

Marathon County Board of Health

Tuesday, March 9, 2021 at 7:45 AM

Meeting Location: 1000 Lake View Drive, Suite 100
Wausau, WI 54403

The meeting site identified above will be open to the public. However, due to the COVID-19 pandemic and associated public health directives, Marathon County encourages Board of Health members and the public to attend this meeting remotely. To this end, instead of attendance in person, Board of Health members and the public may attend this meeting by telephone conference. If Board of Health members or members of the public cannot attend remotely, Marathon County requests that appropriate safety measures, including adequate social distancing, be utilized by all in-person attendees. Persons wishing to attend the meeting by phone may call into the telephone conference beginning five (5) minutes prior to the start time indicated above using the following number. When you enter the telephone conference, put your phone on mute.

Dial +1 312 626 6799 US (Chicago)
Meeting ID: 851 2896 1112
Password: 882227

Committee Members: John Robinson, Chair; Craig McEwen, Vice-Chair; Lori Shepherd, Secretary; Sandi Cihlar; Dean Danner; Kue Her; Tiffany Lee; Corrie Norrbom

Marathon County Mission Statement: Marathon County Government serves people by leading, coordinating, and providing county, regional, and statewide initiatives. It directly or in cooperation with other public and private partners provides services and creates opportunities that make Marathon County and the surrounding area a preferred place to live, work, visit, and do business. (Last updated: 12-20-05)

Marathon County Health Department Mission Statement: To advance a healthy Marathon County community by preventing disease, promoting health, and protecting the public from environmental hazards. (Last updated: 5-7-13)

1. **Call to Order**
2. **Public Comment Period**
3. **Approval of the Minutes of the February 9, 2021 Board of Health Meeting**
4. **Operational Functions Required by Statute, Ordinance, or Resolution**
 - A. None
5. **Policy Discussion and Possible Action**
 - A. Determine the 2021-2022 Licensing Fee
 - B. Finding from the 2020 Department of Agriculture, Trade and Consumer Protection (DATCP) Licensing Audit of the need to incorporate agent status in the county ordinance
 - C. Transfer of the Marathon County Children's Hearing & Vision Screening Program to Marathon County Special Education
 - D. Policy updates from the Wisconsin Association of Local Health Departments and Boards (WALHDAB) and WI Department of Health Services (standing agenda item)

- i. Governor Evers 2021-23 Biennial Budget Proposal Initial Analysis for WALHDAB & WPHA
 - ii. Other
- E. Update on formalizing the reporting relationship between the Board of Health and the Health & Human Services Committee
- F. Update of COVID-19 response efforts at a local and state level
 - i. WIPPS Community Dialogue initiative
 - ii. Other
- G. Report from the Health & Human Services Committee March 3, 2021 meeting on policy issues impacting public health
- H. Update on the Start Right program evaluation
 - i. UniverCity application
 - ii. Other evaluation options
- I. Update on the Board of Health training session focused on health equity (as time permits)

6. Educational Presentations/Outcome Monitoring Reports

- A. Update on Staffing

7. Announcements

8. Next Meeting Date & Time, Location, Future Agenda Items:

- A. Confirm April 13, 2021 meeting date and determine agenda topics
 - i. Healthy Marathon County to join for the second half of the meeting to further the development of the 2022-2025 Community Health Priorities

9. Adjourn

FAXED TO: Daily Herald, City Pages,
Marshfield News, Mid-West Radio Group

Signed _____

THIS NOTICE POSTED AT THE COURTHOUSE

Date _____ Time _____

By _____

Date _____ Time _____

Any person planning to attend this meeting who needs some type of special accommodation in order to participate should call the County Clerk's Office at 715-261-1500 or e-mail infomarathon@mail.co.marathon.wi.us one business day before the meeting.

MARATHON COUNTY BOARD OF HEALTH
Meeting Minutes
February 9, 2021

Present (Via Zoom): John Robinson, Kue Her, Dean Danner, Sandi Cihlar, Tiffany Rodriguez-Lee, Lori Shepherd, Corrie Norrbom

MCHD Staff: Joan Theurer, Dale Grosskurth, Judy Burrows, Laura Scudiere, Chris Weisgram

Others Present: Emilee Thompson, Nursing Student (via telephone); caller 715-573-9392; caller 715-297-0541

1. Call to Order

John Robinson called the meeting to order at 7:45 a.m.

2. Public Comment Period

None

3. Approval of the Minutes of the December 8, 2020, January 12, 2021 Board of Health Meeting, and the Minutes of the January 12, 2021 Health & Human Services and Board of Health Joint Meeting

Motion to approve the minutes made by Craig McEwen. Seconded by Dean Danner. Motion approved.

4. Operational Functions Required by Statute, Ordinance, or Resolution

A. None

5. Policy Discussion and Possible Action

A. Determine the 2021-2022 Licensing Fee

Joan Theurer provided background information of the licensing fees being previously set to cover direct program costs. In 2018, the Board of Health determined the licensing fees should also cover indirect costs such as supervisory functions for the program. Joan explained how program costs can change year to year due to costs related to staff changes, including health insurance coverage.

Joan Theurer shared that the recommendation for 2021 is no fee increase due to personnel expenses being lower than anticipated as a result of the Health Department's COVID-19 response.

Discussion on the potential effect of incoming license fees due to possibly fewer license holders in the County.

Joan shared that work is currently underway to update priority based budgeting program costs, which will look at what are true program costs. True costs have not been estimated since 2018. Information could be brought back to the Board at next month's meeting.

John Robinson shared the plan to identify true program costs in county departments, which would also include costs to Employee Resources, Corporation Counsel, and other supporting departments.

- B. Confirm timeline for identifying Community Health Priorities and the development of the 2022-25 Community Health Improvement Plan required for local health departments

Joan Theurer grounded the Board with members of Healthy Marathon County identifying community health priorities in March of 2020, having work halted due the department's COVID-19 response. In April of this year, further work will be defining the selected priorities, using Results Based Accountability to turn priorities into results, and assigning indicators to measure.

The Board was asked if they still agree with the priorities identified last March, and whether the timeline presented makes sense moving forward. The board discussed how the priorities are still relevant, and even have been made more important as a result of the COVID-19 pandemic.

Motion to endorse the priorities as identified, and the proposed schedule made by Corrie Norrbom. Seconded by Craig McEwen. Motion approved.

- C. Discuss local efforts to control the spread of COVID-19 and the role/responsibility of the Marathon County Health Department in the response
 - i. Mitigation measures
 - ii. Surveillance
 - iii. Disease investigation/contact tracing
 - iv. Testing and vaccinations
 - 1. Marathon County serving as a regional vaccination site
 - v. Informing the public and community engagement initiatives
 - vi. Other

Joan provided an overview of the Health Departments role in responding to COVID-19, including community containment and mitigation, disease investigation and contact tracing, testing and vaccinations, and surveillance. Joan explained how the process and level of data collected in contact tracing has adjusted as case levels have increased or decreased.

Discussion on current levels of testing and what may affect changes in case levels.

Laura Scudiere shared an update on currently available options for testing in Marathon County, and noted all locations providing testing have experienced reductions in testing volume.

Discussion on difficulties community members are having with finding information they need for testing, and upcoming vaccination opportunities.

Joan Theurer shared an opportunity to participate in a WI Department of Health Services sponsored community-based vaccination site. Marathon County Health Department has been approached to serve as a regional vaccination site, providing a large scale vaccination center through AMI Expeditionary Healthcare.

The State of Wisconsin is looking for a location around the greater Wausau area because of population density, social vulnerability indicators, and resources available. Sites are still being evaluated around the

state, and local health care organizations are supportive of having a site. The purpose of the regional vaccination sites is to provide an additional option for community members who are hesitant going to health care providers, or who do not have a medical home.

Discussion on how resource costs for the regional vaccination site could be offset.

Motion to support the proposal to participate as a regional vaccination site, and request all appropriate county officials take action to move the proposal forward made by Sandi Cihlar. Seconded by Lori Shepherd. Motion approved.

Discussion on the need to collect more local data on who is being vaccinated in various demographic groups.

John Robinson shared an update on recent discussions to continue working on communications efforts. Corrie Norrbom shared that last week the first podcast on Hmong Radio was broadcast to provide updates to the community.

D. Policy updates from the Wisconsin Association of Local Health Departments and Boards (WALHDAB) and WI Department of Health Services (standing agenda item)

Joan Theurer shared that there have been requests for advocacy and informing state legislators the importance of maintaining a state-wide masking order. New orders were issued by the Governor last week. Joan shared she has drafted an advisory which could be used if the state-wide order were to end in the future.

E. Report from the Health & Human Services Committee February 3 meeting on policy issues impacting public health

John Robinson shared that a majority of the recent meeting was focused on applying for a block grant related to COVID-19. Funding would be for helping community members needing rental assistance, as well as grants and loans to local business impacted by the pandemic.

F. Update on the Start Right program evaluation (as time permits)
i. UniverCity application
ii. Other evaluation options

Joan Theurer shared the UniverCity program is part of the University of Wisconsin-Madison, and the initial program review will look at whether program outcomes are being achieved as expected, and whether there is alignment with research literature on program benefits to the community. Further updates can be shared at the next Board of Health meeting.

John Robinson requested the opportunity to provide public policy input and discuss outcome measurements, facilitated by UniverCity.

G. Update on the Board of Health training session focused on health equity (as time permits)

John Robinson shared an interest in having Paula Tran Inzeo participate in the Board of Health retreat.

6. **Educational Presentations/Outcome Monitoring Reports**
 - A. None
7. **Announcements**
8. **Next Meeting Date & Time, Location, Future Agenda Items:**
 - A. Confirm March 9, 2021 meeting date and determine agenda topics
 - i. Update on formalizing the reporting relationship between the Board of Health and the Health & Human Services Committee
9. **Adjourn**

Motion to adjourn made by Dean Danner. Seconded by Craig McEwen. Meeting adjourned at 9:34 a.m.

Respectfully submitted,

Lori Shepherd, Secretary
Chris Weisgram, Recorder

**Health Officer Notes
March 2021**

To facilitate diverse perspectives, consider the following questions during the policy discussion.

- Who benefits from or will be burdened by the proposal?
- What are the strategies for mitigation unintended consequences?

Policy Discussion and Possible Action

A. Determine the 2021-2022 Licensing Fee

Joan Theurer, Health Officer and Dale Grosskurth, Program Director/Environmental Health & Safety will provide updated financial picture for the licensing program to base the 2021-22 licensing fee. Enclosed, find an overview of the updated License Fee Recommendation. The licensing fee needs to be established by April 1.

B. Finding from the 2020 Department of Agriculture, Trade and Consumer Protection (DATCP) Licensing Audit of the need to incorporate agent status in the county ordinance

Based on the DATCP Licensing program audit conducted March 9-12, 2020, it has been determined that Marathon County Board of Supervisors needs to update county ordinance to recognize Marathon County Health Department as a DATCP licensing agent. The authority to be a DATCP agent has been granted by the Marathon County Board of Health per Marathon County Agent Programs Regulation.

Per ATCP 74.06 Terms of contract. (1) If the department accepts the proposed program plan from the local health department, the department shall prepare a contract to be signed by both parties, whereby the agent agrees to comply with this chapter and chs. [ATCP 72](#), [73](#), [75](#), [76](#), [78](#), and [79](#) and ch. [ATCP 75 Appendix](#), and has met all the conditions in the accepted program plan, including enactment of local ordinances that adopt the department's rules, by reference, or are at least as stringent and do not conflict with the department's rules.

C. Transfer of the Marathon County Children's Hearing & Vision Screening Program to Marathon County Special Education

Joan Theurer, Health Officer and Judy Burrows, Program Director/Community Health Improvement will provide an update on the transfer of the Marathon County Children's Hearing and Vision Screening program to Marathon County Special Education. In September, the Board was informed in light of COVID-19, services would not be provided for the school year 2020-21 and the Hearing and Vision Screening Coordinator was resigning. The Health Department had reached out to Marathon County Special Education to explore the merits of them assuming the program, given alignment with other program services carried out by the agency.

D. Policy updates from the Wisconsin Association of Local Health Departments and Boards (WALHDAB) and WI Department of Health Services (standing agenda item)

- a. Governor Evers 2021-23 Biennial Budget Proposal Initial Analysis for WALHDAB & WPHA
- b. Other

Joan Theurer, Health Officer will provide an overview of Governor Evers 2021-23 Biennial Budget Proposal Initial Analysis for WALHDAB & WPHA (enclosed). Board members will discuss what they see as priority items for consideration by the Health & Human Services Committee.

E. Update on formalizing the reporting relationship between the Board of Health and the Health & Human Services Committee

John Robinson, Chair, Marathon County Board of Health will share status of having the reporting relationship formalized through revising the County Board Rules, 2.05(1) Board of Health.

F. Update of COVID-19 response efforts at a local and state level

- a. WIPPS Community Dialogue initiative
- b. Other

John Robinson, Chair, Marathon County Board of Health, Joan Theurer, Health Officer along with Board members will provide updates on COVID-19 response.

G. Report from the Health & Human Services Committee March 3, 2021 meeting on policy issues impacting public health

Board members attending the March 3 Health & Human Services Committee will provide an update on significant policy issues impacting public health.

H. Update on the Start Right program evaluation

- a. UniverCity application
- b. Other evaluation options

Joan Theurer, Health Officer to provide an update based on information available.

I. Update on the Board of Health training session focused on health equity (as time permits)

John Robinson, Chair, Marathon County Board of Health along with members will review draft goals, proposed topics, and discuss next steps in having a training session focused on health equity.

Educational Presentations/Outcome Monitoring Reports

J. Update on Staffing

- a. Retirements and Resignations
 - Vicki Chrapkowski, Public Health Nurse is retiring on March 5 with 32 1/2 years of service.
 - Jenny Juneau, Public Health Nurse is resigning on March 15 to accept another nursing position with a women's health clinic.
 - Judy Burrows, Program Director, Community Health Improvement is retiring on June 1, 2021 with 29 years of service.
- b. Hire
 - Isabel Mandli, who has served as an Outreach Worker and Causal RN since 2013, has been hired as a Public Health Nurse effective April 5.

Announcements

Next Meeting Date & Time, Location, Future Agenda Items:

A. Confirm April 13, 2021 meeting date and determine agenda topics

- i. Healthy Marathon County to join the second half of the meeting to further the development of the 2022-2025 Community Health Priorities
- ii. Other

Adjourn

**Marathon County Health Department
2021-2022 Licensing Fee
Updated March 5, 2021**

Background: In March of 2018, the Board of Health recommended the licensing program fees should cover indirect costs (supervision of the program and central overhead) in addition to direct costs (staff time, travel, training, supplies, and equipment). The recommendation was in keeping with the intention of Marathon County Priority Based Budgeting, having programs achieve greater self-sufficiency when feasible. To achieve this goal, fee increases are to be incremental, keeping in mind the impact on license operators.

Fee History: Table 1 provides tax levy and fee increase history from 2015-2020. Factors that impact program revenue from year to year include: 1) Number of licensed facilities; and 2) Type of licensed facilities. Factors that impact program costs from year to year include: 1) Number of FTE direct staff based on number/type of licensed facilities and program standards; 2) Health insurance enrollment and type; and 3) Staff turnover.

In 2020, direct program costs were significantly lower than budgeted due to a shift in work from licensing to the department’s COVID-19 response by the Environmental Health Sanitarians, having the fees collected remained steady. This resulted in a higher than projected recovery of indirect tax levy program costs.

Table 1: 2015-2020 Fee Increases, Tax Levy, Fees Covering Direct and Indirect Costs

	2015	2016	2017	2018	2019	2020
Fee Increase	1%	0%	0%	3%	5%	3%
Tax Levy that Covered Direct Program Costs	\$14,720	\$0	\$0	\$0	\$0	\$0
Fees that Covered Indirect Program Costs	\$0	\$47,497	\$16,263	\$26,204	\$41,449	\$116,742

Marathon County Priority Based Budgeting: Calculations for program costs were completed on March 5, 2021 using Marathon County Priority Based Budgeting model. Based on the adopted 2021 budget, 21% of licensing program costs is supported by tax levy. The program costing model includes all central overhead in the department that is not able to be allocated to a specific program (e.g. personnel and non-personnel expenses. Refer to Table 2.

Table 2: 2021 Priority Based Budget Cost for Licensing

	Personnel Expenses	Non-Personnel Expenses	Total Expenses	Revenue (Excludes Levy)	Net Inventory Cost (Levy Required)
Licensing	\$551,018	\$58,062	\$609,080	\$478,500	\$130,580

Recommendation: In building the 2021 budget, the goal was to continue to capture revenue to offset indirect program costs. The budget was built to capture 10% of the Program Director’s supervision costs allocated to the licensing program. The estimated Program Director’s supervision time for the Licensing program is 26%. Costs associated with program and fiscal oversight on the part of the Health Officer and Director of Operations was not included. In addition, central overhead costs associated with payroll, maintenance of the website, reception, facilities, etc. was not factored into the budget.

The 2021 budget built a 3% proposed fee increase based on the following assumptions:

- Environmental Health Sanitarians would be carrying out licensing program services at their FTE allocation.
- Estimated tax levy support would be \$34,347 to offset the true costs of supervision and fiscal oversight.

2021 expenses for licensing personnel is estimated to be \$34,000 lower than budgeted due to the department’s COVID-19 response.

In light of the Priority Based Budgeting net tax levy support for the program, it is recommended to apply a fee increase. Table 3 outlines the impact of fee increases for the lowest and highest license fee category.

Table 3: County Revenue and Costs to Retailers based on the Percentage of Fee Increase

Fee Increase	County Revenue	Retail Food No Food Processing (Current License Fee \$66)	Retail Food Potentially Hazard \$10 million+ (Current Licensing Fee \$1,611)
3%	\$14,410	\$1.85	\$46.82
4%	\$19,214	\$2.46	\$61.70
5%	\$24,017	\$3.08	\$77.13



Governor Evers 2021-23 Biennial Budget Proposal

Initial Analysis for WALHDAB & WPHA

Department of Health Services

1. To provide healthcare coverage to 90,900 low-income families, of which approximately 45,100 are uninsured, and lower state healthcare costs by \$634,100,000 GPR over the biennium, the Governor recommends accepting the federal Affordable Care Act's provision for Medicaid expansion. Medicaid expansion reduces the fiscal burden associated with healthcare costs for many more Wisconsin residents and unites Wisconsin with 38 other states that provide free healthcare for the nation's impoverished. The Governor also recommends repealing the federal waiver for childless adults to administer the Medicaid program uniformly across all Medicaid eligibility groups.
2. The Governor recommends creating and offering a public option health insurance plan to improve healthcare coverage and affordability by no later than January 1, 2025, or no later than January 1, 2022, if the federal Affordable Care Act is no longer enforceable. The Governor also recommends the department and the Office of the Commissioner of Insurance conduct an analysis and actuarial study for the development of the public option health insurance plan.
3. The Governor recommends providing funding to support the development of up to two regional crisis centers. Funding for each regional crisis center would support a crisis urgent care and observation center, a 15-bed crisis stabilization facility, and two inpatient psychiatric beds. Regional crisis centers would also assume custody of emergency detention cases, conduct medical clearances and assist with admission to other facilities, if necessary, in order to reduce law enforcement time dedicated to emergency detention situations. The Governor also recommends providing 2.0 FTE human services program coordinator positions and associated funding to develop and evaluate the centers on an ongoing basis.
4. The Governor recommends providing funding to extend postpartum Medicaid eligibility from 60 days to 12 months. The Governor also recommends that the department implement the eligibility expansion regardless of whether federal approval is granted.
5. The Governor recommends increasing supplemental payments to stand-alone pediatric teaching hospitals that provide medical services to a disproportionate share of pediatric Medicaid recipients. The Governor also recommends that the payment increase be contingent on the department expanding Medicaid under the federal Affordable Care Act.

6. The Governor recommends providing funding to expand the availability of medication-assisted treatment for those with opioid use disorder in underserved or high-need areas.
7. The Governor recommends increasing funding for the Child Psychiatry Consultation Program to expand the program statewide.
8. The Governor recommends aligning state statutes with federal law by increasing the minimum age to purchase cigarettes, nicotine products, tobacco products and vapor products from age 18 to age 21.
9. The Governor recommends expanding the current law prohibition against smoking in indoor locations to include the use of vapor products.
10. The Governor recommends prohibiting the use of vapor products on public, private and charter school property.
11. The Governor recommends providing funding to develop and implement a public health campaign to prevent the initiation of tobacco and vapor product use. The Governor also recommends granting funds to organizations that work to reduce youth vapor product use and provide cessation services.
12. The Governor recommends increasing funding for the Women's Health Block Grant by \$193,600 in both years of the biennium. The Governor also recommends expanding Women's Health Block Grant, Title V and Title X funding to entities that provide abortion services or entities that have an affiliate that provides abortion services. This does not change the prohibition on using state or federal funds for abortion services.
13. The Governor recommends the creation of a Health Equity Grants program, which would award grants to community organizations to implement community health worker care models and would award grants to community organizations and local health departments to implement health equity action plans. To fund the grant program, the Governor also recommends providing \$10 million general purpose revenue in FY22 and \$20 million segregated revenue in FY23 from the community reinvestment fund.
14. The Governor recommends providing a Medicaid community health benefit that provides nonmedical services to Medicaid recipients. Services include housing referrals, nutritional mentoring, stress management and other services that would positively impact an individual's economic and social condition. Services would be delivered by various culturally competent organizations and would be adapted to the particular needs of members in each community. The benefit would include wellness and family support services as a preventive measure to improve emotional health and resilience and reduce health risks, while improving and maintaining general health, and building health literacy and healthy living skills.

15. The Governor recommends providing position and expenditure authority to staff an enterprisewide Health in All Policies Action Team, which would organize representatives from all executive branch agencies to create a shared vision of healthy and equitable communities, define common goals, explore the root causes of health, create a collective action plan, implement health in all policies and programs within their agencies, and engage their stakeholders in conversations about what creates health.
16. The Governor recommends providing expenditure authority to provide grants to Black women-led and community serving organizations that work to improve Black women's wellness in Dane, Milwaukee, Rock and Kenosha counties. The Governor also recommends providing expenditure authority to provide grants to organizations that work to reduce racial disparities related to infant and maternal mortality. The Governor further recommends providing expenditure authority to contract with an organization to connect and convene efforts between state agencies, public and private sector organizations, and community organizations to create a comprehensive statewide strategy to advance Black women's health in Wisconsin.
17. The Governor recommends increasing grants to local and tribal public health departments to support communicable disease control and prevention activities by \$5 million in each year of the biennium.
18. The Governor recommends increasing funding available for grants to community health centers by \$2 million in each year of the biennium.
19. The Governor recommends providing ongoing funding for the Windows Plus Program, which provides lead-safe renovation to high-risk areas in homes built before 1950 that are occupied by low-income families. The Governor also recommends providing position and expenditure authority to administer the program.
20. The Governor recommends increasing funding in the Birth to 3 Program to expand services to eligible children who have a positive blood lead test above 5 micrograms per deciliter.
21. The Governor recommends increasing funding for lead screening and outreach grants by \$50,000 in each year of the biennium.

Department of Public Instruction

22. The Governor recommends fully funding reimbursements to school districts, private schools and tribal schools under the school breakfast program at \$0.15 for each breakfast as required by current law. The Governor also recommends expanding the institutions eligible for reimbursement to include: (a) independent charter schools, (b) Wisconsin educational services program for the deaf and hard of hearing, (c) Wisconsin center for the blind and visually impaired, and (d) residential care centers for children and youth.

The Governor further recommends eliminating reimbursement payments to institutions no longer in operation.

Department of Corrections

23. The Governor recommends modifying the process by which the department may revoke the extended supervision, probation or parole of a person in the department's care and modifying the sanctions procedure for certain rule violations. The Governor also recommends creating an earned compliance credit for certain eligible persons in the department's care. The earned compliance credit would equal the amount of time served on extended supervision or parole without violating any conditions or rules of extended supervision or parole. The Governor further recommends expanding the earned release program to include educational, vocational, treatment or other qualifying training programs that are evidence-based to reduce recidivism. In addition, the Governor recommends allowing a sentencing court to reduce the term of a person's extended supervision if certain conditions apply. Furthermore, the Governor recommends allowing a person detained in a county jail facility for an extended supervision violation to participate in Huber release for employment-related or medical purposes. Finally, the Governor recommends requiring the department to identify, via an annual report to the Governor and Legislature, the cost savings incurred by the modifications to the earned release and extended supervision processes included in this bill.
24. The Governor recommends establishing a Sentencing Review Council to study and make recommendations regarding: the state's criminal code, equity in sentencing, the state's bifurcated sentencing structure and sentences for violations committed by those between 18 and 25 years of age.
25. The Governor recommends eliminating the felony penalty for bail jumping and allowing for a misdemeanor penalty regardless of the original charge. The Governor also recommends requiring a diversion and restitution alternative for certain misdemeanor offenses. The Governor further recommends legalizing marijuana.
26. The Governor recommends limiting the use of restraints on pregnant and postpartum people in correctional facilities and providing them access to certain tests, materials, services and information. Under this item, correctional facilities would include: state prisons, jails, juvenile detention facilities, secured residential care centers for children and youth, and juvenile correctional facilities.

Department of Revenue

27. The Governor recommends creating a nonrefundable individual income tax credit for qualified expenses incurred by a family caregiver to assist a qualified family member. For the purposes of the credit, a qualified family member must be at least 18 years of age, must require assistance with one or more daily living activities as certified by a physician, and must be the credit claimant's spouse or related by blood, marriage or adoption within the third degree of kinship. The credit is equal to 50 percent of qualified expenses in the taxable year and is limited to \$500 for most filers and \$250 for married-separate filers. The credit is subject to income limits that phase out the credit between \$75,000 and \$85,000 in income for single and head of household filers and \$150,000 and \$170,000 in income for married-joint filers. The credit first applies to taxable years

beginning after December 31, 2020. The fiscal impact is an estimated decrease in tax revenue of \$100.4 million in FY22 and \$102.5 million in FY23.

28. The Governor recommends legalizing the sale of marijuana for recreational use for sales that occur at a marijuana retailer holding a permit issued by the department. The Governor also recommends the imposition of a 15 percent wholesale excise tax and a 10 percent retail excise tax on the sale of marijuana by department-issued permit holders. Sixty percent of excise tax collections will be deposited to a newly established community reinvestment fund with the remaining collections deposited to the general fund. The fiscal impact is an estimated increase in segregated tax revenue of \$79.3 million in FY23 and an estimated increase in general fund tax revenue of \$86.5 million in FY23.
29. The Governor recommends imposing a tax on vapor products at the rate of 71 percent of the manufacturer's list price. This tax would replace the existing tax of 5 cents per milliliter which only applies to vapor liquid. The recommended tax would apply to any electronic cigarette, electronic cigar, electronic cigarillo, electronic pipe, or similar product or device, as well as any container of a solution or other substance that is intended to be used with these items. The fiscal impact is an estimated increase in tax revenue of \$12.7 million in FY22 and \$16.6 million in FY23.
30. The Governor recommends imposing the cigarette excise tax on little cigars that include an integrated cellulose acetate filter and that are wrapped in any substance containing tobacco. The fiscal impact is an increase in tax revenue of \$2.3 million in FY22 and \$3.0 million in FY23.

Department of Administration

31. The budget establishes the Office of Sustainability and Clean Energy within the Department of Administration. The office will promote the development and use of clean and renewable energy across the state, advance innovative sustainability solutions that improve the state's economy and environment, diversify the resources used to meet the state's energy needs, and generate family supporting jobs by promoting the expansion of Wisconsin's clean energy economy.
32. Create a \$4 million renewable and clean energy research grant in fiscal year 2021-22 administered by the Office of Sustainability and Clean Energy and funded by the environmental fund.
33. Creating the Office of Environmental Justice within the Department of Administration. This office would be tasked with collaborating across state agencies and would engage with environmental justice advocates, communities of color, Native Nations, and low-income communities to design climate policies that reduce emissions and pollutants and address the cumulative and deadly impact of their concentration within those communities.
34. Funding and executing state and local climate risk assessment and resilience plans and creating a chief resilience officer to oversee development and execution of these plans. According to the task force, a statewide climate risk assessment and resilience plan is

necessary to identify infrastructure and communities most at risk of climate change impacts.

35. Modifying current law to require a comprehensive plan be developed by municipalities to address climate change, require that local hazard mitigation plans include climate change, and require communities throughout the state to include climate change in their community health improvement assessment and plans.
36. Providing technical assistance grant funding to assist municipalities and tribal nations to develop a plan to be carbon-free by 2050. Provide \$200,000 GPR over the biennium at the new Office of Environmental Justice for this purpose.

Department of Justice

37. COMMUNITY REINVESTMENT FUND - Provide from the Community Reinvestment Fund the following appropriations for fiscal year 2022-23:
 - \$10 million for grants to promote diversity and advance equity and inclusion.
 - \$10 million for community health worker grants.
 - \$10 million for equity action plan grants.
 - \$5 million to assist underserved communities.
 - \$34,852,800 to provide school sparsity aid.
 -
38. TAD - Provide an additional \$15 million GPR and 2.0 FTE GPR positions in fiscal year 2022-23 for an expansion of the treatment alternatives and diversion program to greatly expand the program.
39. TAD - Provide \$221,400 GPR in fiscal year 2021-22, \$273,500 GPR in fiscal year 2022-23, and 3.0 FTE GPR positions for the administration and evaluation of the treatment alternatives and diversion program.

Public Service Commission

40. Doubling the required utility contribution for the Focus on Energy program from 1.2 percent to 2.4 percent of annual operating revenues, which would generate an additional \$100 million in funding for the program. Focus on Energy provides both business and residential programs. Examples of programs include: assistance for businesses applying for federal grants from the U.S. Department of Energy, providing no or low-cost energy tips, training opportunities for businesses, and financial incentives for residents seeking to improve the energy efficiency in their homes.
41. Reserving a portion of the additional Focus on Energy funds for the Public Service Commission to develop a low-income customer track that will, in partnership with the Department of Administration Weatherization Program, offer enhanced incentives for eligible customers. Examples of expansion could include the development of a workforce training element, addition of solar panels as an eligible measure for the Weatherization Program, and addition of a low-income solar subscription or grant program.

42. The Governor's budget also allocates the remaining Volkswagen emissions settlement funds by appropriating \$10 million to support the reinstatement of the electric vehicle charging station grant program administered by the Department of Administration and \$700,000 to replace aging state fleet vehicles with new electric vehicles.
43. The Governor recommends modifying several statutory provisions to expand low-cost debt financing of clean energy projects for residential, commercial, and governmental customers, including: (a) requiring the commission to create a model ordinance for counties to establish a property assessed clean energy (PACE) financing program; (b) authorizing the Focus on Energy program to allocate funds to market PACE programs across the state; and (c) authorizing regulated utilities to offer inclusive on-bill financing for energy efficiency improvements.
44. The Governor is also requiring the commission to reevaluate the appropriate social cost of carbon every two years, in consultation with the Department of Natural Resources, and report the findings in a biennial report to the standing legislative committees; and requiring the commission to consider the social cost of carbon when determining whether to issue construction certifications. The "social cost" of carbon includes the economic damage resulting from carbon dioxide emissions, including effects on human health, agricultural productivity, and property damage from severe weather events. The cost is an estimate of the economic damages that would result from emitting one additional ton of greenhouse gas into the atmosphere.

Department of Natural Resources

45. PFAS - Provide \$731,300 SEG in fiscal year 2021-22, \$936,700 SEG in fiscal year 2022-23, 10.0 FTE SEG permanent positions, and 1.0 FTE SEG four-year project position in the Department of Natural Resources for the development and implementation of a per- and polyfluoroalkyl substances (PFAS) action plan.
46. PFAS - Provide \$1,430,000 SEG in fiscal year 2021-22 and \$680,000 SEG in fiscal year 2022-23 for statewide monitoring and testing for PFAS.
47. PFAS - Provide \$10 million GPR in each year of the biennium for a municipal grant program for the testing and remediation of PFAS by local units of government.
48. PFAS - Provide \$1 million SEG in fiscal year 2021-22 for the collection and disposal of firefighting foam that contains PFAS.
49. PFAS - Establish and enforce various environmental standards for PFAS
50. SEALANTS - Prohibit the sale and use of sealants that contain coal tar, coal tar pitch, coal tar volatiles, or high concentrations of polycyclic aromatic hydrocarbons.

MEMORANDUM RE AUTHORITY OF BOARD OF HEALTH

October 8, 2020

Mr. Robinson, as Chair of the Marathon County Board of Health you have requested a memorandum regarding the status and authority of the Board. The powers and duties of the Board are set forth in Wisconsin Statutes, section 251.04, as follows:

Local board of health; powers and duties.

(1) Except as authorized in s. 251.02 (2) (b), (3m), (3r), and (3t), a city board of health shall govern a city health department, a county board of health shall govern a county health department or multiple county health department, and a city-county board of health shall govern a city-county health department. A city board of health, a county board of health, a city-county board of health, or a board of health for a local health department as authorized in s. 251.02 (2) (b), (3m), (3r), or (3t) shall assure the enforcement of state public health statutes and public health rules of the department as prescribed for a Level I local health department. A local board of health may contract or subcontract with a public or private entity to provide public health services. The contractor's staff shall meet the appropriate qualifications for positions in a Level I local health department.

(2) A city or county board of health or a board of health for a local health department as authorized in s. 251.02 (2) (b), (3m), (3r), or (3t) shall assure that its local health department is a Level I, Level II, or Level III local health department, as specified in s. 251.05 (1).

(3) A city or county board of health or a board of health for a local health department as authorized in s. 251.02 (2) (b), (3m), (3r), or (3t) may adopt those regulations, for its own guidance and for the governance of the local health department, that it considers necessary to protect and improve public health. The regulations may be no less stringent than, and may not conflict with, state statutes and rules of the department.

(4) A local board of health shall report to the department as required by rule.

(5) A local board of health shall meet at least quarterly.

(6) A local board of health shall:

(a) Assess public health needs and advocate for the provision of reasonable and necessary public health services.

(b) Develop policy and provide leadership that fosters local involvement and commitment, that emphasizes public health needs and that advocates for equitable distribution of public health resources and complementary private activities commensurate with public health needs.

(7) A local board of health shall assure that measures are taken to provide an environment in which individuals can be healthy.

(8) Unless the manner of employment is otherwise provided for by ordinance, a local board of health shall employ qualified public health professionals, including a public health nurse to conduct general public health nursing programs under the direction of the local board of health and in cooperation with the department, and may employ one or more sanitarians to conduct environmental programs and other public health programs not specifically designated by statute as functions of the public health nurse. The local board of health shall coordinate the activities of any sanitarian employed by the governing body of the jurisdiction that the local board of health serves. The local board of health is not required to employ different persons to perform these functions.

(9) In counties with a single county health department and either a county executive or a county administrator, the county executive or county administrator may assume the powers and duties of a local board of health under this section. If a county executive or a county administrator elects to assume those powers and duties, the local board of health shall be only a policy-making body determining the broad outlines and principles governing the administration of the county health department.

In Marathon County we have a single-county, Level III Health Department. The Marathon County Board of Health (BOH) powers and duties are further defined by General Code of Ord. §2.05(1). Although we are a county that has a county administrator, up to this point, the administrator has not elected (or been ordered by the County Board) to assume the powers and duties of the BOH. This was specifically verified with Administrator Karger last year before his retirement. To the best of my knowledge, Administrator Leonhard has not modified this approach. This permits the BOH some degree of autonomy to exercise the powers granted by the legislature. The employees of the Health Department, including the Local health Officer, are included within existing Marathon County employment ordinances, and as such, are considered to be employees of the county, not the BOH. This places the employees of the Health Department under the supervision of the county administrator.

This does not alter the status of the BOH, unless the administrator chooses or is ordered to “assume” the BOH’s powers and duties. There are other instances of shared responsibilities under the statutes. See, for example, the Committee on Agriculture and Extension Education created by Wis. Stats., §59.56(3), (currently assumed by the Marathon County Extension, Education and Economic Development Committee). That situation involves county committee governance of State employees. There are also instances where the very existence of a county administrator transforms the nature of the committee into a policy board. See, for example the Marathon County Solid Waste Management Board under, Wis. Stats. §59.70(2) and Gen. Code of Ord. §2.05(10). Note, Marathon county’s own rule limits a the power of the SWMC as follows, “which shall be only for a policy-making body determining the broad outlines and principles governing the administration of programs under this section.” No such limitation is placed on the BOH by the county’s organizational ordinance.

In summary, although instances of shared responsibility can sometimes create conflict, it is not an unfamiliar concept. The idea of an autonomous BOH and administrative supervision of employees are not mutually exclusive. Obviously, the parties involved must communicate and act in harmony. If a true conflict between Board of Health action and county supervision of its employees ever occurred the County Board would have the authority to require the administrator to assume the powers and duties of the local Board of Health.

Scott M. Corbett

Marathon County Corporation Counsel

RESOLUTION #R-18- 21

AUTHORIZING COUNTY OFFICIALS TO TAKE ACTIONS NECESSARY TO FACILITATE OPERATION OF A REGIONAL COVID-19 VACCINATION SITE IN MARATHON COUNTY

WHEREAS, the State of Wisconsin has reached out to the Marathon County Health Department (Health Dept.) to evaluate the merits of operating a Regional COVID-19 Vaccination Site to serve North Central Wisconsin and which would be located in Marathon County; and

WHEREAS, the Health Dept. is authorized, pursuant to Wis. Stats., §252.03, to take action to prevent, suppress and control COVID-19; and

WHEREAS, creation of a community-based vaccination clinic in Marathon County would be an effective strategy to control the spread of COVID-19; and

WHEREAS, the Marathon County Board of Health, the Human Resources, Finance and Property Committee and Executive Committee have determined that the location of a Regional Site in Marathon County would substantially benefit residents of the county and other surrounding counties because they will have additional options to get vaccinated; and

WHEREAS, working in partnership with the State of Wisconsin would reduce costs of operation of such a facility versus standing up a clinic independently; and

WHEREAS, the Health Dept. has reached out to other stakeholders to discuss and plan for facilities and other resources necessary to operate such a Regional Site, in partnership with the State of Wisconsin, to be located in the Wausau area; and

WHEREAS, potential liability of the County is limited by both Federal and State Statutes.

NOW, THEREFORE, BE IT RESOLVED that the County Board of Supervisors, in consideration of the substantial benefit to the residents of Marathon County and surrounding counties, hereby approves and supports efforts to locate a Regional COVID-19 Vaccination Site in Marathon County in partnership with the State of Wisconsin.

BE IT FURTHER RESOLVED that all appropriate county officials are authorized and directed to take all actions necessary to facilitate operation of a Regional COVID-19 Vaccination Site in furtherance of this Resolution.

BE IT FINALLY RESOLVED that the County Clerk is directed to issue checks pursuant to this resolution and the county treasurer to honor said checks.

Dated this 25th day of February, 2021.

HEALTH AND HUMAN SERVICES COMMITTEE

/s/ Tim Buttke, Chair /s/ Michelle Van Krey, Vice Chair /s/ Tom Seubert
/s/ Kelley Gabor /s/ Donna Krause /s/ Dennis Gonnering /s/ William Harris

EXECUTIVE COMMITTEE

/s/ Kurt Gibbs, Chair /s/ Craig McEwen, Vice Chair /s/ Sara Guild /s/ Jacob Langenhahn
/s/ Matt Bootz /s/ John Robinson /s/ Tim Buttke /s/ Randy Fifrick /s/ EJ Stark
/s/ Alyson Leahy

Fiscal Impact Statement: It is anticipated that approval of this resolution will have no direct tax levy impact. The Marathon County Health Department currently has grant funds in its 2021 budget. It is also anticipated that further State and Federal funds will be made available to support such community-based vaccination clinics. However, if additional funds are required to be expended by Marathon County, they could only be authorized via budget amendment by separate resolution.