

**MARATHON COUNTY METROPOLITAN PLANNING COMMISSION**  
**AMENDED**

**FEBRUARY 12, 2019**  
**2:00 P.M.**

**LARGE CONFERENCE ROOM**  
**210 RIVER DR., WAUSAU, WI**

**Marathon County Mission Statement:** *Marathon County Government serves people by leading, coordinating, and providing county, regional, and statewide initiatives. It directly or in cooperation with other public and private partners provides services and creates opportunities that make Marathon County and the surrounding area a preferred place to live, work, visit, and do business. (Last updated: 12-20-05)*

**Commission Purpose:** *The Commission shall be concerned with studies and recommendations relating to activities including but not limited to land-use; natural resources; utilities; and transportation systems within the metropolitan planning area. (Commission Bylaws last updated: 6-12-08)*

**Members:** *John Robinson – Chair, George Peterson – Vice Chair, Allan Opall, Betty Hoenisch, Steve Hagman, Robert Mielke, Raynard Zunker, John Prahl, Milton Olson, Chris Voll, Barbara J. Ermeling, Brent Jacobson, Kregg Hoehn, WisDOT NC Regional Director*

**AGENDA ITEMS:**

1. CALL TO ORDER;
2. WELCOME AND INTRODUCTIONS;
3. PUBLIC COMMENT;

**POLICY DISCUSSION AND POSSIBLE ACTION:**

4. APPROVE MINUTES OF THE JANUARY 8, 2019 MEETING;
5. 2019-2022 TRANSPORTATION IMPROVEMENT PROGRAM (TIP) AMENDMENT;
6. **HIGHWAY SAFETY IMPROVEMENT PROGRAM PERFORMANCE MEASURE TARGETS FOR 2019;**
7. RESTRICTIONS ON EMINENT DOMAIN FOR BIKE/PEDESTRIAN INFRASTRUCTURE PROJECTS;
8. STATE HIGHWAY 52 REROUTE PROPOSAL, CITY OF WAUSAU;
9. BICYCLE/PEDESTRIAN COMMITTEE UPDATE;
10. NEXT MEETING DATE – MARCH 12, 2019;
11. ADJOURN.

**Any person planning to attend this meeting who needs some type of special accommodation in order to participate should call the County Clerk's Office at 715-261-1500 or e-mail [infomarathon@mail.co.marathon.wi.us](mailto:infomarathon@mail.co.marathon.wi.us) one business day before the meeting.**

SIGNED   
PRESIDING OFFICER OR DESIGNEE

NOTICE POSTED AT COURTHOUSE:

By: \_\_\_\_\_  
Date: \_\_\_\_\_  
Time: \_\_\_\_\_

FAXED TO: 848-9361 848-5887  
Daily Herald City Pages  
Midwest Radio Group – 848-3158  
CenterState Marketplace – 446-2370  
FAXED BY: BI  
FAX DATE/TIME: 02/07/2019 3:36pm  
FAXED BY/DATE/TIME \_\_\_\_\_

**MARATHON COUNTY METROPOLITAN PLANNING COMMISSION**  
**Minutes**  
**January 8, 2019**

**Commissioners:** John Robinson – Chair, George Peterson – Vice-Chair, Raynard Zunker, Randy Fifrick (for Voll), Barbara Ermeling, Dave Meurett (for Wickham), Gaylene Rhoden (for Opall), Jeff Gates (for Jacobson), Brad Lenz (for Mielke)

**TAC Members:** Dave Mack, Darryl Landeau, Andrew Lynch, Greg Seubert

**Others Present:** Brenda Iczkowski, Steve Kunst, Allen Wesolowski, Michael Wodalski

1. Call to Order

In the presence of a quorum, with the agenda being properly signed and posted, the meeting was called to order by Chair Robinson at 2:00 p.m. in Room 5, 212 River Drive, Wausau, Wisconsin.

2. Welcome and Introductions

All were welcomed and introductions were made.

3. Public Comment – Robinson commented that the MPO bylaw changes were approved by the county board in December.

4. Approve Minutes of the November 13, 2018 meeting

**Action:** MOTION / SECOND BY FIFRICK / ERMELING TO APPROVE THE NOVEMBER 13, 2018 MINUTES AS DISTRIBUTED. MOTION CARRIED BY VOICE VOTE, NO DISSENT.

5. Citizen's Transit Advisory Committee (CTAC) Update

**Discussion:** Lynch spoke of the CTAC being created in November 2018. To date, 6 applications are on file. The following have applied for the committee:

- Brian Bushnell - Village of Weston;
- Michelle Hazuka – Healthcare - North Central Health Care;
- Becky Hebda – Persons with Disabilities or Town of Rib Mountain;
- Scott Miles – Town of Rib Mountain;
- Kathi Zoern – Persons with Disabilities, Transit User or City of Wausau;
- Rebecca Zoromski – Village of Rothschild.

The first meeting is anticipated to be this month once the applicants are approved. There is still a few applicants who are interested and considering being part of the committee. The committee should be not more than 15 members.

**Action:** NONE AT THIS TIME.

**Follow Through:** Staff will provide the MPO Commission with the CTAC meeting agendas and minutes.

6. 2019-2022 Transportation Improvement Program (TIP) Amendment

**Discussion:** Meurett shared that a couple projects to be amended into the TIP didn't have all the information with dollar amounts and numbers for the project when we completed the TIP in November. The City of Wausau, North 6<sup>th</sup> Street, wasn't in the TIP, the County K in Village of Maine, one component of the funds wasn't identified and the rail crossing wasn't included in the TIP.

**Action:** MOTION / SECOND BY LENZ / PETERSON TO APPROVE THE AMENDMENT WITH THE RESOLUTION TO INCLUDE THE MILITARY ROAD RAILROAD CROSSING ADDED TO IT. MOTION CARRIED BY VOICE VOTE, NO DISSENT.

**Follow Through:** Staff will make the appropriate changes to the TIP amendment resolution and send to WisDOT and FHWA.

7. Act 59 Prohibiting Eminent Domain for Bike Path Projects

**Discussion:** Robinson explained the changes to Chapter 32 Section 32.015 of the budget bill in 2017 which restricted the use of eminent domain to acquire land for the use of bike paths and recreational trails. Staff was asked at the last meeting to prepare a white paper on the response to Act 59. Staff

**MARATHON COUNTY METROPOLITAN PLANNING COMMISSION**

January 8, 2019

handed out the draft white paper and Robinson indicated that a letter and draft resolution to our legislators will be brought to the Commission for their review.

**Action: MOTION / SECOND BY FIFRICK / GATES DIRECTING STAFF TO DRAFT A RESOLUTION AND A LETTER TO OUR LEGISLATORS TO BE PRESENTED AT THE NEXT METROPOLITAN PLANNING COMMISSION MEETING. MOTION CARRIED BY VOICE VOTE, NO DISSENT.**

**Follow Through:** Staff to create a letter and resolution to send to Legislators.

8. Next Meeting – February 12, 2019

**Action: CONSENSUS REACHED THAT THE NEXT MEETING WILL BE SCHEDULED FEBRUARY 12, 2019 AT 2:00 PM.**

**Follow Through:** This meeting will be scheduled.

9. Adjourn

**Action: There being no further business to come before the members, MOTION / SECOND BY RHODEN / ZUNKER TO ADJOURN THE MEETING OF THE MARATHON COUNTY METROPOLITAN PLANNING COMMISSION AT 2:35 PM. MOTION CARRIED BY VOICE VOTE, NO DISSENT.**

Submitted by:

Dave Mack, MPO Director

Marathon County Conservation, Planning and Zoning

DM: BI

January 24, 2019

**AMENDMENT  
TO THE  
2019-2022  
TRANSPORTATION IMPROVEMENT  
PROGRAM (TIP)  
FOR THE  
MARATHON COUNTY METROPOLITAN PLANNING  
COMMISSION/WAUSAU AREA METROPOLITAN  
PLANNING ORGANIZATION (MPO)**

**February 12, 2019**

**MARATHON COUNTY METROPOLITAN PLANNING COMMISSION**

**RESOLUTION # 2-19**

**RESOLUTION ADOPTING THE AMENDMENT TO THE  
2019-2022 TRANSPORTATION IMPROVEMENT PROGRAM  
FOR THE WAUSAU METROPOLITAN AREA**

**WHEREAS**, the Marathon County Metropolitan Planning Commission was designated the Metropolitan Planning Organization for the Wausau Urbanized Area; and

**WHEREAS**, in compliance with Metropolitan Transportation Planning Regulations by the U.S. Department of Transportation, the Marathon County Metropolitan Planning Commission has developed a four-year transportation improvement program (TIP) for the Wausau Metropolitan Area; and

**WHEREAS**, the Transportation Improvement Program identifies transit, pedestrian/bicycle, and highway improvement projects and programs consistent with current transportation plans;

**NOW, THEREFORE, BE IT RESOLVED**, that the Marathon County Metropolitan Planning Commission endorses the *Long Range Transportation Plan for the Wausau Metropolitan Area* and the *Transit Development Program for the Wausau Area Transit System*, which will be continually updated and maintained as part of the urban transportation planning process;

**BE IT FURTHER RESOLVED**, that the Marathon County Metropolitan Planning Commission includes the *Wisconsin Employment Transportation Assistance Program (WETAP) funded Wisconsin Automotive and Truck Education Association for 2019* as part of the amendment to the 2019-2022 Transportation Improvement Program for the Wausau Metropolitan Area; and

**BE IT FURTHER RESOLVED**, in accordance with 23 CFR 450.336, the Wausau Metropolitan Planning Organization for the Wausau, WI urbanized area hereby certifies that the metropolitan transportation planning process is addressing the major issues facing the metropolitan planning area and is being conducted in accordance with all applicable requirements of:

1. 23 U.S.C. 134 and 49 U.S.C. 5303, and this subpart;
2. Sections 174 and 176 (c) and (d) of the Clean Air Act as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
3. Title VI of the Civil Rights Act of 1964, as amended (42 USC 2000d-1) and 49 CFR part 21;
4. 49 USC 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;

5. Section 1101(b) of the Fixing America's Surface Transportation (FAST Act) (Pub. L. 114-357) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises in the US DOT funded projects;
6. 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
7. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 *et seq.*) and 49 CFR Parts 27, 37, and 38;
8. The Older Americans Act, as amended (42 U.S.C. 6101, prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
9. Section 324 of title 23, U.S.C. regarding the prohibition of discrimination based on gender; and
10. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR 27 regarding discrimination against individuals with disabilities.

**BE IT FURTHER RESOLVED**, that the Marathon County Metropolitan Planning Commission certifies that the Transportation Improvement Program contains only projects that are consistent with the transportation plan for the urban area and recommends that this document be submitted to the appropriate federal and state agencies for approval.

Dated this 12th day of February 2019

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John Robinson, Commission Chairman

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Rebecca J. Frisch, Commission Secretary  
Director, Marathon County  
Conservation, Planning and Zoning Department

**2019 - 2022 TABLE 1 AMENDMENT**  
TIP PROJECT LISTING (\$)   
February 12, 2019

Red text Indicates Changes

| PRIMARY JURISDICTION/<br>PROJECT LOCATION | PROJECT DESCRIPTION | TYPE OF COST | 2019 |       |       |       | 2020 |       |       |       | 2021 |       |       |       | 2022 |       |       |       | COMMENTS<br>FOS# & Let Date<br>P=preservation<br>E=expansion |
|---|---------------------|--------------|------|-------|-------|-------|------|-------|-------|-------|------|-------|-------|-------|------|-------|-------|-------|--|
|   |                     |              | FED  | STATE | LOCAL | TOTAL |  |

**Transit Section - Project Additions**

|                              |   |                    |           |  |          |           |  |  |  |  |  |  |  |  |  |  |  |  |   |
|------------------------------|---|--------------------|-----------|--|----------|-----------|--|--|--|--|--|--|--|--|--|--|--|--|---|
| J<br>Marathon County - WETAP | WI Automotive and Truck Education Association - Capital<br><br>373-19-018   | PE ROW CONST TOTAL | \$106,702 |  | \$26,676 | \$133,378 |  |  |  |  |  |  |  |  |  |  |  |  | P |
|                              |   |                    | \$106,702 |  | \$26,676 | \$133,378 |  |  |  |  |  |  |  |  |  |  |  |  |   |
| K<br>Marathon County - WETAP | WI Automotive and Truck Education Association - Operating<br><br>373-19-019 | PE ROW CONST TOTAL | \$9,723   |  | \$9,723  | \$19,446  |  |  |  |  |  |  |  |  |  |  |  |  | P |
|                              |   |                    | \$9,723   |  | \$9,723  | \$19,446  |  |  |  |  |  |  |  |  |  |  |  |  |   |

**TABLE 2**

Amended February 12, 2019

Assessment of Available Funding for the 2019-2022 Transportation Improvement Program

| Funding Source  |                           | Programmed Expenditures |             |             |           | Estimated Available Funding |             |             |           |
|-----------------|---------------------------|-------------------------|-------------|-------------|-----------|-----------------------------|-------------|-------------|-----------|
| Agency          | Program                   | 2019                    | 2020        | 2021        | 2022      | 2019                        | 2020        | 2021        | 2022      |
| Federal Highway | NHPP                      | \$1,635,180             | \$2,371,472 | \$1,183,480 | \$0       | \$1,635,180                 | \$2,371,472 | \$1,183,480 | \$0       |
| Administration  | STBG                      | \$5,334,486             | \$650,000   | \$411,400   | \$403,652 | \$5,334,486                 | \$650,000   | \$411,400   | \$403,652 |
|                 | HSIP                      | \$242,573               | \$3,611,267 | \$180,000   | \$324,430 | \$242,573                   | \$3,611,267 | \$180,000   | \$324,430 |
| Totals          |                           | \$7,212,239             | \$6,632,739 | \$1,774,880 | \$728,082 | \$7,212,239                 | \$6,632,739 | \$1,774,880 | \$728,082 |
| Totals          | Inflated by 1.7% Annually | \$7,212,239             | \$6,745,496 | \$1,835,226 | \$765,214 | \$7,212,239                 | \$6,745,496 | \$1,835,226 | \$765,214 |

|                                |                                       |             |             |             |             |             |             |             |             |
|--------------------------------|---------------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Federal Transit Administration | Section 5307 -- Wausau Urbanized Area | \$1,012,517 | \$1,056,653 | \$1,088,454 | \$1,121,364 | \$1,012,517 | \$1,056,653 | \$1,088,454 | \$1,121,364 |
|                                | Section 5309                          | \$39,200    | \$464,607   | \$49,643    | \$22,514    | \$39,200    | \$464,607   | \$49,643    | \$22,514    |
|                                | Section 5307 - Other                  | \$217,913   | \$102,433   | \$103,355   | \$103,355   | \$217,913   | \$102,433   | \$103,355   | \$103,355   |
| Totals                         |                                       | \$1,269,630 | \$1,623,693 | \$1,241,452 | \$1,247,233 | \$1,269,630 | \$1,623,693 | \$1,241,452 | \$1,247,233 |
| Totals                         | Inflated by 1.7% Annually             | \$1,269,630 | \$1,651,296 | \$1,283,661 | \$1,310,842 | \$1,269,630 | \$1,651,296 | \$1,283,661 | \$1,310,842 |

THE MARATHON COUNTY METROPOLITAN PLANNING COMMISSION

RESOLUTION #3-19

**RESOLUTION ADOPTING THE HIGHWAY SAFETY IMPROVEMENT PROGRAM  
2019 PERFORMANCE MEASURE TARGETS**

**WHEREAS**, the Marathon County Metropolitan Planning Commission was designated the Metropolitan Planning Organization (MPO) for the Wausau Urbanized Area; and

**WHEREAS**, in accordance with 23 CFR 450.336, the Wisconsin Department of Transportation and the Wausau Metropolitan Planning Organization for the Wausau, WI urbanized area hereby certifies that the metropolitan transportation planning process is addressing the major issues in the metropolitan planning area and is being conducted in accordance with all applicable requirements;

**WHEREAS**, the U.S. Department of Transportation established five performance measures for the Highway Safety Improvement Program (HSIP) within the National Performance Management Measures: Highway Safety Improvement Program, Final (23 CFR 490, Subpart B); and

**WHEREAS**, the Wisconsin Department of Transportation (WisDOT) established statewide calendar year 2019 targets for each of the five HSIP performance measures in accordance with 23 CFR 490.209; and

**WHEREAS**, metropolitan planning organizations must annually establish calendar year targets for each of the five HSIP performance measures by either agreeing to plan and program projects so that they contribute to the accomplishment of WisDOT's HSIP target(s) or commit to quantifiable HSIP target(s) for the metropolitan planning area; and

**NOW, THEREFORE, BE IT RESOLVED**, that the Wausau Area MPO agrees to plan and program projects so that they contribute toward the accomplishment of the WisDOT's calendar year 2019 HSIP target(s) for the following performance measures:

Number of Fatalities – 555.7 annually,  
Rate of Fatalities – 0.915 per 100 million vehicle miles traveled,  
Number of Serious Injuries – 2,967.6 annually,  
Rate of Serious Injuries – 4.785 per 100 million vehicle miles traveled, and  
Number of Non-motorized Fatalities and Non-motorized Serious Injuries – 342 annually; and

**BE IT FURTHER RESOLVED**, that the Marathon County Metropolitan Planning Commission recommends that this document be submitted to the appropriate federal and state agencies for their review.

Dated this \_\_\_\_\_ day of \_\_\_\_\_, 2019.

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John Robinson, Commission Chairman

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Rebecca J. Frisch, Commission Secretary  
Director, Marathon County  
Conservation, Planning and Zoning Department

# MARATHON COUNTY METROPOLITAN PLANNING COMMISSION

## RESOLUTION # 4-19

### RESOLUTION ENDORSING REPEAL OF WISCONSIN STATUTE 32.015

- WHEREAS, the Marathon County Metropolitan Planning Commission was designated the Metropolitan Planning Organization (MPO) for the Wausau Urbanized Area; and
- WHEREAS, the Marathon County Metropolitan Planning Organization, the Wisconsin Department of Transportation, have a cooperative agreement to distribute transportation funds in the Wausau Metropolitan Area for transportation projects; and
- WHEREAS, in compliance with Metropolitan Transportation Planning Regulations by the U.S. Department of Transportation, the Marathon County Metropolitan Planning Organization has developed the Long Range Transportation Plans for the Wausau Metropolitan Area, and the Bicycle and Pedestrian Master Plan for the Wausau Metropolitan Area; and
- WHEREAS, requirements for Federal transportation funds for road projects require accommodations for bicycle and pedestrian users regardless of state law and any additional cost must be borne by local municipalities; and
- WHEREAS, the Wausau Metropolitan Area has made a commitment to the creation of a safe and effective bicycle and pedestrian network to enhance the quality of life of their residents for which the City of Wausau has been named the Best Bike-Friendly Small City in America by People for Bikes, as well as, a Bicycle Friendly Community by the League of American Bicyclists; and
- WHEREAS, WI Statute 32.015 states that property may not be acquired by condemnation to establish or extend a recreational trail; a bicycle way, as defined in s. 340.01 (5s); a bicycle lane, as defined in s. 340.01 (5e); or a pedestrian way, as defined in s. 346.02 (8) (a);
- WHEREAS, local municipalities have been forced to delay projects and pay beyond the market rate for trail easements to complete bicycle and pedestrian projects; and
- WHEREAS, The Wausau MPO communities desire the ability to retain the use of eminent domain as a tool for local decision making for the implementation of their transportation projects;
- NOW, THEREFORE, BE IT RESOLVED, that the Marathon County Metropolitan Planning Commission supports full repeal of the restrictions identified in WI Statute 32.015 on the use of condemnation for bicycle and pedestrian transportation projects.

Dated this 12th day of February 2019.

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John Robinson, Commission Chairman

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Rebecca J. Frisch, Commission Secretary  
Director, Marathon County  
Conservation, Planning and Zoning Department





DRAWING FILE # WIS02-BUS51-18 - Wausau VMD - Regional Environmental Services, P.O. Box 400, 400 West Main Street, Wausau, WI 54981  
 PLOTTED: Sep 13, 2018 10:25 AM

**GHIDORZI**  
 DESIGN | BUILD | DEVELOP

**PRELIMINARY CONCEPTUAL PLAN**

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09.13.18

**REI**  
 CIVIL & ENVIRONMENTAL  
 ENGINEERING, SURVEYING

**TADI**  
 TRAFFIC ANALYSIS & DESIGN, INC.  
 2266: 12-12-18



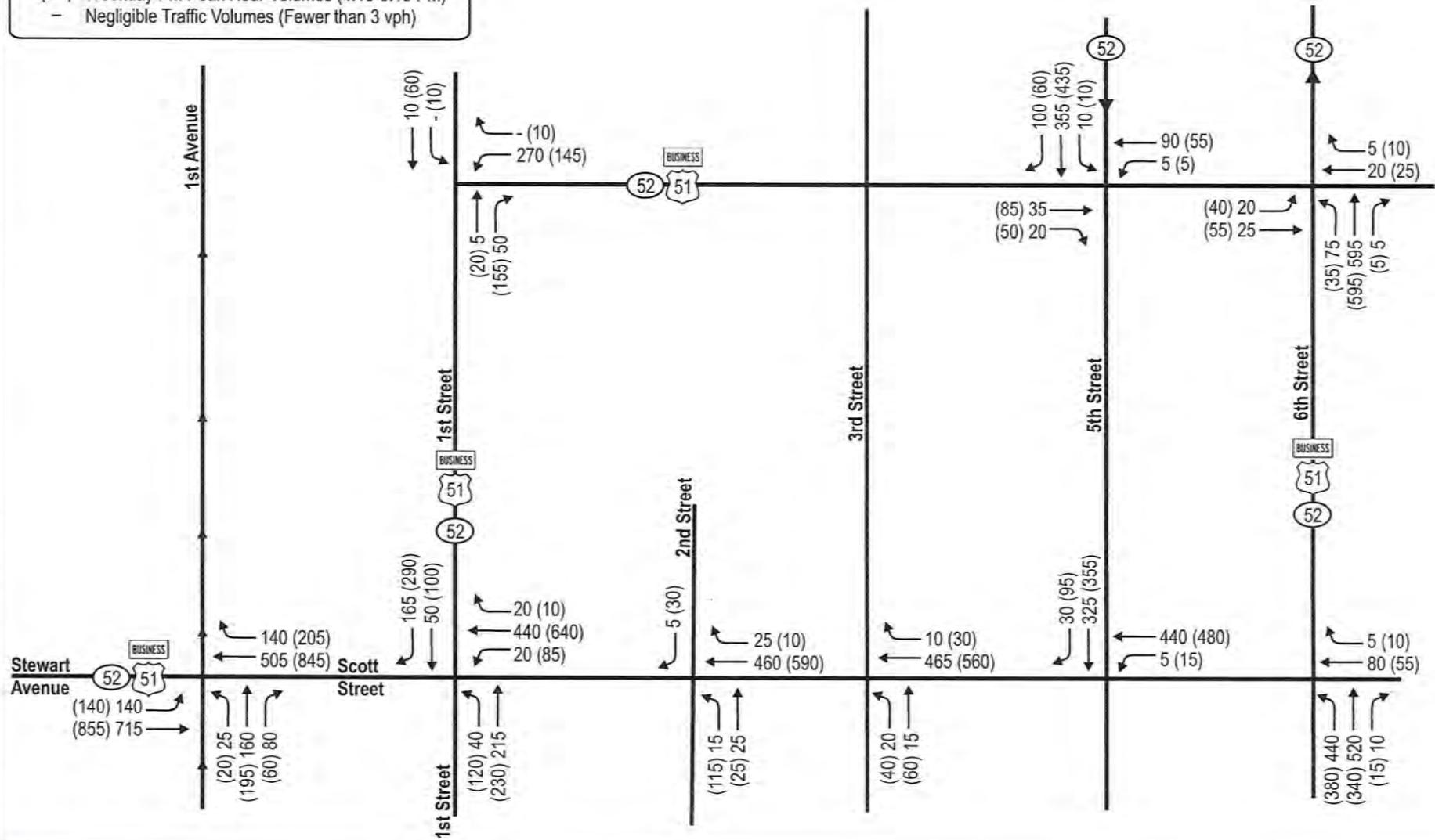
**DRAFT**

**EXHIBIT 1-2  
 CONCEPTUAL SITE PLAN**

**WIS 52/BUS 51 REDESIGNATION  
 WAUSAU, WISCONSIN**

**LEGEND**

- XX Weekday AM Peak Hour Volumes (7:15-8:15 AM)
- (XX) Weekday PM Peak Hour Volumes (4:15-5:15 PM)
- Negligible Traffic Volumes (Fewer than 3 vph)



**DRAFT**

# PEAK HOUR VOLUME ESTIMATES

**A to B  
AM Peak Hour**

| Route         | Travel Times | Route Choice | Volume Est. |
|---------------|--------------|--------------|-------------|
| Red (McIndoe) | 2.15 min     | 63%          | 40          |
| Blue (Scott)  | 2.90 min     | 37%          | 25          |

**A to B  
PM Peak Hour**

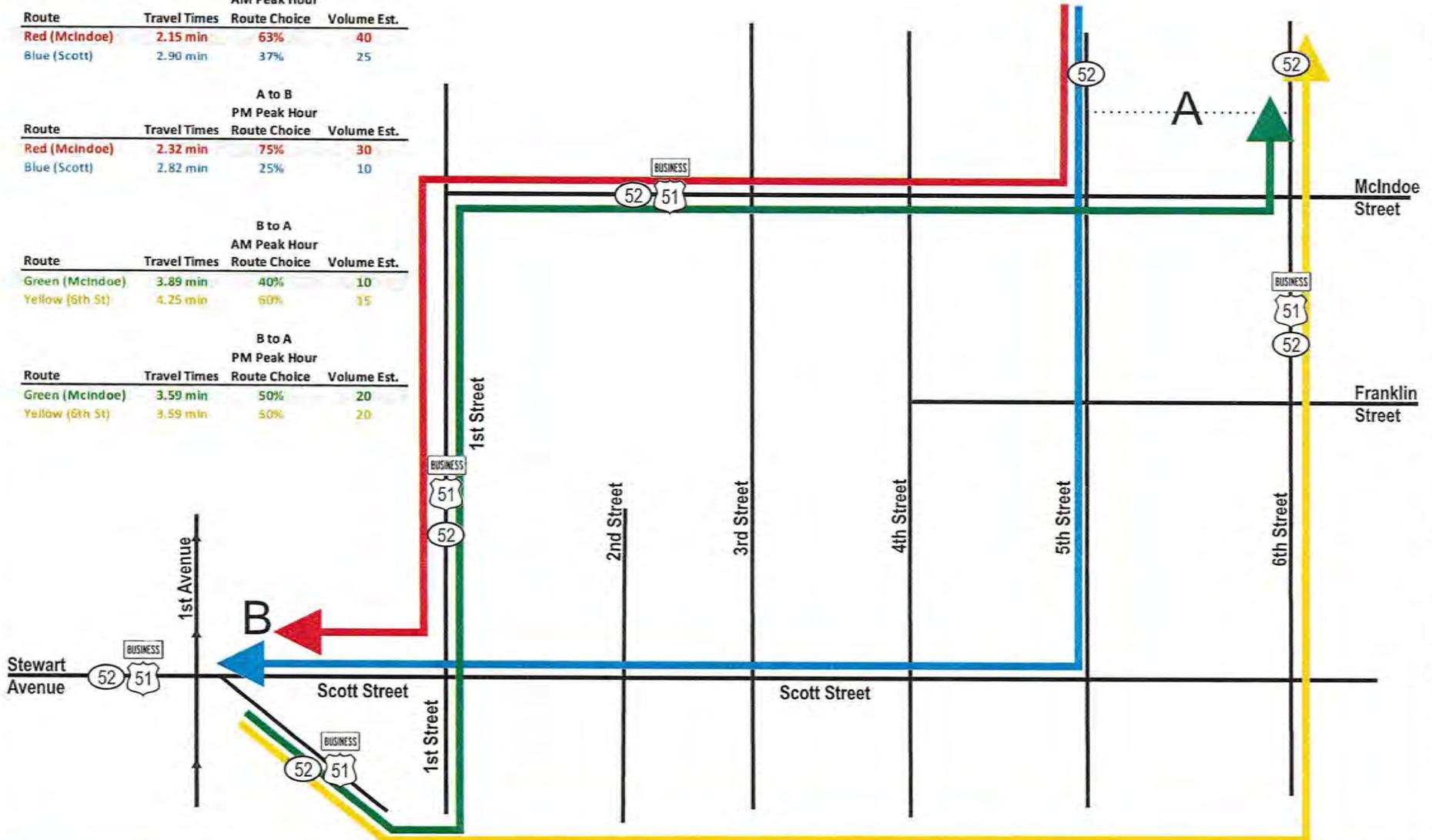
| Route         | Travel Times | Route Choice | Volume Est. |
|---------------|--------------|--------------|-------------|
| Red (McIndoe) | 2.32 min     | 75%          | 30          |
| Blue (Scott)  | 2.82 min     | 25%          | 10          |

**B to A  
AM Peak Hour**

| Route           | Travel Times | Route Choice | Volume Est. |
|-----------------|--------------|--------------|-------------|
| Green (McIndoe) | 3.89 min     | 40%          | 10          |
| Yellow (6th St) | 4.25 min     | 60%          | 15          |

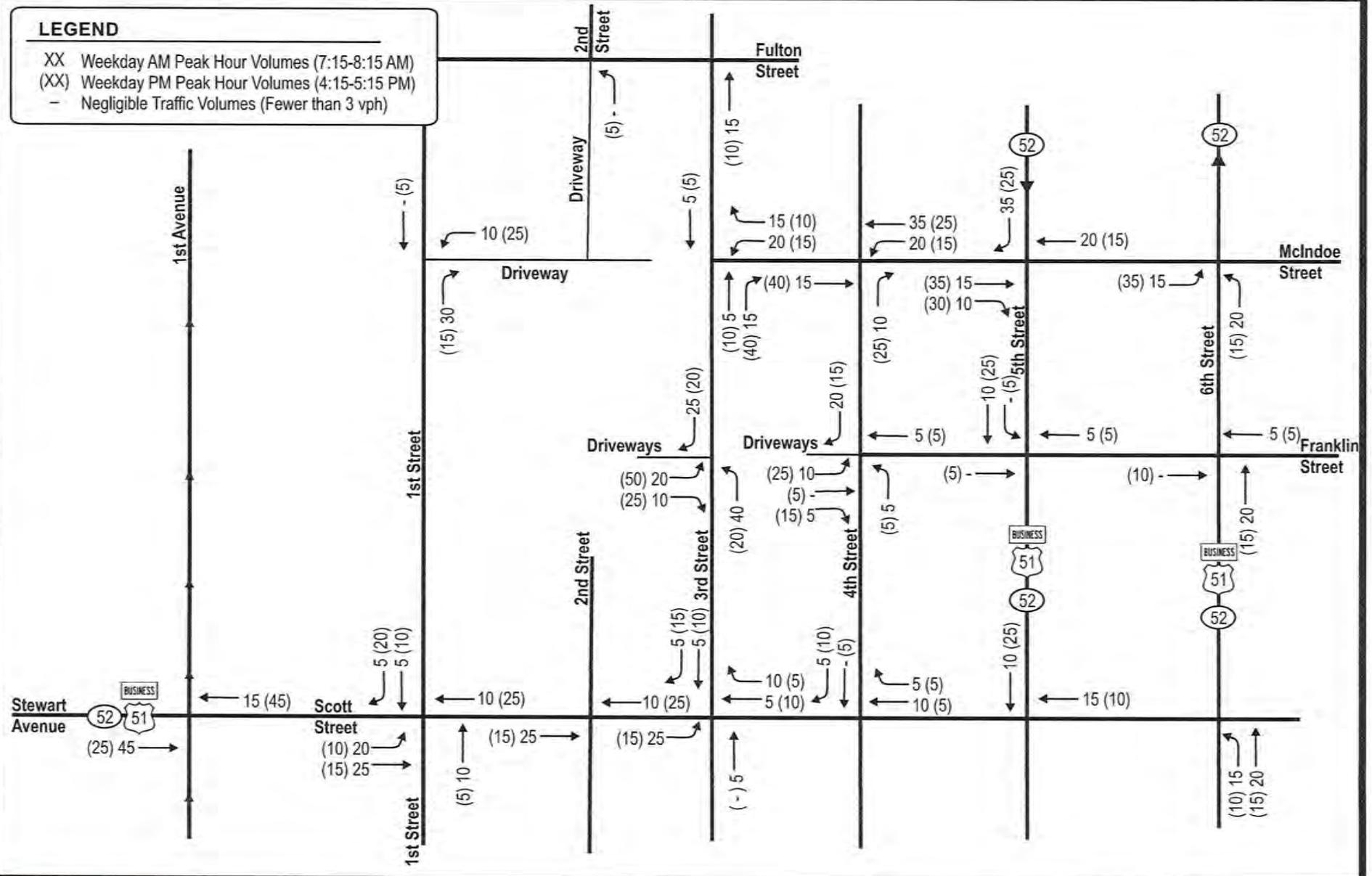
**B to A  
PM Peak Hour**

| Route           | Travel Times | Route Choice | Volume Est. |
|-----------------|--------------|--------------|-------------|
| Green (McIndoe) | 3.59 min     | 50%          | 20          |
| Yellow (6th St) | 3.59 min     | 50%          | 20          |



**LEGEND**

- XX Weekday AM Peak Hour Volumes (7:15-8:15 AM)
- (XX) Weekday PM Peak Hour Volumes (4:15-5:15 PM)
- Negligible Traffic Volumes (Fewer than 3 vph)



DRAFT

**EXHIBIT 4-5A  
ON-SITE NEW TRIPS**

**WIS 52/BUS 51 REDESIGNATION  
WAUSAU, WISCONSIN**