering unclean or impure the air, land, or waters of the State or making the same injurious to public health, harmful for commercial or recreational use or deleterious to animal or plant life.

Financial Assurance. A commitment of funds or resources by an operator to a regulatory authority that satisfies the requirements in Section <u>21.501</u> of this Code and is sufficient to pay for reclamation activities required by this Code hapter.

Highwall. A vertical or nearly vertical face in solid rock or a slope of consolidated or unconsolidated material—_that <u>is steeper than exceeds</u> 3:1.

Landowner. Means the person who has title to land in fee simple or who holds a land contract for the land. A landowner is not a person who owns nonmetallic mineral rights to land, if a different person possesses title to that land in fee simple or holds a land contract for that land.

Licensed Professional Geologist. A person who is licensed as a professional geologist pursuant to Wis. Stats., Ch. 470. Stats.

<u>Licensed Professional Hydrologist</u>. A person who is licensed as a professional hydrologist pursuant to Wis. <u>Stats., Ch.</u>

unrelated to nonmetallic mining. . .

Operator. Any person or business entity engaged in <u>or who has applied for a permit to engage in nonmetallic</u> mining <u>who/which applies for or holds a nonmetallic mine reclamation permit issued under a nonmetallic mine reclamation ordinance whether individually, jointly—, or through subsidiaries, agents, employees, contractors, or subcontractors.</u>

Permit. Any permit which may be required under this chapter of an operator as a condition precedent to commencing or continuing nonmetallic mining at a project site.

Person. An individual <u>owner.</u> operator, corporation, limited liability company, partnership, association, <u>county.</u> municipality, <u>—</u>interstate agency, state agency or federal agency.

Registered Professional Engineer. A person who is registered as a professional engineer pursuant to Wis. Stats. $_{-7}$ 443.04 $_{-7}$

Regulatory Authority. Means of the following:

(a) The county in which the nonmetallic mining site is located, that has an applicable reclamation ordinance under Wis. Stats., 295.13, except where a municipality has adopted an applicable reclamation ordinance pursuant to par. (b).

(b) The municipality in which the nonmetallic mining site is located and which has adopted an applicable reclamation ordinance under Wis. Stats. -295.14.

(c) The dDepartment of Natural Resourcesepartment, in cases where a county mining reclamation program is no longer in effect under Wis. Stats., 295.14, but only if there is no applicable reclamation ordinance enacted by the municipality in which the nonmetallic mining site is located.

Replacement Of Topsoil. The replacement or redistribution of topsoil or topsoil substitute material to all areas where topsoil was actually removed or affected by nonmetallic mining conducted under this chapter, unless the reclamation plan, approved pursuant to this chapter, provides otherwise, for the purposes of providing adequate vegetative cover and stabilization of soil conditions needed to achieve the approved post mining land use and as required by the reclamation plan.

Solid Waste. means aAny garbage, refuse, sludge from a waste treatment plant, water supply treatment plant or air pollution control facility and other discarded or salvageable materials, including solid, liquid, semisolid or contained gaseous materials resulting from industrial, commercial, mining and agricultural operations, and from community activities, but does not include solids or dissolved material in domestic sewage, or solid or dissolved materials in irrigation return flows or industrial discharges which are point sources subject to permits under Wis. Stats., or source material, special nuclear material or by-product material, as defined in Wis. Stats., 254.31 (1).

Topsoil. The surface layer of soil which is generally more fertile than the underlying soil layers, which is the natural medium for plant growth and which can provide the plant growth, soil stability and other attributes necessary to meet the success standards. That material (normally the A and upper part of the B horizon) which, based upon the official national cooperative soil survey, is acceptable for re-spreading on the surface of regraded areas to provide a medium which sustains a dense plant growth and soil stability needed to achieve the approved post mining land use specified. The surface layer of soil which is generally more fertile that the underlying soil layers, which is the natural medium for plant growth and which can provide the plant growth, soil stability and other attributes necessary to meet the success standards aapproved in the reclamation plans approved under this chapter.

Topsoil Substitute. Soil or other unconsolidated material either used alone or mixed with other beneficial materials and which can provide the plant growth, site stability and other attributes necessary to meet the success standards approved in the reclamation plan.

Unreclaimed Acre of Unreclaimed Acres. Those unreclaimed areas in which nonmetallic mining has occurred after April 1, 1989 and areas where nonmetallic mining reclamation has been completed but is not yet certified as reclaimed under Section 21.201 -21.201 (1) (d) Section 21.201.01(H) (H) of this Code and. Wisconsin Administrative Code NR135.40 (7). Does not include: areas where reclamation has been completed and certified as reclaimed under Wisconsin Administrative Code NR 135.40 (7); areas previously affected by nonmetallic mining but which are not used for nonmetallic mining after April 1, 1989; areas included in the approved nonmetallic mining reclamation plan but are not yet affected by nonmetallic mining.

NONMETALLIC MINING SITE, PROJECT SITE, OR SITE. The location where a nonmetallic mining operation is proposed or conducted including all surface areas from which minerals are removed, related storage and processing areas, areas where nonmetallic mining refuse is deposited and areas disturbed by the nonmetallic mining operation and by activities including, but not limited to, the construction or improvement of roads or haulage ways.

OPERATOR. Any person or business entity engaged in nonmetallic mining who/which applies for or holds a nonmetallic mine reclamation permit issued under a nonmetallic mine reclamation ordinance whether individually, jointly, or through subsidiaries, agents, employees, contractors, or subcontractors.

PERMIT. Any permit which may be required under this chapter of an operator as a condition precedent to commencing or continuing nonmetallic mining at a project site.

PERSON. An individual operator, corporation, limited liability company, partnership, association, municipality, interstate agency, state agency or federal agency.

REGISTERED PROFESSIONAL ENGINEER. A person who is registered as a professional engineer pursuant to §443.04.

REPLACEMENT OF TOPSOIL. The replacement or redistribution of topsoil or topsoil substitute material to all areas where topsoil was actually removed or affected by nonmetallic mining conducted under this chapter, unless the reclamation plan, approved pursuant to this chapter, provides otherwise, for the purposes of providing adequate vegetative cover and stabilization of soil conditions needed to achieve the approved post mining land use and as required by the reclamation plan.

TOPSOIL. That material (normally the A and upper part of the B horizon) which, based upon the official national cooperative soil survey, is acceptable for respreading on the surface of regraded areas to provide a medium which sustains a dense plant growth and soil stability needed to achieve the approved post mining land use specified in the reclamation plan approved under this chapter.

TOPSOIL SUBSTITUTE. Soil or other unconsolidated material either used alone or mixed with other beneficial materials and which can provide the plant growth, site stability and other attributes necessary to meet the success standards approved in the reclamation plan.

UNRECLAIMED ACRE OR UNRECLAIMED ACRES. These unreclaimed areas in which nonmetallic mining has occurred after April 1, 1989 and areas where nonmetallic mining reclamation has been completed but is not yet certified as reclaimed under 21.20(1) (d). Consistency?

Terms in NR135 not in our ordinance:

Alternative requirement

Applicable reclamation ordinance

Borrow site

Contemporaneous reclamation

Department - meaning DNR

Financial assurance

Landowner

Municipality

Regulatory authority

Solid Waste

Terms we may want to add:

Active

Inactive

RESOLUTION # R-60-19

ADOPTING A REDISTRICTING PLAN THAT REDUCES THE NUMBER OF MARATHON COUNTY SUPERVISORY DISTRICTS FROM 38 TO 19, EFFECTIVE AS OF SPRING ELECTION APRIL 2020

WHEREAS, on September 13, 2011 the Board of Supervisors for the County of Marathon adopted § 2.03 of the General Code of Ordinances for Marathon County, establishing 38 supervisory districts, pursuant to the procedure to be followed after each decennial census; and

WHEREAS, Wis. Stats., §59.10(3)(cm) 1, permits the Board to reduce the number of supervisory districts following the enactment of a decennial supervisory district plan; and

WHEREAS, Wis. Stats., §59.02(1) authorizes the County Board to exercise its powers by either a resolution adopted or an ordinance enacted; and

WHEREAS, the attached redistricting plan couples current supervisory districts that are contiguous so as to meet legal and technical requirements; and

WHEREAS, the Executive Committee met on November 4, 2019 to discuss the proposed redistricting plan and a motion to forward the plan to the County Board for its consideration was defeated by a 4-3 vote; and

WHEREAS, the members of the County Board listed below wish this matter to be discussed and acted on by the full County Board because they believe that the reduction of the number of supervisory districts from 38 to 19 will result in substantial savings, without negatively impacting representation; and

WHEREAS, Rule 17 (§2.01(17) of Gen. Code) provides, in part: "The Marathon County Governance Structure and Organization Governance Chart have been created for the purpose of providing a clear pathway to facilitate the coordination and prioritization of County services, programs and policy formation. The structure is not intended to preclude any group which is part of the County's formal governance structure from proposing governance policy or other issues for consideration by the Marathon County Board."

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of the County of Marathon does hereby:

- 1. Approve and adopt the attached redistricting plan, which reduces the number of supervisory districts from 38 to 19.
- 2. Declare this resolution shall be effective November 15, 2019 so as to apply to the Spring Election of County Board Supervisors in April 2020.

BE IT FURTHER RESOLVED that the appropriate County officials are authorized and directed to certify said redistricting plan to the State of Wisconsin as required by law.

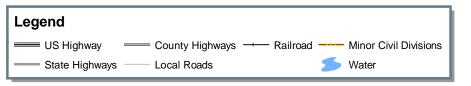
Dated this 14th day of November, 2019

Jeff Johnson, Marathon County Board Supervisor District # 6

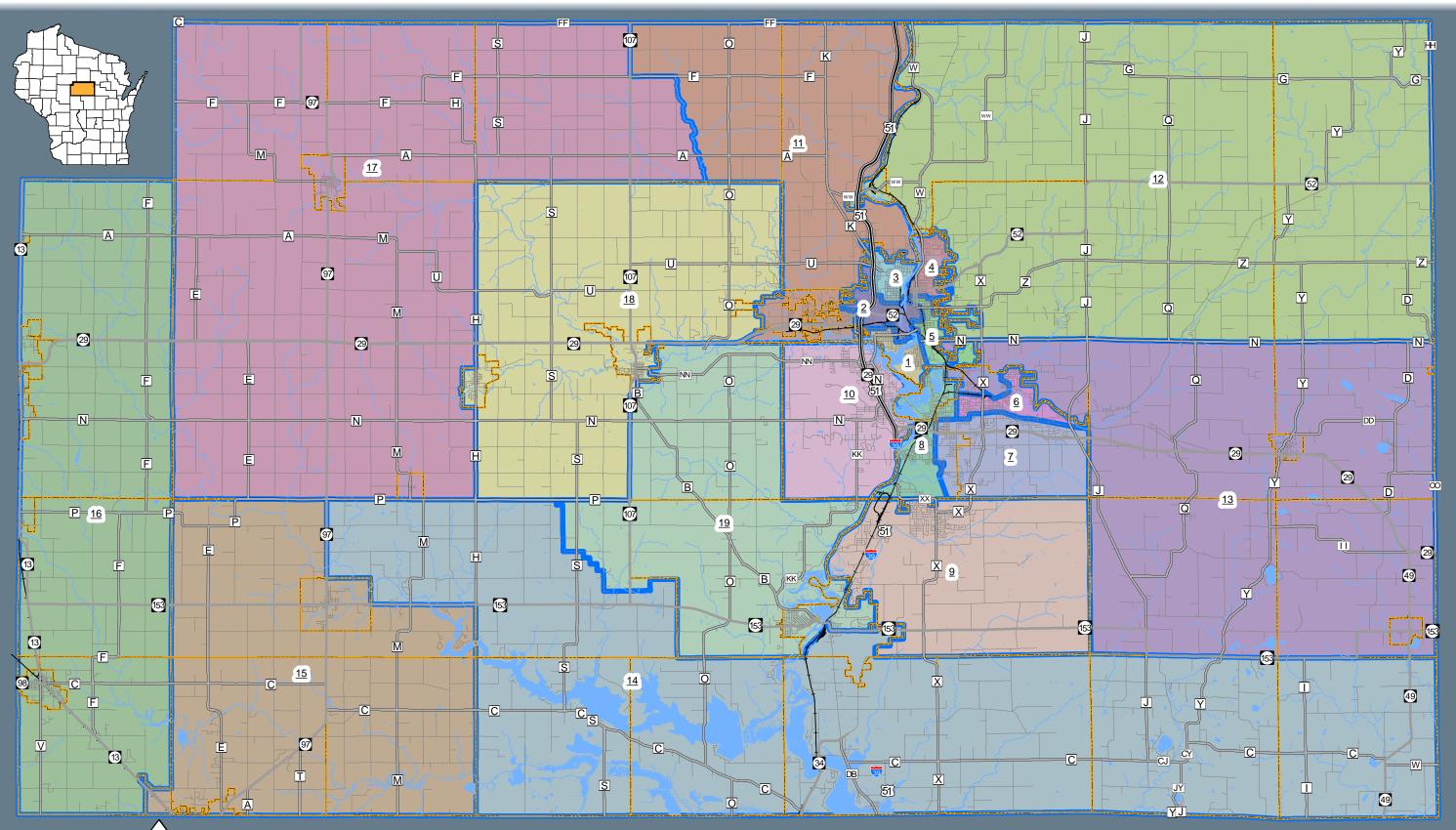
Ka Lo, Marathon County Board Supervisor District # 5

Estimated Fiscal Impact: The intended impact of this resolution is to reduce the cost of County Board Supervisor salaries and mileage reimbursement so as to provide a funding mechanism to replace financial support to non-profit organizations that will realize a 25% reduction in funding under the proposed 2020 Budget.





Marathon County, Wisconsin



District 1	District 2	New District
10	1	1
11	3	2
7	8	3
5	6	4
4	2	5
19	20	6
21	18	7
17	16	8
23	15	9
37	36	10
38	9	11
12	13	12
22	14	13
25	24	14
27	29	15
28	30	16
34	31	17
32	33	18
35	26	19

RESOLUTION R-61-19

EXTEND THE CHARTER OF THE REGIONAL MORGUE TASK FORCE

WHEREAS, in 2017 the Marathon County adopted Ordinance O-19-17 which chartered the Regional Morgue Task Force; and

WHEREAS, the Regional Morgue Task Force met infrequently starting in fall of 2017 and continuing through the summer of 2018; and

WHEREAS, the group's mission expired in August 2018, before there was enough financial information available for the Task Force to form a recommendation; and

WHEREAS, the Medical Examiner, Chief Deputy Medical Examiner and County Administrator (hereinafter "staff") continued to work with financial consultants from Wipfli, LLP, after the Task Force Charter expired; and

WHEREAS, preliminary findings are that a regional facility can support itself financially from the fees charged to other counties for autopsies, plus a number of other revenues that the facility can generate including tissue donation, but it cannot support the capital costs of a new facility; and

WHEREAS, the staff engaged the expertise of the County's architects and have learned that the area at NCHC currently used for aquatic therapy could support the facility needs of a Regional Forensic Science Center (a/k/a Morgue) with a renovation at a cost roughly estimated of \$2.6 million; and

WHEREAS, the staff is currently researching and evaluating the availability of grants from foundations and other government sources to cover the renovation costs with mixed results; and

WHEREAS, it is important that this work be brought to a conclusion so that the Public Safety Committee has accurate and complete information in order to determine: a) whether to move forward with this project, b) whether any critical partnerships need to be formed, and c) what contracts would need to be in place to ensure the financial and operational success of a new Regional Forensic Science Center.

NOW, THEREFORE, BE IT RESOLVED THAT the Marathon County Board of Supervisors authorizes an extension of the charter of the Regional Morgue Task Force to December 31, 2020, with the expectation that the Task Force will deliver to the Public Safety Committee a Report and Final Recommendation no later than their December 2020 Meeting.

Dated this 14th day of November, 2019.

	PUBLC SAFETY COMMITTEE				
		_			
		_			
		_			
Fiscal Impact: None				_	

RESOLUTION #R-61-19

Support for Wisconsin Assembly Bill 301/Senate Bill 268

WHEREAS. Marathon County supports the economic vitality of the County as a whole and its municipalities; and

WHEREAS, the Village of Kronenwetter has developed Tax Incremental Districts within its boundaries to support economic development and job growth; and

WHEREAS, the Village of Kronenwetter has requested that legislation by passed to expenditure period and life of the district by five additional years; and

WHEREAS, which will allow the Village of Kronenwetter to continue its investment and promote industrial development of the TID. Marathon County will directly benefit from the additional growth in equalized value created during the extension; and

NOW, THEREFORE BE IT RESOLVED, Marathon County strongly urges the Legislature to support Assembly Bill 301/Senate Bill 268 when it comes before you for a vote

BE IT FURTHER RESOLVED, that the legislature accept the letter of support attached to this resolution as documentation of Marathon County's support for Assembly Bill 301/Senate Bill 268

Respectfully submitted this 14th day of September 2019.

Fiscal Note: This resolution has no direct fiscal impact on the County

RESOLUTION #R- 62 -19

APPROVING

NORTHCENTRAL WISCONSIN STORMWATER MANAGEMENT COALITION MEMORANDUM OF AGREEMENT

AMONG MARATHON COUNTY, THE CITY OF WAUSAU, THE VILLAGES OF WESTON, KRONENWETTER, AND ROTHSCHILD, AND THE TOWN OF RIB MOUNTAIN

WHEREAS, the Wisconsin Department of Natural Resources regulates municipal storm sewer systems discharging water to surface or ground waters through the Wisconsin Pollutant Discharge Elimination System (WPDES) permit program, and

WHEREAS, the goal of the WPDES Stormwater Program is to prevent the transportation of pollutants to Wisconsin's water resources via stormwater runoff, and

WHEREAS, Marathon County owns stormwater facilities that are required to be permitted under the Wisconsin Pollutant Discharge Elimination System (WPDES), and

WHEREAS, the Memorandum of Agreement is between Marathon County; the City of Wausau; the Villages of Kronenwetter, Rothschild, and Weston; and the Town of Rib Mountain. and

WHEREAS, the purpose of the Memorandum of Agreement, which is authorized pursuant to ss.66.0301, Wis. Stats., is to develop and implement a single information and outreach program meeting the requirements of the Wisconsin Administrative Code and to increase awareness of stormwater impacts on waters of the state while avoiding duplication of efforts and saving costs, and

WHEREAS, the coalition will cooperate to adapt and revise operating procedures and municipal ordinances to comply with the requirements of the WPDES General Permits held by each party to the agreement and any changes made to the Wisconsin Administrative Code;

NOW THEREFORE BE IT RESOLVED, the Board of Supervisors of the County of Marathon hereby authorizes and executes a Memorandum of Agreement from January 1, 2020 to December 31, 2026 among Marathon County; the City of Wausau; the Villages of Kronenwetter, Rothschild, and Weston; and the Town of Rib Mountain.

Respectfully submitted this14th day of	of November 2019.
ENVIRONMENTAL RESC	DURCES COMMITTEE
	Sala Awill
Me Ha	
Kell Ka	

Fiscal Impact to Marathon County: Pay actual sampling and field screening costs of outfalls serving county owned facilities

MEMORANDUM OF AGREEMENT

BETWEEN MARATHON COUNTY, THE CITY OF WAUSAU, THE VILLAGES OF WESTON, KRONENWETTER, AND ROTHSCHILD, AND THE TOWN OF RIB MOUNTAIN

I. PURPOSE

THIS MEMORANDUM OF AGREEMENT is entered into for the purpose of minimizing discharge of pollutants carried by stormwater runoff and to develop and implement a single information and outreach program for all participating municipalities. The Agreement allows the parties to work together on a program that meets permit requirements of Wis. Admin. Code NR 216.

II. TERM OF AGREEMENT

This Agreement shall run January 1, 2020 to December 31, 2026. The terms of the Agreement may be reviewed and amended if necessary. This Agreement may be terminated by any party on thirty (30) days written notice to the group, subject only to the payment of any obligations due to the group under this Agreement up to the point of said termination.

III. APPLICABILITY

The process defined by this MOA addresses the requirements of Section 402 of the Federal Clean Water Act and the Storm Water Discharge Permit Program under Wis. Admin. Code NR 216. Through the Wisconsin Pollutant Discharge Elimination System (WPDES) permit program, the DNR regulates municipal, industrial, and animal waste operations discharging water to surface or groundwaters.

IV. SUMMARY OF THE PERMIT PARTNERSHIP PROCESS

Each of the participating municipalities and Marathon County will hold a municipal separate storm sewer system (MS4) permit. Marathon County will be responsible for achieving and maintaining compliance of its MS4 eligible facilities within each community.

V. PROGRAM SUMMARY

The program is designed to fulfill the permit requirements 1-9 as defined in of Wis. Admin. Code NR 216.07 as efficiently and effectively as possible through intergovernmental cooperation.

VI. ALLOCATION OF RESPONSIBILITY

For and in consideration of the terms and conditions in this Memorandum of Agreement, Marathon County and the participating municipalities have the following responsibilities:

1. PUBLIC EDUCATION AND OUTREACH

Marathon County will:

- Coordinate the development and updates of the Wausau Urban Area Stormwater Education and Outreach Plan and future plan updates at no cost to the municipalities;
- Coordinate the implementation of the Wausau Urban Area Stormwater Education and Outreach Plan.

The municipalities will:

- Appoint one representative to the Northcentral Wisconsin Stormwater Coalition;
- Contribute towards costs of development, reproduction and distribution of educational materials (each community will contribute an equal share of the cost);
- Make available rooms for public informational meetings as necessary.

2. PUBLIC INVOLVEMENT AND PARTICIPATION

Marathon County will:

- Develop and maintain a stormwater management website at no cost to the municipalities;
- Public notice all meetings of the Northcentral Wisconsin Stormwater Coalition and any public informational meetings hosted by Marathon County.

The municipalities will:

- Public notice all meetings hosted by the municipality;
- Contribute towards costs of public notices, meetings, and other public involvement and participation activities (each community will contribute an equal share of the cost).

3. ILLICIT DISCHARGE DETECTION AND ELIMINATION

Marathon County will:

- Assist the participating municipalities to develop and update as necessary, municipal illicit discharge ordinances in accordance with NR 216;
- Comply with municipal illicit discharge ordinances as they apply to MS4 eligible County facilities;
- Pay actual sampling and field screening costs of outfalls serving county owned facilities:
- Follow appropriate procedures to eliminate illicit discharges as defined by Wisconsin Department of Natural Resources regulations or other sources of non-storm water on MS4 eligible County facilities.

The municipalities will:

- Adopt and update as necessary, a municipal illicit discharge ordinance;
- Conduct field screening analysis for illicit connections and discharges at all municipal and county outfalls within their respective MS4 boundaries;
- Follow the procedures to eliminate illicit discharges as defined by Wisconsin Department of Natural Resources regulations or other sources of non-storm water on municipal facilities.

4. CONSTRUCTION SITE POLLUTION CONTROL

Marathon County will:

- Assist the participating municipalities to develop and update as necessary, municipal construction site erosion control ordinances in accordance with NR 216;
- Comply with municipal construction site erosion control ordinance as they apply to MS4 eligible County facilities as defined in NR 216.

The municipalities will:

 Adopt and update as necessary, a municipal construction site erosion control ordinance.

5. POST-CONSTRUCTION SITE STORM WATER MANAGEMENT Marathon County will:

- Work with the participating municipalities to develop and update as necessary, post construction storm water management ordinances in accordance with NR 216;
- Comply with municipal post construction storm water management ordinance as they apply to MS4 eligible County facilities as defined in NR 216.

The municipalities will:

• Adopt and update as necessary, a municipal post construction storm water management ordinance.

6. POLLUTION PREVENTION

Marathon County will perform the following tasks on MS-4 eligible county owned facilities to the specifications of the individual municipalities in which the facilities exist:

- Install and maintain source area controls and regional best management practices;
- Roadway maintenance including street sweeping and de-icer management;
- Collection and management of leaf and grass clippings;
- Management of county garages, storage areas and other potential sources of pollution;
- Management of the application of lawn and garden fertilizers on county controlled properties in accordance with s. NR 151.13 (1) (b) 3;
- Implement inspection, surveillance and monitoring procedures necessary to determine compliance and noncompliance with municipal permit conditions;
- Conduct an assessment of the actions taken using a pollutant loading analysis model (SLAMM).

The municipalities will perform the following tasks on municipal facilities:

- Install and maintain source area controls and regional best management practices;
- Roadway maintenance including street sweeping and de-icer management;
- Collection and management of leaf and grass clippings;
- Management of municipal garages, storage areas and other municipal sources of pollution;
- Management of the application of lawn and garden fertilizers on municipal controlled properties in accordance with s. NR 151.13 (1) (b) 3;
- Implement inspection, surveillance and monitoring procedures necessary to determine compliance and noncompliance with permit conditions;
- Conduct assessments of the actions taken using a pollutant loading analysis model (SLAMM) on municipal MS4 facilities within their respective MS4 boundaries.

7. STORM SEWER SYSTEM MAP

Marathon County will:

- Identify and map MS-4 eligible county owned facilities and outfalls as defined in NR 216;
- Provide the municipalities with geographical data of county owned MS-4 eligible facilities and outfalls.

The municipalities will:

- Identify and map municipal facilities and outfalls;
- Include and identify (label) county owned facilities and outfalls in required storm sewer system map.

8. ANNUAL REPORT

Marathon County will:

• Coordinate the development of standardized yearly reporting by the municipalities.

The municipalities will:

•	Include and reporting.	identify (la	abel) co	unty owne	ed facilities	and outfalls i	n required yearly

#R-____63____-19

R-03-19 RESOLUTION

Central Wisconsin Airport Permanent Utility Easement

WHEREAS, Marathon County and Portage County, Wisconsin hereinafter referred to as the Joint Airport Board, each being a municipal body corporate of the State of Wisconsin, is authorized by Wis. Stat. §114.11 (1973), to acquire, establish, construct, own, control, lease, equip, improve, maintain, and operate an airport, and

WHEREAS, the Joint Airport Board desires to develop or improve the Central Wisconsin Airport (CWA), Marathon County, Wisconsin, and

WHEREAS, Wisconsin Public Service (WPS) provides electrical utility service to facilities located at CWA, and

WHEREAS, WPS is replacing existing utility lines on CWA property that have reached end of useful life in new locations on or off CWA property, and

WHEREAS, the new utility locations are more compatible with the use of CWA property than the existing locations, and

NOW, THEREFORE, BE IT RESOLVED that the Central Wisconsin Joint Airport Board resolves and ordains as follows:

Electric Underground Easement by and between the Joint Airport Board and Wisconsin Public Service affecting Parcel Identification Number (PIN) 251-2607-044-9987, 251-2607-041-9996, and 251-2607-044-9999 is hereby approved.

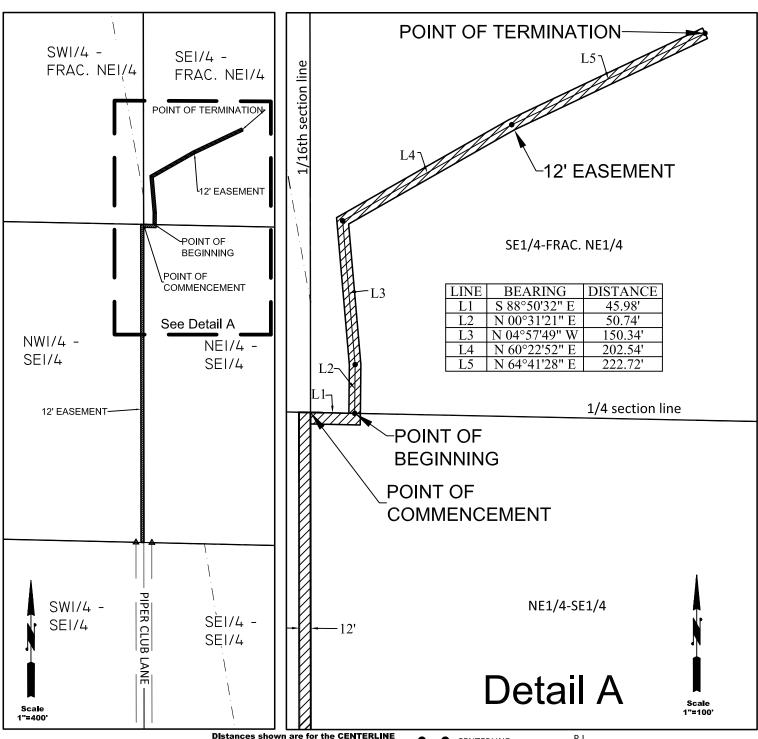
Dated this 20th day of September, 2019.

CENTRAL WISCONSIN JOINT AIRPORT BOARD

20

EXHIBIT A

Part of the Southeast Quarter of the Northeast Quarter (SE1/4-NE1/4); Also, Part of the Northwest Quarter of the Southeast Quarter (NW1/4-SE1/4); Also, Part of the Northeast Quarter of the Southeast Quarter (NE1/4-SE1/4); All being in Section 4, Township 26 North, Range 7 East, City of Mosinee, County of Marathon, State of Wisconsin





700 North Adams Street P.O. Box 19001 Green Bay, WI 54307-9001 Phone: 800-450-7260 of the easement and are approximate Bearings based upon Grid North of **Marathon County Wisconsin Coordinate** Reference System (WISCRS) NAD 83 (1991)

•	C	ENTERLINE
	E/	ASEMENT AR

CENTERLINE	· P.L · ·	PROPERTY LINE
EASEMENT AREA	R <u>/W</u>	RIGHT OF WAY

Date	County	Municipality	Site Address	Parcel Identification Number
19-Mar-19	Marathon	City of Mosinee	Central Wisconsin Airport	251-2607-044-9987, 251-2607-041-9996, 251- 2607-044-9999
Real Estate No.	WPSC District	WR#	WR Type	I/O
1031704	Wausau	2768166	EACR	22500466EC

ELECTRIC UNDERGROUND EASEMENT

THIS INDENTURE is made this 20th day of September, 2019, by and between Marathon County, Wisconsin and Portage County, Wisconsin, municipal corporations, ("Grantor") and WISCONSIN PUBLIC SERVICE CORPORATION, a Wisconsin Corporation, along with its successors and assigns (collectively, "Grantee") for good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, Grantor, owner of land, hereby grants and warrants to, Grantee, a permanent easement upon, within, beneath, over and across a part of Grantor's land hereinafter referred to as "easement area" more particularly described as follows:

Part of the Southeast Quarter of the Northeast Quarter (SE1/4-NE1/4);

Also, Part of the Northwest Quarter of the Southeast Quarter (NW1/4-SE1/4);

Return to:
Wisconsin Public Service Corp.
Real Estate Dept.
P.O. Box 19001
Green Bay, WI 54307-9001

Parcel Identification Number (PIN)

251-2607-044-9987 251-2607-041-9996 251-2607-044-9999

Also, Part of the Northeast Quarter of the Southeast Quarter (NE1/4-SE1/4);

All being in Section 4, Township 26 North, Range 7 East, City of Mosinee, County of Marathon, State of Wisconsin, more particularly described as follows:

A 12 foot wide easement strip described as being the east 12 feet of the said Northwest Quarter of the Southeast Quarter (NW1/4-SE1/4);

Also, A 12 foot wide easement strip described as being the north 12 feet of the west 52 feet of the said Northeast Quarter of the Southeast Quarter (NE1/4-SE1/4);

Also, A 12 foot wide easement strip, the center line of which is described as follows:

Commencing at the southwest corner of the said Southeast Quarter of the Northeast Quarter (SE1/4-NE1/4);

Thence S88°50'32"E, 45.98 feet coincident with the south line of said Southeast Quarter of the Northeast Quarter (SE1/4-NE1/4) to the *Point of Beginning*;

Thence N00°31'21"E, 50.74 feet;

Thence N04°57'49"W, 150.34 feet;

Thence N60°22'52"E, 202.54 feet;

Thence N64°41'28"E, 222.72 feet to the *Point of Termination*.

See the *attached Exhibit "A"*.

1. Purpose: ELECTRIC UNDERGROUND - The purpose of this easement is to construct, install, operate, maintain, repair, replace and extend underground utility facilities, conduit and cables, electric pad-mounted transformers, manhole, electric pad-mounted switch-fuse units, electric pad-mounted vacuum fault interrupter, concrete slabs, power pedestals, riser equipment, terminals and markers, together with all necessary and appurtenant equipment under and above ground as deemed necessary by Grantee, all to

transmit electric energy, signals, television and telecommunication services, including the customary growth and replacement thereof. Trees, bushes, branches and roots may be trimmed or removed so as not to interfere with Grantee's use of the easement area.

- **2.** Access: Grantee shall have the right to enter on and across any of the Grantor's property outside of the easement area as may be reasonably necessary to gain access to the easement area and as may be reasonably necessary for the construction, installation, operation, maintenance, inspection, removal or replacement of the Grantee's facilities.
- **3.** Buildings or Other Structures: Grantor agrees that no structures will be erected in the easement area or in such close proximity to Grantee's facilities as to create a violation of all applicable State of Wisconsin electric and gas codes or any amendments thereto.
- **4. Elevation:** Grantor agrees that the elevation of the ground surface existing as of the date of the initial installation of Grantee's facilities within the easement area will not be altered by more than 4 inches without the written consent of Grantee.
- **5. Restoration:** Grantee agrees to restore or cause to have restored Grantor's land, as nearly as is reasonably possible, to the condition existing prior to such entry by Grantee or its agents. This restoration, however, does not apply to any trees, bushes, branches or roots which may interfere with Grantee's use of the easement area.
- **6. Exercise of Rights:** It is agreed that the complete exercise of the rights herein conveyed may be gradual and not fully exercised until sometime in the future, and that none of the rights herein granted shall be lost by non-use.
- 7. Binding on Future Parties: This grant of easement shall be binding upon and inure to the benefit of the heirs, successors and assigns of all parties hereto.
- **8. Easement Review**: Grantor acknowledges receipt of materials which describe Grantor's rights and options in the easement negotiation process and furthermore acknowledges that Grantor has had at least 5 days to review this easement document *or* voluntarily waives the five day review period.
- 9. Limitations: This easement is subject to the following limitations because the "easement area," described above, is located upon, within, beneath, over and across part of an actively operating regional airport established and managed jointly by political subdivisions of the State of Wisconsin, pursuant to authority granted by the state under Wis. Stats., Chap. 114, and subject to regulation by several other state and federal authorities:
 - a. Compliance with Federal Aviation Regulations and Security Requirements. Grantee's access is subject to Federal Aviation Regulations and Federal Airport Security Regulations, including but not limited to 49 CFR Parts 1540 and 1542, and 14 CFR Part 139., and Grantor's policies as outlined in Grantor's Federal Aviation Administration (FAA) approved Airport Certification Manual and the Transportation Security Administration (TSA) approved Airport Security Plan. Grantee further agrees that any fines levied upon Grantor or Grantee through enforcement of these regulations because of violations thereof by Grantee's employees, agents, suppliers, guests, or patrons shall be borne by Grantee to the extent said violations contributed to said fines.
 - b. Interference with Radio and Navigation Aids Prohibited. Grantor operates a varied spectrum of licensed and unlicensed wireless radio, microwave and IP traffic to provide Navigation Aids and other critical safety services to aircraft and personnel as well as other land-based vehicles and equipment. The stable,

reliable and economical delivery of these services has absolute priority over any other uses or operations of Grantee. Therefore, any interference experienced by Grantor that coincides with Grantee's activities will be presumed to be caused by Grantee. Grantor reserves the right to demand Grantee turn off its equipment until all interference problems caused by Grantee are resolved. Once a "shut-off" order is delivered to Grantee, Grantee's equipment must be turned off as soon as possible. Grantor also reserves the right to require Grantee to take any action necessary, in the sole but reasonable discretion of Grantor, to proactively shield or otherwise prevent Grantee's activities from causing interference.

- c. Rules and Regulations of Joint Airport Board. Grantor shall have the right to adopt from time to time, and to enforce, rules and regulations which Grantee agrees to observe and obey with respect to the use of the airport premises and appurtenances, provided that such rules and regulations shall be promptly communicated to Grantee and shall not be inconsistent with safety, current rules and regulations of the FAA and any future changes prescribed from time to time by the FAA.
- d. Protection of Aerial Approaches to Airport. Grantor reserves the right to take any action it considers necessary to protect the aerial approaches of the airport against obstruction, together with the right to prevent Grantee from erecting, or permitting to be erected, any building, any other structure, or operating any vehicles or equipment on the easement area, which, in the opinion of Grantor, would limit the usefulness of the airport or constitute a hazard to aircraft, now or in the future.
- e. Airport Development. Grantor reserves the right to increase the size or capacity of any public aircraft facilities, including but not limited to, runways, hangars, taxi-ways, terminals, navigational facilities or common use portions of the airport, or make alterations thereto or reconstruct or relocate them or modify the design and type of construction thereof or close them or any portions of them, either temporarily or permanently; provided that none of the foregoing shall unreasonably interfere with Grantee's exercise of the easement rights granted hereunder.
- f. Force Majeure. Grantor shall not be responsible to Grantee if the fulfillment of any of the terms of this Easement is delayed or prevented by revolutions or other civil disorders, wars, acts of enemies, strikes, fires, floods, acts of God, adverse weather conditions, legally required environmental remedial actions, or by any other cause not within the control of Grantor.

[REMAINDER OF PAGE LEFT BLANK]

WITNESS the hand and seal of the Grantor the day and year first above written.

	Marathon County, Wisconsin	
	Corporate Name	
	Sign Name	
	Print name & title	
	Sign Name	
	Print name & title	
STATE OF)	
)SS	
COUNTY OF)	
This instrument was acknowledgnamed	ged before me this day of	,, by the above-
	to me known to be the Grantor(s) who executed the felged the same	oregoing instrument on behalf
	Sign NamePrint Name	
	Print Name	
	Notary Public, State of	
	My Commission expires:	

WITNESS the hand and seal of the Grantor the day and year first above written.

<u>P</u>	ortage County, Wisconsin
•	Corporate Name
	Sign Name
	Print name & title
	Sign Name
	Print name & title
CTATE OF	
STATE OF	_) _)SS
COUNTY OF)
This instrument was acknowledged before me this _ named	day of,, by the above-
Portage County, Wisconsin, to me known to be the said Grantor(s) and acknowledged the same	e Grantor(s) who executed the foregoing instrument on behalf of
a:	N.
Sig Prii	n Nament Name
No Mx	tary Public, State of
111.)	Commission expires.
This instrument drafted by: Dawn Van Oudenhoven	
Wisconsin Public Service Corpo	oration

Date	County	Municipality	Site Address	Parcel Identification Number
April 8, 2019	Marathon	City of Mosinee	Central Wisconsin Airport	251-2607-044-9987, 251-2607-041-9996,
				251-2607-044-9999
Real Estate No.	WPSC District	WR#	WR Type	I/O
QB\\ 503160 \\$12.2	Wausau	2768166	EACR	22500466EC

RESOLUTION # R- 64 - 19 APPROVE 2019 BUDGET TRANSFERS FOR MARATHON COUNTY DEPARTMENT APPROPRIATIONS

WHEREAS, Section 65.90(5)(a) dictates that appropriations in the Marathon County budget may not be modified unless authorized by a vote of two-thirds of the entire membership of the County Board of Supervisors, and

WHEREAS, the Human Resources, Finance and Property Committee has reviewed and does recommend the 2019 transfers listed below, and

NOW, THEREFORE, BE IT RESOLVED the Marathon County Board of Supervisors authorize and direct the budget transfers as listed below:

Transfer from:	Social Services 176 501 82453 State Grant and Aid
Transfer to:	Social Services 176 50197173 Direct payments-Youth Aids/Purchased Srv
Amount:	\$38,000
Re:	State of Wisconsin allocation for Youth Aids

That a Class 1 Notice of this transaction be published within (10) days of its adoption;

BE IT FURTHER RESOLVED that the County Board of Supervisors hereby authorizes and directs the Marathon County Clerk to issue checks pursuant to this resolution and the Marathon County Treasurer to honor said checks.

BE IT FURTHER RESOLVED that the proper officers of Marathon County are hereby authorized and directed to take all actions necessary to effect this policy.

Respectfully submitted this 14th day of November 2019.

HUMAN RESOURCES, FINA	ANCE AND PROPERTY COMMITTEE

Fiscal Note: This resolution modifies the revenues and expenditures for various County funds. There is no additional County levy appropriated in this resolution.

RESOLUTION #R-65-19

Support for Wisconsin Assembly Bill 301/Senate Bill 268

WHEREAS. Marathon County supports the economic vitality of the County as a whole and its municipalities; and

WHEREAS, the Village of Kronenwetter has developed Tax Incremental Districts within its boundaries to support economic development and job growth; and

WHEREAS, the Village of Kronenwetter has requested that legislation by passed to expenditure period and life of the district by five additional years; and

WHEREAS, which will allow the Village of Kronenwetter to continue its investment and promote industrial development of the TID. Marathon County will directly benefit from the additional growth in equalized value created during the extension; and

NOW, THEREFORE BE IT RESOLVED, Marathon County strongly urges the Legislature to support Assembly Bill 301/Senate Bill 268 when it comes before you for a vote

BE IT FURTHER RESOLVED, that the legislature accept the letter of support attached to this resolution as documentation of Marathon County's support for Assembly Bill 301/Senate Bill 268

Respectfully submitted this 14th day of September 2019.

HUMAN RESOURC	CES, FINANCE AND PROPERTY COMMI	TTE

Fiscal Note: This resolution has no direct fiscal impact on the County



Marathon County 500 Forest Street Wausau, WI 54403

November 14, 2019

RE: Support for Assembly Bill 301/Senate Bill 268

Dear Wisconsin State Legislators,

On behalf of Marathon County, I am writing to you to express our support for Assembly Bill 301/Senate Bill 268, which extends the expenditure period for Tax Increment District #2 (TID #2) in the Village of Kronenwetter.

As an overlying taxing jurisdiction, we are familiar with TID #2 and have worked in partnership with the Village of Kronenwetter since 2004 to oversee the success of TID #2. Since its inception, TID #2 has created over 39 million dollars in new equalized value.

We understand that this legislation will extend the expenditure period and life of the district by five additional years, which will allow the Village of Kronenwetter to continue its investment and promote industrial development of the TID. Marathon County will directly benefit from the additional growth in equalized value created during the extension.

Therefore, Marathon County strongly urges you to support Assembly Bill 301/Senate Bill 268 when it comes before you for a vote.

Sincerely,

Marathon County Chairman Kurt Gibbs Marathon County 500 Forest Street Wausau, WI 54403 715 261 1401 Kurt.Gibbs@co.marathon.wi.us

RESOLUTION #R-66-19

RESOLUTION AWARDING THE SALE OF \$9,590,000 GENERAL OBLIGATION PROMISSORY NOTES, SERIES 2019A

WHEREAS, on September 19, 2017, the County Board of Supervisors of Marathon County, Wisconsin (the "County") adopted an initial resolution, by a vote of at least 3/4 of the members-elect, authorizing the issuance of general obligation bonds in an amount not to exceed \$3,400,000 for the public purpose of financing the construction and equipping of a new warm water therapy pool at the North Central Health Care Facility ("NCHC") located in the County;

WHEREAS, on June 19, 2018, the County Board of Supervisors adopted an initial resolution, by a vote of at least 3/4 of the members-elect, authorizing the issuance of general obligation bonds or promissory notes in an amount not to exceed \$67,000,000 for the public purpose of financing NCHC Master Facility Plan projects, including the design and construction of building additions, renovations and landscaping to the NCHC Center and Mount View Care Center campus;

WHEREAS, on February 19, 2019 the County Board of Supervisors adopted an initial resolution, by a vote of at least 3/4 of the members-elect, authorizing the issuance of general obligation promissory notes in an amount not to exceed \$2,295,000 for the public purpose of financing 2019 Capital Improvement Plan projects, including County highway projects, acquisition of highway equipment and equipment for the Sheriff's department, improvements to County buildings and park and recreation projects;

WHEREAS, on October 22, 2019, the County Board of Supervisors adopted an initial resolution authorizing the issuance of general obligation promissory notes in an amount not to exceed \$2,700,000 for the public purpose of financing emergency repairs at the Marathon County Jail;

WHEREAS, the initial resolutions described above are collectively referred to herein as the "Initial Resolutions", and the projects authorized by the Initial Resolutions are collectively referred to herein as the "Project";

WHEREAS, on October 22, 2019, the County Board of Supervisors of the County also adopted a resolution (the "Set Sale Resolution"), providing that a portion of the general obligation bond and promissory note issues authorized by the Initial Resolutions be combined, issued and sold as a single issue of general obligation promissory notes designated as "General Obligation Promissory Notes, Series 2019A" (the "Notes") for the purpose of paying costs of the Project;

WHEREAS, pursuant to the Set Sale Resolution, the County directed PFM Financial Advisors LLC ("PFM") to take the steps necessary to sell the Notes;

WHEREAS, PFM, in consultation with the officials of the County, prepared an Official Notice of Sale (a copy of which is attached hereto as <u>Exhibit A</u> and incorporated herein by this reference) setting forth the details of and the bid requirements for the Notes and indicating that the Notes would be offered for public sale on November 14, 2019;

WHEREAS, the County Clerk (in consultation with PFM) caused notice of the sale of the Notes to be published and/or announced and caused the Official Notice of Sale to be distributed to potential bidders offering the Notes for public sale;

WHEREAS, the County has duly received bids for the Notes as described on the Bid Tabulation attached hereto as <u>Exhibit B</u> and incorporated herein by this reference (the "Bid Tabulation");

WHEREAS, it has been determined that the bid proposal (the "Proposal") submitted by the financial institution listed first on the Bid Tabulation fully complies with the bid requirements set forth in the Official Notice of Sale and is deemed to be the most advantageous to the County. PFM has recommended that the County accept the Proposal. A copy of said Proposal submitted by such institution (the "Purchaser") is attached hereto as Exhibit C and incorporated herein by this reference; and

WHEREAS, it has now been determined to issue the Notes authorized by the Initial Resolutions in the principal amount of \$9,590,000 consisting of \$2,140,000 for the warm water therapy pool; \$2,470,000 for NCHC Master Facility Plan projects; \$2,280,000 for 2019 Capital Improvement Plan projects; and \$2,700,000 for emergency repairs at the County Jail.

NOW, THEREFORE, BE IT RESOLVED by the County Board of Supervisors of the County that:

Section 1. Ratification of the Official Notice of Sale and Offering Materials. The County Board of Supervisors hereby ratifies and approves the details of the Notes set forth in Exhibit A attached hereto as and for the details of the Notes. The Official Notice of Sale and any other offering materials prepared and circulated by PFM are hereby ratified and approved in all respects. All actions taken by officers of the County and PFM in connection with the preparation and distribution of the Official Notice of Sale and any other offering materials are hereby ratified and approved in all respects.

Section 1A. Award of the Notes. For the purpose of paying the cost of the Project, there shall be borrowed pursuant to Section 67.12(12), Wisconsin Statutes, the principal sum of NINE MILLION FIVE HUNDRED NINETY THOUSAND DOLLARS (\$9,590,000) from the Purchaser in accordance with the terms and conditions of the Proposal. The Proposal of the Purchaser offering to purchase the Notes for the sum set forth on the Proposal (as modified on the Bid Tabulation and reflected in the Pricing Summary referenced below and incorporated herein), plus accrued interest to the date of delivery, is hereby accepted. The Chairperson and County Clerk or other appropriate officers of the County are authorized and directed to execute an acceptance of the Proposal on behalf of the County. The good faith deposit of the Purchaser shall be applied in accordance with the Official Notice of Sale, and any good faith deposits submitted by unsuccessful bidders shall be promptly returned. The Notes shall bear interest at the rates set forth on the Proposal.

Section 2. Terms of the Notes. The Notes shall be designated "General Obligation Promissory Notes, Series 2019A"; shall be issued in the aggregate principal amount of \$9,590,000; shall be dated their date of issuance; shall be in the denomination of \$5,000 or any

integral multiple thereof; shall be numbered R-1 and upward; and shall bear interest at the rates per annum and mature on February 1 of each year, in the years and principal amounts as set forth on the Pricing Summary attached hereto as <u>Exhibit D-1</u> and incorporated herein by this reference. Interest shall be payable semi-annually on February 1 and August 1 of each year commencing on August 1, 2020. Interest shall be computed upon the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to the rules of the Municipal Securities Rulemaking Board. The schedule of principal and interest payments due on the Notes is set forth on the Debt Service Schedule attached hereto as <u>Exhibit D-2</u> and incorporated herein by this reference (the "Schedule").

Section 3. Redemption Provisions. The Notes are not subject to optional redemption.

Section 4. Form of the Notes. The Notes shall be issued in registered form and shall be executed and delivered in substantially the form attached hereto as $\underline{\text{Exhibit E}}$ and incorporated herein by this reference.

Section 5. Tax Provisions.

- (A) Direct Annual Irrepealable Tax Levy. For the purpose of paying the principal of and interest on the Notes as the same becomes due, the full faith, credit and resources of the County are hereby irrevocably pledged, and there is hereby levied upon all of the taxable property of the County a direct annual irrepealable tax in the years 2019 through 2028 for the payments due in the years 2020 through 2029 in the amounts set forth on the Schedule.
- (B) Tax Collection. So long as any part of the principal of or interest on the Notes remains unpaid, the County shall be and continue without power to repeal such levy or obstruct the collection of said tax until all such payments have been made or provided for. After the issuance of the Notes, said tax shall be, from year to year, carried onto the tax roll of the County and collected in addition to all other taxes and in the same manner and at the same time as other taxes of the County for said years are collected, except that the amount of tax carried onto the tax roll may be reduced in any year by the amount of any surplus money in the Debt Service Fund Account created below.
- (C) Additional Funds. If at any time there shall be on hand insufficient funds from the aforesaid tax levy to meet principal and/or interest payments on said Notes when due, the requisite amounts shall be paid from other funds of the County then available, which sums shall be replaced upon the collection of the taxes herein levied.

Section 6. Segregated Debt Service Fund Account.

(A) Creation and Deposits. There be and there hereby is established in the treasury of the County, if one has not already been created, a debt service fund, separate and distinct from every other fund, which shall be maintained in accordance with generally accepted accounting principles. Debt service or sinking funds established for obligations previously issued by the County may be considered as separate and distinct accounts within the debt service fund.

Within the debt service fund, there hereby is established a separate and distinct account designated as the "Debt Service Fund Account for General Obligation Promissory Notes, Series 2019A" (the "Debt Service Fund Account") and such account shall be maintained until the indebtedness evidenced by the Notes is fully paid or otherwise extinguished. There shall be deposited into the Debt Service Fund Account (i) all accrued interest received by the County at the time of delivery of and payment for the Notes; (ii) any premium which may be received by the County above the par value of the Notes and accrued interest thereon; (iii) all money raised by the taxes herein levied and any amounts appropriated for the specific purpose of meeting principal of and interest on the Notes when due; (iv) such other sums as may be necessary at any time to pay principal of and interest on the Notes when due; (v) surplus monies in the Borrowed Money Fund as specified below; and (vi) such further deposits as may be required by Section 67.11, Wisconsin Statutes.

(B) Use and Investment. No money shall be withdrawn from the Debt Service Fund Account and appropriated for any purpose other than the payment of principal of and interest on the Notes until all such principal and interest has been paid in full and the Notes canceled; provided (i) the funds to provide for each payment of principal of and interest on the Notes prior to the scheduled receipt of taxes from the next succeeding tax collection may be invested in direct obligations of the United States of America maturing in time to make such payments when they are due or in other investments permitted by law; and (ii) any funds over and above the amount of such principal and interest payments on the Notes may be used to reduce the next succeeding tax levy, or may, at the option of the County, be invested by purchasing the Notes as permitted by and subject to Section 67.11(2)(a), Wisconsin Statutes, or in permitted municipal investments under the pertinent provisions of the Wisconsin Statutes ("Permitted Investments"), which investments shall continue to be a part of the Debt Service Fund Account. Any investment of the Debt Service Fund Account shall at all times conform with the provisions of the Internal Revenue Code of 1986, as amended (the "Code") and any applicable Treasury Regulations (the "Regulations").

(C) Remaining Monies. When all of the Notes have been paid in full and canceled, and all Permitted Investments disposed of, any money remaining in the Debt Service Fund Account shall be transferred and deposited in the general fund of the County, unless the County Board of Supervisors directs otherwise.

Section 7. Proceeds of the Notes; Segregated Borrowed Money Fund. The proceeds of the Notes (the "Note Proceeds") (other than any premium and accrued interest which must be paid at the time of the delivery of the Notes into the Debt Service Fund Account created above) shall be deposited into a special fund (the "Borrowed Money Fund") separate and distinct from all other funds of the County and disbursed solely for the purpose or purposes for which borrowed. In no event shall monies in the Borrowed Money Fund be used to fund operating expenses of the general fund of the County or of any special revenue fund of the County that is supported by property taxes. Monies in the Borrowed Money Fund may be temporarily invested in Permitted Investments. Any monies, including any income from Permitted Investments, remaining in the Borrowed Money Fund after the purpose or purposes for which the Notes have been issued have been accomplished, and, at any time, any monies as are not needed and which obviously thereafter cannot be needed for such purpose(s) shall be deposited in the Debt Service Fund Account.

Section 8. No Arbitrage. All investments made pursuant to this Resolution shall be Permitted Investments, but no such investment shall be made in such a manner as would cause the Notes to be "arbitrage bonds" within the meaning of Section 148 of the Code or the Regulations and an officer of the County, charged with the responsibility for issuing the Notes, shall certify as to facts, estimates, circumstances and reasonable expectations in existence on the date of delivery of the Notes to the Purchaser which will permit the conclusion that the Notes are not "arbitrage bonds," within the meaning of the Code or Regulations.

Section 9. Compliance with Federal Tax Laws. (a) The County represents and covenants that the projects financed by the Notes and the ownership, management and use of the projects will not cause the Notes to be "private activity bonds" within the meaning of Section 141 of the Code. The County further covenants that it shall comply with the provisions of the Code to the extent necessary to maintain the tax-exempt status of the interest on the Notes including, if applicable, the rebate requirements of Section 148(f) of the Code. The County further covenants that it will not take any action, omit to take any action or permit the taking or omission of any action within its control (including, without limitation, making or permitting any use of the proceeds of the Notes) if taking, permitting or omitting to take such action would cause any of the Notes to be an arbitrage bond or a private activity bond within the meaning of the Code or would otherwise cause interest on the Notes to be included in the gross income of the recipients thereof for federal income tax purposes. The County Clerk or other officer of the County charged with the responsibility of issuing the Notes shall provide an appropriate certificate of the County certifying that the County can and covenanting that it will comply with the provisions of the Code and Regulations.

(b) The County also covenants to use its best efforts to meet the requirements and restrictions of any different or additional federal legislation which may be made applicable to the Notes provided that in meeting such requirements the County will do so only to the extent consistent with the proceedings authorizing the Notes and the laws of the State of Wisconsin and to the extent that there is a reasonable period of time in which to comply.

<u>Section 10.</u> <u>Designation as Qualified Tax-Exempt Obligations</u>. The Notes are hereby designated as "qualified tax-exempt obligations" for purposes of Section 265 of the Code, relating to the ability of financial institutions to deduct from income for federal income tax purposes, interest expense that is allocable to carrying and acquiring tax-exempt obligations.

Section 11. Execution of the Notes; Closing; Professional Services. The Notes shall be issued in printed form, executed on behalf of the County by the manual or facsimile signatures of the Chairperson and County Clerk, authenticated, if required, by the Fiscal Agent (defined below), sealed with its official or corporate seal, if any, or a facsimile thereof, and delivered to the Purchaser upon payment to the County of the purchase price thereof, plus accrued interest to the date of delivery (the "Closing"). The facsimile signature of either of the officers executing the Notes may be imprinted on the Notes in lieu of the manual signature of the officer but, unless the County has contracted with a fiscal agent to authenticate the Notes, at least one of the signatures appearing on each Note shall be a manual signature. In the event that either of the officers whose signatures appear on the Notes shall cease to be such officers before the Closing, such signatures shall, nevertheless, be valid and sufficient for all purposes to the same extent as if they had remained in office until the Closing. The aforesaid officers are hereby authorized and

directed to do all acts and execute and deliver the Notes and all such documents, certificates and acknowledgements as may be necessary and convenient to effectuate the Closing. The County hereby authorizes the officers and agents of the County to enter into, on its behalf, agreements and contracts in conjunction with the Notes, including but not limited to agreements and contracts for legal, trust, fiscal agency, disclosure and continuing disclosure, and rebate calculation services. Any such contract heretofore entered into in conjunction with the issuance of the Notes is hereby ratified and approved in all respects.

<u>Section 12. Payment of the Notes; Fiscal Agent.</u> The principal of and interest on the Notes shall be paid by the County Clerk or the County Treasurer (the "Fiscal Agent").

Section 13. Persons Treated as Owners; Transfer of Notes. The County shall cause books for the registration and for the transfer of the Notes to be kept by the Fiscal Agent. The person in whose name any Note shall be registered shall be deemed and regarded as the absolute owner thereof for all purposes and payment of either principal or interest on any Note shall be made only to the registered owner thereof. All such payments shall be valid and effectual to satisfy and discharge the liability upon such Note to the extent of the sum or sums so paid.

Any Note may be transferred by the registered owner thereof by surrender of the Note at the office of the Fiscal Agent, duly endorsed for the transfer or accompanied by an assignment duly executed by the registered owner or his attorney duly authorized in writing. Upon such transfer, the Chairperson and County Clerk shall execute and deliver in the name of the transferee or transferees a new Note or Notes of a like aggregate principal amount, series and maturity and the Fiscal Agent shall record the name of each transferee in the registration book. No registration shall be made to bearer. The Fiscal Agent shall cancel any Note surrendered for transfer.

The County shall cooperate in any such transfer, and the Chairperson and County Clerk are authorized to execute any new Note or Notes necessary to effect any such transfer.

Section 14. Record Date. The 15th day of the calendar month next preceding each interest payment date shall be the record date for the Notes (the "Record Date"). Payment of interest on the Notes on any interest payment date shall be made to the registered owners of the Notes as they appear on the registration book of the County at the close of business on the Record Date.

Section 15. Utilization of The Depository Trust Company Book-Entry-Only System. In order to make the Notes eligible for the services provided by The Depository Trust Company, New York, New York ("DTC"), the County agrees to the applicable provisions set forth in the Blanket Issuer Letter of Representations, which the County Clerk or other authorized representative of the County is authorized and directed to execute and deliver to DTC on behalf of the County to the extent an effective Blanket Issuer Letter of Representations is not presently on file in the County Clerk's office.

Section 16. Official Statement. The County Board of Supervisors hereby approves the Preliminary Official Statement with respect to the Notes and deems the Preliminary Official Statement as "final" as of its date for purposes of SEC Rule 15c2-12 promulgated by the

Securities and Exchange Commission pursuant to the Securities and Exchange Act of 1934 (the "Rule"). All actions taken by officers of the County in connection with the preparation of such Preliminary Official Statement and any addenda to it or final Official Statement are hereby ratified and approved. In connection with the Closing, the appropriate County official shall certify the Preliminary Official Statement and any addenda or final Official Statement. The County Clerk shall cause copies of the Preliminary Official Statement and any addenda or final Official Statement to be distributed to the Purchaser.

Section 17. Undertaking to Provide Continuing Disclosure. The County hereby covenants and agrees, for the benefit of the owners of the Notes, to enter into a written undertaking (the "Undertaking") if required by the Rule to provide continuing disclosure of certain financial information and operating data and timely notices of the occurrence of certain events in accordance with the Rule. The Undertaking shall be enforceable by the owners of the Notes or by the Purchaser on behalf of such owners (provided that the rights of the owners and the Purchaser to enforce the Undertaking shall be limited to a right to obtain specific performance of the obligations thereunder and any failure by the County to comply with the provisions of the Undertaking shall not be an event of default with respect to the Notes).

To the extent required under the Rule, the Chairperson and County Clerk, or other officer of the County charged with the responsibility for issuing the Notes, shall provide a Continuing Disclosure Certificate for inclusion in the transcript of proceedings, setting forth the details and terms of the County's Undertaking.

<u>Section 18. Record Book.</u> The County Clerk shall provide and keep the transcript of proceedings as a separate record book (the "Record Book") and shall record a full and correct statement of every step or proceeding had or taken in the course of authorizing and issuing the Notes in the Record Book.

Section 19. Bond Insurance. If the Purchaser determines to obtain municipal bond insurance with respect to the Notes, the officers of the County are authorized to take all actions necessary to obtain such municipal bond insurance. The Chairperson and County Clerk are authorized to agree to such additional provisions as the bond insurer may reasonably request and which are acceptable to the Chairperson and County Clerk including provisions regarding restrictions on investment of Note proceeds, the payment procedure under the municipal bond insurance policy, the rights of the bond insurer in the event of default and payment of the Notes by the bond insurer and notices to be given to the bond insurer. In addition, any reference required by the bond insurer to the municipal bond insurance policy shall be made in the form of Note provided herein.

Section 20. Conflicting Resolutions; Severability; Effective Date. All prior resolutions, rules or other actions of the County Board of Supervisors or any parts thereof in conflict with the provisions hereof shall be, and the same are, hereby rescinded insofar as the same may so conflict. In the event that any one or more provisions hereof shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provisions hereof. The foregoing shall take effect immediately upon adoption and approval in the manner provided by law.

Adopted, approved and recorded November 14, 2019.

	Kurt Gibbs Chairperson	
ATTEST:		
Kim Trueblood County Clerk	_	(SEAL)

EXHIBIT A

Official Notice of Sale

To be provided by PFM Financial Advisors LLC and incorporated into the Resolution.

EXHIBIT B

Bid Tabulation

To be provided by PFM Financial Advisors LLC and incorporated into the Resolution.

EXHIBIT C

Winning Bid

To be provided by PFM Financial Advisors LLC and incorporated into the Resolution.

EXHIBIT D-1

Pricing Summary

To be provided by PFM Financial Advisors LLC and incorporated into the Resolution.

EXHIBIT D-2

Debt Service Schedule and Irrepealable Tax Levies

To be provided by PFM Financial Advisors LLC and incorporated into the Resolution.

EXHIBIT E

(Form of Note)

INITED STATES OF AMERICA

	UNITED STATES OF AMERIC	ν A	
REGISTERED	STATE OF WISCONSIN		DOLLARS
NO. R	MARATHON COUNTY		\$
GENERAL	OBLIGATION PROMISSORY NOT	ΓE, SERIES 2019A	
MATURITY DATE:	ORIGINAL DATE OF ISSUE: IN	NTEREST RATE:	CUSIP:
February 1,	, 2019		
DEPOSITORY OR ITS N	IOMINEE NAME: CEDE & CO.		
PRINCIPAL AMOUNT:	(\$)	OUSAND DOLLARS	
	(Ψ)		

FOR VALUE RECEIVED, Marathon County, Wisconsin (the "County"), hereby acknowledges itself to owe and promises to pay to the Depository or its Nominee Name (the "Depository") identified above (or to registered assigns), on the maturity date identified above, the principal amount identified above, and to pay interest thereon at the rate of interest per annum identified above, all subject to the provisions set forth herein regarding redemption prior to maturity. Interest shall be payable semi-annually on February 1 and August 1 of each year commencing on August 1, 2020 until the aforesaid principal amount is paid in full. Both the principal of and interest on this Note are payable to the registered owner in lawful money of the United States. Interest payable on any interest payment date shall be paid by wire transfer to the Depository in whose name this Note is registered on the Bond Register maintained by the County Clerk or County Treasurer (the "Fiscal Agent") or any successor thereto at the close of business on the 15th day of the calendar month next preceding each interest payment date (the "Record Date"). This Note is payable as to principal upon presentation and surrender hereof at the office of the Fiscal Agent.

For the prompt payment of this Note together with interest hereon as aforesaid and for the levy of taxes sufficient for that purpose, the full faith, credit and resources of the County are hereby irrevocably pledged.

This Note is one of an issue of Notes aggregating the principal amount of \$9,590,000, all of which are of like tenor, except as to denomination, interest rate and maturity date, issued by the County pursuant to the provisions of Section 67.12(12), Wisconsin Statutes, for the public purposes of financing the construction and equipping of a new warm water therapy pool at the North Central Health Care Facility ("NCHC") located in the County (\$2,140,000); NCHC Master Facility Plan projects, including the design and construction of building additions, renovations and landscaping to the NCHC Center and Mount View Care Center campus (\$2,470,000); 2019 Capital Improvement Plan projects, including County highway projects, acquisition of highway

equipment and equipment for the Sheriff's department, improvements to County buildings and park and recreation projects (\$2,280,000); and emergency repairs at the Marathon County Jail (\$2,700,000), as authorized by resolutions adopted on September 19, 2017, June 19, 2018, February 19, 2019, October 22, 2019 and November 14, 2019. Said resolutions are recorded in the official minutes of the County Board of Supervisors for said dates.

This Note is not subject to optional redemption.

It is hereby certified and recited that all conditions, things and acts required by law to exist or to be done prior to and in connection with the issuance of this Note have been done, have existed and have been performed in due form and time; that the aggregate indebtedness of the County, including this Note and others issued simultaneously herewith, does not exceed any limitation imposed by law or the Constitution of the State of Wisconsin; and that a direct annual irrepealable tax has been levied sufficient to pay this Note, together with the interest thereon, when and as payable.

This Note has been designated by the County Board of Supervisors as a "qualified tax-exempt obligation" pursuant to the provisions of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended.

This Note is transferable only upon the books of the County kept for that purpose at the office of the Fiscal Agent, only in the event that the Depository does not continue to act as depository for the Notes, and the County appoints another depository, upon surrender of the Note to the Fiscal Agent, by the registered owner in person or his duly authorized attorney, together with a written instrument of transfer (which may be endorsed hereon) satisfactory to the Fiscal Agent duly executed by the registered owner or his duly authorized attorney. Thereupon a new fully registered Note in the same aggregate principal amount shall be issued to the new depository in exchange therefor and upon the payment of a charge sufficient to reimburse the County for any tax, fee or other governmental charge required to be paid with respect to such registration. The Fiscal Agent shall not be obliged to make any transfer of the Notes after the Record Date. The Fiscal Agent and County may treat and consider the Depository in whose name this Note is registered as the absolute owner hereof for the purpose of receiving payment of, or on account of, the principal or redemption price hereof and interest due hereon and for all other purposes whatsoever. The Notes are issuable solely as negotiable, fully-registered Notes without coupons in the denomination of \$5,000 or any integral multiple thereof.

No delay or omission on the part of the owner hereof to exercise any right hereunder shall impair such right or be considered as a waiver thereof or as a waiver of or acquiescence in any default hereunder.

IN WITNESS WHEREOF, Marathon County, Wisconsin, by its governing body, has caused this Note to be executed for it and in its name by the manual or facsimile signatures of its duly qualified Chairperson and County Clerk; and to be sealed with its official or corporate seal, if any, all as of the original date of issue specified above.

MARATHON COUNTY, WISCONSIN

	By:	
	Kurt Gibbs	
	Chairperson	
(SEAL)		
,	By:	
	Kim Trueblood	
	County Clerk	

ASSIGNMENT

FOR VALUE RECEIVED, the undersigned sells, assigns and transfers unto

(Name	and Address of Assignee)
(Social Security or	other Identifying Number of Assignee)
the within Note and all rights thereund	er and hereby irrevocably constitutes and appoints , Legal Representative, to transfer said Note on
the books kept for registration thereof,	with full power of substitution in the premises.
Dated:	
Signature Guaranteed:	
(e.g. Bank, Trust Company or Securities Firm)	(Depository or Nominee Name)
	NOTICE: This signature must correspond with the name of the Depository or Nominee Name as it appears upon the face of the within Note in every particular, without alteration or enlargement or any change whatever.
(Authorized Officer)	

RESOLUTION #R - 67 - 19 Budget and Property Tax Levy Resolution

WHEREAS, the Wisconsin Department of Revenue has made available the Statistical Report on Equalized Value of Marathon County for 2019 which sets the Equalized Value of Marathon County for taxing purposes at \$10,753,132,800; and,

WHEREAS, for purposes of satisfying the requirements of the state imposed Tax Rate Freeze formula, this budget is in compliance with Wis. Statute 59.605; and,

WHEREAS, the County Board of Supervisors and the Human Resources, Finance and Property Committee have occasional requests to provide funding for the community including allowable expenditures under various Wisconsin Statutes; and,

WHEREAS, the County is interested in a method of having the Human Resources and Finance and Property Committee review these requests on a timely basis; and,

NOW, THEREFORE, BE IT RESOLVED for the budget year 2020 that the sum of \$50,000 be authorized from the Contingent Fund and placed into a separate expenditure line item to be used by the Committee on a discretionary basis using a standard application process; and

BE IT FURTHER RESOLVED that any amendments subsequent to budget publications have resulted in the following changes and/or corrections to be incorporated as amendments into the proposed 2020 budget for the fiscal year beginning January 1, 2020:

	Tax Rate
Budget Changes to Tax Levy Original Will Be Change	<u>Change</u>
I. Operating Levy 48,585,466	
II. Special Purpose Levy 315,954	
III. Debt Levy 1,809,875	

Budget Changes to Capital Improvement Plan

Budget Changes from Separate Resolutions

Budget Changes to non-tax Levy Department

Special Education (School fiscal period July 1, 2019 through June 30, 2020)

Revenues \$ 7,585,407 Expenditures \$ 7,585,407 **AND, BE IT FURTHER RESOLVED** that the Marathon County Board of Supervisors does hereby adopt the 2020 Marathon County Budget of \$171,013,605 including departmental appropriations, revenues and use of fund equity as proposed by the Human Resources and Finance and Property Committee during a series of budget meetings in October and as set forth in the attached document entitled, (BDGT1) Adopted Budget - Orgn 1 excluding Fund 998, and that the same budget passed and approved by appropriation unit and allocated from its present form and format as established by the Uniform Chart of Accounts for Wisconsin Counties as developed by the Wisconsin Departments of Revenue and Transportation, in programmatic format; and

BE IT FURTHER RESOLVED that the Marathon County Board of Supervisors does hereby authorize a property tax levy in the amount of \$50,711,292 in support of the 2020 budget and that the County Clerk is hereby directed to levy the required taxes against all the taxable property in Marathon County for every appropriation named therein except as otherwise provided and to levy special assessments and charges against the respective municipalities as provided by law; and

BE IT FURTHER RESOLVED that for the purpose of clarity the above referenced property tax levy includes:

A tax in the amount of \$315,954 for county bridge tax as set forth in Wis. Statute 81.38 to be levied against the taxable property of Marathon County, excepting the Cities of Abbotsford and Colby, and the Villages of Birnamwood, Dorchester, Elderon, Rothschild, Spencer, Unity and Weston; and

A tax in the amount of \$3,680,938 for County library operations budget and \$150,000 for County library building maintenance tax as set forth in Wis. Statute 43.64(1) to be levied against the taxable property of Marathon County, excepting the Cities of Abbotsford, Colby, Marshfield and the Town of McMillan.

BE IT FURTHER RESOLVED AND UNDERSTOOD that the budget includes an appropriation of \$ 4,382,212 for North Central Health Care Facility (NCHCF); and

BE IT FURTHER RESOLVED that the County Board of Supervisors hereby authorizes and directs the Marathon County Clerk to issue checks pursuant to this resolution and the Marathon County Treasurer to honor said checks in payment of specific items included in this budget as provided by law and at the request of any organization for which appropriations have been made.

DATED: November 14, 2019.

HUMAN RESOURCES, FINANCE AND PROPERTY COMMITTEE			

Fiscal Impact: This sets the 2020 Budget.

AMENDMENT #1 OF THE PROPOSED 2020 BUDGET

WHEREAS, prior to adoption of the final budget, the County Board may amend the proposed 2020 budget resolution by a majority vote in order to make operational and capital programming changes; and

WHEREAS, there has been a request to increase the 2020 budget for District Attorney's Department by \$156,100 dollars to provide funding for an additional legal secretary position and an additional State of Wisconsin Assistant District Attorney position; and

WHEREAS, the Board can fund said request by reducing the Start Right Program in the Health Department budget by \$156,100.

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors for the County of Marathon does hereby amend the proposed budget as follows:

 Increase the expenditure in the 2020 budget for the District Attorney's office by adding the sum of \$156,100 dollars to fund operations for an additional Legal Secretary and an additional State of Wisconsin Assistant District Attorney to Account No.

GL code	Agency Name	2020 Proposed Budget	2020 Amendment	Change
101 15591210	WAGES-PERMANENT-REGULAR FT	427,990	477,308	49,318
101 15591510	SOCIAL SECURITY EMPLOYERS SHR	51,844	55,634	3,790
101 15591520	RETIREMENT EMPLOYERS SHARE	40,532	43,876	3,344
101 15591540	HOSPITAL/HEALTH INSURANCE	179,942	198,330	18,388
101 15591541	DENTAL INSURANCE	4,722	5,109	387
101 15591543	INCOME CONTINUATION INSURANCE	2,307	2,497	190
101 15591545	POST EMPLOYEE HEALTH PLAN	7,644	8,190	546
101 15591550	LIFE INSURANCE	192	239	47
101 15591560	WORKERS COMPENSATION PAYMENTS	3,435	3,475	40
101 15591580	UNEMPLOYMENT COMPENSATION	677	727	50
101 15592993	TEMPORARY/CONTRACTUAL LABOR	-	80,000	80,000
				156,100

2. Decrease the 2020 Budget Fund Start Right Program Funding by \$156,100 dollars currently budgeted to fund operations of the Health Department in Account No.

GL code	Agency Name	2020 Proposed Budget	2020 Amendment	<u>Change</u>
101 3151292997	SUB-CONTRACTED SERVICE-START RIGHT	729,000	641,584	(87,416)
101 31591110	SALARIES-PERMANENT-REGULAR FT	1,495,876	1,473,215	(22,661)
101 31591111	SALARIES-PERMANENT-REGULAR PT	239,946	193,923	(46,023)
				(156,100)

Dated: November 14, 2019.

EJ Stark, Marathon County Board Supervisor District # 17

Fiscal Impact: Reallocate expenditures in the 2020 adopted budget. This amendment will increase the 2020 District Attorney's budget in the amount of \$156,100 dollars and reduce the 2020 Start Right budget in the Health Department budget by \$156,100 dollars.

MARATHON COUNTY

WAUSAU WISCONSIN



County Administrator's Budget Message

Presented to the Marathon County Human Resources, Finance and Property Committee October 14, 2019



County Administrator's Budget Message



TO: The Honorable Marathon County Board of Supervisors

FROM: Brad Karger, County Administrator

DATE: October 7, 2019

SUBJECT: 2020 BUDGET MESSAGE



Highlighted areas show the changes made by the HR and Finance Committee at their 10-14-2019 meeting.

I present this Financial Plan and 2020 Annual Budget to the County Board, as required by Wisconsin Statute 59.033(5). The actual budget and tax levy for 2020 will be voted upon at the November meeting of the County Board. This document represents my recommendations for the operating budget for the year 2020, including funding for the 2020 Capital Improvements Program (CIP).

THANK YOU TO THOSE WHO CONTRIBUTED TO BUILDING THIS BUDGET

A budget is a team effort. In building a financial plan for the upcoming year department heads and the administrative people who support them, Lance Leonhard along with Kristi Palmer, Alicia Richmond and employees of the Finance Department who support them, pulled together and the result is a product which continues our array of public services and reduces our tax rate from \$4.80 to \$4.72

We have a great group of people involved in key financial and leadership roles and I thank you all.

Our County Government functions at a high level in part because of the many contributors who are committed to public service as a profession and who understand that the work we do matters.

THE PROPERTY TAX RATE IS REDUCED BY .08 CENTS AND HAS NOT BEEN INCREASED SINCE THE 1995 BUDGET

The tax rate is going down, but our property tax levy is increased by \$1,221,453 or 2.47%. Let me explain:

"Tax Rate" - - Amount of tax collected from the tax base (usually expressed in mills, or \$.001 of equalized value).

"Tax Levy" - - Equalized value times the tax rate.

So for instance - - \$100,000 (equalized value of property) x .002 (2 mills tax rate) = \$200 tax levy

The tax levy for the County is the total tax levy of all the properties within the County.

This year the equalized value of all the properties in Marathon County is \$10,753,132,800, an increase of \$452,823,900 (4.4%) over 2019. That increase minus the portion of the increase in tax increment districts, times the new tax rate (\$4.72) generates a \$1,221,453 increase in property tax dollars which are incorporated into the 2020 budget. Thus, you can argue that this budget proposal increases taxes if your focus is on the tax levy or you can argue that it decreases taxes if your focus is on the tax rate. Both are true.

AVERAGE HOMEOWNER IMPACT

The average homeowner in Marathon County will see some minor increase in the County portion of their property tax bill for 2019. For illustration the following chart compares the "average homeowner's" tax bill for 2010 thru 2020.

Budget	Property	Tax	Tax		
Year	<u>Value</u>	Rate	<u>Amount</u>	\$ Changes	% Changes
2020	\$1 58,75 6	\$4.72	\$749.33	\$16.59	2.26%
2019	\$152,065	\$4.80	\$732.74	\$ 4.54	0.62%
2018	\$146,965	\$4.95	\$728.20	\$ 7.65	1.06%
2017	\$142,685	\$5.04	\$720.55	\$11.11	1.57%
2016	\$138,422	\$5.125	\$709.44	\$ 6.80	.97%
2015	\$136,134	\$5.16	\$702.45	\$12.44	1.8%
2014	\$133,465	\$5.17	\$690.01	\$ 3.70	.054%
2013	\$132,748	\$5.17	\$686.31	(\$22.10)	(3.2%)
2012	\$137,023	\$5.17	\$708.41	(\$ 9.19)	(1.3%)
2011	\$138,800	\$5.17	\$717.60	(\$13.96)	(1.9%)
2010	\$141,500	\$5.17	\$731.56	,	. ,

Thus, the average homeowner in Marathon County will see their County tax bill increase by \$16.59 even though the tax rate declined by 8 cents. This happened because of a 4.4% increase in their property value.

REPLENISHMENT OF WORKING CAPITAL ACCOUNTS

The "good news" is that the 2020 budget is balanced without spending down any working capital funds.

The "bad news" is that there is no provision in the budget to repay any of the \$1,625,438 of working capital funds spent in 2018 to fund dramatic increases in correctional costs, justice alternatives program expansions and child welfare caused by the drug crisis.

The expenditures of working capital to fund the structural repairs to the Jail are being repaid through bonding. We can't however, borrow for costs associated with the repairs that do not meet the definition of capital (\$600,000). We are going to need a plan for restoring those funds.

ADJUSTMENTS MADE TO BALANCE THE BUDGET

We are continuing two adjustments, started in 2019, in order to balance the budget:

1. We are budgeting closer to our real cost of employee compensation. In the past, our budgets assumed that all positions would be filled all year long. This resulted in surpluses in these accounts when there was turnover and there was a gap of time after the position incumbent left and before the new person started. Thus, in order to reduce over-budgeting for employee compensation, I have backed \$100,000 out of both the Sheriff's Corrections Budget and the Highway Department Budget. Prior year surpluses suggest that this money will not be needed in 2020:

	<u>Highway</u>	Corrections
2018	\$342,102	\$403,226
2017	\$1,541,836	\$562,333
2016	\$497,027	\$562,333
2015	\$214,777	\$295,988

[&]quot;Budgeting closer" doesn't save any money, but it does avoid artificially inflating the cost of doing business.

2. We have fully applied the estimate of sales tax revenue provided to us by the State for 2020, \$13,479,000. In the past we budgeted most, but held some back as a cushion for a recession. This adds \$479,000 to our budget.

NEW POSITIONS

Ten (10) new full time equivalent positions were requested by department heads through our regular process which begins in the spring and gets final approval in September. We knew that the District Attorney would have additional requests for support positions but until the State budget was finalized we were not sure of what that might be and as a result, these requests could not work their way through our regular review process.

Most of the requested positions are funded in this budget recommendation:

- 1. In 2019, we amended the budget mid-year to add a Recreational Deputy in the Sheriff's Department. Also, consistent with the expressed desire of the County Board, we started 2 FTE Telecommunicators in 2019 with funds available by reducing the cost of out-of-county jail and other correctional expenses.
- 2. In 2020, we will add a 1 FTE position in the Solid Waste Department, a new job classification, "Environmental Health and Safety Specialist". Essentially, we are redirecting money we had paid to consultants to create the new position.
- 3. In 2020, at mid-year we will add 2 additional FTE Telecommunicators, for a total of 4 of the 6 positions we need to open a new police channel.
- 4. In 2020, we will add a .63 FTE position to the Treasurer's Office to do property listings in Wausau. In the past, Wausau did their own property listings but that will no longer be possible with the implementation of the new software that handles land records. The Treasurer prefers a full time position but is willing to give the part-time option a try.
- 5. In 2020, we will eliminate an Administrative Specialist position from the District Attorney's Office and add a Victim Witness Specialist and eliminate a Legal Secretary and add a Paralegal position. The upgrade to Victim Witness Specialist will raise our cost \$4,435 and the upgrade to Paralegal will cost \$14,592. The Paralegal upgrade is funded with offsetting revenues in County Administration Organizational Excellence revenues.

The Conservation, Planning and Zoning Department requested a 1 FTE Administrative Assistant position to support the POWTS Program. Correspondingly, the Environmental Resources Committee raised permit fees to support the new position costs. Well... that worked before we got the news on the cost of employee health care. Now, the new revenues from permit fees are being used to fund higher priorities and the POWTS Program will continue to be supported by a seasonal/temporary position. This is less than an ideal situation as the work is more of a regular, ongoing basis than temporary or seasonal.

All of the new position requests received considerable scrutiny as ours is a rigorous process. They were all determined to be solid requests, meeting documented needs. If we had the resources, we would fund them all.

More will be written about the position needs of the District Attorney's Office in the next section of this budget message. The District Attorney is seeking a 1 FTE legal secretary position and continued County funding for an Assistant District Attorney, neither of which are funded in this budget.

						CTV ADMIN	CTY ADMIN PPROVAL TO PROCEED FTE	County Funding - Le		_evy No		on-Levy or Grant Funds		STANDING	Supported
	Dept	Request	Class Title (Working Title) Occ Code / DBM	DBM - Occ Code	Funding	APPROVAL TO		Minimum	Mid-Point	Maximum	Minimum	Mid-Point	Maximum	APPROVAL	HR, F&P Committe
C	sitions Rec	omme	nded To County	Administ	trator To In	clude	In 20	20 Budg	get						
	Conservation, Planning & Zoning	Create	Administrative Assistant	A12 - 5021	30% Levy - transer from casual budget 70% POWTS Permit	Yes	1.00	\$16,355	\$17,798	\$19,240	\$38,163	\$41,528	\$44,894	Yes	8/27/201
	Sheriff's Office	Create	Recreational Safety Deputy	CONTRACT	25% Levy 75% Reimbursements	Yes	1.00	\$23,848	\$23,848	\$23,848	\$71,543	\$71,543	\$71,543	Yes	8/27/2019
	Sheriff's Office	Create 6	Communications Specialists (6)	B23 - 5071	100% Levy	Yes	6.00	\$408,666	\$456,594	\$504,522				Yes	8/27/201
	Treasurer's Office	Create	Administrative Coordinator- Property Lister	B23 - 5023	100% Levy	Yes	1.00	\$68,111	\$76,099	\$84,087				Yes	9/9/2019
	Solid Waste	Create	Regulatory Compliance & Environmental Health/Safety	B23 - 5233	100% Tipping Fees	Yes	1.00				\$68,788	\$76,895	\$85,001	Yes	9/9/2019
	District Attorney Office	Create	Specialist Depended upon state funding	Unknown	No Levy	Yes								Yes	Postpone u 9/30/19
\perp		•	-	<u> </u>	•										

Positions Included by County Administrator for 2020 Budget

1	Sheriff's Office	Create	Recreational Safety Deputy	CONTRACT	25% Levy 75% Reimbursements	Yes	1.00	\$23,848	\$23,848	\$23,848	\$71,543	\$71,543	\$71,543	Yes	8/27/2019
2	Sheriff's Office	Create 2.0	Communications Specialists (6)	B23 - 5071	100% Levy	Yes	2.00	\$136,222	\$152,198	\$168,174				Yes	8/27/2019
3	Treasurer's Office	Create .63 FTE	Administrative Coordinator- Property Lister	B23 - 5023	100% Levy	Yes	0.63	\$29,075	\$34,067	\$39,060				Yes	9/9/2019
4	Solid Waste	Create	Regulatory Compliance & Environmental Health/Safety Specialist	B23 - 5233	100% Tipping Fees	Yes	1.00				\$68,788	\$76,895	\$85,001	Yes	9/9/2019
5	District Attorney Office		Abolish Administrative Coordinator and Create Victim Witness Program Assistant				0.00	\$3,566	\$4,190	\$4,817					Postpone until 9/30/19
3															
Es	timated Costs:						4.63	\$192,711	\$214,303	\$235,899	\$140,331	\$148,438	\$156,544		

COUNTY EMPLOYEES MARATHON COUNTY: FULL TIME EQUIVALENT EMPLOYEES

								Incr. +	See	
DEPARTMENTS:	2014	2015	2016	2017	2018	2019	2020	Decr	Note	NOTES
Clerk of Courts	34.00	34.00	34.00	34.00	34.00	34.00	34.00			(1) Eliminated 1.0 Administrative Specialist and created +1.0 Victim
Conservation Planning & Zoning	21.00	23.00	24.00	24.00	24.00	25.00	25.00			Witness Program Assistant.
Corporation Counsel	6.50	6.50	6.00	7.25	7.78	7.78	7.78			(2) Added 1.0 Degreeting Degreeting
County Administration	4.00	4.00	4.00	4.00	4.00	5.00	5.00			(2) Added 1.0 Recreational Deputy in 2019 (Contractual Position, funding from
County Clerk	4.50	4.00	4.00	4.00	4.00	4.00	4.00			Parks, Rec & Forestry Dept.); Second 1.0
District Attorney	12.80	13.80	13.80	13.80	15.30	16.30	16.30	0.00	1	Recreational Deputy in 2020. Both assigned to PARKS, REC & FORESTRY
Emergency Management	2.00	2.00	2.00	2.00	2.00	2.00	2.00			DEPT.
Employee Resources	6.80	6.80	6.80	6.80	7.00	7.00	7.00			Added Communication Specialists for
Facilities & Capital Management	23.70	23.70	23.70	35.70	35.70	35.70	35.70			Dispatch. (+2.0 Added in 2019 and +2.0
Finance	6.00	6.00	6.00	6.00	6.00	6.00	6.00			to be added in July 2020)
Health	42.00	42.20	40.82	43.82	43.82	43.82	43.82			(3) Add +1.0 Regulatory Compliance &
Highway	77.00	78.50	78.50	78.50	78.50	78.50	78.50			Environmental Health & Safety Specialist.
Library	44.90	44.90	46.10	46.10	46.10	46.10	46.10			(4) Add +.63 Administrative Coordinator
Medical Examiner	1.70	2.00	3.00	3.00	4.00	4.00	4.00			(Property Lister)
Parks, Recreation & Forestry	43.00	43.00	43.00	43.00	44.00	43.60	43.60			
Register of Deeds	7.50	7.50	7.50	7.50	7.50	7.50	7.50			
Sheriff	180.00	186.85	187.85	187.85	193.60	196.60	199.60	3.00	2	
Social Services	111.23	111.73	107.50	111.00	115.63	119.00	119.00			
Solid Waste	7.50	8.00	8.00	9.00	9.00	9.00	10.00	1.00	3	
Treasurer	5.00	5.00	5.00	5.00	5.00	5.00	5.63	0.63	4	
UW Extension	2.00	2.00	2.00	2.00	1.00	1.00	1.00			
Veterans	2.75	2.75	2.75	2.75	2.75	2.75	2.75			
TOTAL	645.88	658.23	656.32	677.07	690.68	699.65	704.28	4.63		
Central WI Airport	22.00	22.00	23.00	23.00	23.00	23.00	23.00			
ADRC-CW	58.73	57.71	57.71	58.11	58.11	58.11	58.11			
Special Education	76.50	81.50	83.50	84.00	84.00	98.50	98.50			

THE DISTRICT ATTORNEY'S OFFICE

We have a great group in the District Attorney's Office. Theresa Wetzsteon has taken on the role of department manager/administrator in a way prior District Attorneys did not. As a result, there has been a lot more thinking about how the department can best serve the public with the resources they have. They do important work and unfortunately are caught in a poor organizational structure with some of the employees being State employees and others being County employees and the State providing much of the office technology which needs to interface with the County's new law enforcement software.

The structural issue makes a lot of things more difficult. But right now I mean to focus on the interaction of the State budget calendar, human resource system and County's budget and human resource systems.

Some of the issues that arise because of the interaction of the two financial and personnel systems are:

- The concept has been that the State funds the attorneys and the county funds the support staff including legal secretaries and victim witness staff. The problem has been that the State was unwilling to fund the number of attorneys needed to protect public safety in Marathon County. Thus, for the past 2 budgets the County has funded 2.5 Assistant District Attorney (ADA) Positions.
- The State determines the salaries of the Assistant District Attorneys (ADAs) and for way too long they have low starting salaries and failed to fund pay progression. As a result, new employees are paid outrageously low. This has resulted in high turnover. Since 2002, we have had 40 prosecutors (ADAs) end their employment in the DA's Office and 22 departures since 2010. (For illustration: A new ADA position in 2020 will be less expensive than the proposed new paralegal position that supports the Attorneys.)
- The State Legislature in this year's budget allocated 4.5 "new" ADA Positions to Marathon County. If received, this would have saved the County \$163,144 from the 2.5 ADA positions previously funded by the County being converted to State funded positions, plus it would have provided Marathon County with two (2) additional prosecutors. However, the Governor intervened after the Legislature passed the budget and we received one of the additional state funded prosecutors but the second new position was allocated elsewhere in the State.
 - This all sounds great, until you realize that we had 7.5 ADAs funded by the State and 2.5 funded by the County and now we will have 11 ADAs all funded by the State but **the State's own analysis suggests that our County's need is for 18 ADAs**.
- The District Attorney was only notified of the Governor's decision on ADA allocation last week. The County's new position request and evaluation process starts in the spring and involves Administration evaluation, Standing Committee evaluation, and HR and Finance Committee evaluation before any of the budget decisions are made. The State's decision came late in our process and as a result we all have to scramble to figure out what needs to be done to keep our commitment to the State to provide the necessary office space and support staff for the prosecutors to be successful.

When we increase the speed of criminal cases working through the courts so does our need to provide services required under **Chapter 950- Rights of Victims and Witnesses of Crime.** This includes services articulated in the **Bill of Rights for Victims and Witnesses** such as:

- To attend court proceedings and to be kept well informed about the progress of the case and court schedules with regard to case(s) that they are involved in.
- An opportunity to make an impact statement to the court.
- To receive protection from harm and threats of harm arising out of their cooperation with law enforcement and prosecution.
- To be provided waiting areas free of intimidation and emotional support during court proceedings.

To accommodate the additional workload that will develop as a result of one additional ADA prosecuting cases the District Attorney proposes that an Administrative Specialist position be eliminated and that a new Victim Witness Specialist position be created. This will incur an additional cost of \$4,435 which is in the 2020 budget recommendation. The tradeoff is that the department will no longer have a receptionist and we will rely on a bell in the lobby to notify staff of visitors physically present and a phone tree and voicemail for incoming calls.

This budget also upgrades a Legal Secretary position to Paralegal at a cost of \$14,592 which is offset by new revenues from the County Administrator Organizational Excellence Program

https://www.americanbar.org/groups/paralegals/professioninformation/information for lawyers how paralegals can improve your practice/

The purpose of this position is to make the attorney and the whole office more efficient. Most large law offices have paralegal staff and they do work that would normally be performed by a lawyer, as long as the lawyer supervises the work such as:

- Conduct factual and legal research.
- Prepare documents for legal transactions.
- Draft notices.
- Interview clients and witnesses.
- Assist the prosecutor at trials.

The District Attorney has two new position requests that are not met in the 2020 budget Recommendation.

1. The creation of a Legal Secretary position. The upgrade of a Legal Secretary Position to Paralegal has addressed one issue but left the department short on Legal Secretaries.

The cost of a Legal Secretary position is \$76,099. (Midpoint with Family Health Care)

2. The creation of another ADA position, funded by the County.

The cost of the position is approximately \$80,000. (In the State's pay plan, thus harder to get an exact figure.)

We can easily make the argument that the delineation of responsibilities is clear the State funds the prosecutors and the County provides the support staff. That's great, but the reality is that we need 18 prosecutors and if we don't approve this position we are only going to have 12 prosecutors.

The need for prosecutors may increase in the next decade, but I think we can be safe in saying that ten years from now the state will still only be funding 12 prosecutors in Marathon County. Saying that the State should have done more may put us on a moral high ground but it will not help move criminal cases in Marathon County.

Marathon County has 16 FTE support positions in the District Attorney's Office, all of which are funded for 2020:

District Attorney's Office - Position FTE As Of Payroll Ending 10/5/19

Position Title	FTE
ADMINISTRATIVE COORDINATOR	1.000
ADMINISTRATIVE SPECIALIST	1.000
EXECUTIVE ADMINISTRATIVE COORD	1.000
LAW ENFORCEMENT & CORR ANALYST	0.500
LAW ENFORCEMENT & CORR ANALYST	0.500
SENIOR IT SPECIALIST	1.000
SOCIAL SERVICE PROFESSIONAL	1.000
SOCIAL SERVICE PROFESSIONAL	1.000
SOCIAL SERVICE SPECIALIST	1.000
SOCIAL SERVICE SPECIALIST	1.000
SOCIAL SERVICES COORDINATOR	1.000
	ADMINISTRATIVE COORDINATOR ADMINISTRATIVE COORDINATOR ADMINISTRATIVE COORDINATOR ADMINISTRATIVE COORDINATOR ADMINISTRATIVE COORDINATOR ADMINISTRATIVE COORDINATOR ADMINISTRATIVE SPECIALIST EXECUTIVE ADMINISTRATIVE COORD LAW ENFORCEMENT & CORR ANALYST LAW ENFORCEMENT & CORR ANALYST SENIOR IT SPECIALIST SOCIAL SERVICE PROFESSIONAL SOCIAL SERVICE SPECIALIST SOCIAL SERVICE SPECIALIST

I think that the new position requests are reasonable and will have the benefit of improving efficiency and make it possible for prosecutors to participate in an array of justice alternative program and move cases along faster which may have many benefits, including reducing unnecessary jail holds and potentially reducing our cost for housing prisoners in other counties.

I have not funded the two new position requests because I understand the County Board's priority to be Telecommunication Positions, created in anticipation of opening a new police channel. Unfortunately this year more than most, there is only so much money to go around.

EMPLOYEE HEALTH INSURANCE

Employee Health Care is a major expense. We paid as much as \$951,038 and as low as \$925,257 per month to our health care provider, Group Health Trust. (Payments vary depending on employee selections and the number of vacant positions.) Since 2015, we have not had a premium increase of more than 5%, while medical inflation trending about 6% many of those years. Further, we had 6 years where we received no increase at all, or a reduction in premium!

Well...nothing last forever. In preparing for this budget, we relied upon early claims data and projected a 3% increase in premium rates. With more money coming in for out-of-home placements and highways, things were looking pretty good.

But then it happened! Kim Hurtz, GHT Executive stopped by with our renewal rates and she said:

- We had some high claims months in the summer.
- The actuaries looked at our data and recommended a 12% increase.
- Kim worked with the actuaries and was able to reduce the rate increase to 9%.
- Kim and I talked and I told her that Marathon County cannot afford a 9% rate hike. We agreed to find plan design changes that will reduce the rate increase to 5%. (5% of \$12,000,000 is still \$600,000, which is better than \$1,080,000!)

I have not yet received Kim's recommended plan changes but she is confident that working together we can make it happen. These plan design changes will not be popular but we will still have a high quality benefit to offer our employees. We are going to do this, not because we want to, but because we have to.

The County Board will not have to get involved in the plan design changes, the staff will make those decisions and we will do a careful job in communicating both the changes and the context of why the changes needed to be made to employees. Prior to Act 10, any changes to the health plan would have had to be negotiated with employee unions. But, since Act 10, ten (10) of the County's bargaining units are now gone, which leaves us with only one employee union to bargain with, the Deputy Sheriff's Association. But even there, plan design is not a legal subject of bargaining and is subject to unilateral action by the County.

We had already planned for an increase in the employee contribution from 12.6% to 15% but now more will have to be done to reduce the cost to a level we can afford.

Even at 5% we cannot afford to do a few of the things I thought we might be able to do in this budget, like:

- Open a new police channel. I have found funding for 4 new Telecommunication positions because I know that this is a top priority of the board, but we need 6 new positions to open a new the channel.
- Create a new legal secretary position in the District Attorney's Office.
- Repay the working capital fund a quarter of the \$1,625,438 that was spent in 2018 to fund dramatic increases in correctional costs, justice alternatives program expansions including a drug court and an increase in out-of-home placements. When we receive settlement dollars from the opioid lawsuit, they should use to repay the working capital fund as the expenses that caused the money to be withdrawn were related to the opioid crisis.

If we could raise taxes, I would recommend that we do so and fund all three of these things. But we can't, so it comes down to what do you want to do with the money we have to work with?

Just so you are clear on your choices:

- 1. You can opt not to make any changes in plan design and make cuts elsewhere in the budget to make up for the increased premium costs.
- 2. You can make greater use of plan design changes and drive down the premium costs enough to fund all or many of the priorities currently unfunded in the budget.

It's all a matter of tradeoffs. I recommend a balanced approach where some of the increase is accounted for by plan design and a little more than half is absorbed as a cost increase.

1983-84 may seem like a lifetime ago to you but it seems like yesterday to me. That year our premium was \$132 per month for the family plan and \$53.13 for a single plan. Now, we are being charged a premium of \$2,000.57 per month for a family and \$737 for a single plan!

Earlier in the year I may have stated that some proposed investment sounded like a good idea and funding was not expected to be a problem... but now it is not included in the 2020 budget. It is because the 5% health care cost increase alone ate up a big chunk of the available new funds we have to work with. That was a game changer, and not in a good way.

Nothing we are experiencing is unique to us. Last year I quoted Kyle Christensen of Wisconsin Counties Association and I will do so again:

At least 60 of the 72 counties will experience a higher increase in the cost of employee health insurance than the State imposed levy caps will allow them to take in in new tax levy. (October 5, 2018 WCUTA Meeting)

Health Insurance - History Of Premiums

Updated - September 25, 2019

	Self-	SIN	SINGLE		Employee +1		FAMILY	
		Funded	3111	l	Lilipio	Jee	1741	
Year		VS						
real		Fully	Full	%	Full	%	Full	%
		Insured	Premium	Increase	Premium	Increase	Premium	Increase
2020 45% consistence contribution	A							
2020 -15% employee contribution	Aspirus	Fully Insured	\$709.40	5.00%	\$1,702.54	5.00%	\$2,000.57	5.00%
(5% Wellness Incentive)	Broad	Fully Insured	\$769.90	5.00%	\$1,849.40	5.00%	\$2,173.37	5.00%
2019 -12.6% employee contribution	Aspirus	Fully Insured	\$675.62	3.00%	\$1,621.47	3.00%	\$1,905.30	3.00%
(3% Wellness Incentive)	Broad	Fully Insured	\$733.24	3.00%	\$1,761.33	3.00%	\$2,069.88	3.00%
2018 -12.6% employee contribution	Aspirus	Fully Insured	\$655.94	-1.98%	\$1,574.24	-3.09%	\$1,849.81	-3.20%
(3% Wellness Incentive)	Broad	Fully Insured	\$711.89	-1.00%	\$1,710.04	-2.03%	\$2,009.58	-2.14%
2017 -12.6% employee contribution	Aspirus	Fully Insured	\$669.18	-2.50%	\$1,624.39	-2.50%	\$1,911.04	-2.50%
(3% Wellness Incentive)	Broad	Fully Insured	\$719.06	-2.50%	\$1,745.50	-2.50%	\$2,053.53	-2.50%
2016 -12.6% employee contribution	Aspirus	Fully Insured	\$686.34	-6.12%	\$1,666.04	-6.12%	\$1,960.04	-6.12%
	Broad	Fully Insured	\$737.50	0.88%	\$1,790.26	0.88%	\$2,106.18	0.88%
2015 -12.6% employee contribution		Fully Insured	\$731.08	0.00%	\$1,774.65	0.00%	\$2,087.81	0.00%
2014 -12.6% employee contribution		Fully Insured	\$731.08	12.80%	\$1,774.65	12.80%	\$2,087.81	12.80%
2013 -12.6% employee contribution		Fully Insured	\$648.12	5.29%	\$1,573.26	5.29%	\$1,850.89	5.29%
2012 -12.6% employee contribution		Fully Insured	\$615.55	-14.54%	\$1,494.20	N/A	\$1,757.88	-9.31%
2011 - 10% Non-represented; 5% unio	n	Fully Insured	\$720.31	5.44%			\$1,938.30	5.41%
employee contribution								
2010 - 5% employee contribution		Fully Insured	\$683.14	10.87%			\$1,838.79	11.00%
2009 - 5% employee contribution		Fully Insured	\$616.15	4.00%			\$1,656.57	4.00%
		Group Health						
		Trust (GHT)						
2008 - 5% employee contribution	Self-Funded	\$592.45	16.00%			\$1,592.85	16.00%	
2007 - 5% employee contribution	Self-Funded	\$510.73	4.00%			\$1,373.15	4.00%	
2006 - 5% employee contribution		Self-Funded	\$491.09	6.00%			\$1,320.34	6.00%
2005 - 5% employee contribution		Self-Funded	\$463.29	12.00%			\$1,245.60	12.00%

	Self-	SINGLE		Emplo	yee +1	FAMILY	
	Funded		I		Ĭ		
Year	VS						
	Fully	Full	%	Full	%	Full	%
	Insured	Premium	Increase	Premium	Increase	Premium	Increase
2004 - 5% employee contribution	Self-Funded	\$413.65	30.00%			\$1,112.15	30.00%
2003 - 5% employee contribution	Self-Funded	\$318.19	10.00%			\$855.50	10.00%
2002 - 5% employee contribution	Self-Funded	\$289.26	2.50%			\$777.73	2.50%
2001 - 5% employee contribution	Self-Funded	\$282.20	5.08%			\$758.76	21.63%
2000 - 5% employee contribution	Self-Funded	\$268.57	6.06%			\$623.83	6.69%
1999	Self-Funded	\$253.23	12.55%			\$584.71	11.41%
1998 (1/5/98 - County won arbitration award	Self-Funded	\$225.00	27.01%			\$524.85	25.39%
RE: Hwy Union and PPO benefit plan)							
5/1/97 (PPO benefit plan for all employees	Self-Funded	\$177.15	-16.00%			\$418.59	-16.00%
except for Hwy Union)							
1997	Self-Funded	\$210.89	47.51%			\$498.32	36.16%
1996	Self-Funded	\$142.97	-8.42%			\$365.97	-5.54%
1995	Self-Funded	\$156.11	5.69%			\$387.44	4.68%
1994	Self-Funded	\$147.71	-4.57%			\$370.12	-3.28%
1993 (100/300)	Self-Funded	\$161.61	-22.94%			\$399.61	-12.38%
1993 (200/600)	Self-Funded	\$154.78	-26.19%			\$382.67	-16.10%
1992	Self-Funded	\$209.71	1.00%			\$456.08	1.00%
1991	Self-Funded	\$207.63	53.12%			\$451.56	42.05%
1990	Self-Funded	\$135.60	20.00%			\$317.89	20.00%
1989	Self-Funded	\$113.00	20.00%			\$264.91	20.00%
1988	Self-Funded	\$94.17	12.15%			\$220.76	12.63%
1987	Self-Funded	\$83.97	20.87%			\$196.00	21.85%
1986	Self-Funded	\$69.47	19.71%			\$160.86	10.88%
1985	Self-Funded	\$58.03	9.22%			\$145.07	9.21%
1983-84	Self-Funded	\$53.13				\$132.83	

EMPLOYEE COMPENSATION

The budget funds a 2% increase in employee compensation (\$1,531,401). These funds will be applied to the performance based pay structure in place:

- Total County Payroll for 2020= \$65,761,790.
- Tax Levy Supported Payroll= \$36,168,985.

Our pay-for-performance plan continues to be hindered by a lack of adequate funding.

COUNTY BOARD COMPENSATION

Based upon Rule 21 of the County Board Rules we had budgeted \$6,052 for County Board pay increases in 2020 (3%). We have eliminated the increase, as suggested by the HR and Finance Committee, those funds have shifted to Broadband Start-Up Funding.

Costing Based on 2% Increase Effective 4/19/20 Through 12/31/20

				4/19/20 to 12/31/20
		2% Increase	Full Year Increase	7.5 months
	1	\$600	\$600	\$375
	1	\$110	\$110	\$69
ard Members	30	\$110	\$3,300	\$2,063
tanding Committees	6	\$110	\$660	\$413
ed Salaries			\$4,670	\$2,920
ed Salary Increase Based on 2% Increase	Compared to 2019			
tirement Rate	6.20%			\$181
edicare Rate	1.45%			\$42
s Comp - Municipal	1.78%			\$52
ed Salaries and Benefit Increase Based O	- 20/ Adimeters and an Al-	10/20 Thurston	L 42/24/20	\$3,195

WORKER'S COMPENSATION

The cost of worker's compensation decreased by 46% causing a savings of \$536,983.

HIGHWAY PAVING AND BRIDGE PROGRAMS

We are planning to spend \$6,811,071 on highway paving in 2020.

Our policy had been to pave 30 – 32 miles per year. In 2020, we have a new approach, our paving crew will pave 26 miles of 10 year service roads and 15 miles of 20 year lifecycle roads. In this program, we fund \$3,121,383 with tax levy and we secure \$689,688 of project funds (County Highway Improvement Program and STP Rural) for the same purpose. (As a "rule of thumb" one mile of paving cost is \$225,000 for full depth replacement, 20 year and \$170,000 for 10 year lifecycle.)

We have estimated vehicle registration fees of \$3,000,000. (116,750 vehicles registered in Marathon County @ \$24.83 net to the County = \$2,898,903) Those fund will be used to partially fund the 2020 County road paving program.

Additionally, we plan to replace three (3) bridges in 2020 with funding to come from bonding:

- CTH M, Fenwood Creek \$250,000 (This represents the County's 20% cost share. There is an additional 80% which will be paid by the federal government.)
- CTH Y, Plover River \$176,980 (Again this is just the County's 20% cost share and the rest is paid by the federal government.)
- CTH G, Trappe River \$299,305. The County pays the full cost of this project.

PARK DEPARTMENT SMALL CAPITAL PROJECTS

A number of our park facilities were built during the Great Depression Era and just like an old house many of these facilities are in constant need of upgrades. Several year ago we started the practice of setting aside \$100,000 to get the most important small capital projects done. In 2020, we will:

- 1. Replace South Fence at Marathon Park- \$26,000
- 2. Reset loose stones, replace missing stones on the steps to overlook at Dells of the Eau Claire Park- \$19,000
- 3. Repair Main Shelter Fireplace and wall pilings at Dells of the Eau Claire Park- \$18,500
- 4. Construct walking/cart path connecting concession area to the north end of the complex- \$10,500
- 5. Utility mapping at Marathon Park- \$8,000
- 6. Boiler line replacement at Nine Mile recreation area- \$6,500
- 7. Drinking fountain mounted on building for mountain bikers, hikers at Nine Mile- \$3,600

High Bridge Deck Replacement at Dells of the Eau Claire Park-\$ waiting on a quote

START RIGHT

Start Right is a program unique to Marathon County, which provides education and home visits to at-risk families with newborn children. The program costs \$1.7 million dollars. \$500,000 comes from grants, local foundations funding and Badger Care reimbursements and \$1.2 million dollars is County tax levy.

http://www.co.marathon.wi.us/Portals/0/Departments/HLD/Documents/MCHD AnnualReport.pdf?ver=2019-06-19-144325-907

In a nut shell, here are the major components of the Start Right Program:

- "First Steps" A public health nurse provides education and care coordination to women during their pregnancy and to families with a newborn baby.
- "Step-by-Step" involves outreach to families who could benefit from intensive one-on-one parent education. A parent educator, employed by Children's Services provides education with emphasis on parent-child interaction, child development and early learning.
- "Stepping Stones"- A parent educator provides parenting and child development to parents over the phone, by e-mail, or by visiting a Family Resource Center.
- "Stepping Out" involves Family Resource Centers in the communities of Athens, Edgar, Hatley, Marathon, Mosinee, Spencer, Stratford and Wausau. "Play N' Learn" is offered at the centers which focuses on parent-child interaction. Additionally, center staff are looking for indications that the family might benefit from other community offerings.

The County's investment in Start Right is intended to reduce costs elsewhere in the County budget including:

- Child Abuse and Neglect
- Foster Care and out-of-home placements
- Mental health services and interventions
- Arrests and incarcerations

The Health Department 2018 Annual Report has, starting on page 27, a full explanation of the program and a summary of the outcomes achieved. Use the link provided above to access that report.

BROADBAND EXPANSION

The County's Strategic Plan makes broadband expansion a top priority.

OBJECTIVE 8.7: Strive to provide affordable, reliable, high-speed internet access throughout the County

Melinda Osterberg, UWEX Educator, is coordinating the County's efforts to develop a Broadband Plan and Assessment for Marathon County. Design Nine from Blacksburg, VA was selected as the vendor to conduct the study. That report will be completed before the end of the calendar year.

The completed study will help us compete for grants to help build the basic infrastructure for Internet Service Providers.

The report will recommend a long term funding strategy that will involve some County tax levy earmarked for broadband improvements.

Grants are going can be a big part of first-phase build-out initiative. But we are warned that communities that rely too heavily on "the next grant" as a key source of expansion or operational funding usually experience severe financial problems.

I have budgeted \$56,052 for start-up funds for broadband expansion in 2020. The study is not yet far enough along that I can tell you specifically how these funds will be used.

FUNDING OF NON-PROFIT ORGANIZATIONS

County funding of non-profit organizations has been the source of controversy for 25 years.

The objection has always been- if you can't afford to fully fund mandated County services, why are you using County funds to support services provided by non-profits that can raise money in the community by other means?

In 2018, we notified the non-profit organizations that they would be fully funded in 2019 but that consecutive 25% reductions in funding were possible starting in 2020.

I have stayed in close contact with the Executive Committee with regard to this issue. The 1st thing that they asked is that the non-profit programs funded by the County be evaluated using the same Priority Based Budgeting (PBB) Tools that we use on county administered programs.

We ran the programs through the PBB process and we learned that all the programs administered by the non-profits landed in Quadrant 4 except the 2-1-1 Program administered by United Way, Women's Community and the North Central Community Action Program which landed in Quadrant 3.

In a subsequent conversation, the Executive Committee recommended that the 25% reduction in county funding for programs administered by non-profits be implemented in 2020.

While all this was going on, three additional non-profit organizations explored the possibility of county funding with a Standing Committee of the County:

- The Public Safety Committee supported the idea of funding providing Wisconsin Judicare with \$15,000 to partially fund Mediation Services Project started in 2017 with a start-up grant. This program was supported by Judge Greg Strasser who told the committee that if the courts could be freed-up from landlord tenant cases, eviction cases, small claims appeals, voluntary restraining orders they could focus more on moving criminal cases along more quickly and as a result reducing our jail population.
- The Health and Human Services Committee was supportive of a homeless shelter for teens supported by a new non-profit organization called **Keeping Area Teens Safe (KATS).** Later, however, the Corporation Counsel determined that the County could not directly fund this program but that it could contract for specific services from the group on behalf of teens needing the protection of the homeless shelter.
- The Extension, Education and Economic Development Committee was supportive of a proposal by the Marathon County Literacy Council but did not take any action on the matter other than to ask the Library Board to weigh in on the discussion. That request was for \$5,000 with the opportunity for a foundation match if county funding is approved.

The direction received from the Executive Committee with regard to new funding requests is that **funding could be transferred** from a Department recognizing a savings from the new community initiative but that no new funds should be allocated.

• The Sheriff agreed to reduce his out-of-county jail funding allocation by \$15,000 with the expectation that more judicial time focused on processing criminal cases will reduce the jail population. I will ask the Evidence Based Decision-Making Group to monitor in 2020 whether there is a savings of judicial time as a result of mediation.

With all that, here are my budget recommendations for non-profit organizations in 2020:

2-1-1 Information and Referral (United Way)	\$ 30,000
Crime Stoppers	\$ 3,750
Educational Bootcamp	\$ 30,000
Healthy Teens (Boys and Girls Club)	\$ 18,750
Historical Society	\$ 40,782
Marathon County Development Corporation	\$135,000
North Central Community Action Program	\$ 25,318
Partners for Progressive Agriculture	\$ 15,000
The Women's Community	\$ 61,250
Wisconsin Valley Fair	\$ 15,000
Judicare Mediation Services Project	\$ 15,000 (New)
Total:	\$389,850

ADULT DETENTION FACILITY (aka "JAIL") CENSUS

Things were going along well with our Jail right up to the late summer, our census was down about 15%. With the implementation of a new "hot sheet" inmate hearings were moving along much better and releases occurring sooner than before.

Then came the structural issues with the facility and the need to move inmates out of sections that were not safe. Well...you know that story.

The good news is that the facility's structural issues will be fully resolved before the end of the calendar year and, because of necessity, we will know the results of having more inmates out on a monitor than we had previously. Clearly home monitor is cheaper than out-of-county jail fees, the question is: **As we add participants with a higher risk level, what is the impact to public safety?**

The monthly average jail census in 2019 is 358.13. This is quite an improvement over last year's 392.67 and 2017's 401.75.

We are making progress but we have a way to go yet. Our Jail maximum capacity is 279 and our target census is 223.

Our cost to house inmates in out-of-county jails in 2020 is \$1,140,000. This is a great improvement from 2018 when our actual cost of out-of-county jail holds was \$1,479,643!

We project a \$120,000 increase in the cost of inmate medical and dental costs. That account will be \$1,030,375 in 2020. The increase can be attributed to the nursing shortage in Wausau and our provider having to pay more to attract staff.

One thing the Sheriff asked me to emphasize was that the jail census is the product of a "public safety system" where multiple players (Judges, District Attorney, Community Corrections, Justice Alternatives, NCHC, Police Agencies) need to work together to achieve a goal like reducing the jail population. Reducing the census in isolation is easy, doing so in a manner that strengthens public safety requires a thoughtful approach which focuses on the best interests of County residents, not just cost reduction. So far that public safety system is doing extremely well!

JAIL CENSUS

YEAR	JAN	FEB	MAR	APRIL	MAY	JUNE	JULY	AUG	SEPT	ОСТ	NOV	DEC	TOTAL	MONTHLY AVERAGE
2019	381	369	358	347	350	353	362	345					2865	358.13
2018	374	374	400	411	418	412	408	397	394	388	379	357	4712	392.67
2017	400	413	399	441	394	399	422	423	404	379	372	375	4821	401.75
2016	351	359	348	358	361	371	380	371	401	410	398	395	4503	375.25
2015	327	329	345	365	356	337	328	331	338	337	340	339	4072	339.33
2014	343	349	342	352	341	342	347	341	344	347	358	329	4135	344.58
2013	352	362	348	343	346	374	371	362	358	366	367	348	4297	358.09
2012	310	306	305	326	327	322	327	341	334	345	336	339	3918	326.50
2011	287	293	305	303	298	305	298	301	298	293	294	290	3565	297.09
2010	303	298	298	312	302	296	303	312	300	302	292	284	3602	300.16
2009	303	315	326	317	334	335	326	339	338	324	326	315	3898	324.84
2008	336	340	350	346	347	359	346	355	352	359	354	328	4172	347.67
2007	326	326	330	319	322	334	326	323	341	357	349	334	3987	332.25
2006	357	361	381	387	376	375	366	344	350	337	327	317	4278	356.5
2005	304	300	315	337	324	337	353	339	327	353	357	361	4007	333.92

There are no easy answers to the jail census challenge, but we have a number of important initiatives underway including:

- Expanded house arrests
- Operating While Intoxicated (OWI) Court
- Drug Court
- CART team pairing police officers and mental health professionals to better address mental health related problems, so that the Jail doesn't become the default option.

All these initiatives are funded in the 2020 budget.

OUT-OF-HOME PLACEMENT OF CHILDREN

In 2020, we will spend more than 6 million dollars placing children needing protective services and in the youth justice system in the community or in an institution of care.

Placement Type	A - 1 - 1	40	D. J. A. J.	Average	2020 Budgeted	2019 Budgeted	Difference Between 2019 and 2020
	Actual	10 year	Budgeted	Placement Cost	Placement Cost	Placement Cost	Budgeted Placements
Correctional Care	1	2	2	\$198,024	\$ 396.048	\$ 144,900	\$251,148
Residential Care Center	10	15	11	174,162	1,915,782	1,734,196	181,586
Group	5	10	10	83,182	915,000	1,006,424	(91,424)
Treatment Foster Home	17	12	18	48,331	966,627	877,686	88,941
Specialized Foster Home	13	16	14	19,979	279,705	276,760	2,945
Foster Home	92	67	96	10,237	982,734	773,495	209,239
County Kinship	35	31	54	3,048	164,592	207,888	(43,296)
Long-Term Guardianship-Kinship	55	N/A	60	3,048	182,880	161,040	21,840
Voluntary Kinship	22	74	39	3,048	118,872	114,192	4,680
Subsidized Guardianship	9	4	11	14,435	158,787	239,352	(80,565)
Foster Care to 21	0	NA	0	0	-		
TOTAL	259		318		\$6,081,027	\$5,535,933	\$545,094

This represents a \$545,094 increase from the budget for 2019. This is \$179,844 less than the amount recommended by the Social Services Board as I reduced the budget for Group Home Care by 1 and Treatment Foster Care by 2. This is a risk, as placements are driven by the needs of children and families, not by the budget.

FUNDING OF REGIONAL GOVERNMENT ENTITIES

1. The County's funding of the City-County-NCHC Technology Department is \$1,673,535, a 2.6% increase over 2019. By agreement the County Board cannot reduce the amount contributed for technology support. The new budget includes increased investments in data security.

a.	County Share of Operating Expense	\$1	,241,137
b.	Share of City and County Operating Expense	\$	323,309
c.	Share of Capital Expense	\$	4,333
d.	Share of Qualtrics	\$	2,127
e.	Marathon County Direct Expenses	\$	157,633
f.	Less Other Revenue Sources	(\$	55,004)

- 2. Funding for the ADRC-CW is the same as it was when the regional entity was created, \$395,367. New in 2020, are the funds transferred by NCHC for Adult Protective Services (\$398,991)
- 3. Funding in the form of County tax levy, for North Central Health Care is the same as it was in 2019. In 2022 it is \$4,382,212 minus funds transferred to ADCR-CW for Adult Protective Services (\$398,991) and funds transferred to Special Education for the Birth to Three program (\$513,729).

SHARED SERVICES	
Hospital Psychiatry	\$ 389,630
Crisis	1,364,121
Contract Services	664,096

TOTAL \$ 2,447,867

MARATHON COUNTY ONLY PROGRAMS

North Central Health Care operates a number of programs directly for Marathon County that require tax levy support to operations. The largest program is Mounty View Care Center (MVCC).

1	OTAL \$	1,934,345	
	MVCC – Legacies Dementia Care	1,072,000	
	MVCC – Long Term Care	428,000	\$1,500,000
	Aquatic Therapy Pool	342,345	
	Community Corner Clubhouse	\$ 92,000	

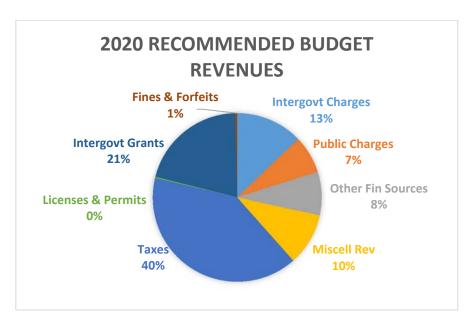
A. Funding for our membership in the North Central Regional Planning Commission continues to be \$43,000 and is incorporated into the budget.

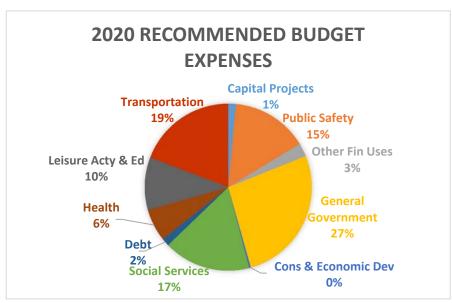
Tax Levy & Tax Rate

Budget Year	Tax Levy	Tax Rate
2007	46,326,948	5.4574
2008	48,093,638	5.3775
2009	48,793,927	5.1665
2010	48,653,812	5.1665
2011	48,191,420	5.1700
2012	47,573,011	5.1700
2013	46,090,851	5.1700
2014	46,340,765	5.1700
2015	47,152,340	5.1613
2016	47,608,889	5.1252
2017	48,180,111	5.0398
2018	49,135,092	4.9549
2019	49,489,841	4.8047
2020	50,711,295	4.7160



Revenue & Expense Budgets by Category





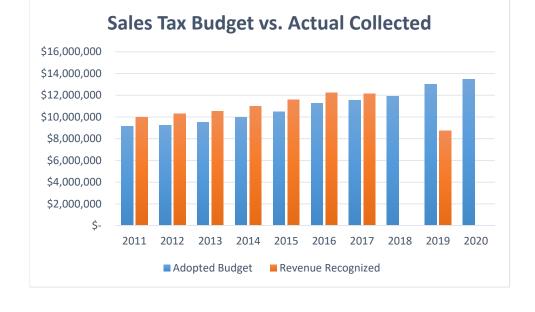
\$171,013,605

\$171,013,605

Sales Tax

Marathon County has collected sales tax since 1987. The main portion of the annual sales tax collection is used in the regular operating budget for the county. We project a \$479,000 increase in sales tax collections in 2020.

Budget Year	Adopted Sales Tax Budget	Actual Sales Tax Collected
2011	9,150,000	9,998,265
2012	9,150,000	10,311,949
2013	9,500,000	10,555,003
2014	10,000,000	10,977,152
2015	10,500,000	11,592,871
2016	11,293,400	12,223,836
2017	11,550,000	12,157,767
2018	11,900,000	12,622,576
2019	13,000,000	8,727,531 *
2020	13,479,000	-



^{*}Actual collected at 8/31/19

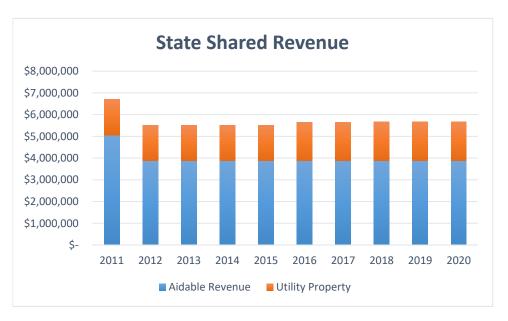
State Shared Revenue

Chapter 79 of the Wisconsin Statutes establishes several broad objectives in the state shared revenue formula:

- 1. Counties use state shared revenues to finance local expenditures which in turn reduces the amount needed to be raised from property taxes thereby providing property tax relief.
- 2. Compensate local units of government for taxes on certain public utility property that is not taxed locally.

An annual ad valorem payment for utility property that is located in the county that is taxed by the state is included in the formula. The largest portion of the formula is based on aidable revenues. In 2010 with Weston 4 on-line the utility portion has dramatically increased.

Aidable Revenue	Utility Property	Total Shared
5,056,841	1,646,587	6,703,428
3,877,717	1,639,989	5,517,706
3,877,717	1,643,222	5,520,939
3,877,717	1,637,762	5,515,479
3,877,717	1,644,525	5,522,242
3,877,717	1,776,433	5,654,150
3,877,717	1,776,433	5,654,150
3,877,717	1,793,508	5,671,225
3,877,717	1,790,455	5,668,172
3,877,717	1,790,455	5,668,172
	Revenue 5,056,841 3,877,717 3,877,717 3,877,717 3,877,717 3,877,717 3,877,717 3,877,717 3,877,717	Revenue Property 5,056,841 1,646,587 3,877,717 1,639,989 3,877,717 1,643,222 3,877,717 1,637,762 3,877,717 1,644,525 3,877,717 1,776,433 3,877,717 1,793,508 3,877,717 1,790,455



Fund Balance Policy

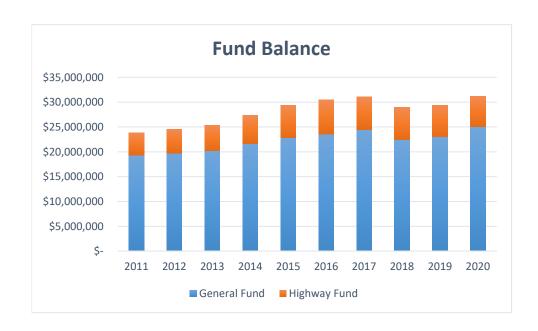
In 1989 the County Board adopted a policy for retaining working capital. This formula sets the minimum requirement for available funds on hand. This dollar value, which approximates 8.5% of the operating budget (10% of the Highway budget) is the basic minimum level of funding set by the county to ensure a sufficient cash flow balance.

The Working Capital Designation looks at two different types of funds that need to be included in the formula. The two types of funds are:

- 1. The General Fund
- 2. Any fund requiring tax levy for support

The following chart shows the history:

Budget Year	General Fund	Highway
2011	19,334,963	4,492,611
2012	19,732,613	4,855,177
2013	20,189,885	5,215,070
2014	21,649,074	5,736,931
2015	22,883,813	6,497,983
2016	23,510,697	6,993,356
2017	24,466,583	6,588,118
2018	22,391,145	6,588,118
2019	23,044,282	6,375,143
2020	25,044,014	6,191,987



5-Year Capital Improvement Program (CIP)

The County adopted its first five year C.I.P. in 1991, and continues to do so every year. Capital projects included in the CIP are defined as:

- 1. An expenditure that is for a County department, operation or in the best interest of the County
- 2. Generally non-recurring
- 3. Has a cost of over \$25,000
- 4. Has a service life of 7 years or more
- 5. Rolling stock and equipment replacement that is of critical importance to the functioning of the department involved

Major sources of funding are:

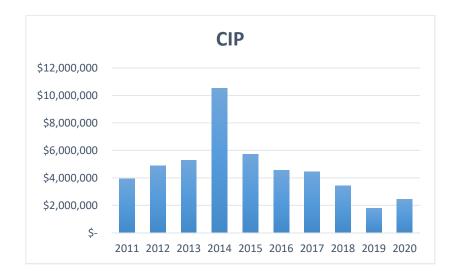
- 1. Prior year fund balance
- 2. Current year tax levy
- 3. Bonding (borrowing)
- 4. Revenues from enterprise funds (fees) to cover the cost to acquire replace or expand current capital needs

Using prior year undesignated fund balance allows for flexibility in the capital improvement process, provides stability to the tax rate because the unspent fund balance is not used to offset following years operating needs, and provides much needed funds for capital projects without borrowing. With this policy in place the departments are required to use only current revenues to finance their current operating needs. The following charts show the history of the funding used to finance capital projects. In 2004 the County Board formally adopted the CIP funding policy which states that undesignated funds remaining in the budget after the working capital formula is completed, are transferred, in the year following the audit to the capital improvement program. The County has avoided borrowing for many projects by having this policy in place.

For the 2020 CIP budget, we allocated approximately \$2.4 million in fund balance, much of which came from undesignated fund balance remaining at the end of 2018.

Year	CIP (Fund Bal. Transfers)
2011	3,925,026
2012	4,883,932
2013	5,300,089
2014	10,521,395
2015	5,707,032

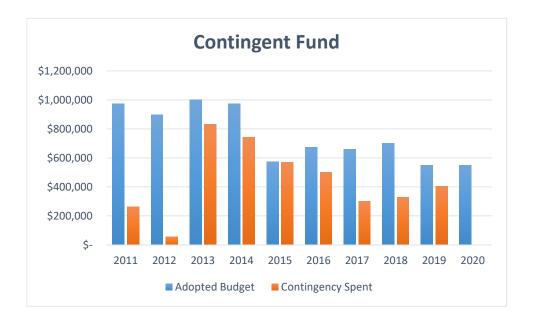
	Year	CIP (Fund Bal. Transfers)
	2016	4,566,529
	2017	4,448,447
	2018	3,426,108
	2019	1,793,920
	2020	2,445,259
-		



Contingent Fund

For many years Marathon County had in place a Contingent Fund Policy which set the Fund at approximately .7% of the gross operating budget for the year. In 2003 the policy changed slightly, setting the Contingent Fund at a "base" amount of \$700,000, and adjusting it based on the CPI each year (Consumer Price Index) only if needed. I am recommending that \$50,000 of the Contingent Fund be made available in 2020 to be used by the Finance and Property Committee for special funding requests and that the total fund for 2020 is \$550,000 which is the lowest level in the past 10 years.

Budget Year	Contingent Fund Budget	Contingent Fund Spent
2011	975,000	262,600
2012	899,500	54,902
2013	1,000,000	832,981
2014	975,000	744,368
2015	572,086	570,000
2016	675,000	500,000
2017	658,693	300,000
2018	700,000	328,000
2019	550,000	405,435 *
2020	550,000	-

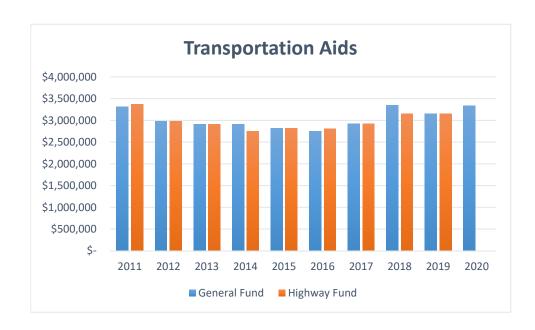


^{*}Estimate at 9/30/19

Transportation Aids

Marathon County is entitled to a share of revenue collected for transportation purposes (gas tax) and distributed by the State of Wisconsin. The County's share of such revenue is based on formulas set forth under Section 86.30(9). The County's share of transportation revenues provides for fundamental transportation needs including maintenance, operation, and construction of safe local roads.

Year	Budget	Actual
2011	3,316,942	3,366,220
2012	2,985,247	2,985,247
2013	2,908,230	2,914,009
2014	2,914,009	2,750,997
2015	2,820,570	2,820,570
2016	2,748,168	2,803,131
2017	2,921,132	2,921,133
2018	3,345,441	3,154,121
2019	3,155,341	3,155,341 *
2020	3,338,202	-

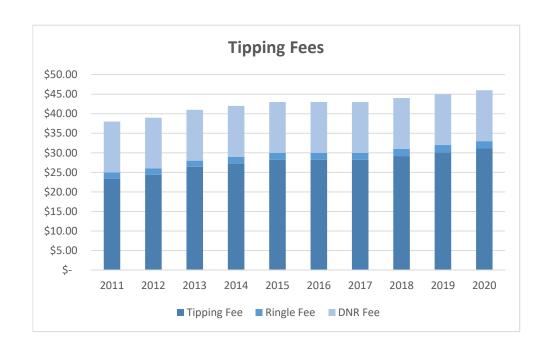


^{*}Estimate

Tipping Fee/Surcharge Usage

Wisconsin Statute 59.70 (2) authorizes the county to create and operate a solid waste management system. For Marathon County the site is located in Ringle. The landfill is solely operated by the revenues derived from the tipping fee (history is listed below) and has never needed tax levy.

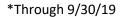
Per Ton Fees								
Year	Tipping Fee	Total						
2011	23.40	1.60	13.00	38.00				
2012	24.40	1.60	13.00	39.00				
2013	26.40	1.60	13.00	41.00				
2014	27.24	1.76	13.00	42.00				
2015	28.24	1.76	13.00	43.00				
2016	28.24	1.76	13.00	43.00				
2017	28.21	1.79	13.00	43.00				
2018	29.18	1.82	13.00	44.00				
2019	30.14	1.86	13.00	44.00				
2020	31.11	1.89	13.00	46.00				

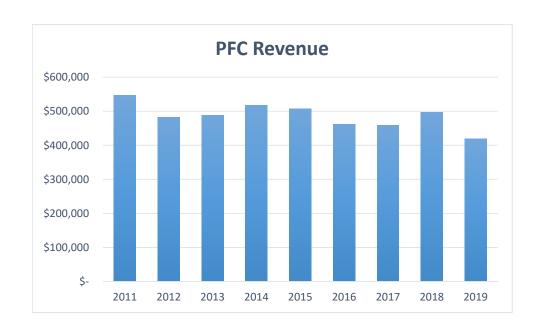


Central WI Airport Passenger Facility Charge

Congress passed legislation in 1991 allowing airports to collect Passenger Facility Charges (PFCs) and that provision went into effect when the bill was signed into law in 1991. As of September 1, 2007, the PFC charge has been raised to \$4.50, which allows CWA to collect additional revenue for specific airport development projects. We continue to partner with Portage County to support the airport and determine the type of development needed in our regional airport that serves the entire Central Wisconsin area.

Year	PFC Revenue
Teal	PPC Nevellue
2011	547,403
2012	481,846
2013	488,954
2014	517,290
2015	507,925
2016	462,342
2017	458,866
2018	497,089
2019	419,322 *





SUMMARY OF KEY CHANGES IN THE 2020 BUDGET AND A PREVIEW OF THE 2021 BUDGET

Here are some of the highlights: on the 2020 budget and a preview of what we can expect for 2021:

- Most department budgets are increased 3% or less.
- The 2020 budget is balanced without spending down any working capital reserves. But we still have no plan to repay the \$1,625,438 used to balance the 2018 budget or the \$600,000 of non-capital expenses associated with the Jail Structure Repair.
- The 5% increase in employee health insurance made balancing this budget more difficult.
- We received more money for child abuse and neglect services but we also project a \$545,094 increase in out-of-home placements. Out-of-home placements of children, including drug endangered children, continues to represent a major expense related to a drug epidemic in Marathon County.
- We receive more General Transportation Aids from the State but our project specific funds went down from \$2,067,337 to \$659,680. (CHIP and STP Rural Funds)
- There is funding for 4 new dispatcher positions. 2 starting late in 2019 and 2 starting after July 1, 2020. It takes 6 positions to open a new police channel but finding sufficient funding for 6 new positions all at once, with all our other needs, seems to be abridge too far.
- We will pave 25 miles of 10 year service roads and 15 miles of 20 year lifecycle roads in 2020. That \$6,811,071 cost is augmented by \$3,000,000 in vehicle registration fees.
- Broadband expansion will get a big boost in 2020 as we will be prepared to compete successfully for grants for needed infrastructure. We have \$56,052 of start-up funds allocated to broadband expansion.
- The process of phasing out county funding to non-profit agencies has begun.
- The trend of borrowing more for capital expenses continues; 15 years of levy limits have left us little choice.
- When, and if, we get any funds from the opioid lawsuit against the pharmaceutical manufacturers, it should be used to replenish the working capital account. (Think of what would have happened if we didn't have a working capital account when the Jail structural issues emerged.)

- Our financial future is uncertain but a couple of trends can be anticipated:
 - o We are not going to be free of State imposed levy caps anytime soon. We can't increase tax rates. In fact, we have to reduce them.
 - Our capital needs far exceed the fund balance brought forward from a prior year. We are not really saving money by postponing maintenance.
 - We need to have a discussion with our legislators about how the levy caps are having the unintended consequence of pushing us to borrow for things that meet their definition of capital assets but are really regular maintenance projects.
 - Borrowing for capital is the new norm and while it helps escape the levy caps, it also increases our true cost of providing services.
 - O Sales tax revenue has gone up recently but you can't rely on a strong economy forever.
 - o State aids have gone up in some areas but if the economy goes into recession, that progress will slow.
 - o We have to get better about routinely evaluating our user fees. We are going to talk about this in December.
 - None of our major expenses (public safety, child welfare, transportation infrastructure) is reducing in cost and our "cost-to-continue", just doing what we did the prior year, exceeds our increases in intergovernmental funds and property taxes.

	Expenses				Revenues			Tax Levy			
Department	Expenses	Increase (Decrease)	% over Previous Year	Revenue	Increase (Decrease)	% over Previous Year	Tax Levy	Increase (Decrease)	% over Previous Year		
Administratio	Administration/Justice Systems Alternatives										
2020	2,476,422	99,739	4.20%	481,616	90,866	23.25%	1,994,806	8,873	0.45%		
2019	2,376,683	28,055	1.19%	390,750	(98,214)	-20.09%	1,985,933	126,269	6.79%		
2018	2,348,628	250,309	11.93%	488,964	275,214	128.76%	1,859,664	(24,905)	-1.32%		
2017	2,098,319	(4,451)	-0.21%	213,750	0	0.00%	1,884,569	(4,451)	-0.24%		
2016	2,102,770	1,411,456	204.17%	213,750	212,000	12114.29%	1,889,020	1,199,456	173.94%		
Capital Impro	vements										
2020	2,490,411	992,779	66.29%	2,178,657	711,325	48.48%	311,754	281,454	928.89%		
2019	1,497,632	(1,109,746)	-42.56%	1,467,332	(899,996)	-38.02%	30,300	(209,750)	-87.38%		
2018	2,607,378	266,472	11.38%	2,367,328	404,172	20.59%	240,050	(137,700)	-36.45%		
2017	2,340,906	(1,180,775)	-33.53%	1,963,156	(1,398,525)	-41.60%	377,750	217,750	136.09%		
2016	3,521,681	(1,518,706)	-30.13%	3,361,681	(1,455,706)	-30.22%	160,000	(63,000)	-28.25%		
Clerk of Circu	uit Courts										
2020	3,508,210	190,838	5.75%	1,780,580	100,000	5.95%	1,727,630	90,838	5.55%		
2019	3,317,372	22,697	0.69%	1,680,580	0	0.00%	1,636,792	22,697	1.41%		
2018	3,294,675	(68,641)	-2.04%	1,680,580	0	0.00%	1,614,095	(68,641)	-4.08%		
2017	3,363,316	74,237	2.26%	1,680,580	(65,000)	-3.72%	1,682,736	139,237	9.02%		
2016	3,289,079	61,100	1.89%	1,745,580	28,000	1.63%	1,543,499	33,100	2.19%		
Conservation, I	Planning & Zoni	ng									
2020	3,169,776	(14,544)	-0.46%	1,838,732	4,399	0.24%	1,331,044	(18,943)	-1.40%		
2019	3,184,320	(196,068)	-5.80%	1,834,333	(163,582)	-8.19%	1,349,987	(32,486)	-2.35%		
2018	3,380,388	86,964	2.64%	1,997,915	85,467	4.47%	1,382,473	1,497	0.11%		
2017	3,293,424	(291,180)	-8.12%	1,912,448	(307,480)	-13.85%	1,380,976	16,300	1.19%		
2016	3,584,604	(495,292)	-12.14%	2,219,928	(530,674)	-19.29%	1,364,676	35,382	2.66%		

	Expenses				Revenues			Tax Levy		
Department	Expenses	Increase (Decrease)	% over Previous Year	Revenue	Increase (Decrease)	% over Previous Year	Tax Levy	Increase (Decrease)	% over Previous Year	
Contingency										
2020	550,000	0	0.00%	0	0	0.00%	550,000	0	0.00%	
2019	550,000	(150,000)	-21.43%	0	0	0.00%	550,000	(150,000)	-21.43%	
2018	700,000	41,307	6.27%	0	0	0.00%	700,000	41,307	6.27%	
2017	658,693	(16,307)	-2.42%	0	0	0.00%	658,693	(16,307)	-2.42%	
2016	675,000	102,914	17.99%	0	0	0.00%	675,000	102,914	17.99%	
Corporation C	Counsel									
2020	863,417	21,759	2.59%	391,000	0	0.00%	472,417	21,759	4.83%	
2019	841,658	24,152	2.95%	391,000	11,949	3.15%	450,658	12,203	2.78%	
2018	817,506	71,523	9.59%	379,051	80,000	26.75%	438,455	(8,477)	-1.90%	
2017	745,983	87,338	13.26%	299,051	50,000	20.08%	446,932	37,338	9.12%	
2016	658,645	22,277	3.50%	249,051	0	0.00%	409,594	22,277	5.75%	
County Board	l of Supervisors									
2020	448,077	(7,495)	-1.65%	0	0	0.00%	448,077	(7,495)	-1.65%	
2019	455,572	22,361	5.16%	0	0	0.00%	455,572	22,361	5.16%	
2018	433,211	5,442	1.27%	0	0	0.00%	433,211	5,442	1.27%	
2017	427,769	2,464	0.58%	0	0	0.00%	427,769	2,464	0.58%	
2016	425,305	6,531	1.56%	0	0	0.00%	425,305	6,531	1.56%	
County Clerk										
2020	799,827	32,916	4.29%	270,900	12,040	4.65%	528,927	20,876	4.11%	
2019	766,911	15,660	2.08%	258,860	(12,350)	-4.55%	508,051	28,010	5.83%	
2018	751,251	39,676	5.58%	271,210	55,000	25.44%	480,041	(15,324)	-3.09%	
2017	711,575	(31,100)	-4.19%	216,210	(59,480)	-21.57%	495,365	28,380	6.08%	
2016	742,675	13,966	1.92%	275,690	(23,470)	-7.85%	466,985	37,436	8.72%	
Debt Service										
2020	1,959,875	23,375	1.21%	150,000	0	0.00%	1,809,875	23,375	1.31%	
2019	1,936,500	111,750	6.12%	150,000	0	0.00%	1,786,500	111,750	6.67%	
2018	1,824,750	134,262	7.94%	150,000	50,000	50.00%	1,674,750	84,262	5.30%	
2017	1,690,488	(104,012)	-5.80%	100,000	0	0.00%	1,590,488	(104,012)	-6.14%	
2016	1,794,500	(15,500)	-0.86%	100,000	0	0.00%	1,694,500	(15,500)	-0.91%	

		Expenses			Revenues			Tax Levy	
Department	Expenses	Increase (Decrease)	% over Previous Year	Revenue	Increase (Decrease)	% over Previous Year	Tax Levy	Increase (Decrease)	% over Previous Year
District Attorn	ney								
2020	1,202,043	(197,744)	-14.13%	164,904	(71,505)	-30.25%	1,037,139	(126,239)	-10.85%
2019	1,399,787	18,746	1.36%	236,409	(64,395)	-21.41%	1,163,378	83,141	7.70%
2018	1,381,041	98,106	7.65%	300,804	113,869	60.91%	1,080,237	(15,763)	-1.44%
2017	1,282,935	10,938	0.86%	186,935	(5,403)	-2.81%	1,096,000	16,341	1.51%
2016	1,271,997	(27,550)	-2.12%	192,338	(42,440)	-18.08%	1,079,659	14,890	1.40%
Emergency M	anagement								
2020	732,933	(7,217)	-0.98%	158,197	2,093	1.34%	574,736	(9,310)	-1.59%
2019	740,150	(20,908)	-2.75%	156,104	(2,900)	-1.82%	584,046	(18,008)	-2.99%
2018	761,058	(8,183)	-1.06%	159,004	(14,614)	-8.42%	602,054	6,431	1.08%
2017	769,241	21,343	2.85%	173,618	18,257	11.75%	595,623	3,086	0.52%
2016	747,898	18,858	2.59%	155,361	763	0.49%	592,537	18,095	3.15%
Employee Res	sources					_			
2020	588,730	12,472	2.16%	16,000	0	0.00%	572,730	12,472	2.23%
2019	576,258	22,454	4.05%	16,000	(300)	-1.84%	560,258	22,754	4.23%
2018	553,804	9,948	1.83%	16,300	4,500	38.14%	537,504	5,448	1.02%
2017	543,856	(5,628)	-1.02%	11,800	0	0.00%	532,056	(5,628)	-1.05%
2016	549,484	24,521	4.67%	11,800	0	0.00%	537,684	24,521	4.78%
Facilities and	Capital Manage	ment				_			
2020	4,935,612	57,544	1.18%	905,025	(11,606)	-1.27%	4,030,587	69,150	1.75%
2019	4,878,068	70,775	1.47%	916,631	(11,099)	-1.20%	3,961,437	81,874	2.11%
2018	4,807,293	27,281	0.57%	927,730	(222,620)	-19.35%	3,879,563	249,901	6.88%
2017	4,780,012	2,036,877	74.25%	1,150,350	296,246	34.69%	3,629,662	1,740,631	92.14%
2016	2,743,135	57,894	2.16%	854,104	41,686	5.13%	1,889,031	16,208	0.87%
Finance									
2020	759,521	11,079	1.48%	105,000	0	0.00%	654,521	11,079	1.72%
2019	748,442	16,183	2.21%	105,000	3,500	3.45%	643,442	12,683	2.01%
2018	732,259	(3,870)	-0.53%	101,500	(17,500)	-14.71%	630,759	13,630	2.21%
2017	736,129	(81,039)	-9.92%	119,000	(79,500)	-40.05%	617,129	(1,539)	-0.25%
2016	817,168	31,359	3.99%	198,500	(33,344)	-14.38%	618,668	64,703	11.68%

	Expenses			Expenses Revenues			Tax Levy		
Department	Expenses	Increase (Decrease)	% over Previous Year	Revenue	Increase (Decrease)	% over Previous Year	Tax Levy	Increase (Decrease)	% over Previous Year
Finance-Gene	ral County Insu	rance							
2020	0	0	0.00%	0	0	0.00%	0	0	0.00%
2019	0	0	0.00%	0	0	0.00%	0	0	0.00%
2018	0	(129,503)	-100.00%	0	0	0.00%	0	(129,503)	-100.00%
2017	129,503	0	0.00%	0	0	0.00%	129,503	0	0.00%
2016	129,503	(224,531)	-63.42%	0	0	0.00%	129,503	(224,531)	-63.42%
Health									
2020	4,657,832	(11,277)	-0.24%	1,667,412	(64,170)	-3.71%	2,990,420	52,893	1.80%
2019	4,669,109	(328,593)	-6.57%	1,731,582	(292,379)	-14.45%	2,937,527	(36,214)	-1.22%
2018	4,997,702	(181,380)	-3.50%	2,023,961	(170,604)	-7.77%	2,973,741	(10,776)	-0.36%
2017	5,179,082	14,153	0.27%	2,194,565	16,497	0.76%	2,984,517	(2,344)	-0.08%
2016	5,164,929	272,053	5.56%	2,178,068	259,568	13.53%	2,986,861	12,485	0.42%
Highway			_						
2020	28,950,543	1,560,298	5.70%	20,705,944	1,378,734	7.13%	8,244,599	181,564	2.25%
2019	27,390,245	(1,532,597)	-5.30%	19,327,210	(1,903,192)	-8.96%	8,063,035	370,595	4.82%
2018	28,922,842	(165,465)	-0.57%	21,230,402	(1,755,960)	-7.64%	7,692,440	1,590,495	26.07%
2017	29,088,307	(954,632)	-3.18%	22,986,362	(966,698)	-4.04%	6,101,945	12,066	0.20%
2016	30,042,939	(1,629,956)	-5.15%	23,953,060	(1,831,026)	-7.10%	6,089,879	201,070	3.41%
Insurance									
2020	17,399,839	1,461,274	9.17%	17,399,839	1,461,274	9.17%	0	0	0.00%
2019	15,938,565	194,872	1.24%	15,938,565	194,872	1.24%	0	0	0.00%
2018	15,743,693	(741,312)	-4.50%	15,743,693	(741,312)	-4.50%	0	0	0.00%
2017	16,485,005	(284,886)	-1.70%	16,485,005	(284,886)	-1.70%	0	0	0.00%
2016	16,769,891	439,100	2.69%	16,769,891	439,100	2.69%	0	0	0.00%
Library									
2020	3,784,771	104,975	2.85%	209,153	8,037	4.00%	3,575,618	96,938	2.79%
2019	3,679,796	(13,642)	-0.37%	201,116	0	0.00%	3,478,680	(13,642)	-0.39%
2018	3,693,438	(18,710)	-0.50%	201,116	(40,000)	-16.59%	3,492,322	21,290	0.61%
2017	3,712,148	(47,785)	-1.27%	241,116	0	0.00%	3,471,032	(47,785)	-1.36%
2016	3,759,933	(13,312)	-0.35%	241,116	(60,000)	-19.93%	3,518,817	46,688	1.34%

	Expenses			Revenues			Tax Levy			
Department	Expenses	Increase (Decrease)	% over Previous Year	Revenue	Increase (Decrease)	% over Previous Year	Tax Levy	Increase (Decrease)	% over Previous Year	
Medical Exam	niner		_			_				
2020	638,183	8,451	1.34%	257,100	0	0.00%	381,083	8,451	2.27%	
2019	629,732	13,986	2.27%	257,100	7,100	2.84%	372,632	6,886	1.88%	
2018	615,746	74,248	13.71%	250,000	40,000	19.05%	365,746	34,248	10.33%	
2017	541,498	24,885	4.82%	210,000	(30,000)	-12.50%	331,498	54,885	19.84%	
2016	516,613	198,681	62.49%	240,000	50,000	26.32%	276,613	148,681	116.22%	
Parks, Recrea	tion & Forestry		_							
2020	5,774,843	349,460	6.44%	3,630,940	347,009	10.57%	2,143,903	2,451	0.11%	
2019	5,425,383	141,496	2.68%	3,283,931	30,507	0.94%	2,141,452	110,989	5.47%	
2018	5,283,887	221,590	4.38%	3,253,424	328,647	11.24%	2,030,463	(107,057)	-5.01%	
2017	5,062,297	190,056	3.90%	2,924,777	107,404	3.81%	2,137,520	82,652	4.02%	
2016	4,872,241	117,702	2.48%	2,817,373	113,067	4.18%	2,054,868	4,635	0.23%	
Register of De	eeds		_							
2020	548,789	(54,473)	-9.03%	903,346	58,147	6.88%	(354,557)	(112,620)	-46.55%	
2019	603,262	(98,167)	-14.00%	845,199	(105,801)	-11.13%	(241,937)	7,634	3.06%	
2018	701,429	(129,086)	-15.54%	951,000	(111,000)	-10.45%	(249,571)	(18,086)	-7.81%	
2017	830,515	(40,746)	-4.68%	1,062,000	(5,037)	-0.47%	(231,485)	(35,709)	-18.24%	
2016	871,261	10,860	1.26%	1,067,037	16,932	1.61%	(195,776)	(6,072)	-3.20%	
Sheriff		· · ·			•		, , ,	/ / / /		
2020	14,149,371	881,980	6.65%	991,234	360,411	57.13%	13,158,137	521,569	4.13%	
2019	13,267,391	246,888	1.90%	630,823	(19,136)	-2.94%	12,636,568	266,024	2.15%	
2018	13,020,503	285,790	2.24%	649,959	30,620	4.94%	12,370,544	255,170	2.11%	
2017	12,734,713	180,636	1.44%	619,339	90,139	17.03%	12,115,374	90,497	0.75%	
2016	12,554,077	179,966	1.45%	529,200	(42,219)	-7.39%	12,024,877	222,185	1.88%	
Sheriff-Adult	Correction/Juve				, , , , , , ,					
2020	8,912,932	383,937	4.50%	1,097,850	101,845	10.23%	7,815,082	282,092	3.74%	
2019	8,528,995	86,182	1.02%	996,005	(982,972)	-49.67%	7,532,990	1,069,154	16.54%	
2018	8,442,813	578,017	7.35%	1,978,977	753,352	61.47%	6,463,836	(175,335)	-2.64%	
2017	7,864,796	(77,485)	-0.98%	1,225,625	74,375	6.46%	6,639,171	(151,860)	-2.24%	
2016	7,942,281	137,873	1.77%	1,151,250	80,500	7.52%	6,791,031	57,373	0.85%	

		Expenses			Revenues			Tax Levy	
Department	Expenses	Increase (Decrease)	% over Previous Year	Revenue	Increase (Decrease)	% over Previous Year	Tax Levy	Increase (Decrease)	% over Previous Year
Sheriff-Shelte	er Home								
2020	549,972	27,043	5.17%	87,590	12,500	16.65%	462,382	14,543	3.25%
2019	522,929	10,620	2.07%	75,090	0	0.00%	447,839	10,620	2.43%
2018	512,309	(12,043)	-2.30%	75,090	(11,500)	-13.28%	437,219	(543)	-0.12%
2017	524,352	17,281	3.41%	86,590	0	0.00%	437,762	17,281	4.11%
2016	507,071	41,818	8.99%	86,590	11,500	15.31%	420,481	30,318	7.77%
Social Service	es\Child Suppor	t							
2020	21,831,347	1,709,961	8.50%	13,926,753	1,441,056	11.54%	7,904,594	268,905	3.52%
2019	20,121,386	432,857	2.20%	12,485,697	407,737	3.38%	7,635,689	25,120	0.33%
2018	19,688,529	(3,375,209)	-14.63%	12,077,960	(3,351,264)	-21.72%	7,610,569	(23,945)	-0.31%
2017	23,063,738	3,577,990	18.36%	15,429,224	3,523,064	29.59%	7,634,514	54,926	0.72%
2016	19,485,748	(2,146,646)	-9.92%	11,906,160	(2,262,978)	-15.97%	7,579,588	116,332	1.56%
Solid Waste									
2020	6,263,921	828,795	15.25%	6,263,921	828,795	15.25%	0	0	0.00%
2019	5,435,126	1,443,485	36.16%	5,435,126	1,443,485	36.16%	0	0	0.00%
2018	3,991,641	(74,077)	-1.82%	3,991,641	(74,077)	-1.82%	0	0	0.00%
2017	4,065,718	(1,808,166)	-30.78%	4,065,718	(1,808,166)	-30.78%	0	0	0.00%
2016	5,873,884	2,340,635	66.25%	5,873,884	2,340,635	66.25%	0	0	0.00%
Support Othe	r Agencies								
2020	8,921,971	(60,546)	-0.67%	20,000	0	0.00%	8,901,971	(60,546)	-0.68%
2019	8,982,517	158,430	1.80%	20,000	0	0.00%	8,962,517	158,430	1.80%
2018	8,824,087	(228,425)	-2.52%	20,000	0	0.00%	8,804,087	(228,425)	-2.53%
2017	9,052,512	(1,192,860)	-11.64%	20,000	0	0.00%	9,032,512	(1,192,860)	-11.67%
2016	10,245,372	64,199	0.63%	20,000	0	0.00%	10,225,372	64,199	0.63%
Transfer Betw	veen Funds								
2020	3,925,435	243,591	6.62%	3,925,435	243,591	6.62%	0	0	0.00%
2019	3,681,844	(3,347,136)	-47.62%	3,681,844	(3,347,136)	-47.62%	0	0	0.00%
2018	7,028,980	(1,662,946)	-19.13%	7,028,980	(1,662,946)	-19.13%	0	0	0.00%
2017	8,691,926	2,905,834	50.22%	8,691,926	2,905,834	50.22%	0	0	0.00%
2016	5,786,092	(312,514)	-5.12%	5,786,092	(312,514)	-5.12%	0	0	0.00%

		Expenses		Revenues			Tax Levy			
Department	Expenses	Increase (Decrease)	% over Previous Year	Revenue	Increase (Decrease)	% over Previous Year	Tax Levy	Increase (Decrease)	% over Previous Year	
Treasurer										
2020	601,400	55,537	10.17%	21,660,888	479,000	2.26%	(21,059,488)	(423,463)	-2.05%	
2019	545,863	9,592	1.79%	21,181,888	1,754,388	9.03%	(20,636,025)	(1,744,796)	-9.24%	
2018	536,271	(13,110)	-2.39%	19,427,500	282,887	1.48%	(18,891,229)	(295,997)	-1.59%	
2017	549,381	(1,117)	-0.20%	19,144,613	386,215	2.06%	(18,595,232)	(387,332)	-2.13%	
2016	550,498	(8,167)	-1.46%	18,758,398	500,308	2.74%	(18,207,900)	(508,475)	-2.87%	
UW-Extension	1									
2020	331,460	(23,658)	-6.66%	50,318	(29,567)	-37.01%	281,142	5,909	2.15%	
2019	355,118	17,577	5.21%	79,885	11,468	16.76%	275,233	6,109	2.27%	
2018	337,541	(100,137)	-22.88%	68,417	16	0.02%	269,124	(100,153)	-27.12%	
2017	437,678	(614)	-0.14%	68,401	(11)	-0.02%	369,277	(603)	-0.16%	
2016	438,292	2,733	0.63%	68,412	78	0.11%	369,880	2,655	0.72%	
Veterans Adm	ninistration									
2020	235,166	4,879	2.12%	13,000	0	0.00%	222,166	4,879	2.25%	
2019	230,287	4,342	1.92%	13,000	0	0.00%	217,287	4,342	2.04%	
2018	225,945	13,272	6.24%	13,000	6,782	109.07%	212,945	6,490	3.14%	
2017	212,673	1,036	0.49%	6,218	(6,782)	-52.17%	206,455	7,818	3.94%	
2016	211,637	642	0.30%	13,000	0	0.00%	198,637	642	0.32%	
Central Wisco	nsin Airport									
2020	4,166,252	(244,882)	-5.55%	4,166,252	(244,882)	-5.55%	0	0	0.00%	
2019	4,411,134	142,147	3.33%	4,411,134	142,147	3.33%	0	0	0.00%	
2018	4,268,987	1,127,649	35.90%	4,268,987	1,127,649	35.90%	0	0	0.00%	
2017	3,141,338	(362,300)	-10.34%	3,141,338	(362,300)	-10.34%	0	0	0.00%	
2016	3,503,638	153,773	4.59%	3,503,638	153,773	4.59%	0	0	0.00%	
Central Wisco	nsin Airport De	bt								
2020	607,362	(778,364)	-56.17%	607,362	(778,364)	-56.17%	0	0	0.00%	
2019	1,385,726	(21,624)	-1.54%	1,385,726	(21,624)	-1.54%	0	0	0.00%	
2018	1,407,350	704,374	100.20%	1,407,350	704,374	100.20%	0	0	0.00%	
2017	702,976	(190,300)	-21.30%	702,976	(190,300)	-21.30%	0	0	0.00%	
2016	893,276	90,963	11.34%	893,276	90,963	11.34%	0	0	0.00%	

	Expenses			Revenues			Tax Levy			
Department	Expenses	Increase (Decrease)	% over Previous Year	Revenue	Increase (Decrease)	% over Previous Year	Tax Levy	Increase (Decrease)	% over Previous Year	
Special Educa	ation									
2020	7,585,407	938,936	14.13%	7,585,407	938,936	14.13%	0	0	0.00%	
2019	6,646,471	927,049	16.21%	6,646,471	927,049	16.21%	0	0	0.00%	
2018	5,719,422	197,538	3.58%	5,719,422	197,538	3.58%	0	0	0.00%	
2017	5,521,884	20,979	0.38%	5,521,884	20,979	0.38%	0	0	0.00%	
2016	5,500,905	382,088	7.46%	5,500,905	382,088	7.46%	0	0	0.00%	
ADRC - CW										
2020	6,706,547	(61,516)	-0.91%	6,706,547	(61,516)	-0.91%	0	0	0.00%	
2019	6,768,063	58,515	0.87%	6,768,063	58,515	0.87%	0	0	0.00%	
2018	6,709,548	48,907	0.73%	6,709,548	48,907	0.73%	0	0	0.00%	
2017	6,660,641	111,468	1.70%	6,660,641	111,468	1.70%	0	0	0.00%	
2016	6,549,173	177,042	2.78%	6,549,173	177,042	2.78%	0	0	0.00%	
Totals										
2020	171,028,197	8,539,902	5.26%	120,316,902	7,318,448	6.48%	50,711,295	1,221,454	2.47%	
2019	162,488,295	(2,577,610)	-1.56%	112,998,454	(2,932,359)	-2.53%	49,489,841	354,749	0.72%	
2018	165,065,905	(2,629,422)	-1.57%	115,930,813	(3,584,403)	-3.00%	49,135,092	954,981	1.98%	
2017	167,695,327	2,602,132	1.58%	119,515,216	2,030,910	1.73%	48,180,111	571,222	1.20%	
2016	165,093,195	(31,170)	-0.02%	117,484,306	(1,696,368)	-1.42%	47,608,889	1,665,198	3.53%	

MARATHON COUNTY FIVE YEAR SUPPORT FOR OTHER AGENCIES COMPARISON 2016-2020 HUMAN RESOURCES, FINANCE AND PROPERTY APPROVED

	Expenses				Revenues			Tax Levy	
		_	% over		_	% over	_	_	% over
D	-	Increase	Previous		Increase	Previous	Tax	Increase	Previous
Department	Expenses	(Decrease)	Year	Revenue	(Decrease)	Year	Levy	(Decrease)	Year
ADRC-CW	704.050	200 004	1010/	0.1	0.1	0.000/	704.050	000 004	4040/
2020	794,358	398,991	101%	0	0	0.00%	794,358	398,991	101%
2019 2018	395,367 395,367	0	0.00%	0	0	0.00%	395,367	0	0.00%
2018	395,367	0	0.00%	0	0		395,367 395,367	0	0.00%
2017	395,367	0	0.00%	0	0	0.00%	395,367	0	0.00%
	,	0 [0.00%	0	0]	0.00%	395,367	0 1	0.00%
Community A 2020	25,318	(8,439)	-25.00%	0 1	0 [0.00%	25,318	(8,439)	-25.00%
2020	33,757	(' '	0.00%		0		33,757	· · · · /	
2019	33,757	0	0.00%	0	0	0.00%	33,757	0	0.00% 0.00%
2018	33,757	0			0	0.00%	33,757	0	0.00%
		0	0.00%	0	0			0	
2016	33,757	U	0.00%	U	U	0.00%	33,757	U	0.00%
Economic De 2020	velopment 0	0	0.000/	0	0 [0.000/	0	0	0.00%
2020	0	(24.474)	-100.00%	0	0	0.00%	0	(24.474)	-100.00%
2019	24,474	(24,474)	-45.61%	0		0.00%	24,474	(24,474)	-100.00% -45.61%
2018	24,474 45,000	(20,526)	0.00%	0	0	0.00%	45,000	(- , ,	-45.61% 0.00%
2017	45,000 45,000	(5,000)	-10.00%	0	0	0.00%	45,000 45,000	(5,000)	-10.00%
	velopment-Educ	(' /		U	01	0.00%	45,000	(5,000)	-10.00%
2020	30.000	(10.000)	-25.00%	0	0 [0.00%	30.000	(10.000)	-25.00%
2019	40.000	(10,000)	0.00%	0	0	0.00%	40.000	(10,000)	0.00%
2019	40,000	0	0.00%	0	0	0.00%	40,000	0	0.00%
2017	40,000	0	0.00%	0	0	0.00%	40,000	0	0.00%
2016	40,000	0	0.00%	0	0	0.00%	40.000	0	0.00%
Historical So	- ,	01	0.0070	<u> </u>	0 1	0.0070	40,000	<u> </u>	0.0070
2020	40,782	(13,594)	-25.00%	0	0	0.00%	40,782	(13,594)	-25.00%
2019	54,376	(13,394)	0.00%	0	0	0.00%	54,376	(13,394)	0.00%
2019	54,376	0	0.00%	0	0	0.00%	54,376	0	0.00%
2017	54,376	0	0.00%	0	0	0.00%	54,376	0	0.00%
2016	54,376	0	0.00%	0	0	0.00%	54,376	0	0.00%
Birth to Three	,	<u> </u>	0.0070	Ů	<u> </u>	0.0070	04,010	<u> </u>	0.0070
2020	513,729	513.729	0.00%	0	0 [0.00%	513,729	513.729	100.00%
2020	513,729	0	0.00%	0	0	0.00%	513,729	0	0.00%
2019	0	0	0.00%	0	0	0.00%	0	0	0.00%
2017	0	0	0.00%	0	0	0.00%	0	0	0.00%
2017	0	0	0.00%	0	0	0.00%	0	0	0.00%
Healthy Teen	-	0	0.0076	U	0	0.00%	U	0 1	0.00%
2020	18,750	(6,250)	-25.00%	0	0	0.00%	18,750	(6,250)	-25.00%
2019	25,000	(0,230)	0.00%	0	0	0.00%	25,000	(0,230)	0.00%
2019	25,000	0	0.00%	0	0	0.00%	25.000	0	0.00%
2017	25,000	0	0.00%	0	0	0.00%	25,000	0	0.00%
2017	25,000	0	0.00%	0	0	0.00%	25,000	0	0.00%
2010	25,000	U	0.0076	U	U	0.0070	25,000	U	0.00%

United Way									
2020	30,000	(10,000)	-25.00%	0	0	0.00%	30,000	(10,000)	-25.00%
2019	40,000	40,000	0.00%	0	0	0.00%	40,000	40,000	0.00%
2018	0	0	0.00%	0	0	0.00%	0	0	0.00%
2017	0	0	0.00%	0	0	0.00%	0	0	0.00%
2016	0	0	0.00%	0	0	0.00%	0	0	0.00%
McDevco	<u> </u>							•	
2020	135,000	(45,000)	-25.00%	0	0	0.00%	135,000	(45,000)	-25.00%
2019	180,000	0	0.00%	0	0	0.00%	180,000	0	0.00%
2018	180,000	0	0.00%	0	0	0.00%	180,000	0	0.00%
2017	180,000	0	0.00%	0	0	0.00%	180,000	0	0.00%
2016	180,000	(10,000)	-5.26%	0	0	0.00%	180,000	(10,000)	-5.26%
	Regional Plann						,	(2/2 2 2/)	
2020	43,000	0	0.00%	0	0	0.00%	43,000	0	0.00%
2019	43,000	0	0.00%	0	0	0.00%	43,000	0	0.00%
2018	43,000	(6,300)	-12.78%	0	0	0.00%	43.000	(6,300)	-12.78%
2017	49,300	0	0.00%	0	0	0.00%	49,300	0	0.00%
2016	49,300	0	0.00%	0	0	0.00%	49,300	0	0.00%
	Progressive Agri		0.0070	ű	J	0.0070	10,000	<u> </u>	0.0070
2020	15,000	(5,000)	-25.00%	0	0	0.00%	15,000	(5,000)	-25.00%
2019	20,000	0	0.00%	0	0	0.00%	20,000	0	0.00%
2018	20.000	(15,000)	-42.86%	0	0	0.00%	20.000	(15,000)	-42.86%
2017	35,000	0	0.00%	0	0	0.00%	35,000	0	0.00%
2016	35,000	0	0.00%	0	0	0.00%	35,000	0	0.00%
	Contribution-Tra			Ů		0.0070	00,000	• •	0.0070
2020	1,125,287	0	0.00%	0	0	0.00%	1,125,287	0	0.00%
2019	1.125.287	1.125.287	0.00%	0	0	0.00%	1.125.287	1,125,287	100.00%
2018	0	0	0.00%	0	0	0.00%	0	0	0.00%
2017	0	0	0.00%	0	0	0.00%	0	0	0.00%
2016	0	0	0.00%	0	0	0.00%	0	0	0.00%
Wisconsin Va	-	0	0.0070	Ů	<u> </u>	0.0070	Ü	<u> </u>	0.0070
2020	15,000	(5,000)	-25.00%	0	0	0.00%	15,000	(5,000)	-25.00%
2019	20,000	0,000)	0.00%	0	0	0.00%	20,000	(0,000)	0.00%
2018	20,000	0	0.00%	0	0	0.00%	20,000	0	0.00%
2017	20.000	0	0.00%	0	0	0.00%	20,000	0	0.00%
2016	20,000	0	0.00%	0	0	0.00%	20,000	0	0.00%
Woman's Cor		0 1	0.0070	U U	0	0.0070	20,000	<u> </u>	0.0070
2020	61,250	(13.750)	-18.33%	20,000	0	0.00%	41,250	(13.750)	-25.00%
2019	75,000	(13,730)	0.00%	20,000	0	0.00%	55,000	(13,730)	0.00%
2018	75,000	0	0.00%	20,000	0	0.00%	55.000	0	0.00%
2017	75,000	0	0.00%	20,000	0	0.00%	55,000	0	0.00%
2016	75,000	23,350	45.21%	20,000	0	0.00%	55,000	23,350	73.78%
	T Commission	20,000	75.∠170	20,000	0	0.0070	33,000	20,000	1 3.1 0 70
2020	1,673,535	42,737	2.62%	0	0	0.00%	1,673,535	42.737	2.62%
2019	1,630,798	142,904	9.60%	0	0	0.00%	1,630,798	142,904	9.60%
2019	1,487,894	41,401	2.86%	0	0	0.00%	1,487,894	41,401	2.86%
2017	1,446,493	17,763	1.24%	0	0	0.00%	1,446,493	17.763	1.24%
2017	1,428,730	55.849	4.07%	0	0	0.00%	1,428,730	55,849	4.07%
Health Care C		35,649	4.07 %	U	U	0.00%	1,420,730	35,649	4.0170
2020	4,382,212	(912,720)	-17.24%	0	0	0.00%	4,382,212	(912,720)	-17.24%
2020	5,294,932	(1,125,287)	-17.53%	0	0	0.00%	5,294,932	(1,125,287)	-17.24% -17.53%
2019	6,420,219	(233,000)	-3.50%	0	0	0.00%	6,420,219	(233.000)	-17.53%
2018			-15.39%	0	0	0.00%	6,653,219	(1,210,623)	-3.50% -15.39%
2017	6,653,219	(1,210,623)		0	0				
2010	7,863,842	0	0.00%	0	0	0.00%	7,863,842	0	0.00%

Crime Stoppe	ers								
2020	3,750	(1,250)	-25.00%	0	0	0.00%	3,750	(1,250)	-25.00%
2019	5,000	0	0.00%	0	0	0.00%	5,000	0	0.00%
2018	5,000	5,000	0.00%	0	0	0.00%	5,000	5,000	100.00%
2017	0	0	0.00%	0	0	0.00%	0	0	0.00%
2016	0	0	0.00%	0	0	0.00%	0	0	0.00%
Court Mediait	ton Service								
2020	5,000	5,000	0.00%	0	0	0.00%	5,000	5,000	100.00%
2020	15,000	15,000	0.00%	0	0	0.00%	15,000	15,000	100.00%
2019	0	0	0.00%	0	0	0.00%	0	0	0.00%
2018	0	0	0.00%	0	0	0.00%	0	0	0.00%
2017	0	0	0.00%	0	0	0.00%	0	0	0.00%
2016	0	0	0.00%	0	0	0.00%	0	0	0.00%
Totals			·	•			•		
2020	8,921,971	(60,546)	-0.67%	20,000	0	0.00%	8,901,971	(60,546)	-0.68%
2019	8,982,517	158,430	1.80%	20,000	0	0.00%	8,962,517	158,430	1.80%
2018	8,824,087	(228,425)	-2.52%	20,000	0	0.00%	8,804,087	(228,425)	-2.53%
2017	9,052,512	(1,192,860)	-11.64%	20,000	0	0.00%	9,032,512	(1,192,860)	-11.67%
2016	10,245,372	64,199	0.63%	20,000	0	0.00%	10,225,372	64,199	0.63%